### SENATE—Friday, June 10, 1994

(Legislative day of Tuesday, June 7, 1994)

The Senate met at 10 a.m., on the expiration of the recess, and was called to order by the Acting President pro tempore [Mrs. MURRAY].

#### PRAYER

The Chaplain, the Reverend Richard C. Halverson, D.D., offered the following prayer:

Let us pray:

Come unto me, all ye that labor and are heavy laden, and I will give you rest .-

Matthew 11:28

Gracious Lord, we thank You for this loving invitation and pray that all who have need will respond. In our large Senate family, many may be hurting and most of us know nothing about it. This morning we pray for every person among the Senators and their families, all the staffs and their families, the pages and their families.

God of love and mercy, be with those who are ill-in home or hospital. Make them conscious of the presence of the Great Physician. May they experience His healing power. Be with any who may have lost a loved one. Comfort them in their grief. Be with every family that is experiencing alienation. Lead them in the way of reconciliation and the restoration of relationships. We pray for husbands and wives who are struggling with their own relationships, with their children, or with their financial situation.

Loving Savior, give each one who has a need, the grace to receive Your rest and strength and let Thy blessing abide upon all who labor here and their loved ones.

In the name of the Great Physician, we pray. Amen.

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, leadership time is reserved.

#### VOTE ON MOTION TO INSTRUCT THE SERGEANT AT ARMS

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will now proceed to vote on a motion to instruct the Sergeant at Arms to request the presence of absent Senators.

The yeas and nays have been ordered and the clerk will call the roll.

The legislative clerk called the roll. Mr. FORD. I announce that the Senator from Delaware [Mr. BIDEN], the Senator from Oklahoma [Mr. BOREN], the Senator from Hawaii [Mr. INOUYE], the Senator from New Jersey [Mr. LAU-TENBERG], and the Senator from Virginia [Mr. ROBB] are necessarily ab-

Mr. SIMPSON. I announce that the Senator from Utah [Mr. BENNETT], the Senator from North Carolina [Mr. FAIRCLOTH], the Senator from Texas [Mr. GRAMM], and the Senator from Texas [Mrs. HUTCHISON] are necessarily absent.

The ACTING PRESIDENT pro tempore. Are there any other Senators in the Chamber who desire to vote?

The result was announced-yeas 78, nays 13, as follows:

[Rollcall Vote No. 134 Leg.]

GOOTH II	YEAS-78	Programme and the second
Akaka	Exon	Mathews
Baucus	Feingold	Metzenbaum
Bingaman	Feinstein	Mikulski
Bond	Ford	Mitchell
Boxer	Glenn	Moseley-Braun
Bradley	Gorton	Movnihan
Breaux	Graham	Murray
Brown	Grassley	Nunn
Bryan	Gregg	Packwood
Bumpers	Harkin	Pell
Byrd	Hatch	Pressler
Campbell	Hatfield	Prvor
Chafee	Heflin	Reid
Coats	Hollings	Riegle
Cochran	Jeffords	Rockefeller
Cohen	Johnston	Roth
Conrad	Kassebaum	Sarbanes
Coverdell	Kennedy	Sasser
Danforth	Kerrey	Shelby
Daschle	Kerry	Simon
DeConcini	Kohl	Simpson
Dodd	Leahy	Smith

#### NAYS-13

Stevens

Thurmond

Wellstone

Wofford

Burns	Lott	Specter
Craig	McCain	Wallop
D'Amato	McConnell	Warner
Helms	Murkowski	
Kempthorne	Nickles	

Levin

Mack

Lieberman

Dole

Domenici

Durenberger

#### NOT HOTTING O

	NOT VOTING—3		
Bennett	Faircloth	Inouye	
Biden	Gramm	Lautenberg	
Boren	Hutchison	Robb	

So the motion was agreed to.

FEDERAL AVIATION ADMINISTRA-TION AUTHORIZATION ACT OF 1994

The ACTING PRESIDENT pro tempore. The clerk will report the pending business.

The assistant legislative clerk read as follows.

A bill (S. 1491) to amend the Airport and Airway Improvement, Act, of 1982 and authorize appropriations, and for other purposes.

The Senate resumed consideration of the bill.

Pending:

(1) D'Amato amendment No. 1775, to establish a special subcommittee within the Committee on Banking, Housing, and Urban Affairs to conduct an investigation into allegations concerning the Whitewater Development Corp., Madison Guaranty Savings & Loan Association, and Capital Management Services, Inc. and other related matters.
(2) Mitchell amendment No. 1776

Amendment No. 1775), in the nature of a sub-

stitute.

Mr. MITCHELL addressed the Chair. The ACTING PRESIDENT pro tempore. The majority leader.

Mr. MITCHELL. Madam President, what is the pending business?

The ACTING PRESIDENT pro tem-The pending question is the pore. Mitchell amendment No. 1776.

Mr. MITCHELL. I suggest the ab-

sence of a quorum.

The ACTING PRESIDENT pro tempore. The absence of a quorum has been suggested. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. DOLE. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

#### THE MEN OF D-DAY

Mr. DOLE. Madam President, earlier this week I had the honor to be present for ceremonies commemorating the 50th anniversary of D-day. I stood at Utah Beach, Omaha Beach, and the American cemetery at Colleville, reflecting on the sacrifice of Americans, Poles, British, Canadians, French, and many more who fought and died on the beaches of Normandy. Earlier, I was in Italy for ceremonies commemorating the landings at Anzio and Nettuno, ar 1 for the liberation of Rome.

The importance of the ceremonies was brought home to me when a young American lady-traveling with her grandfather, a veteran of D-day-said to me: "I never understood the meaning of American leadership until I

came to Normandy."

Leadership is what D-day was all about and it is a lesson that spans generations. Many nations contributed, but D-day never would have happened without American leadership—at all levels. American leadership from the man from Abilene, Dwight David Eisenhower, who commanded allied forces on D-day, to Walt Ehlers, a humble sergeant from Junction City, KS.

We all know the story of General Eisenhower-his careful planning, and his agonizing decision to move ahead with the landing despite a less than ideal weather forecast. However, other stories of American leadership in D-day

are not as well known.

The story of Walt Ehlers is told in a pamphlet I read this week, describing Congressional Medal of Honor winners during the Normandy campaign. The stories of heroism and bravery are in the finest tradition of American military leadership. The story of Lt. Col. Leon Vance who landed his bomber despite serious wounds which prevented him from even looking out the plane's windshield. The story of Lt. Jimmie Montieth who rallied troops in the critical first hours at Omaha Beach, led tanks through minefields, and made the ultimate sacrifice on June 6, 1944.

All American military units had their share of heroes. The 10th Mountain Division in which I served in Italy. had many. Men like Pvt. .John McGrath, the 10th's only Medal of Honor winner. On hill 909 on April 14, 1944. Private McGrath captured two German machinegun positions and led his company after the commander had been killed. Private McGrath lost his life later that day trying to gather a casualty report of his fallen comrades.

Much has been said and written about D-day in the last few weeks. But no stories are more eloquent than the stories of the Normandy Medal of Honor winners. Last Saturday after the liberation of Rome ceremonies, and again last Monday before the Omaha Beach ceremonies, I had the honor and the privilege of meeting Walt Ehlers, the hero from Kansas, and the only surviving Medal of Honor winner from the Normandy campaign. The world watched last Monday as Walt Ehlers spoke on Omaha Beach exactly 50 years after he landed on the shores of Europe. Walt Ehlers lost a brother that day in the fighting. Today, he is a grandfather who speaks not of the glory of war, but of the honor of scarifice-sacrifice which made the world safe for his grandchildren and for future generations of Americans.

I salute all the veterans of World War Two-those of Normandy and the European theater, those in my part of the war in Italy, and those in the Pacific

theater.

Madam President, I ask consent that the stories of the American heroes who were awarded the Medal of Honor in the Normandy campaign be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From "The Congressional Medal of Honor: The Names, the Deeds"]

HEROES

D-DAY

Vance, Leon R., Jr. (Air Mission)

Rank and organization: Lieutenant Colonel, U.S. Army Corps, 489th Bomber Group. Place and date: Over Wimeraux, France, 5 June 1944.

79-059 O-97 Vol. 140 (Pt. 9) 21

Entered service at: Garden City, N.Y. Born: 11 August 1916, Enid, Okla.

G.O. No.: 1, 4 January 1945. Citation: For conspicuous gallantry and intrepidity above and beyond the call of duty on 5 June 1944, when he led a Heavy Bombardment Group, in an attack against defended enemy coastal positions in the vicinity of Wimeraux, France. Approaching the target, his aircraft was hit repeatedly by antiaircraft fire which seriously crippled the ship, killed the pilot, and wounded several members of the crew, including Lt. Vance, whose right foot was practically severed. In spite of his injury, and with 3 engines lost to the flak, he led his formation over the target, bombing it successfully. After applying a tourniquet to his leg with the aid of the radar operator, Lt. Col. Vance, realizing that the ship was approaching a stall altitude with the 1 remaining engine failing, struggled to a semi-upright position beside the copilot and took over control of the ship. Cutting the power and feathering the last engine he put the aircraft in glide sufficiently steep to maintain his airspeed. Gradually losing altitude, he at last reached the English coast, whereupon he ordered all members of the crew to bail out as he knew they would all safely make land. But he received a message over the interphone system which led him to believe 1 of the crewmembers was unable to jump due to injuries; so he made the decision to ditch the ship in the channel, thereby giving this man a chance for life. To add further to the danger of ditching the ship in his crippled condition, there was a 500-pound bomb hung up in the bomb bay. Unable to climb into the seat vacated by the copilot, since his foot, hanging on to his leg by a few tendons, had become lodged behind the copilot's seat, he nevertheless made a successful ditching while lying on the floor using only aileron and elevators for control and the side window of the cockpit for visual reference. On coming to rest in the water the aircraft commenced to sink rapidly with Lt. Col. Vance pinned in the cockpit by the upper turret which had crashed in during the landing. As it was settling beneath the waves an explosion occurred which threw Lt. Col. Vance clear of the wreckage. After clinging to a piece of floating wreckage until he could muster enough strength to inflate his life vest he begain searching for the crewmember whom he believed to be aboard. Failing to find anyone he began swimming and was found approximately 50 minutes later by an Air-Sea Rescue craft. By his extraordinary flying skill and gallant leadership, despite his grave injury, Lt. Col. Vance led his formation to a successful bombing of the assigned target and returned the crew to a point where they could bail out with safety. His gallant and valorous decision to ditch the aircraft in order to give the crewmember he believed to be aboard a chance for life exemplifies the highest traditions of the U.S. Armed Forces.

#### Roosevelt, Theodore, Jr.

Rank and organization: Brigadier General, U.S. Army.

Place and date: Normandy Invasion, 6 June 1944.

Entered Service at: Oyster Bay, N.Y.

Birth: Oyster Bay, N.Y.

G.O. No.: 77, 28 September 1944. Citation: For gallantry and intrepidity at the risk of his life above and beyond the call of duty on 6 June 1944, in France. After 2 verbal requests to accompany the leading assault elements in the Normandy invasion had been denied, Brig. Gen. Roosevelt's writ-

ten request for this mission was approved and he landed with the first wave of the forces assaulting the enemy-held beaches. He repeatedly led groups from the beach, over the seawall and established them inland. His valor, courage, and presence in the very front of the attack and his complete unconcern at being under heavy fire inspired the troops to heights of enthusiasm and self-sacrifice. Although the enemy had the beach under constant direct fire, Brig. Gen. Roosevelt moved from one locality to another. rallying men around him directed and perunfaltering leadership, assault sonally troops reduced beach strong points and rapidly moved inland with minimum casualties. He thus contributed substantially to the successful establishment of the beachhead in France.

#### Pinder, John J., Jr.

Rank and organization: Technician Fifth Grade, U.S. Army, 16th Infantry, 1st Infantry Division.

Place and date: Near Colleville-sur-Mer. France, 6 June 1944.

Entered service at: Burgettstown, Pa.

Birth: McKees Rock, Pa.

G.O. No.: 1, 4 January 1945.

Citation: For conspicuous gallantry and intrepidity above and beyond the call of duty on 6 June 1944, near Colleville-sur-Mer, France. On D-day, Technician 5th Grade Pinder landed on the coast 100 yards off shore under devastating enemy machinegun and artillery fire which caused severe casualties among the boatload. Carrying a vitally important radio, he struggled towards shore in waist-deep water. Only a few yards from his craft he was hit by enemy fire and was gravely wounded. Technician 5th Grade Pinder never stopped. He made shore and delivered the radio. Refusing to take cover afforded, or to accept medical attention for his wounds, Technician 5th Grade Pinder, though terribly weakened by loss of blood and in fierce pain, on 3 occasions went into the fire-swept surf to salvage communication equipment. He recovered many vital parts and equipment, including another workable radio. On the 3rd trip he as again hit, suffering machinegun bullet wounds in the legs. Still this valiant soldier would not stop for rest or medical attention. Remaining exposed to heavy enemy fire, growing steadily weaker, he aided in establishing the vital radio communication on the beach. While so engaged this dauntless soldier was hit for the third time and killed. The indomitable courage and personal bravery of Technician 5th Grade Pinder was a magnificent inspiration to the men with whom he served.

#### Monteith, Jimmie W., Jr.

Rank and organization: First Lieutenant, U.S. Army, 16th Infantry, 1st Infantry Division.

Place and date: Near Colleville-sur-Mer. France, 6 June 1944.

Entered service at: Richmond, Va. Born: 1 July 1917, Low Moor, Va. G.O. No.: 20, 29 March 1945.

Citation: For conspicuous gallantry and intrepidity above and beyond the call of duty on 6 June 1944, near Colleville-sur-Mer. France. 1st Lt. Monteith landed with the initial assault waves on the coast of France under heavy enemy fire. Without regard to his own personal safety he continually moved up and down the beach reorganizing men for further assault. He then led the assault over a narrow protective ledge and across the flat, exposed terrain to the comparative safety of a cliff. Retracing his steps across the field to the beach, he moved over

to where 2 tanks were buttoned up and blind under violent enemy artillery and machinegun fire. Completely exposed to the intense fire, 1st Lt. Monteith led the tanks on foot through a minefield and into firing positions. Under his direction several enemy positions were destroyed. He then rejoined his company and under his leadership his men captured an advantageous position on the hill. Supervising the defense of his newly won position against repeated vicious counterattacks, he continued to ignore his own terrain under heavy fire to strengthen links in his defensive chain. When the enemy succeeded in completely surrounding 1st Lt. Monteith and his unit and while leading the fight out of the situation, 1st Lt. Monteith was killed by enemy fire. The courage, gal-lantry, and intrepid displayed by 1st Lt. Monteith is worthy of emulation.

#### Barrett, Carlton W.

Rank and organization: Private, U.S. Army, 18th Infantry, 1st Infantry Division.

Place and date: Near St. Laurent-sur-Mer, France, 6 June 1944.

Entered service at: Albany, N.Y.

Born: Fulton, N.Y. G.O. No.: 78, 2 October 1944.

Citation: For gallantry and intrepidity at the risk of his life above and beyond the call of duty on 6 June 1944, in the vicinity of St. Laurent-sur-Mer, France. On the morning of D-day Pvt. Barrett, landing in the face of extremely heavy enemy fire, was forced to wade ashore through neck-deep water. Disregarding the personal danger, he returned to the surf again and again to assist his floundering comrades and save them from drowning. Refusing to remain pinned down by the intense barrage of small-arms and mortar fire poured at the landing points. Pvt. Barrett, working with fierce determination, saved many lives by carrying casualties to an evacuation boat lying offshore. In addition to his assigned mission as guide; he carried dispataches the length of the fire-swept beach: he assisted the wounded: he calmed the shocked: he arose as a leader in the stress of the occasion. His coolness and his dauntless daring courage while constantly risking his life during a period of many hours had an inestimable effect on his comrades and is in keeping with the highest traditions of the U.S. Army.

#### Peregory, Frank D.

Rank and organization: Technical Sergeant, U.S. Amy, Company K, 116th Infantry, 29th Infantry Division.

Place and date: Grandcampe, France, 8 June 1944.

Entered service at: Charlottesville, Va.

Born: 10 April 1915, Esmont, Va.

G.O. No.: 43, 30 May 1945.

Citation: On 8 June 1944, the 3d Battalion of the 116th Infantry was advancing on the held German defenses Grandcampe, France, when the leading elements were suddenly halted by decimating machinegun fire from a firmly entrenched enemy force on the high ground overlooking the town. After numerous attempts to neutralize the enemy position by supporting artillery and tank fire had proved ineffective, T/Sgt. Peregory, on his own initiative, advanced up the hill under withering fire, and worked his way to the crest where he discovered an entrenchment leading to the main enemy fortifications 200 yards away. Without hesitating, he leaped into the trench and moved toward the emplacement. Encountering a squad of enemy riflemen, he fearlessly attacked them with handgrenades and bayonet, killed 8 and forced 3 to surrender. Continuing along the trench, he singlehandedly forced the surrender of 32 more riflemen, captured the machine gunners, and opened the way for the leading elements of the battalion to advance and secure its objective. The extraordinary gallantry and aggressiveness displayed by T/Sgt. Peregory are exemplary of the highest tradition of the armed forces.

#### DeGlopper, Charles N.

Rank and organization: Private First Class, U.S. Army, Co. C, 325th Glider Infantry, 82d Airborne Division.

Place and date: Merderet River at la Fiere,

France, 9 June 1944.

Entered service at: Grand Island, N.Y.

Birth: Grand Island, N.Y.

G.O. No.: 22, 28 February 1946.

Citation: He was a member of Company C, 325th Glider Infantry, on 9 June 1944 advancing with the forward platoon to secure a bridgehead across the Merderet River at La Fiere, France. At dawn the platoon had penetrated an out line of machineguns and riflemen, but in so doing had become cut off from the rest of the company. Vastly superior forces began a decimation of the stricken unit and put in motion a flanking maneuver which would have completely exposed the American platoon in a shallow roadside ditch where it had taken cover. Detecting this danger, Pfc. DeGlopper volunteered to support his comrades by fire from his automatic rifle while they attempted a withdrawal through a break in a hedgerow 40 yards to the rear. Scorning a concentration of enemy automatic weapons and rifle fire, he walked from the ditch onto the road in full view of the Germans, and sprayed the hostile positions with assault fire. He was wounded, but he continued firing. Struck again, he started to fall; and yet his grim determination and valiant fighting spirit could not be broken. Kneeling in the roadway, weakened by his grievous wounds, he leveled his heavy weapon against the enemy and fired burst after burst until killed outright. He was successful in drawing the enemy action away from his fellow soldiers, who continued the fight from a more advantageous position and established the first bridgehead over Merderet. In the area where he made his intrepid stand his comrades later found the ground strewn with dead Germans and many machineguns and automatic weapons which he had knocked out of action. Pfc. DeGlopper's gallant sacrifice and unflinching heroism while facing unsurmountable odds were in great measure responsible for a highly important tactical victory in the Normandy Campaign.

#### Ehlers, Walter D.

Rank and organization: Staff Sergeant, U.S. Army, 18th Infantry, 1st Infantry Divi-

Place and date: Near Goville, France, 9-10 June 1944.

Entered service at: Manhattan, Kans.

Birth: Junction City, Kans.

G.O. No.: 91, 19 December 1944.

Citation: For conspicuous gallantry and intrepidity at the risk of his life above and beyond the call of duty on 9-10 June 1944, near Goville, France. S/Sgt. Ehlers, always acting as the spearhead of the attack, repeatedly led his men against heavily defended enemy strong points exposing himself to deadly hostile fire whenever the situation required heroic and courageous leadership. Without waiting for an order, S/Sgt. Ehlers, far ahead of his men, led his squad against a strongly defended enemy strong point, personally killing 4 of an enemy patrol who attacked

him en route. Then crawling forward under withering machinegun fire, he pounced upon the guncrew and put it out of action. Turning his attention to 2 motars protected by the crossfire of 2 machineguns, S/Sgt. Ehlers led his men through this hail of bullets to kill or put to flight the enemy of the mortar section, killing 3 men himself. After mopping up the mortar positions, he again advanced on a machine gun, his progress effectively covered by his squad. When he was almost on top of the gun he leaped to his feet and, although greatly outnumbered, he knocked out the position singlehanded. The next day, having advanced deep into enemy territory, the platoon of which S/Sgt. Ehlers was a member, finding itself in an untenable position as the enemy brought increased mortar, machinegun, and small-arms fire to bear on it, was ordered to withdraw. S/Sgt. Ehlers, after his squad had covered the withdrawal of the remainder of the platoon, stood up and by continuous fire at the semicircle of enemy placements, diverted the bulk of the heavy hostile fire on himself, thus permitting the members of his own squad to withdraw. At this point, though wounded himself, he carried his wounded automatic rifleman to safety and then returned fearlessly over the shell-swept field to retrieve the automatic rifle which he was unable to carry previously. After having his wound treated, he refused to be evacuated, and returned to lead his squad. The intrepid leadership, indomitable courage, and fearless ag-gressiveness displayed by S/Sgt. Ehlers in the face of overwhelming enemy forces serve as an inspiration to others.

#### DeFranzo, Arthur F.

Rank and organization: Staff Sergeant. U.S. Army, 1st Infantry Division.

Place and date: Near Vaubadon, France, 10 June 1944.

Entered service at: Saugus, Mass.

Birth: Saugus, Mass. G.O. No.: 1, 4 January 1945.

Citation: For conspicuous gallantry and intrepidity at the risk of his life, above and beyond the call of duty, on 10 June 1944, near Vaubadon, France. As scouts were advancing across an open field, the enemy suddenly opened fire with several machineguns and hit 1 of the men. S/Sgt. DeFranzo courageously moved out in the open to the aid of the wounded scout and was himself wounded but brought the man to safety. Refusing aid, S/ Sgt. DeFranzo reentered the open field and led the advance upon the enemy. There were always at least 2 machineguns bringing unrelenting fire upon him, but S/Sgt. DeFranzo kept going forward, firing into the enemy and 1 by 1 the enemy emplacements became silent. While advancing he was again wounded, but continued on until he was within 100 yards of the enemy position and even as he fell, he kept firing his rifle and waving his men forward. When his company came up behind him, S/Sgt. DeFranzo, despite his many severe wounds, suddenly raised himself and once more moved forward in the lead of his men until he was again hit by enemy fire. In a final gesture of indomitable courage, he threw several grenades at the enemy machinegun position and completely destroyed the gun. In this action, S/Sgt. DeFranzo lost his life, but by bearing the brunt of the enemy fire in leading the attack, he prevented a delay in the assault which would have been of considerable benefit to the foe, and he made possible his company's advance with a minimum of casualties. The extraordinary heroism and magnificent devotion to the duty displayed by S/Sgt. DeFranzo was a great inspiration to all about him, and is in

keeping with the highest traditions of the armed forces.

Cole, Robert G.

Rank and organization: Lieutenant Colonel, U.S. Army, 101st Airborne Division. Place and date: Near Carentan, France, 11

June 1944

Entered service at: San Antonio, Tex. Birth: Fort Sam Houston, Tex.

G.O. No.: 79, 4 October 1944. Citation: For gallantry and intrepidity at the risk of his own life, above and beyond the call of duty on 11 June 1944, in France, Lt. Col. Cole was personally leading his battalion in forcing the last 4 bridges on the road to Carentan when his entire unit was suddenly pinned to the ground by intense and withering enemy rifle, machinegun, mortar, and artillery fire placed upon them from well-prepared and heavily fortified positions within 150 yards of the foremost elements. After the devastating and unceasing enemy fire had for over 1 hour prevented any move and inflicted numerous casualties. Lt. Col. Cole, observing this almost hopeless situation, courageously issued orders to assault the enemy positions with fixed bayonets. With utter disregard for his own safety and completely ignoring the enemy fire, he rose to his feet in front of his battalion and with drawn pistol shouted to his men to follow him in the assault. Catching up a fallen man's rifle and bayonet, he charged on and led the remnants of his battalion across the bullet-swept open ground and into the enemy position. His heroic and valiant action in so inspiring his men resulted in the complete establishment of our bridgehead across the Douve River. The cool fearlessness, personal bravery, and outstanding leadership displayed by Lt. Col. Cole reflected great credit upon himself and are worthy of the highest praise in the military service.

Butts, John E.

Rank and organization: Second Lieutenant, U.S. Army, Co. E, 60th Infantry, 9th Infantry Division.

Place and Date: Normandy, France, 14, 16

and 23 June 1944.

Entered service at: Buffalo, N.Y.

Birth: Medina, N.Y. G.O. No.: 58, 19 July 1945. Citation: Heroically led his platoon against the enemy in Normandy, France, on 14, 16, and 23 June 1944. Although painfully wounded on the 14th near Orglandes and again on the 16th while spearheading an attack to establish a bridgehead across the Douve River, he refused medical aid and remained with his platoon. A week later, near Flottemanville Hague, he led an assault on a tactically important and stubbornly defended hill studded with tanks, antitank guns pillboxes and machinegun emplacements and protected by concentrated artillery and mortar fire. As the attack was launched 2d Lt. Butts, at the head of his platoon, was critically wounded by German machinegun fire. Although weakened by his injuries, he rallied his men and directed 1 squad to make a flanking movement while he alone made a frontal assault to draw the hostile fire upon himself. Once more he was struck, but by grim determination and sheer courage continued to crawl ahead. When within 10 yards of his objective, he was killed by direct fire. By his superb courage, unflinching valor and inspiring actions, 2d Lt. Butts enabled his platoon to take a formidable strong point and contributed greatly to the success of his battalion's mission.

Ogden, Carlos C.

Rank and organization: First Lieutenant, U.S. Army, Company K, 314th Infantry, 79th Infantry Division.

Place and date: Near Fort du Roule, France, 25 June 1944.

Entered service at: Fairmont, Ill. Born: 19 May 1917, Borton, Ill. G.O. No.: 49, 28 June 1945.

Citation: On the morning of 25 June 1944, near Fort du Roule, guarding the approaches to Cherbourg, France, 1st Lt. Ogden's company was pinned down by fire from a German 88-mm. gun and 2 machineguns. Arming himself with an M1 rifle, a grenade launcher, and a number of rifle and handgrenades, he left his company in position and advanced alone under fire, up the slope toward the enemy emplacements. Struck on the head and knocked down by a glancing machinegun bullet, 1st Lt. Ogden, in spite of his painful wound and enemy fire from close range continued up the hill. Reaching a vantage point. he silenced the 88-mm. gun with a wellplaced rifle grenade and then, with handgrenades, knocked out the 2 machineguns, again being painfully wounded. 1st Lt. Ogden's heroic leadership and indomitable in along silencing these enemy courage weapons inspired his men to greater effort and cleared the way for the company to continue the advance and reach its objectives.

Kelly, John D.

Rank and organization: Technical Sergeant (then Corporal), U.S. Army, Company E, 314th Infantry, 79 Infantry Division.
Place and date: Fort Du Roule, Cherbourg,

France, 25 June 1944.

Entered service at: Cambridge Springs, Pa.

Birth: Venango Township, Pa.

G.O. No.: 6, 24 January 1945 Citation: For conspicuous gallantry and intrepidity at the risk of his life above and beyond the call of duty. On 25 June 1944, in the vicinity of Fort du Roule, Cherbourg, France, when Cpl. Kelly's unit was pinned down by heavy enemy machinegun fire emanating from a deeply entrenched strongpoint on the slope leading up to the fort, Cpl. Kelly volunteered to attempt to neutralize the strongpoint. Arming himself with a pole charge about 10 feet long and with 15 pounds of explosive affixed, he climbed the slope under a withering blast of machinegun fire and placed the charge at the strongpoint's base. The subsequent blast was ineffective. and again, alone and unhesitatingly, he braved the slope to repeat the operation. The second blast blew off the ends of the enemy guns. Cpl. Kelly then climbed the slope a third time to place a pole charge at the strongpoint's rear entrance. When this had been blown open he hurled handgrenades inside the position, forcing survivors of the enemy guncrews to come out and surrender. The gallantry, tenacity of purpose and utter

#### LOST IN CYBERSPACE

disregard for personal safety displayed by

Cpl. Kelly were an incentive to his comrades

and worthy of emulation by all.

Mr. DOLE. Madam President, telecommunications policymaking is like our space program. We are exploring the unknown. But while Houston ground control keeps our spacecraft from getting lost, Congress cannot seem to do the same for our telecommunications policy. In fact, it seems that our proregulator friends are lost in cyberspace. "Earth to regulator. Come in regulator." I have been waiting for years, and still no answer.

News stories across the Nation confirm my fears. I came across a story in the New York Times entitled, "Goals Collide in Cable TV Rate Plan." It is virtually impossible to regulate lower prices without stagnating the development of new services. No doubt about it, the FCC could have made the process a whole lot simpler. But Congress is to be blamed, too. After all, it was Congress which told the FCC to devise a regulatory scheme.

For instance, the cable law requires the FCC to develop regulations that would simulate price structures if a cable TV system had competition. The idea was we all knew competition brings lower prices and better services. However, instead of taking the straightforward approach of injecting real competition, which I advocated, Congress saw fit to create the most complicated, confusing way of mimicking competition imaginable. I guess today they call that virtual reality. Well that is fine if we are writing science fiction. But Congress writes policy. And to set good policy, we should deal in reality.

The fact is that technology is developing faster than Congress can respond. The fact is that competition should replace monopoly regulation. The fact is that current regulatory policy shackles American communications companies. The fact is that all forms and levels of government have confused communications businesses to the point that sound, long-term deci-

sions cannot be made.

Madam President, we will be judged by how we respond to these realities. One thing is certain, we should not use the Cable TV Act as the model.

CABLE TV REGULATIONS ARE IMMENSE

Almost 2 years have gone by since we passed that law. Officially, cable rate regulations went into effect on May 15. However, most consumers will not see any changes until July 14, 1994. It is my understanding that the FCC allowed this phase-in period because it realized that its rules were so complicated.

This is amusing in light of FCC Chairman Hundt's assurances that the rules were not complicated. In fact, his chief of staff insisted that the FCC's cable regulations were only 14 pages long and that I misrepresented the Commission's work when I stated that the paper trail exceeded 500 pages.

Well, he would be correct if he was only referring to the Commission's 14page ruling on benchmarks. However, I was also including the 11-page ruling on cost of service, the 475 pages of supporting documents and new proposals, the 93 pages of forms and instructions that every cable operator must read and fill out, and the additional 54 pages of forms and instructions for those who choose cost-of-service regulation. That is 647 pages of paperwork. Stack those pages end to end and they would be taller than the Washington Monument. And, it does not stop there. The Commission has released corrections, and it

is my understanding that form 1211 and its instructions have yet to be released. REGULATIONS STAGNATE INNOVATION

Madam President, the Cable TV Act and our current forays into communications policy reminds me of those crazy Rube Goldberg contraptions. You know, let us see how complicated we can make a simple task like opening a door. The problem is that instead of opening the door to future innovation, regulators are slamming it shut.

We all know the most recent cable TV rate rollback helped scuttle major deals. But what is business supposed to do when the Government establishes contradictory, arbitrary rules and later changes them? Instead, we should establish clear-cut policies that will provide these companies the security to make long-term investments. If we do not construction of the so-called information superhighway will face unwar-

ranted delay.

In fact, the regulatory road we are heading down right now will wreck some companies that would have survived under competition. Chairman Hundt was certainly correct when he stated that "some firms will enjoy tremendous success. Others may fail. Our job is not to guarantee success. Our job is to make sure that the opportunities are there." But he should have-and did not say-that it is not the FCC's job to drive honest companies out of business. Let us face it, in the coming months we will see several cable companies, large and small, go under. Not because they were bad operators, but because a 17-percent rate cut will eliminate their profits and hinder them from meeting their financial obligations. I hope that my colleagues are prepared for the backlash when consumers turn on their TV's one day, only to find that their service has been cut off-and it will not be coming back any time soon.

ESTABLISHING CLEAR COMMUNICATIONS POLICY Madam President, like many of my colleagues I have been concerned for some time about the courts setting communications policy. That is our role, not theirs. As we move forward on current communications legislation, I would urge the Congress to establish clear-cut policy and ignore fancy mechanisms that we all know will end

up being challenged in court.

As I noted earlier, the cable TV rate regulation went into effect on May 15. Ironically, that is the same day that the Supreme Court invoked the Sherman Antitrust Act and dissolved Standard Oil 83 years ago. It seems to me that as we move forward on future communications legislation, we should be thinking more along the lines of the Sherman Act, not the Cable TV Act. This will limit the court's role in communications, and will reestablish Congress as the policymaker. No doubt about it, this will make some proregulators Greene with envy—Judge

Greene that is. But that is what happens when Congress steps up to its responsibilities.

#### CUBA

Mr. DOLE. Madam President, last weekend, a boat with dozens of Cubans fleeing Castro's tyranny was attacked by Cuba's Coast Guard. Four people were wounded by gunfire in the attack, at least one of them a child. The ship was eventually rescued by the U.S. Coast Guard in interntional waters, and made it to safety. The Cuban Government will even attack children fleeing Castro's island prison.

This is just the latest example of what more than 30 years of repression has done to the Cuban people. But after three decades, Castro's dictatorship is teetering. He has lost his patrons in the Soviet Union. His efforts to spread revolution in Latin America failed dismally. His troops are out of Africa. The Cuban economy is in a shambles while

the Cuban jails are full.

It is no wonder discontent with Castro's rule is higher than ever. The Cuban Air Force knows the flight path to Key West and regularly flies in. Refugees are fleeing at a rate of 500 a month. Now is the worst possible time to ease the pressure on Cuba. If the West had not held firm in the cold war, the Soviet Union would still exist. Yet, there are some who want to lift the embargo in Cuba. Madam President, the embargo is working. Pressure is working. Castro's options are reduced every day. And every day, Cuba's freedom grows closer.

The embargo on Cuba is fundamentally different from the embargo on Haiti. Haiti has not seized American property. Haiti has not destabilized its neighbors, or built armed forces able to project power around the world. Haiti has not, fortunately, descended into the totalitarian nightmare of Cuba. Human rights violations in Haiti are deplorable, but the Haitian Government has not fired on boats of Haitians leaving. In Haiti, the border with the Dominican Republic is not mined the way approaches to Guantanamo Bay in Cuba are. Haitians build boats to flee without interference from the army or police. No one should compare the two situations.

I hope that maintaining the embargo on Cuba is a foreign policy promise this administration keeps. And if they do not, I believe the Congress will ensure there is no weakening or lifting of the embargo against Castro's Cuba. America should not bail out Fidel Castro and Cuban communism.

I yield the floor.

Mr. MITCHELL addressed the Chair. The ACTING PRESIDENT pro tempore. The majority leader is recognized. FEDERAL AVIATION ADMINISTRA-TION AUTHORIZATION ACT OF

The Senate continued with the consideration of the bill

Mr. MITCHELL. Madam President, noting the presence of the distinguished Republican leader on the floor, I wonder if I might direct an inquiry to him.

As the distinguished leader knows, we debated several hours yesterday the resolution on the Whitewater matter. We were prepared to vote last evening but were told our colleagues would not permit a vote to occur and are prepared to vote today.

I would like to inquire of my colleague whether or not the Republican colleagues will be prepared to permit a vote to occur today on the matter.

Mr. DOLE. I hope that will be the case, I say to the majority leader. We will be discussing it in our Cloakroom. A number of our colleagues have come in who have been outside the city.

We hope we can accommodate this request and, of course, accommodate

the majority leader.

So I will get back to the majority leader within the next 30 minutes.

Mr. MITCHELL. I appreciate that very much.

I thank my colleague.

I yield the floor.

Mr. DOLE addressed the Chair.

The ACTING PRESIDENT pro tempore. The Republican leader is recognized.

### VERMONT'S HEALTH CARE PLAN

Mr. DOLE. Madam President, I would like to bring to the attention of my colleagues a rather compelling article in today's New York Times—"Vermont Shows How Health Care Can Fail."

What struck me about this article is that a State, like Vermont, with relatively low medical costs, few illegal aliens, an uninsured population of about 11½ percent, compared to 15 percent nationwide, and generous social welfare benefits—qualities conducive to comprehensive health care reform—could not enact such legislation.

Vermont is also unique in that it is the only State whose Governor—Howard Dean—is a physician. I have had the pleasure of meeting with Governor Dean and was impressed with his knowledge of health care. But, despite his expertise, the plan collapsed.

Madam President, it was not the fault of the Governor. And, it was not the fault of Democrats, or the fault of Republicans, that health care reform did not pass in Vermont. It was due to the very nature of the legislation that was being considered, the enormity of its costs, and its lack of public support.

What Vermont tried to pass is very similar to the President's plan and to democratic bills currently before the Congress—the plan had mandatory alliances, global budgets, employer mandates, and a one-size-fits-all basic benefit package—the very same elements that are cause for concern for many Americans and for many of our colleagues—on both sides of the aisle.

One of the most compelling parts of this article, Madam President, was the statement made by the majority leader of the State Senate. In essence, he said the plan lost support in the end because officials refused to discuss the unpleasant financing details in the beginning.

I think this may be the very same trap we may be heading for here. I am hopeful that there will be enough of us to put together a reasonable, sensible, bipartisan package. Maybe this is not an example of what would happen here, but it seems to me that if you do not have the public's support, as we learned here on catastrophic coverage a few years ago, if it is not there when you act, it is not going to be there after something passes.

What this experience tells me, and what I hear from constituents in Kansas, is: Go slow and get it right. Congress comes back every year, and every year there is going to be somebody here—100 Senators—and they are going to be dealing with the issues of the day. We can do some this year and

some next year.

The Finance Committee has a reputation of being a consensus committee, not a partisan committee. I think if anybody would go back and look at all the measures going through the Finance Committee—health care or anything else—you will find that in nearly every case it was either a unanimous voice vote, or 16-4, or something like that maybe, on amendments. Rarely on final passage have we had a strict party-line vote. So there is still some hope.

Yesterday, the chairman of the Finance Committee, Senator MOYNIHAN, gave us a nine-page document, and we are in the process of examining that. It seems to me that, just on first blush, it is about \$190 billion in new taxes, and a lot of mandates, and a lot of people are going to be denied the right to self in-

sure.

There are problems, but as the chairman pointed out, I think it is a place to start, and we will see what happens in the next several weeks.

I ask unanimous consent that a New York Times article be printed in the RECORD.

There being no objection, the article was ordered to be printed in the RECORD, as follows:

VERMONT SHOWS HOW A HEALTH BILL CAN FAIL

(By Robert Pear)

MONTPELIER, VT., JUNE 4.—For years, Vermont set an example to the nation, showing how to regulate health insurance to control prices and expand coverage. Now it offers a

different lesson, showing the perils of trying to enact a health care overhaul that is both ambitious and complex.

Gov. Howard Dean, a doctor who is vice chairman of the National Governors' Association and who will soon be the group's chairman, listed health care as his top priority in January. He asked the General Assembly to pass legislation very similar to that proposed by President Clinton. But the Governor's plan collapsed last month, spurned by liberal Democrats who said it did too little and by Republicans who said it did too much.

"We tried to do too much too quickly," said State Representative Sean P. Campbell of Saxtons River, a Democrat who is the majority leader of the House and chairman of a special committee that drafted a health care bill. "It was too big. We couldn't swallow it.

We ended up spitting it out.

Over and over, when Vermont residents describe their experience, they liken it to the national struggle over health care. They wonder how Congress can pass comprehensive legislation if it has proved impossible in a state like this, where the politics are much less complicated, the lobbying is more restrained and the Governor has a high approval rating as well as a large store of political capital.

State Senator Matt Krauss of Barre, a moderate Republican, said: "Early this year there was a great expectation that we would pass a comprehensive health care bill. But the more the public learned about the details and the cost, the more nervous they became. The general public soured on health care reform. In the month before our vote in the Senate Finance Committee, it became clear that the bloom had gone off the rose.

"Our mind-set was that we were going to revamp the health care system from top to bottom," Mr. Krauss continued. "In retrospect, that was a bad mistake. We should have been more realistic and targeted. We should have taken health care reform in small, modest doses, in doable increments. By trying to tackle everything, we ended up

accomplishing nothing."

Like the President's plan, Governor Dean's proposal would have required employers to help pay health insurance premiums for their employees. As in the Clinton plan, most people would have obtained coverage through a purchasing pool, or alliance, and the government would have set an annual budget for all health spending.

A compromise bill that included new taxes to finance coverage for the uninsured died in the Senate Finance Committee. The vote was 7 to 0 against the bill, with four Republicans joining three Democratic backers of a Canadian-style system in which the government pays for the health care of its citizens.

One of those Democrats, State Senator Elizabeth M. Ready of Bristol, said she still supported "single payer" approach, financed with tax revenue. "I'm not wavering in that," she said. "It's clear and true vision."

But she has concluded that "We must take small, deliberate steps, an evolutionary rather than a revolutionary approach, because we're not going to get the whole enchilada."

In an interview, Governor Dean, a Democrat, asserted that "an unholy alliance of the far left and the far right killed a bill that would have guaranteed health insurance to everybody in the state."

Vermont has 15 hospitals, 1,000 practicing doctors, comparatively low medical costs, two major private health insurers, 68,500 uninsured people (out of a population of 576,000) and a history of bipartisan cooperation by

conscientious public officials. The state takes pride in its quality of life and in its comparatively generous social welfare benefits.

Vermont residents are widely conversant with the complexities of overhauling health care, having studied the issue for four years. Vermont was among a half-dozen states that could not wait for the Federal Government to act on health care; it passed its own laws in 1991 and 1992. These measures require insurers to sell coverage at standard rates to people regardless of their medical histories, and they set annual spending goals for each hospital.

State Senator John Carroll of Norwich, a Republican who is majority leader of the Senate, supported that legislation. This year he was ready to vote for new taxes to finance coverage of the uninsured, and he supported a plan requiring employers to contribute to the cost of coverage for their employees—two ideas opposed by many Republicans in Congress.

Mr. Carroll says the health care plan died here mainly because public officials delayed discussing unpleasant financial questions.

"The most important questions about health care reform are financial: How much does it cost, and who pays?" said Mr. Carroll. "There was a persistent tendency to put off those questions to the end. It was a fatal mistake. Those are the toughest questions, and we should have confronted them at the beginning."

Analyzing what they describe as their "health care meltdown," many Vermonters agree with State Senator Althea Kroger of Essex Junction, a Democrat and assistant minority leader of the Senate, who said: "We underestimated the complexity of the issue. We underestimated the opposition."

And many are asking, in the words of Norman E. Wright, president of the Vermont Hospital Association, "Did we have a dream bigger than our ability to perform?"
State Senator Peter E. Shumlin of Putney,

State Senator Peter E. Shumlin of Putney, a Democrat, said: "This is as much our fault as the special interests. We all collectively share the blame for telling voters this would be simple, easy, painless and free."

On the other hand, Governor Dean said that Vermont's failure showed the need for Federal action. "We really need a Federal framework," he said in the interview. The Federal Government, he said, should define a standard set of health benefits for all Americans and should prescribe some method of financing, whether through premiums or taxes, but should let states decide the best way of delivering health care.

Moderate Republicans, an endangered species in Washington, have dominated the Republican Party in Vermont. Likewise, the left wing of the Democratic Party is more influential here than in Washington. Nevertheless, Mr. Dean sees many similarities between Montpelier and Washington. Negative advertising frightened many consumers. Here, as in Congress, there was intense pressure to make the benefits package more generous and therefore more expensive.

Asked why health legislation has died this year, State Representative Robert J. Harris of Windsor, a Democrat, said, "The cost,

pure and simple.'

The Vermont House seriously considered raising income and payroll taxes to help pay for health care. Local newspapers published tables showing that state income taxes would double for many people. "It scared the daylights out of the public," Governor Dean said.

People generally did not realize that the new taxes would replace premiums they were already paying for health insurance. House members, deluged with complaints, beat a hasty retreat. The bill that was eventually passed by the House did not specify a level of benefits or a means to pay for them; it called for a study of those questions.

"The opponents of health care reform were much more motivated than the supporters. the Governor said. "Businesses that favored health care reform sat on their hands.

On the other hand, Mr. Dean said, many advocates of a single payer health system used what he called "slash and burn tactics" to block a compromise.

"They were incredibly inflexible," he said. "They were more interested in ideological purity than in actually providing health care

to the uninsured." Alan Hark, a lobbyist for the Vermont Low-Income Advocacy Council, said some single payer advocates "did a disservice to their constituents, especially those who are uninsured, because they were so rigid and in-

flexible

State Senator Cheryl P. Rivers of Bethel, a leader of the liberal Democrats, rejected such criticism but acknowledged that "we formed an alliance with the most conservative Republicans who didn't want anything.

"Instead of standing up to the special interests and getting efficiencies from the health care system, the Senate bill would have required middle-class people and small businesses to pay for health care reform.' she said. "It would have taxed the benefits of people already insured, and it would have created a new welfare-like program for the uninsured."

#### WAITING FOR A CONSENSUS

When a bill dies, legislators often say they ran out of time. But State Senator Jan Backus of Brattleboro, a Democrat who is chairwoman of the Senate Committee on Health and Welfare, said that "in some ways, we had too much time"-people found more to dislike as they studied the legislation more closely.

It became evident, as Senator Ready said, that "we as Vermonters, we as a nation, have not come to a consensus on what to cover or how to pay for it."

Some Republicans said that rather than devising its own health insurance scheme, Vermont should wait to see what Congress does.

But as the legislature crawled toward adjournment, State Representative Margaret F. Martin of Middlebury, a Democrat who heads the House Committee on Health and Welfare said: "I'm battered and bruised and very, very disappointed. What happened here is, I fear, what will happen nationally.

#### COMMENDING SENATORS MOY-NIHAN AND KENNEDY FOR THEIR HEALTH CARE PROPOS-

Mr. MITCHELL. Madam President, I want to commend Senator MOYNIHAN, the chairman of the Finance Committee, for his leadership in presenting a detailed and positive proposal yesterday. I also commend Senator KENNEDY and the members of his committee for their action in reporting a bill yesterday. Both have demonstrated extraordinary leadership in moving this process forward.

I think it is fair to say that not a single Senator agrees with every single

provision in any bill. Some want changes in the President's bill; some want changes in the Labor Committee bill; some want changes in Senator MOYNIHAN's bill; some want changes in the bills presented by Senator CHAFEE and our Republican colleagues; and those offered by Senator BREAUX and Congressman Cooper. There are a lot of proposed changes. It is heartening to see the process moving forward, and that would not have occurred but for the leadership of Senators KENNEDY and MOYNIHAN. I commend them for their actions.

I suggest the absence of a quorum. The PRESIDING OFFICER. clerk will call the roll.

The legislative clerk proceeded to

call the roll.

Mr. MURKOWSKI. Madam President, I ask unanimous consent that the order for the quorum call be rescinded

The PRESIDING OFFICER. Without

objection, it is so ordered.

Mr. MURKOWSKI. Madam President, I ask unanimous consent to speak for 4 minutes as in morning business.

The PRESIDING OFFICER. Without

objection, it is so ordered.

#### UNITED STATES-CANADIAN FISHERIES RELATIONSHIP

Mr. MURKOWSKI. Madam President, one of the more important natural resource arrangements that we have with our northern neighbor, Canada, is the Pacific Salmon Treaty, with which the Chair is well familiar. This is a treaty under which both our countries have agreed to share the benefits of salmon production along the west coast of the United States. However, today the treaty is in serious trouble, as the Canadian Government decided on unilateral action against the interests of the United States.

This year, negotiations intended to renew several annexes to the treaty broke down, with Canada's refusal to participate in a key negotiating session in January of this year, and subsequent refusal to reopen meaningful discussions on the important conservation measures, unless the United States agreed to Canadian demands for an equity agreement that would be to Canada's advantage and the United States'

disadvantage.

The main goal of the Canadian strategy appeared to be to attempt to gain United States agreement to closing or severely limiting traditional United States fisheries in both Alaska and Puget Sound. In doing so, the Canadians would have succeeded in gaining unprecedented concessions, limiting our own jurisdiction over salmon in our waters, which under both the Magnuson Act and the Law of the Sea should remain solely in our hands. That is in the hands of the United

Canada has complained that the United States has not been willing to negotiate an equity agreement. This is not the case at all. As the State Department noted yesterday, the United States proposed a framework for resolving this highly complicated matter and ensuring that, as the treaty requires, each country gains benefits equivalent to production of salmon from its waters. Canada, however, was not willing to approach this task in an organized, logical fashion, and instead insisted that the United States simply accede to the demands of Canada. Ultimately, they refused to meet further.

Canada's actions, and Canada's actions alone, led to the failure of our two countries to agree on annexes needed to protect stocks of salmon from rivers on both sides, including endangered and depressed salmon from the Columbia and Snake Rivers, and from other coastal streams in the Unit-

ed States.

Canada's solution to the impasse was to attempt to force the issue into a political arena, where it hoped the administration would attempt to override the democratic process established for treaty-related decisions, and join the Canadians in forcing the Canadian view down the throats of the States of Washington, Oregon, California, and Alaska, and of the treaty Indian tribes of the Pacific Northwest, all of whom, under the implementing legislation for the treaty, are entitled to a say in what happens. In other words, they are the decisionmakers, as well.

To the great credit of the administration, it has refused to give in either to the blandishments or the blackmail, and has firmly stood to protect the rights of Americans, the role of American States and tribes, and the U.S. national interest in control of its own re-

SOurces

However, things have progressed today so that Canada has announced the first of what it says would be a series of initiatives designed to manage its fisheries, in the words of the Canadian Minister of Fisheries, "to their own advantage and the United States'

disadvantage."

The first action came vesterday, with the announcement that Canada intends to charge, Madam President, United States fishing vessels approximately \$1,100 for each trip traversing Canada's waters between Puget Sound and my State of Alaska. In other words, boats entering the Canadian waters would be charged \$1,100 one way. This has nothing to do with the realities associated with meeting and resolving our difference of opinion on the Pacific Salmon Treaty. This is a unilateral action by the Canadian Government through the Minister of Fisheries to simply level a fine for boats transiting what had been traditional free passage through Canadian waters in transit from Puget Sound in the State of Washington to my State of Alaska.

In my opinion, this move is an absolute violation of international law which ensures the protection and the right of free passage, and may well be in violation of the North American Free-Trade Agreement and of other measures to which Canada had previously committed itself in a cooperative manner with the United States.

Worse, it potentially endangers the lives of Americans who would, if barred from the sheltered waters of the Inside Passage, have to take their small boats on the outside of Vancouver Island, offshore to the rough and unpredictable

and dangerous open ocean.

Madam President, I call on the President of the United States and the State Department to protest this outrageous and illegal action in the strongest possible terms, and on other Agencies of the United States to take whatever action is necessary to protect the lives, safety, and economic interests of United States citizens jeopardized by Canada's unwarranted and inappropriate behavior.

If necessary, Madam President, I would call for the State Department to advise the U.S. Coast Guard that, if necessary, the Coast Guard should be authorized to accompany U.S. fishing vessels traversing from Puget Sound to Alaska. Obviously, unless the Canadian Government sees fit to withdraw this, we are going to have an incident. A vessel will be stopped and then we will have to face up to the threats of the Canadian Government.

It is my hope that the State Department will advise the Canadian Government of its intent to ensure free passage in the traditional manner that we have enjoyed, traversing our vessels between Puget Sound and Alaska, and ask that they reconsider before such situation develops where we do have an

incident.

If necessary, again, Madam President, I think it is appropriate that our Coast Guard be alerted, and I know Senator STEVENS has already initiated that contact. I have alerted the State Department of our concern to ensure that we immediately get a review of the international law which would encompass questions such as this, and that we communicate to the Canadian Government our intention to maintain the right of free passage as we have traditionally had it in the past.

I thank you, Madam President, and I

yield the floor.

FEDERAL AVIATION ADMINISTRA-TION AUTHORIZATION ACT OF 1994

The Senate continued with the consideration of the bill.

Mr. FORD. Madam President, I sug-

gest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The absence of a quorum has been suggested, and the clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. GRASSLEY. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mrs. FEINSTEIN). Without objection, it is so

ordered.

Mr. GRASSLEY. Madam President, I rise to address the issue of section 211 of the Federal Aviation Administration Act and its effects on the trucking industry of our Nation. I am concerned that apparently the Senate is going to move forward on what appears to be a major shift in the way the Federal Government looks at the issue of regulation of the trucking industry, which has long term and far-reaching implications, in the guise of an amendment to a bill dealing with our Nation's airlines. I feel it is inappropriate for the Senate to take such a major step in this area without the benefit of full discussion and a serious examination of the ramifications of this action. I wish the Senate could have hearings on this matter so that the interests of all parties affected could be fully aired. As it stands, many individuals whose lives may be impacted by this legislation are not even aware of the details as the Senate proceeds in a unconventional manner to address the issue of trucking regulation.

Several aspects of the current process disturb me. First, I question the forum. Is an airport improvement bill, which has been held up for many months in the congressional process due to many contentious issues, the appropriate place to deal with the Nation's trucking system? I know that the issue has been couched in the terms of adjusting the definition of "intermodal all-cargo air carriers" for the purposes of exemption from some State regulation, but the current language that is scheduled to come before the Senate goes well beyond those limits. In an attempt to satisfy interests of large trucking firms across the Nation. the bill has been continuously expanded. First the bill was to deal with Federal Express and United Parcel Service; then the definition broadened to include those other large trucking interests whose voices speak loudly in the Halls of Congress. My colleagues have rushed to expand the definition of air carriers to levels that stretch the imagination with the apparent objective of assuring that any major trucking firm in their State is also an air carrier. This is no way to address this important matter.

I also would question the wisdom of our approach to this issue. Perhaps in a hearing process some of my concerns could be addressed, but I must say that in this context many serious questions come to mind. It would appear that this legislation would unduly restrict the legitimate and constitutional prerogative of the States to place limits and restrictions on intrastate movement of goods. The Constitution gives

the Federal Government the ability to regulate only interstate commerce. The scope of this legislation would appear to raise serious concerns about the intrusive hand of big brother stepping into an arena that is best left to our State officials. While the issue of excessive Federal mandates has been rising in prominence—rightly so I might add—it is just as intrusive and inappropriate for the Federal Government to step in and tell States what they cannot do. It is important that we not unduly restrict the ability of the States to make decisions regarding the movement of goods and the regulation of services within their own borders when those restrictions are reasonable. I fear that the Senate is acting hastily and carelessly on this issue and I would urge that we step back from this decision and consider the matter with the deliberation and thoughtfulness it deserves.

Madam President, I yield the floor. Mr. EXON addressed the Chair. The PRESIDING OFFICER. The Sen-

ator from Nebraska is recognized. Mr. EXON. I thank the Chair.

Madam President, I thank my friend and colleague from Iowa for his remarks which I have been listening to with regard to the bill that is before us. I share some of his concerns. The bill before us is must-pass legislation. While there may be some legitimate differences of opinion as to what amendments are attached thereto, this bill, because of its vital concern for aviation, is going to pass, should pass, and certainly this Senator is not going to danything to stand in the way of passing that measure.

However, I will simply say that my friend from Iowa and this Senator and others have discussed this from time to time. I will say, as the chairman of the Surface Transportation Subcommittee of the Commerce Committee, that I have offered, and offer again now if it is appropriate, and if there is sufficient interest, we can still hold some hearings on this matter in the Commerce Committee, either at the subcommittee or the full committee level, if there is sufficient interest in the body for

that to happen.

I might add a little bit more to the history of what brought us to this

place.

It all started some time ago by an action by a Federal court that basically said Federal Express, which is primarily an air freight carrier with local distribution, was not controlled by the existing statutes with regard to truck regulation because they were, essentially, as I understand the court's interpretation, an air transportation carrier and not a local carrier in the generally accepted context of those rules and regulations and laws.

When that happened, of course, it allowed Federal Express as the one and only carrier of its type to get out from

under the State regulations. Whether you can argue that is right or wrong, it is very clear it gave Federal Express an advantage that their competitors did not have.

So the Congress, in its wisdom, or lack thereof, rather than enacting legislation that could have been enacted, in my view, to place Federal Express on the same playing field as all of the other carriers, the Congress, in its wisdom, or lack thereof, has decided to take the opposite route, which is to make the court mandate, the court decision, applicable to everyone else that is in the trucking industry, basically, that owns an airplane. That is a pretty broad interpretation, but I believe that in layman's language is what we are coming to.

In essence then, I think we should understand that to a large extent this is a massive deregulation of many of our very large carriers that transport goods in one fashion or another—basically, those that have parcels or packages or freight that go part way by airplane, and then have to be delivered by truck at the local level.

All kinds of problems come up in this regard. I, too, have heard from many of my small and smaller local truckers who are very much concerned about this. Strangely enough, at least this Senator has not heard from the National Governors Association on this matter. The Senator from Iowa clearly indicated that there may be some concerns in this area. We have not heard from the individual Governors to any significant extent, nor have we heard from the National Governors Association. I suspect that we will be hearing from them as we go on. All too often the National Governors Association, of which I was once a member, reacts rather than acts, after we have taken action on legislation.

I should also like to recognize the comments that were made a day or two ago by my friend and colleague from South Dakota, who I note is in the Chamber at this time, expressing some of the same concerns that have been expressed by others. I believe that given the situation we face, the action suggested by the Senator from South Dakota, and just a few moments ago by the Senator from Iowa, is very much appropriate, had to be said in this context and in that regard.

I would, therefore, hope that if there once again is sufficient interest in this, after this measure passes, which I think it will, and for which I will vote in support, if there is sufficient interest by any and all parties, there would be nothing wrong or inappropriate for us to hold appropriate hearings on this matter before this measure eventually becomes law in some form.

There is a dual problem here. While I have some concerns, as do my colleagues, about the actions that have resulted from the Federal Express

court decision in their favor, and while it might well be we should have deregulation of some of these larger carriers, it has potentially a very dramatic and possibly significant effect on the interests of the States and the responsibilities that they have as outlined constitutionalitywise by the Senator from Iowa. Therefore, I believe that we are all similarly situated in this.

Let me say that while there may be some concerns about the big truckers. whatever their shipping modus operandi is, there may be some good reasons that this further deregulationand that is what it is under whatever guise-might be a step in the right direction from the interest of the consumers. Some of the smaller truck lines throughout the United States may have, as some maintain, too exclusive, too much protection in the interest of consumers on certain lines. So there are all kinds of conflicting economic situations that come into play here, and it might well be that at least we could ferret out some of those in some type of a hearing under some appropriate body of the Senate.

With that, I thank Senator FORD and the other leaders of this measure for recognizing the fact that we have waited far too long and had far too much delay on the matter that directly affects the quality and costs of airplane travel in the United States, so they are moving basically in the right direction, while I would agree with my colleagues that there is some concern about the matter that has been appropriately raised with regard to how far we are going in deregulation or how far we are not going in that area.

Madam President, I thank the Chair.

and I yield the floor.

Mr. FORD addressed the Chair. The PRESIDING OFFICER. The Senator from Kentucky is recognized.

Mr. FORD. Madam President, I thank my friend from Nebraska for his kind words. Senator Pressler and I have worked very, very hard to put together a piece of legislation that would try to meet everybody's concerns. I do not think we are perfect, so therefore we do not have a perfect piece of legislation. Particularly when one would have a view and others have a view, you try to get a majority view.

But I say to my friend from Iowa, I do not know anything unconstitutional about what we have done. That is speculation. The Senator's interpretation of it being unconstitutional is just as good as mine. I am not a lawyer, and as my father told me, a little knowledge of the law is dangerous, so get a good lawyer and stay with him or her. That is what I try to do.

We had a court case here that hurt the people in Iowa. They have a major installation there. What do we do to try to eliminate the problem as it faces the Senator's State, my State, and other States. That was pretty tough. For 8 months we labored with this. We talked to the leaders on that side, leaders on this side. We talked to companies. We talked to everyone we knew of to talk to.

The United Parcel people, under the ruling, would have to take packages from Iowa, cross the border into an adjacent State, take the packages out of that truck and put them into another one and then drive back in order to meet the rules which applied to them but did not apply to the other companies.

That created two problems. One, it increased costs; if the consumer used them, it would cost more. And secondly, it would be, maybe, so high that it would put them out of business. So something had to be done in order to try to level the playing field.

As the Senator mentioned, some carriers got an airplane and figured that would do. So we had to find a shakedown part where we could get a consensus that would be acceptable.

Now, my friend from Nebraska, Senator Exon, and I have been friends for a long time and there is nothing we do but what we do not try to share everything. He has some concerns, as the Senator does, as I do. We have lowered the number of packages in the bill from 50,000 to 15,000, which I think is about as broad a door as you can walk through as it relates to the problems we faced prior to this piece of legislation.

We have not interfered with ICC in this legislation. I do not think we have interfered with any kind of safety, insurance problems, et cetera. There are bound to be problems that we will face. But as Senator Exon has said, he is willing to hold hearings. We will have a reform bill as it relates to FAA before the year is over. We will have plenty of time to get into minute detail.

I wish to tell the Senator, when you go day and night for weeks and months and you try to work this thing outnow for 8 months—I think the package we have satisfies more people than we had when we started. So I am hopeful that under section 211, if we will be able to move forward, we have leveled the playing field and created competition which will be better for the consumer.

Whatever problems the Senator may have, the Senator is not on the committee and the Senator said he did not know about all these other things, and so he is talking about what his view is there rather than what we have really been doing. Senator PRESSLER and I and our staffs have just labored monumentally to try to arrive at where we are today.

I think if we were not doing this, the problems would be greater than they will be after the legislation is passed. And then we say to the Senator that we will be more than willing to get back with Senator Exon, if they need

hearings, to work with him 110 percent. The FAA reform legislation, a lot of things can be included in that. So I hope the Senator would not make a judgment on this without looking through it in minute detail.

Mr. GRASSLEY. Madam President, will the Senator yield?

Mr. FORD. Madam President, I will be glad to yield for a question.

Mr. GRASSLEY. As to the comment where the Senator said that if we would look at this, we would be better off if we were not doing anything, I do not have any disagreement as that applies to Federal Express or UPS. What the Senator said there is what I am asking the question about.

Does the Senator extend that to reducing the packages down from 50,000 to 15,000 to accommodate other trucking companies?

Mr. FORD. Madam President, that is part of the effort we have made here, I might say, to accommodate those that have been creating problems for the Senator from Iowa. We have opened the wide door now as it relates to their ability to participate. If you are not in the 15,000 category, my judgment is it may not be that you would be in the business or want that kind of business or be able to handle that kind of business. anyhow.

So I think there is a level of stability and a level of accommodation. I am hoping that what we have done here, once it gets into place, and the reality of what we have done with not eliminating any ICC, or other approaches—as the Senator from Iowa mentioned in his statement earlier, we have not touched ICC. We just have new rules under which they operate.

Mr. GRASSLEY. I thank the Senator.

Mr. FORD. I thank the Senator, and I thank my friend from Nebraska, and I look forward to working with them in any way.

Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. PRESSLER. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. PRESSLER addressed the Chair. The PRESIDING OFFICER. The Senator from South Dakota is recognized.

ORDER OF PROCEDURE

Mr. PRESSLER. Madam President, I ask unanimous consent to speak as if in morning business for a period of 5 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

PEACE IN CENTRAL ASIA: PLEDG-ING TO END CONFLICT AMONG ARMENIANS AND AZERIS

Mr. PRESSLER. Madam President, today I rise to call attention to the continuing conflict among Armenians and Azeris over the Nagorno-Karabakh region of Azerbaijan in Central Asia. This is not the first time I have brought this issue to the Senate floor. I repeatedly have urged my colleagues, and the current, past, and present administrations, to help ease the suffering in Armenia. Yet, the fighting continues.

Together, with several of my colleagues, I recently signed a letter to President Clinton imploring him to continue efforts to end the fighting in the Transcaucus region of Central Asia. In this letter, we urged the President to remain vigilant in providing human aid and technical assistance to help improve living conditions for warravaged Armenians.

After a long winter, wrought with conflict and resource depletion, Armenians have a pressing need for foreign assistance if they are to move forward in their fight for democratic and economic reforms.

Since 1988, Armenians and Azeris have battled violently for control of the Nagorno-Karabakh region. Armenians in Nagorno-Karabakh have fought for independence from the Azeris, who in turn have defended the territorial integrity of the region. The fighting rages on as the two ethnic factions remain unable to reach agreement over the now war-torn Nagorno-Karabakh enclave.

Our world has remained unstable and troubled even as animosities among the superpowers has dissipated. Citizens in the Transcaucus region continue to search for peace. We must do all we can to help them achieve this goal.

Madam President, I remain committed to helping the Armenians and Azeris find lasting peace. Members of the Congress, along with the President, must not ignore the suffering and long-standing fighting in Azerbaijan. We must pledge our humanitarian support and encourage an end to the bloodshed.

Madam President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. FORD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. MATHEWS). Without objection, it is so ordered.

FEDERAL AVIATION ADMINISTRA-TION AUTHORIZATION ACT OF 1994

The Senate continued with the consideration of the bill.

Mrs. FEINSTEIN. Mr. President, I respectfully request the chairman's reconsideration of a specific provision which has been incorporated into this important legislation.

As the chairman knows, section 211 of S. 1491 deregulates intrastate trucking for small-package carriers. Concerns have been raised that it could eliminate States' authority over safety and insurance aspects of the affected carriers. The California Public Utilities Commission is concerned that economic and safety regulations are often intertwined, and as a result, this legislation could preempt State safety regulating authority, thereby jeopardizing the State's ability to protect public safety on highways.

It is my understanding that it is not the intent of this legislation to exempt the carriers affected by this bill from the relevant safety regulations: nor was this bill designed to impede States and their pertinent subdivisions from adopting, implementing, and enforcing highway safety and insurance standards. Mr. President, I hope the chairman will correct me if I am wrong, but although this bill deregulates the intermodal carrier industry, I have interpreted section 211 as being crafted with the implicit understanding that the authority of States or their relevant subdivisions to enact or enforce any law, rule, regulation, standard, or other provision functioning as law intended to protect and safeguard the public from the unsafe operations of motor carriers on public highways would be preserved; including, but not limited to the requirement that any persons engaging in the transportation of property by motor carrier, whether such property has had or will have a prior or subsequent air movement. obtain and keep effective operating authority issued by a State or relevant political subdivision.

Mr. FORD. The Senator from California is correct in her interpretation of section 211 of S. 1491. It was not my intent upon introduction of this legislation to in any way erode the State safety and insurance regulatory control over small-package carriers, but rather, merely to deregulate the intrastate trucking aspect of such carriers. My provision would serve specifically to regulate economic, not safety matters. I would like to thank the Senator for clarifying any misunderstanding relating to this feature of the bill.

#### QUORUM CALL

Mr. FORD. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll, and the following Senators entered the Chamber and answered to their names:

[Quorum No. 2]

Ford Mathews Mitchell

The PRESIDING OFFICER. quorum is not present.

The Senator from Maine.

Mr. MITCHELL. Mr. President, during the morning we have had discussions attempting to reach an agreement on how to best dispose of the matter. We have not been able to do so. We continue to request that there be a vote today on the Whitewater matter. Colleagues have indicated that they will not permit that to occur.

Therefore, I am now going to have another vote to instruct the Sergeant at Arms. This will be the last vote today. We will not be in session on Monday. There will be another such vote at 10 a.m. on Tuesday. Senators should be prepared to be here at 10 a.m. on Tuesday. We will resume consideration of the bill and this amendment.

Mr. President, I move to instruct the Sergeant at Arms to request the presence of absent Senators, and I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. question is on agreeing to the motion of the Senator from Maine to instruct the Sergeant at Arms to request the attendance of absent Senators. On this question, the yeas and nays have been ordered, and the clerk will call the roll.

The legislative clerk called the roll. Mr. FORD. I announce that the Senator from Delaware [Mr. BIDEN], the Senator from Oklahoma [Mr. BOREN], the Senator from California [Mrs. BOXER], the Senator from Connecticut [Mr. DODD], the Senator from South Carolina [Mr. HOLLINGS], the Senator from Hawaii [Mr. INOUYE], the Senator from Massachusetts [Mr. KERRY], the Senator from New Jersey [Mr. LAUTEN-BERG], the Senator from Georgia [Mr. NUNN], and the Senator from Virginia [Mr. ROBB] are necessarily absent.

Mr. SIMPSON. I announce that the Senator from Utah [Mr. BENNETT], the Senator from Mississippi [Mr. Coch-RAN], the Senator from North Carolina [Mr. FAIRCLOTH], the Senator from Texas [Mr. GRAMM], the Senator from Texas [Mrs. HUTCHISON], the Senator from Kentucky [Mr. McConnell], and the Senator from Pennsylvania [Mr. SPECTER] are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced-yeas 70, nays 13, as follows:

[Rollcall Vote No. 135 Leg.]

#### YEAS-70

Akaka	Bryan	Cohen
Baucus	Bumpers	Conrad
Bingaman	Byrd	Coverdell
Bradley	Campbell	Danforth
Breaux	Chafee	Daschle
Brown	Coats	DeConcini

Johnston Pell Domenici Kassebaum Pressler Dorgan Kennedy Prvor Durenberger Kerrey Reid Exon Kohl Riegle Feingold Leahy Rockefeller Feinstein Levin Roth Lieberman Sarbanes Ford Sasser Glenn Lugar Shelby Gorton Mack Mathews Simon Grasslev Metzenhaum Simpson Gregg Mikulski Stevens Harkin Mitchell Thurmond Moseley-Braun Wellstone Hatch Hatfield Moynihan Wofford Heflin Murray Packwood Jeffords NAVS-13 Kempthorne Smith Bond Wallop

Lott Burns McCain Craig D'Amato Murkowski Helms Nickles

#### NOT VOTING-17

Warner

Lautenberg Rennett Faircloth Biden McConnell Gramm Hollings Nunn Boxer Hutchison Robb Specter Cochran Inouye Kerry Dodd

So the motion was agreed to.

The PRESIDING OFFICER. With the addition of Senators voting who did not answer the quorum call, a quorum is present.

Several Senators addressed Chair.

The PRESIDING OFFICER. The Senator from Arizona.

#### MORNING BUSINESS

Mr. DECONCINI. Mr. President, I ask unanimous consent that there now be a period for morning business with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DECONCINI. Mr. President, I will yield to the Senator from Rhode Island for 1 or 2 minutes, not losing my right to the floor after the Senator from Rhode Island is finished.

The PRESIDING OFFICER. The Senator from Rhode Island.

#### CONTAINING NORTH KOREA'S NUCLEAR THREATS

Mr. PELL. Mr. President, North Korea's refusal to comply with its obligations under the Nuclear Non-Proliferation Treaty has provoked a grave international crisis. No one should doubt the seriousness of the situation or the gravity of its test of the mettle of President Clinton and his foreign policy team. The critical nature of the dilemma, however, should not be aggravated by loose talk and false brayado.

For the past several years, under both President Bush and President Clinton, the objectives of the United States and the International Atomic Energy Agency [IAEA] have been: First, to determine North Korea's past nuclear weapons activities, and second,

to limit future North Korean weapons development.

It has become clear that North Korea's objective has been to use their apparent nuclear weapons program to gain political legitimacy in the West. principally the United States, while rebuffing pressure from the international community to end their nuclear program.

North Korea does not want its nuclear past exposed. Its decision to change fuel rods in its 5-megawatt nuclear reactor at Yongbyon at this time and in an accelerated fashion, precluded IAEA analysis, was evidently intended to keep its nuclear past cloaked in mystery. Without proper examination of the fuel rods during their withdrawal from the reactor, international experts cannot verify if North Korea withdrew plutonium at an earlier period.

We must presume the worst as long as we do not know what North Korea has done in the past. That worst, at a minimum, means as reported in the press one to two nuclear weapons.

North Korea may now consider that it has the best of both worlds. Because we do not know the extent of its nuclear arsenal, we must assume it has one, thus gaining for North Korea the attention it so obviously craves. It has served their purpose of ending their more than 40 years of diplomatic isolation. There is nothing North Korea may fear more than being ignored.

For several months, the United States has held talks with North Korea to seek their agreement to nuclear inspections by IAEA officials. I have always preferred talk to conflict, and I supported this effort, although it has not thus far achieved its stated objectives. But we must also recognize that the United States is not the only interlocutor. Regional states such as China. South Korea, and Japan all have a role as well as the United Nations, including the U.N. Command in South Korea.

In addition to the obvious threat of conflict including the use of nuclear weapons, there are three reasons why

we must remain vigilant: An active North Korean nuclear

weapons program may provoke a similar response by South Korea and Japan. both of whom have remained out of the nuclear arms race:

Such a program could eventually lead North Korea to export nuclear weapons to terrorists or to rogue countries such as Libya and Iran, as North Korea now does with its conventional weapons: and

North Korea's nuclear program combined with its expanded missile program may result in a potential nuclear

threat to the United States.

I am concerned that regional states do not appear to have a sufficient fear of North Korea's nuclear program. Japan is reportedly reluctant to have an embargo placed on North Korea and

hesitates to curb financial remittances by Koreans residing in Japan to North Korea, although these transactions may add close to \$2 billion annually to the North's reserves. While South Korea appears more concerned than Japan, they are also reluctant to provoke a confrontation which would risk a conflict, or to increase tension that could hurt their economic prosperity.

North Korea is not the only country with the potential to threaten nuclear terrorism. We urgently need to develop practical means to enforce our admirable commitment to restrain the international proliferation of weapons of

mass destruction.

The eventual threat posed by the North Korean development of intercontinental ballistic missiles capable of carrying nuclear warheads has been monitored closely by the United States, and needs to be factored now in our strategic defense planning.

Given the dire consequences of another war on the Korean peninsula, nuclear or conventional, I believe there are a number of measures that we should take now. These include:

Suspending bilateral talks at any level between the United States and North Korea. The International Atomic Energy Agency and the U.N. Command in South Korea should be the principal interlocutors with the North until such time North Korean deeds match their promises in terms of compliance with the Nuclear Non-Proliferation Treaty;

Reassessing the American military force structure in South Korea and

Japan;

Moving ahead with Japan to build a theater missile defense system in the region:

Reassessing South Korean defensive capabilities to establish that they are sufficient to meet the North's threat, and to verify that their forces continue to complement United States forces in South Korea, under U.N. Command;

Working with our allies on international efforts to end trafficking in weapons of mass destruction. It is time to use all the means at our disposal to shred the veil of hypocrisy that now covers the world arms trade; and

Taking such measures, either through the United Nations or with our allies, to enforce economic sanctions on North Korea, particularly to constrain international financial trans-

actions.

I hope that such measures would bring North Korea to its senses. If they do, and if the regime is prepared to come out of its self-imposed isolation, then there is a real possibility that peace and stability in the region can be enhanced. But they may not and I would say with all seriousness that we must prepare the American people for the possibility that force may need to be used at some time in the future to ensure our own national security, as well as that of South Korea and other countries in the region.

The PRESIDING OFFICER. The Senator from Arizona.

#### KEEPING THE CSCE USEFUL

Mr. DECONCINI. Mr. President, many articles have been written and pronouncements made in recent months about the future security order in Europe and the former Soviet Union. Fancy phrases such as "interlocking institutions" and "European security architecture" have been used repeatedly, masking the uncertainty of the experts who toss them about and the policymakers who draw inspiration from using such phrases.

The area faces a fundamental dilemma—how to make newly independent governments and newly powerful movements play by the rules of civilization when there is uncertainty what those rules are and whether world powers, particularly the United States, are willing to enforce those rules when they are broken. This uncertainty has brought us war in the Balkans, war in the Caucasus, bloody civil conflict in Tajikistan, just to mention a few of the

areas in conflict.

So long as this dilemma persists, lasting resolution of the crises in the region is unlikely. Some small and promising beginnings in preventing conflict, and in helping local citizens live together, have emerged, I am proud to report. Some of these have come from the efforts of the Conference on Security and Cooperation in Europe [CSCE], or Helsinki Process. Its High Commissioner on National Minorities monitors and promotes solutions to national minority-related tensions in several states, notably the Baltics. Although they have not been given sufficient resources or political support to facilitate resolutions to crises, its missions report on and work to ease local tensions which can blow up into international conflict and, indeed, has in Bosnia and Herzegovina. Training, legal assistance, and seminars work to educate officials and activists in human rights standards and implementation, promoting harmonious societies to prevent conflicts. These are the kinds of activities that our citizens understand and support in this country. We are based on that rule of law and that kind of a system. An international organization with such a pragmatic focus is a good investment for the United States and we should continue to support the CSCE.

However, some CSCE states are less interested in the efforts themselves than in promoting to have grand designs for the future and sometimes expansion of their territories. The temptation of strategies and architectures is always with us; but they mean nothing to the everyday people caught in the crossfire of ethnic hatred and eco-

nomic deprivation.

I would urge this administration to keep this in mind as it responds to the latest initiative for CSCE, put forward by the German and Dutch Foreign Ministers last month. Their view of the future for CSCE involves increasing the powers and centralization of its bureaucracy, a step which has had disastrous results at the United Nations and which this Congress is still trying to reverse; passing off more CSCE activities to that same overburdened and overbureaucratized United Nations: and pursuing arms control initiatives conceived at the end of the cold war and negotiated, continuously but with diminishing returns, ever since this occurred. We have to be careful, and I hope the administration pays heed to this suggestion.

The CSCE can accomplish more for us than providing employment for diplomats and window-dressing for national inaction. The United States should take the lead in presenting initiatives that would make use of CSCE's experience on the ground, broad membership, and comprehensive mandate to work for peace, democracy and stability. These might include, and I cite these as examples because planning for CSCE's Budapest Review Conference is at an early stage: support for the activities of the War Crimes Tribunal for the former Yugoslavia and for efforts to build democracy and guarantee human rights in the Bosnian Federation; education programs on international humanitarian law, to prevent the recurrence of the kind of repulsive violence we have seen in the Bosnian conflict; and more attention to the human rights issues so often at the root of conflict. Efforts to prevent and resolve conflict would be more effective if states worked out common approaches to the problems of peacekeeping and self-determination. The United States, which does not always give CSCE the attention the organization deserves, should act to prevent it from becoming a shadow organization, suited only for grandiose but empty gestures.

I thank the Chair, and I yield the floor.

Ms. MOSELEY-BRAUN addressed the Chair.

The PRESIDING OFFICER. The Senator from Illinois.

#### COMMITMENT TO INNOVATION AND EXCELLENCE

Ms. MOSELEY-BRAUN. Mr. President, last week I visited a school in Chicago that has not been front-page news but, frankly, should be. I visited a school the other day where the floors were so clean that you could eat off them. I visited a school where the walls were decorated with pictures and projects from the various classes at that school. This was an elementary school, and it was situated right in the heart of the Robert Taylor Homes, a housing development in Chicago that

has made national news and captured international attention for the problems, for the violence, for the degradation in that community, that has

gripped that community.

I was at the Beethoven Elementary School to learn about their Bank-at-School Program. I found a wonderful project in a wonderful school in the middle of a troubled and violent public housing complex. Beethoven School should be in the news because it is an example of what can be done and what is being done by principals, teachers, parents, and students to make learning possible.

I was there to take part in an award ceremony for 15 student bank tellers of the Bank-at-School Program. In this program, a bank—in this case it was the Cole Taylor Bank—partners with the school. The bank trains students to be tellers, to take deposits, and to keep track of accounts. Their money is then deposited in the Cole Taylor Bank,

where it earns interest.

The Illinois Bank-at-School Program was organized by the Illinois treasurer's office with the assistance of 170 Illinois banks; 45,000 elementary school students currently participate in the

program.

In all, Illinois students have saved a total of \$152,000 through the Illinois Bank-at-School Program. At the Beethoven School, 110 students have saved \$1,673.59 at Cole Taylor Bank, and I can assure you, Mr. President, they keep track of every penny.

The Bank-at-School Program has been operating at the Beethoven School now for some 2 years, and some students of Beethoven still come back to do their banking at the school or send deposits in to the school bank with their younger brothers or sisters.

Bank-at-School has been such a great success in large part because of the commitment of Beethoven School's principal, Ms. Lula Ford, and the teachers and of course the students

teachers and, of course, the students. This commitment is illustrated in another project that was part of or associated with Bank-at-School—the eighth grade store. Students are placed in positions of management and power. They decide on the products, they price those products, they sell sample products which are donated from the Merchandise Mart and other vendors in Chicago to fellow students, to teachers, and to parents.

I must say, I bought a little vase for a planter from the store while I was there. They handle inventory, price markups, and even markdowns when the inventory is not selling. In short, they become entrepreneurs as part of

the school store.

The students in the process teach themselves about money and put their academic knowledge to practical use. The profits from the store are deposited in the Bank-at-School bank.

Mr. President, these young people are, by this initiative, being provided a

glimpse of how money works in ways that might not otherwise be available to them. They are being given tools to enter the economic mainstream that they might not otherwise have. The Bank-at-School Program is a stellar example of how hope can be kept alive in even the most difficult environments when people care.

I want to congratulate the school's leadership, the State treasurer and Cole Taylor Bank executives for their vision and for their caring. I want to congratulate the students of Beethoven School for showing us all what they

can do given a chance.

Mr. President, I visited a school the other day in the middle of Robert Taylor Homes with a bank, a store, and a commitment to innovation and excellence. I visited a school that should be front-page news, and I hope that this glimmer of hope becomes a beacon to guide our collective efforts to keep the American dream alive.

Thank you. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. FORD. Mr. President, I ask unarimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TRANSPORTATION AMENDMENTS ACT OF 1994

Mr. FORD. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 432, H.R. 1758, a bill to revise and codify certain laws relating to transportation; that the bill be read a third time and passed, the motion to reconsider laid upon the table, and any statements thereon appear in the RECORD at the appropriate place.

The PRESIDING OFFICER. Without

objection, it is so ordered.

So the bill (H.R. 1758) was passed.

POKAGON BAND OF POTAWATOMI INDIANS FEDERAL SERVICES RESTORATION ACT OF 1994

Mr. FORD. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar 434, S. 1066, a bill to restore Federal services to the Pokagon Band of Potawatomi—I am sure I am not correct on that—Indians.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows: A bill (S. 1066) to restore Federal services to the Pokagon band of Potawatomi Indians.

The PRESIDING OFFICER. Is there objection to the immediate consideration of the bill?

There being no consideration, the Senate proceeded to consider the bill.

AMENDMENT NO. 1777

(Purpose: To make technical changes)

Mr. FORD. Mr. President, on behalf of Senator INOUYE, I send a technical amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows: The Senator from Kentucky [Mr. FORD], for Mr. INOUYE, proposes an amendment numbered 1777.

Mr. FORD. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

In section 2, strike "(25 U.S.C. 461 et seq.)" and insert "(25 U.S.C. 461 et seq.; commonly referred to as the 'Indian Reorganization Act')".

In section 8, after "Indian Child Welfare Act", insert the following: "of 1978".

The PRESIDING OFFICER. If there is no objection, the amendment is agreed to.

So the amendment (No. 1777) was agreed to.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

S. 1066

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. FINDINGS.

The Congress finds the following:

(1) The Pokagon Band of Potawatomi Indians is the descendant of, and political successor to, the signatories of the Treaty of Greenville 1795 (7 Stat. 49); the Treaty of Grouseland 1805 (7 Stat. 91); the Treaty of Spring Wells 1815 (7 Stat. 131); the Treaty of the Rapids of the Miami of Lake Erie 1817 (7 Stat. 160); the Treaty of St. Mary's 1818 (7 Stat. 185); the Treaty of Chicago 1821 (7 Stat. 218); the Treaty of the Mississinewa on the Wabash 1826 (7 Stat. 295); the Treaty of St. Joseph 1827 (7 Stat. 305); the Treaty of St. Joseph 1828 (7 Stat. 317); the Treaty of Tippecanoe River 1832 (7 Stat. 399); and the Treaty of Chicago 1833 (7 Stat. 431).

(2) In the Treaty of Chicago 1833, the Pokagon Band of Potawatomi Indians was the only band that negotiated a right to remain in Michigan. The other Potawatomi bands relinquished all lands in Michigan and were required to move to Kansas or Iowa.

(3) Two of the Potawatomi bands later returned to the Great Lakes area, the Forest County Potawatomi of Wisconsin and the Hannahville Indian Community of Michigan.

(4) The Hannahville Indian Community of Michigan, the Forest County Potawatomi Community of Wisconsin, the Prairie Band of Potawatomi Indians of Kansas, and the Citizen Band Potawatomi Indian Tribe of Oklahoma, whose members are also descendants of the signatories to one or more of the aforementioned treaties, have been recognized by the Federal Government as Indian tribes eligible to receive services from the Secretary of the Interior.

(5) Beginning in 1935, the Pokagon Band of Potawatomi Indians petitioned for reorganization and assistance pursuant to the Act of June 18, 1934 (25 U.S.C. 461 et seq., commonly referred to as the "Indian Reorganization Act"). Because of the financial condition of the Federal Government during the Great Depression it relied upon the State of Michigan to provide services to the Pokagon Band. Other Potawatomi bands, including the Forest County Potawatomi and the Hannahville Indian Community were provided services pursuant to the Indian Reorganization Act.

(6) Agents of the Federal Government in 1939 made an administrative decision not to provide services or extend the benefits of the Indian Reorganization Act to any Indian tribes in Michigan's lower peninsula.

Tribes elsewhere, including Hannahville Indian Community in Michigan's upper peninsula, received services from the Federal Government and were extended the benefits of the Indian Reorganization Act

(8) The Pokagon Band of Potawatomi Indians consists of at least 1.500 members who continue to reside close to their ancestral homeland in the St. Joseph River Valley in southwestern Michigan and northern Indi-

(9) In spite of the denial of the right to organize under the Indian Reorganization Act. the Pokagon Band has continued to carry out its governmental functions through a Business Committee and Tribal Council from treaty times until today.

(10) The United States Government, the government of the State of Michigan, and local governments have had continuous dealings with the recognized political leaders of the Band from 1795 until the present.

#### SEC. 2. FEDERAL RECOGNITION.

Federal recognition of the Pokagon Band of Potawatomi Indians is hereby affirmed. Except as otherwise provided in this Act. all Federal laws of general application to Indians and Indian tribes, including the Act of June 18, 1934 (25 U.S.C. 461 et seq.; commonly referred to as the "Indian Reorganization Act"), shall apply with respect to the Band and its members.

#### SEC. 3. SERVICES.

Notwithstanding any other provision of law, the Band and its members shall be eligible, on and after the date of the enactment of this Act, for all Federal services and benefits furnished to federally recognized Indian tribes without regard to the existence of a reservation for the Band or the location of the residence of any member on or near an Indian reservation.

#### SEC. 4. TRIBAL MEMBERSHIP

Not later than 18 months after the date of the enactment of this Act, the Band shall submit to the Secretary membership rolls consisting of all individuals eligible for membership in such Band. The qualifications for inclusion on the membership rolls of the Band shall be determined by the membership clauses in the Band's governing documents, in consultation with the Secretary. Upon completion of the rolls, the Secretary shall immediately publish notice of such in the Federal Register. The Bands shall ensure that such rolls are maintained and kept current.

#### SEC. 5. CONSTITUTION AND GOVERNING BODY.

(a) CONSTITUTION.

(1) ADOPTION.-Not later than 24 months after the date of the enactment of this Act. the Secretary shall conduct, by secret ballot and in accordance with the provisions of section 16 of the Act of June 18, 1934 (25 U.S.C. 476), an election to adopt a constitution and bylaws for the Band.

(2) INTERIM GOVERNING DOCUMENTS.-Until such time as a new constitution is adopted under paragraph (1), the governing documents in effect on the date of enactment of this Act shall be the interim governing documents for the Band.

(b) OFFICIALS .-

(1) ELECTION.-Not later than 6 months after the Band adopts a constitution and bylaws pursuant to subsection (a), the Secretary shall conduct elections by secret ballot for the purpose of electing officials for the Band as provided in the Band's constitution. The election shall be conducted according to the procedures described in subsection (a), except to the extent that such procedures conflict with the Band's constitution.

(2) INTERIM GOVERNMENT.-Until such time as the Band elects new officials pursuant to paragraph (1), the Band's governing body shall be the governing body in place on the date of the enactment of this Act. or any new governing body selected under the election procedures specified in the interim governing documents of the Band.

#### SEC. 6. TRIBAL LANDS.

The Band's tribal land shall consist of all real property, including the land upon which the Tribal Hall is situated, now or hereafter held by, or in trust for, the Band. The Secretary shall acquire real property for the Band. Any such real property shall be taken by the Secretary in the name of the United States in trust for the benefit of the Band and shall become part of the Band's reservation.

#### SEC. 7. SERVICE AREA.

The Band's service area shall consist of the Michigan counties of Allegan, Berrien, Van Buren, and Cass and the Indiana counties of La Porte, St. Joseph, Elkhart, Starke, Marshall, and Kosciusko.

#### SEC. 8. JURISDICTION.

The Band shall have jurisdiction to the full extent allowed by law over all lands taken into trust for the benefit of the Band by the Secretary. The Band shall exercise jurisdiction over all its members who reside within the service area in matters pursuant to the Indian Child Welfare Act of 1978 (25 U.S.C. 1901 et seq.), as if the members were residing upon a reservation as defined in that Act.

#### SEC. 9. DEFINITIONS

For purposes of this Act—
(1) the term "Band" means the Pokagon Band of Potawatomi Indians:

(2) the term "member" means those individuals eligible for enrollment in the Band pursuant to section 4: and

(3) the term "Secretary" means the Secretary of the Interior.

Mr. FORD. Mr. President, I move to reconsider and table the motion to reconsider.

The motion to lay on the table was agreed to.

#### UNITED NATIONS AND TAIWAN RESOLUTION

Mr. FORD. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No. 438, Senate Resolution 148, a resolution relating to the participation of Taiwan in the activities of the United Nations, that the resolution be agreed to, and the motion to reconsider laid upon the table, that the preamble be agreed to, and, that any statement relating to this measure be placed in the RECORD at the appropriate place as if read.

The PRESIDING OFFICER, Without objection, it is so ordered.

The resolution (S. Res. 148) was considered and agreed to.

The preamble was agreed to.

The resolution and the preamble are as follows:

#### S. RES. 148

Whereas the United States has had a long history of friendship with the government of the Republic of China, more widely known as Taiwan:

Whereas Taiwan has the largest foreign reserves of any nation and a strong, vibrant economy, and now has the 20th largest gross national product in the world;

Whereas Taiwan has dramatically improved its record on human rights and now routinely holds free and fair elections in a multiparty political system;

Whereas agencies of the United States Government or the United Nations working with Taiwan does not prevent or imperil a possible voluntary union between the People's Republic of China and Tajwan any more than recognizing separate governments in the former West Germany and the former East Germany prevented the voluntary reunification of Germany;

Whereas Taiwan has much to contribute to the work and funding of the United Nations;

Whereas governments of other nations that maintain diplomatic relations with the People's Republic of China such as France and Norway, have also had ministerial-level exchanges with Taipei; and

Whereas it is in the interest of the United States and the United Nations to maintain good relations with a government and an economy as significant as that on Taiwan: Now, therefore, be it

Resolved, That it is the sense of the Senate

(1) the President, acting through the United States Permanent Representative to the United Nations, should encourage the United Nations to permit representatives of Taiwan to participate fully in the activities of the United Nations and its specialized agencies; and

(2) Cabinet-level exchanges between Taiwan and the United States should take place in the interests of both nations.

SEC. 2. The Secretary of the Senate shall transmit a copy of this resolution to the President.

RECOGNIZING PORTUGAL'S SPE-CIAL RELATIONSHIP WITH THE UNITED STATES, AND THE CON-TRIBUTION PORTUGUESE-OF AMERICANS TO AMERICAN LIFE

Mr. FORD. Mr. President, I ask unanimous consent that the Foreign Relations Committee be discharged from further consideration of Senate Resolution 220, a resolution recognizing Portugal's special relationship with the United States; that the resolution and the preamble be agreed to; that the motions to reconsider be laid upon the table en bloc; and, that any statements thereon appear in the RECORD at the appropriate place.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 220) was considered and agreed to.

The preamble was agreed to.

The resolution and the preamble are as follows:

#### S. RES. 220

Whereas June 10. Portugal's National Day celebrates the life and work of the 16th century poet Luis Vaz de Camões of Portugal. whose work extols the courage and exploits of Portuguese explorers who sailed to points beyond the horizon:

Whereas thousands of Portuguese have embarked on their own voyages to the United States, and today over 2,000,000 Americans are able to trace their ancestry to Portugal;

Whereas Portuguese Americans have distinguished themselves an honest, hard-work-

ing, patriotic, and family-oriented;

Whereas Portuguese Americans have achieved an important place in American culture through their participation in the arts, commerce, academics, sports, politics, and religion:

Whereas Portugal and the United States have had friendly and cordial relations since

American independence;

Whereas Portugal and the United States continue to work together, cooperating through their membership in the North Atlantic Treaty Organization, to promote peace and to adapt to the challenges of a changing world in light of the lifting of the Iron Curtain:

Whereas Portugal and the United States have a relationship based on mutual respect and a sharing of interests and ideals, particularly a deeply held commitment to

democratic values; and

Whereas it is appropriate to honor Portuguese Americans and celebrate the unique contributions both have made throughout the history of the United States; and

Whereas it is appropriate to honor Portuguese people and their national day: Now.

therefore, be it

Resolved, That Portugal is hereby recognized for its special relationship with the United States, and that Portuguese people are hereby recognized for their special contributions to the United States.

Mr. CAMPBELL. Mr. President, I submitted a resolution that recognizes the special relationship between Portugal and the United States, and recognizes the special contribution that Portuguese people have made and continue to make to this country.

Mr. President, my native American heritage is pretty well known. What many people do not know is that I have a lot of Portuguese blood in me as well.

The occasion for this resolution is Portugal's National Day. Portugal celebrates its National Day on June 10. On this day, Portuguese people remember their heritage of exploration and their long, colorful national history.

Mr. President, I just had the chance to visit Portugal for the first time.

This is a good time, in honor of Portugal's National Day, to recognize the unique relationship between the United States and Portugal, and to show our appreciation for Portugal's support of our country ever since American independence.

This is also a good time to honor the 2 million Americans who trace their ancestry to Portugal. Portuguese-Americans contribute to all aspects of American life, in the arts, commerce,

academics, sports, politics, and religion. We have added our own special flavor to our large and multifaceted Nation.

This resolution has been cleared by the Senate Foreign Relations Committee. I would like to thank Senator HELMS for his support and help. I especially want to thank Senator PELL for his help in bringing this bill to the floor on such short notice because of its timeliness. Senator PELL is a great friend to Portugal, and represents a good number of Portuguese-Americans in his State, and I know he particularly appreciates their contributions to American life.

COMMEMORATING PORTUGAL'S NATIONAL DAY

Mr. PELL. Mr. President, today, as Portugal celebrates its National Day, I believe it is a good opportunity to pay tribute to the people of Portugal as well as to the more than 2 million Americans who trace their ancestry to that country.

Yesterday, Senator CAMPBELL, who is himself a Portuguese-American, submitted a resolution to recognize Portugal's special relationship with the United States as Portugal celebrates its National Day. I commend Senator CAMPBELL for his efforts to bring this important day to the Senate's attention. I am pleased to join him in co-

sponsoring this resolution.

I would note that I, too, have a strong bond to Portugal and its people. My father, Herbert Pell, served as U.S. Minister to Lisbon from 1937 to 1941, and I remember the friendly and warm welcome I always received when I visited my father while he held that post. My home State of Rhode Island boasts a large and energetic Portuguese population, and Portuguese-Americans have contributed greatly to the commercial, religious, and political life not only of Rhode Island, but of the Nation.

Sea trade, for example, was the most important aspect of United States-Portuguese relations during the last century, and New England fishermen regularly visited the Portuguese islands of Cape Verde and the Azores. Many Portuguese mariners joined the crews of the United States ships and eventually many of these sailors emigrated to Rhode Island towns, where their ancestors are leaders in our State's fishing industry

I would also note that the first synagogue in the United States—the Touro Synagogue in Newport, RI-was dedicated in 1763 by Portuguese and Span-

Portugal's National Day celebrates the life and work of the 16th century poet Luis Vaz de Camoes, demonstrating the high regard the Portuguese have for culture and the arts. Indeed, Portuguese Americans have made many important contributions America's cultural life. For example, composers John Philip Sousa and Joe Raposo, writers Emma Lazarus and John Dos Passos were Portuguese-Americans.

Three years ago, we celebrated the bicentennial of United States-Portuguese relations. At that time, I sponsored a resolution marking that anniversary and noted that our political and diplomatic ties with Portugal, a NATO ally and trusted friend, were strong. I am pleased to report that during the past 3 years, in the midst of a great deal of upheaval in Europe-war in the Balkans, the break-up of the Soviet Union, a reexamination of NATO's role-the ties between the United States and Portugal have remained solid. Our two countries continue to share a commitment to democracy, freedom and peace-values which are important not only as we confront a changing Europe-but as we approach challenges in the Middle East and Africa. Portugal is a great friend of the United States, and on this important day, I would like to pay tribute to Portugal and Portuguese-Americans.

#### RECORD TO REMAIN OPEN UNTIL 3 P.M.

Mr. FORD. Mr. President, on behalf of the majority leader, I ask unanimous consent that the RECORD remain open today until 3 p.m. for the introduction of legislation and statements.

The PRESIDING OFFICER. Without

objection, it is so ordered.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-2793. A communication from the Comptroller General of the United States, transmitting, pursuant to law, the report of the financial statements of the Pension Benefit Guaranty Corporation for fiscal years 1992 and 1993; to the Committee on Labor and Human Resources.

EC-2794. A communication from the Director of Communications and Legislative Affairs, Equal Employment Opportunity Commission, transmitting, pursuant to law, the report of enforcement and budget activities for fiscal year 1990; to the Committee on Labor and Human Resources.

EC-2795. A communication from the Secretary of Health and Human Services, trans-

mitting, pursuant to law, the report on the appropriate Federal role in assuring access by medical students, residents, and practicing physicians to adequate training in nutrition; to the Committee on Labor and Human

Resources. EC-2796. A communication from the Secretary of Health and Human Services, transmitting, a draft of proposed legislation to amend and extend the authorization of appropriations for the Family Support Center Program under the Stewart B. McKinney Homeless Assistant Act, and for other purposes; to the Committee on Labor and Human Resources.

EC-2797. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report on the implementation of the Age Discrimination Act during fiscal year 1993; to the Committee on Labor and Human Resources.

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. DASCHLE (for himself and Mr. AKAKA):

S. 2178. A bill to provide a program of compensation and health research for illnesses arising from service in the Armed Forces during the Persian Gulf War; to the Committee on Veterans' Affairs.

# STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. DASCHLE (for himself and Mr. AKAKA):

S. 2178. A bill to provide a program of compensation and health research for illnesses arising from service in the Armed Forces during the Persian Gulf war; to the Committee on Veterans' Affairs.

PERSIAN GULF WAR VETERANS' COMPENSATION ACT OF 1994

• Mr. DASCHLE. Mr. President, almost 4 years ago, the nation of Kuwait was invaded by Saddam Hussein, and then-President George Bush ordered the deployment of American forces to the gulf. Fighting alongside other coalition forces, American service men and women defended Saudi Arabia against a possible Iraqi invasion and went on the drive Hussein's forces out of Kuwait.

From the homefront, the Persian Gulf war seemed like a rather neat and tidy conflict. The ground war lasted a mere 4 days. American casualties were relatively few, thanks to our technologically advanced weaponry. And our first troops were on their way home just 7 months after the conflict began.

Unfortunately, this picture does not reflect the true nature of the Persian Gulf conflict. Many American soldiers were in the Persian Gulf long after the war had ended. And to paraphrase Jesse Brown, Secretary of Veterans' Affairs, this was actually a very dirty

Those who served in the gulf during Operation Desert Shield/Desert Storm were potentially exposed to a wide range of toxins and environmental hazards. The list includes possible exposures to: smoke from oil well fires set by retreating Iraqi soldiers; industrial chemicals and pesticides; depleted uranium used in munitions; diseases endemic to the Persian Gulf; vaccines to prevent anthrax and botulism; antinerve agent pills; and chemical and/or biological agents.

After all that, is it really any surprise that many gulf war veterans are now sick?

We've all heard about their mystery illness, which has become known as Persian Gulf syndrome. Common symptoms include extreme fatigue, joint and muscle pain, short-term memory loss, diarrhea, unexplained rashes, night sweats, headaches, and bleeding gums. In addition, women veterans have experienced chronic or recurring yeast infections and menstrual irregularities.

So far, a single cause for all these problems has yet to be found.

To add to the mystery, these health problems are no longer limited to those who actually spent time in the gulf. Many ill veterans have watched helplessly as their spouses and even their children have become afflicted with unexplained ailments. There have also been many reports of miscarriages by military wives and birth defects in children born after the gulf war.

I do want to acknowledge that many research efforts are underway to determine the cause or causes of these illnesses. But we are far from any answers. At a recent symposium sponsored by the National Institutes of Health and the VA experts concluded that the complex environment in the gulf war theater caused complex adverse health effects, and that it thus appears these veterans have multiple illnesses with overlapping symptoms and causes.

And in the meantime, while we wait for those answers, veterans and their families are suffering.

The men and women who served in the Persian Gulf war did so with distinction and with honor. They were summoned to a distant country by their government and they went, leaving their loved ones behind and putting their lives on hold. Their government needed their help, and they responded.

Now many of these fine soldiers are ill as a result of their service in the gulf. They are having difficulty receiving quality and timely health care from the VA. Many cannot pay their bills because they are too sick to work.

These veterans need help from their government, and I believe the government has an obligation to respond.

Under title 38 of the United States Code, a veteran is entitled to compensation for "disability resulting from personal injury suffered or disease contracted in the line of duty." At present, however, the VA will not provide such a compensation unless a veteran's health problems can be explained by a specific diagnosis. This is true even if the veteran was clearly healthy before being deployed to the gulf and became disabled by sickness upon return.

Secretary Brown believes that the VA does not have the authority to extend compensation to gulf war veterans suffering from undiagnosed illnesses. Yesterday, however, he announced that the administration would support leg-

islation giving that authority to the VA.

I was encouraged by Secretary Brown's announcement. Never before has our government embraced the principle of providing compensation to veterans for illnesses which have not yet been defined.

However, I disagee with the Secretary on the issue of VA's authority. Like the other members of the Senate Veterans' Affairs Committee, I believe that the VA already has the authority to compensate for undiagnosed illness. The requirement of a diagnosis is a convention adopted by the VA to make its compensation decisions easier. It is not a requirement of law.

Nevertheless, my good friend Senator AKAKA and I have decided to introduce legislation on this issue for two reasons. First, our bill will make it clear that VA is to provide compensation to ill gulf veterans, even if we don't yet know what is making them sick. This will clear up the current disagreement over VA's authority in this area.

Second, our bill goes beyond the approach that was endorsed by Secretary Brown and the administration. To them, it is acceptable to cut off compensation after 3 years and to limit it to veterans who get sick within 2 years after coming home from the gulf.

after coming home from the gulf.

To us, that approach is too limited.

The legislation we are introducing

today would require the VA to provide compensation to veterans disabled by undiagnosed illnesses which have become manifest within 3 years of their return from the gulf. Further, it would specify that VA must pay this compensation until such time as it can show that a veteran's illness is unrelated to his or her gulf war service.

Our bill also seeks to expand outreach and research efforts by the VA. It would require the establishment of a program to keep Persian Gulf veterans and their families informed of ongoing research activities, as well as the services and benefits to which they are entitled. Specific measures would include the creation of a newsletter to be sent to those on the VA Persian Gulf Registry and a toll-free information line.

Additional funds for scientific research would be authorized. Specifically, the bill would provide funding for an epidemiological study by the National Academy of Sciences on the health risks and health effects of gulf war service on veterans and their families. A minimum of \$7.5 million per year for fiscal years 1995 through 2000 would be authorized for this purpose. Annual reports to Congress on the study's progress would be required. This legislation would also authorize \$5 million per year for fiscal years 1995 through 1998 for other research relating to the health effects of gulf war serv-

I would like to note that this legislation is identical to H.R. 4540, which was introduced in the House on Wednesday by my friend, Representative Lane Evans. Representative Evans and I have worked closely over the years on veterans' issues, and I want to commend him for his leadership on issues of concern to gulf war veterans.

Mr. President, for more than a decade, I fought to gain compensation for veterans whose illnesses were caused by their exposure to the toxic herbicide agent orange during the Vietnam war. This battle was eventually won on the basis of scientific evidence which showed an association between agent orange and these illnesses. But for the more than 10 years it took to discover this connection, ill veterans and their families suffered needlessly. We must not allow the same scenario to happen here.

I ask that a copy of this legislation

be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

#### S. 2178

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Persian Gulf War Veterans' Compensation Act of 1994". SEC. 2. CONGRESSIONAL FINDINGS.

The Congress makes the following findings:
(1) The United States bears responsibility for the care and treatment of illnesses and disabilities connected with service in the Armed Forces. When the etiology of a specific condition occurring in veterans is unknown, it is the Government's responsibility to give veterans the benefit of the doubt and to provide appropriate treatment and compensation until the scientific evidence warrants otherwise.

(2) During the Persian Gulf War, members of the Armed Forces (A) were exposed to numerous potentially toxic substances (including fumes and smoke from petrochemicals and depleted uranium), to infectious agents, to chemoprophylactic agents, and to indigenous diseases, (B) received multiple immunizations and (C) may have been exposed to various chemical and biological warfare agents. Threats of enemy use of chemical and biological weapons heightened the psychological stress otherwise associated with the military operation.

(3) Significant numbers of veterans of the Persian Gulf War are suffering from illnesses, or are exhibiting symptoms of illnesses, that cannot (as of the enactment of this Act) be diagnosed or clearly defined. As a result, many of these conditions or illnesses are not considered to be service connected for purposes of benefits administered by the Secretary of Veterans Affairs.

(4) The Technology Assessment Workshop on the Persian Gulf Experience and Health conducted by the National Institutes of Health found that the complex biological, chemical, physical, and psychological environment of the Southwest Asia theater of operations produced complex adverse health effects in Persian Gulf War veterans and that it appears as if there is no single condition or illness among affected Persian Gulf War veterans, but rather multiple illnesses with overlapping symptoms and causes.

(5) That workshop concluded that the data concerning the range and intensity of expo-

sure to toxic substances by military personnel in the Southwest Asia theater of operations are very limited and that such data were collected only after a considerable delay.

(6) In response to concerns regarding the health care needs of Persian Gulf War veterans, particularly those who suffer from undiagnosable conditions or illnesses, the Congress, in Public Law 102-585, directed the establishment of the Persian Gulf War Veterans Health Registry, authorized health examinations for Persian Gulf War veterans, and provided for the National Academy of Sciences to conduct a comprehensive review and assessment of information regarding the health consequences of military service in the theater of operations during the Persian Gulf War and to develop recommendations for research on such health consequences. In Public Law 103-210, Congress authorized the Department of Veterans Affairs to provide health care services on a priority basis to Persian Gulf War veterans. In Public Law 103-160, Congress provided funding for the establishment of a specialized environmental medical facility for the conduct of research into the potential health effects of low-level chemical exposure and for research on the potential health effects of battlefield exposure to depleted uranium.

(7) The workshop referred to in paragraph (4) noted that well-designed epidemiological studies have not been conducted to link the conditions or illnesses of the military personnel with exposures in the theater of operations during the Persian Gulf War and found that the absence of such studies has hampered efforts to provide treatment and compensation to veterans of the Persian Gulf War. Accordingly, further research and studies should be undertaken to determine the underlying causes of the illnesses suffered by Persian Gulf War veterans and, pending the outcome of such research, veterans who are seriously ill and whose illness may be related to their military service should receive compensation benefits to offset the impairment in earnings capacities they may be experi-

encing.

### SEC. 3. PURPOSES.

The purposes of this Act are-

(1) to require the Secretary of Veterans Affairs to provide compensation to Persian Gulf War veterans who have disabilities resulting from an illness or illnesses that cannot (as of the enactment of this Act) be diagnosed or defined and for which other causes cannot (as of the enactment of this Act) be identified until such time as scientific evidence demonstrates that the illnesses are unrelated to military service during the Persian Gulf War;

(2) to require the Secretary of Veterans Affairs to develop case assessment protocols and case definitions for such illnesses;

(3) to establish an outreach program to Persian Gulf War veterans and their families to inform them of ongoing research activities as well as the services and benefits for which they are eligible; and

(4) to authorize further research activities, including an epidemiological study, on the health risks and effects of military service in the Southwest theater of operations during the Persian Gulf War.

# SEC. 4. DEVELOPMENT OF CASE ASSESSMENT PROTOCOLS AND CASE DEFINITIONS.

(a) UNIFORM CASE ASSESSMENT PROTOCOL.— (1) The Secretary of Veterans Affairs shall develop and implement a uniform case assessment protocol that will ensure thorough assessment, diagnosis, and treatment of all Persian Gulf War veterans suffering from illnesses the origins of which are (as of the enactment of this Act) unknown and that may be attributable to service in the Southwest Asia theater of operations during the Persian Gulf War.

(2) If such a uniform case assessment protocol is not implemented before the end of the 120-day period beginning on the date of the enactment of this Act, the Secretary shall, before the end of such period, submit to the Committees on Veterans' Affairs of the Senate and House of Representatives a report as to why such a protocol has not yet been developed.

(b) CASE DEFINITIONS.—(1) The Secretary shall develop case definitions or diagnoses for illnesses, the origins of which are (as of the enactment of this Act) unknown and that may be associated with service in the

Persian Gulf War.

(2) If such case definitions and diagnoses are not developed before the end of the 120-day period beginning on the date of the enactment of this Act, the Secretary shall, before the end of such period, submit to the Committees on Veterans' Affairs of the Senate and House of Representatives a report as to why such case definitions and diagnoses have not yet been developed.

(c) CONSULTATION.—Subsections (a) and (b) shall be carried out in consultation with the Secretary of Defense and the Secretary of

Health and Human Services.

#### SEC. 5. OUTREACH TO PERSIAN GULF VETERANS.

(a) IN GENERAL.—The Secretary of Veterans Affairs shall implement a comprehensive outreach program to inform Persian Gulf War veterans and their families of the medical care and other benefits that may be provided by the Department of Veterans Affairs and the Department of Defense arising from service in the Persian Gulf War.

(b) NEWSLETTER.—The outreach program shall include a newsletter which shall be updated and distributed at least annually and shall be distributed to the veterans listed on the Persian Gulf War Veterans Health Registry. The newsletter shall include summaries of the status and findings of Government sponsored research on illnesses of Persian Gulf War veterans and their families as well as on benefits available to such individuals through the Department of Veterans Affairs. The newsletter shall be prepared in consultation with veterans service organizations

(c) TOLL-FREE NUMBER.—The outreach program shall include establishment of a toll-free telephone number to provide Persian Gulf War veterans and their families information on the Persian Gulf War Veterans Health Registry, health care and other benefits provided by the Department of Veterans Affairs, and such other information as the Secretary considers appropriate. Such toll-free telephone number shall be established not later than 90 days after the date of the enactment of this Act.

SEC. 6. COMPENSATION FOR DISABILITIES RE-SULTING FROM ILLNESSES ASSOCI-ATED WITH SERVICE DURING THE PERSIAN GULF WAR.

(a) IN GENERAL.-

(1) Chapter 11 of title 38, United States Code, is amended by adding at the end of subchapter I the following new section:

#### \*§1117. Compensation for conditions or illnesses of unknown origin associated with service during the Persian Gulf War

"(a) The Secretary shall pay compensation under this subchapter to a Persian Gulf War veteran suffering from a disability resulting from an undiagnosed illness, or combination

of illness, that becomes manifest to a degree of 10 percent or more within three years of separation from active military, naval, or air service.

"(b)(1) The Secretary shall issue, within 90 days of the date of the enactment of this section, preliminary regulations governing the

award of such compensation.

(2) The percentage of disability that equals 10 percent shall be described as 'mild impairment of social and industrial adapt-

ability'.

The percentage of disability that "(3) equals a total or 100 percent rating shall be described as 'demonstratively unable to obtain or retain substantial gainful employment'

"(4) In determining the rating schedule for such disability, the Secretary should exam-

ine analogous ratings.

"(5) In determining eligibility for compensation under this section, the Secretary shall give due consideration to 'lay evidence', including testimony provided by the claimant, supporting witnesses, and independent medical experts.

"(c) Not later than 60 days after the date on which the Secretary issues any proposed regulations pursuant to this section, the Secretary shall issue final regulations under this section. Such regulations shall be effec-

tive on the date of issuance.

"(d) A disability for which compensation under this section is awarded shall be considered to be service connected for purposes of all other laws of the United States.

'(e) Compensation may not be paid under this section for a disability occurring in a

veteran-

"(1) where there is a preponderance of evidence that the disability was not incurred by the veteran in the Southwest Asia theater of operations during the Persian Gulf War; or

'(2) where there is a preponderance of evidence to establish that an intercurrent injury or illness which is a recognized cause of the disability was suffered by the veteran between the date of the veteran's most recent departure from the Southwest Asia theater of operations while on active duty and the

onset of the disability.
"(f) For purposes of this section, the term 'Persian Gulf veteran' means a veteran who served on active duty in the Armed Forces in the Southwest Asia theater of operations

during the Persian Gulf War.

(g) Payments shall be made under this section to a veteran until such time as the scientific evidence demonstrates that the illnesses for which compensation is awarded under this section are not connected to service in the Southwest Asia theater of operations during the Persian Gulf War. The Secretary may cease payments under this section only after providing a report describing the Secretary's intentions, as well as the scientific basis for ceasing such payments, at least 90 days before implementation of such action to the Committees on Veterans Affairs of the Senate and House of Representatives.

"(i) Compensation awarded under this section shall not preclude a veteran from receiving retroactive compensation for a benefit claim that was filed before the date of the enactment of this section if the veteran's illness or illnesses are later found to be service

connected.

"(j) The Secretary shall consider having all claims for compensation under this section adjudicated on a priority basis at a single Department facility in order to better ensure the consistency of rating decisions.

(k) The Secretary shall have all claims for service-connected benefits connected to an undiagnosable illness or illnesses in veterans of the Persian Gulf War that were denied before the date of the enactment of this section reopened and adjudicated as original claims. In such a case, the date of claim shall be considered to be the date on which the original claim was filed.".

(2) The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 1116 the follow-

ing new item:

"1117. Presumption of service connection for illnesses associated with the Persian Gulf War."

(b) EFFECTIVE DATE.-Section 1117 of title 38. United States Code, as added by subsection (a), shall take effect on October 1, 1994

#### SEC. 7. RESULTS OF EXAMINATIONS AND TREAT-MENT OF PERSIAN GULF WAR VET-ERANS WITH UNDIAGNOSABLE ILL-NESSES.

(a) Access to Data.-The Secretary of Veterans Affairs shall enter into an agreement with the Secretary of Defense to have access to all clinical data of the Department of Defense on veterans of the Persian Gulf

War who remain on active duty.

(b) ONGOING COMPILATION OF DATA.-The Secretary of Veterans Affairs shall compile and analyze, on a continuing basis, all clinical data obtained on veterans of the Persian Gulf War in connection with examinations and treatment furnished by the Department of Veterans Affairs and the Department of Defense that are likely (1) to be scientifically useful in determining the association between the undiagnosable illnesses of veterans and their service in the Southwest Asia theater of operations during the Persian Gulf War, and (2) to be useful in the development of case assessment protocols or case definitions.

(c) ANNUAL REPORT .- The Secretary shall submit to the Committees on Veterans Affairs of the Senate and House of Representatives an annual report containing-

(1) the information compiled in accordance

with subsection (b);

(2) the Secretary's analysis of such information:

(3) a discussion of the incidence of illnesses identified or treated by the Department of Veterans Affairs in the case of veterans referred to in subsection (b): and

(4) the Secretary's explanation for the incidence of such illnesses and disabilities.

SEC. 8. EPIDEMIOLOGICAL RESEARCH.

(a) CONTRACT.—The Secretary of Veterans Affairs shall enter into a contract for the conduct of an epidemiological study designed to assess both the short- and long-term health consequences of service in the Southwest Asia theater of operations during the Persian Gulf War on veterans of the Persian Gulf war and their immediate family members.

(b) OVERSIGHT .- (1) The Secretary shall seek to enter into an agreement with the National Academy of Sciences for the Medical Follow-Up Agency (MFUA) of the Institute of Medicine of the Academy for (A) the review of proposals to conduct the research specified in subsection (a), (B) oversight of such research, and (C) review of the research findings.

(2) If the Secretary is unable to enter into an agreement under paragraph (1) with the entity specified in that paragraph, the Secretary shall enter into an agreement described in that paragraph with another appropriate scientific organization which does not have a connection to the Department of Veterans Affairs. In such a case, the Secretary shall submit to the Committees on Veterans' Affairs of the Senate and House of Representatives, at least 90 days before the date on which the agreement is entered into. notice in writing identifying the organization with which the Secretary intends to enter into the agreement.

- (c) Access to Data .- The Secretary shall enter into agreements with the Secretary of Defense and the Secretary of Health and Human Services to access and make available to the contractor under subsection (a) all data that the Secretary, in consultation with the National Academy of Sciences and the contractor, considers relevant to the study.
- (d) STATUS REPORT.-Within 180 days after the date of the enactment of this Act, the Secretary shall submit to the Committees on Veterans Affairs of the Senate and House of Representatives a report on the status of the contract specified in subsection (a).
- (e) AUTHORIZATION.—There is authorized to be appropriated to the Department \$7.500,000 for each of fiscal years 1995 through 2000 for the conduct of the research specified in subsection (a). In addition to amounts for such research appropriated pursuant to the preceding sentence, the Secretary may provide funds for such research from any funds appropriated for any fiscal year after fiscal year 1994 for the purpose of research sponsored by the Department.
- (f) ANNUAL REPORT.-For each year of the study, the Secretary shall submit to the Committees on Veterans Affairs of the Senate and House of Representatives a report accompanying the budget for that year containing-

(1) the methodology and status of the study specified in subsection (a); and

- (2) any preliminary analyses of the information compiled in accordance with subsection (a), including that provided by the National Academy of Sciences.
- (g) FINAL REPORT .- At the conclusion of the study, the Secretary shall submit to the Committees on Veterans Affairs of the Senate and House of Representatives a report accompanying the budget containing-

(1) the methodology of the study specified

in subsection (a);

(2) the analysis of the information compiled in accordance with subsection (a), including that provided by the National Academy of Sciences:

(3) a discussion of incidence of illnesses observed in veterans of the Persian Gulf War

and their families;

(4) the National Academy of Sciences conclusions concerning the health consequences of service in the Southwest Asia theater of operations during the Persian Gulf War on veterans and their immediate family members: and

(5) the Secretary's explanation for the incidence of such illnesses and disabilities and recommendations for future action.

#### SEC. 9. AUTHORIZATION FOR OTHER RESEARCH.

There is authorized to be appropriated to the Department of Veterans Affairs \$5,000,000 for each of fiscal years 1995 through 1998 for the conduct of research which the Secretary, in consultation with the Secretary of Defense and the Secretary of Health and Human Services, determines could advance understanding of health risks and effects of service during the Persian Gulf War and the means of treating those health effects..

#### ADDITIONAL COSPONSORS

S. 493

At the request of Mr. COHEN, the name of the Senator from North Dakota [Mr. CONRAD] was added as a cosponsor of S. 493, a bill to amend the Public Health Service Act to facilitate the entering into of cooperative agreements between hospitals for the purpose of enabling such hospitals to share expensive medical or high technology equipment or services, and for other purposes.

S. 1096

At the request of Mr. SIMPSON, the name of the Senator from Minnesota [Mr. DURENBERGER] was added as a cosponsor of S. 1096, a bill to amend the Foreign Assistance Act of 1961 to establish and strengthen policies and programs for the early stabilization of world population through the global expansion of reproductive choice, and for other purposes.

S. 1669

At the request of Mrs. HUTCHISON, the name of the Senator from Tennessee [Mr. SASSER] was added as a cosponsor of S. 1669, a bill to amend the Internal Revenue Code of 1986 to allow homemakers to get a full IRA deduction.

S. 1826

At the request of Mr. KERRY the name of the Senator from South Dakota [Mr. DASCHLE] was added as a cosponsor of S. 1826, a bill to reduce the deficit for fiscal years 1994 through

S. 1910

At the request of Mr. JOHNSTON, the names of the Senator from Mississippi [Mr. LOTT] and the Senator from Arkansas [Mr. PRYOR] were added as cosponsors of S. 1910, a bill to establish a national research program to improve the production and marketing of sweet potatoes and increase the consumption and use of sweet potatoes by domestic and foreign consumers, and for other purposes.

S. 1972

At the request of Mr. BINGAMAN, the name of the Senator from Connecticut [Mr. LIEBERMAN] was added as a cosponsor of S. 1972, a bill to amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to authorize inclusion in a community policing grant of funds to pay 25 percent of the cost of providing bulletproof vests for 100,000 police officers.

S. 1983

At the request of Mr. HEFLIN, the name of the Senator from Alabama [Mr. Shelby] was added as a cosponsor of S. 1983, a bill to provide that the provisions of chapters 83 and 84 of title 5, United States Code, relating to reemployed annuitants shall not apply with respect to postal retirees who are reemployed, on a temporary basis, to serve as rural letter carriers or rural postmaster.

SENATE JOINT RESOLUTION 176

At the request of Mr. PRYOR, the names of the Senator from Maryland [Ms. MIKULSKI] and the Senator from Maine [Mr. MITCHELL] were added as cosponsors of Senate Joint Resolution 176, a joint resolution to designate the month of May 1994 as "Older Americans Month."

SENATE JOINT RESOLUTION 178

At the request of Mr. DOMENICI, the names of the Senator from Hawaii [Mr. AKAKAl, the Senator from North Carolina [Mr. HELMS], the Senator from West Virginia [Mr. BYRD], the Senator from California [Mrs. FEINSTEIN], and the Senator from Wyoming [Mr. SIMP-SON] were added as cosponsors of Senate Joint Resolution 178, a joint resolution to proclaim the week of October 16 through October 22, 1994 as "National Character Counts Week."

SENATE JOINT RESOLUTION 185

At the request of Mr. PELL, the name of the Senator from New Mexico [Mr. DOMENICII was added as a cosponsor of Senate Joint Resolution 185, a joint resolution to designate October 1944 as "National Breast Cancer Awareness Month."

#### AMENDMENTS SUBMITTED

POKAGON BAND OF POTAWATOMI INDIANS RESTORATION ACT OF

#### INOUYE AMENDMENT NO. 1777

Mr. FORD (for Mr. INOUYE) proposed an amendment to the bill (S. 1066) to Federal restore services to the Pokagon Band of Potawatomi Indians: as follows:

In section 2, strike "(25 U.S.C. 461 et seq.)" and insert "(25 U.S.C. 461 et seq.; commonly referred to as the 'Indian Reorganization

In section 8, after "Indian Child Welfare Act", insert the following: "of 1978".

#### NOTICES OF HEARING

COMMITTEE ON RULES AND ADMINISTRATION

Mr. FORD. Mr. President, the Senate Rules Committee will meet on Thursday, June 16, 1994, at 9:30 a.m., in SR-301, to continue its markup of legislation on legislative reorganization and consider three original resolutions to amend the Standing Rules of the Senate with respect to committee procedure, floor procedure, and germaneness

of amendments.

The hearing previously scheduled for Thursday, June 16, at 9:30 a.m., on Senate Resolutions 69, 157, and 158, to amend the Standing Rules of the Senate with respect to unfunded Federal mandates, has been canceled. It is the understanding of the Senate Rules Committee that the Senate Committee on Governmental Affairs plans to con-

sider legislation on unfunded Federal mandates at a markup on June 16. Any rescheduling of a Rules Committee hearing on this matter is subject to the actions of the Governmental Affairs Committee.

#### AUTHORITY FOR COMMITTEES TO MEET

COMMITTEE ON FINANCE

Mr. FORD. Mr. President, I ask unanimous consent that the Committee on Finance be permitted to meet today, Friday, June 10, 1994 at 10 a.m., to hear testimony on health care for nonworking people between the ages of 55 and

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON INDIAN AFFAIRS

Mr. FORD. Mr. President, I ask unanimous consent that the Committee on Indian Affairs be authorized to meet on Friday, June 10, 1994, beginning at 9:30 a.m., in 485 Russell Senate Office Building on off-reservation boarding schools.

The PRESIDING OFFICER. Without objection, it is so ordered.

> SUBCOMMITTEE ON NUTRITION AND INVESTIGATIONS

Mr. FORD. Mr. President, I ask unanimous consent that the Committee on Agriculture, Nutrition, and Forestry Subcommittee on Nutrition and Investigations be allowed to meet during the session of the Senate on Friday, June 10, 1994, at 9:30 a.m., in SD-562, on S. 1614, the Better Nutrition and Health for Children Act.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### ADDITIONAL STATEMENTS

#### TRIBUTE TO MILFORD, NH

• Mr. GREGG, Mr. President, I rise today to recognize a special town in my home State of New Hampshire. As our Nation prepares to celebrate the 218th anniversary of our Declaration of Independence, it is appropriate and timely for us to recognize the contributions the people of the great town of Milford, NH, have made to our herit-

Milford's origins and growth closely mirror that of our country. In 1764, Thompson Maxwell moved into the area that was to become known as Milford. In 1773, he took part in the Boston Tea Party and, later, fought along side 15 other future Milford citizens at the Battle of Bunker Hill. Fortunately, none of those patriots were killed or seriously wounded, although Lieutenant Maxwell reported he lost one fine shirt and one powder horn.

In 1794, the residents of the southwestern portion of Amherst, NH, and the northwestern section of Hollis, petitioned the New Hampshire General Court for their independence and to be "invested with all the powers, privileges, and immunities which towns in this State are entitled to enjoy." That year, Augustus Blanchard became the first chairman of the Milford Board of Selectmen and served with Jacob Flinn and Benjamin Hutchinson in a tradition that continues to this day.

Some of the earliest opposition to slavery was heard in Milford. In 1841. Rev. Humphrey Moore, in a speech on the New Hampshire State Senate floor, denounced the institution of slavery. Several prominent town residents, including Benjamin Gooden and Elizabeth Hutchinson, took the name of "come-outers" as a result of their opposition. One hundred and ninety-six Milford citizens volunteered to serve in the War Between the States to preserve the union of the States. Sixty lost their lives. Col. Oliver W. Lull, after being gravely wounded, said, "Thank God I die for my country."

As the railroads connected the town to Nashua and Boston, Milford grew into a thriving industrial center in the later 19th century. The mills an factories along the Souhegan River produced textiles, furniture, shoes, and lumber. The layer of granite underneath Milford gave it the nickname "The Granite Town of the Granite State." It has been said that here is hardly a town or city in the United States that does not contain some Milford granite in its buildings, monuments, and in the curbing that makes up its streets. In fact, the columns in the U.S. Treasury Building are made of granite cut from Lovejoy's Quarry in 1908.

Today, Milford has stretched to a community of almost 12,000 people with diversified interests but a common goal. On the bicentennial of the founding of Milford, we salute its citizens and honor their accomplishments, their love of country, and their spirit of independence.

#### DON'T PANIC ABOUT EGYPT

 Mr. SIMON. Mr. President, the moves toward peace in the Middle East have encouraged all of us who have hoped for that for so long.

Many countries have played a role in

Norway, clearly, played a brokering role in bringing the Palestine Liberation Organization [PLO] and Israel together. Tunisia played a key role in being willing to host the PLO during this transition period and giving an example of a moderate government that is successful to the PLO leaders.

Less well-known is the leadership of President Mubarak in Egypt. In a recent article I saw in the Jerusalem Report on June 2, 1994 titled, "Don't Panic about Egypt," Leslie Susser tells in some detail what is happening in the Middle East and provides additional details about President Mubarak's leadership.

I join many others in being grateful to President Mubarak for that leadership.

I ask that the Jerusalem Report article be inserted into the RECORD at this point.

The article follows:

DON'T PANIC ABOUT EGYPT (By Leslie Susser)

Well after midnight on May 4, just hours before the planned signing ceremony of the Israel-PLO peace deal, President Hosni Mubarak swept dramatically into the sideroom assigned to the Israeli negotiating team in Cairo's Al-Itihad Palace. He put his arm around Prime Minister Yitzhak Rabin, took him aside and whispered, "You must give Arafat the Muasi area on the Gaza coast (south of Gaza city)." Rabin agreed.

During the ceremony 10 hours later, when Arafat refused to sign the maps attached to the agreement, it was Mubarak who, once offstage with the PLO leader, gave him a brutal tongue-lashing and cowed him into

putting pen to paper.

Not for nothing was the signing staged in Cairo. Egypt has played a crucial role in helping Israelis and Palestinians surmount innumerable obstacles on the way to agreement. According to Tel Aviv University's Prof. Shimon Shamir, a former Israeli ambassador in Cairo and an expert on Egypt, Mubarak's role was "decisive."

Rabin himself has long recognized the importance of Egypt. Within two weeks of forming his coalition government in July 1992, he traveled to Cairo, his first trip abroad as prime minister. Because of its peace treaty with Israel, Rabin sees Egypt as uniquely placed to bridge differences between Israel and the Arab world, in particular the Palestinians.

The prime minister's aides speak of the Rabin-Mubarak relationship in glowing terms. They say when problems surfaced with the Palestinians. Rabin would automatically pick up the phone to the Egyptian leader. Says one senior aide: "Rabin and Mubarak are both military men, and respect each other's blunt speech, ability to stick the point and to solve problems in a practical way. Mubarak often praises Rabin's honesty and contrasts it with what he saw as former prime minister Yitzhak Shamir's deviousness."

Rabin was understandably concerned about reports earlier this year that the threat to Mubarak's regime from Islamic radicals was growing. He even speculated in closed meeting about Mubarak's vulnerability to an assassin's bullet and, when word got back to Mubarak, apologized to the Egyptian leader for seeming to doubt his regime's stability.

The height of the apocalyptic reporting on Egypt was a London Sunday Times spread on February 20, quoting American and Israeli intelligence sources as saying that the Egyptian regime was in danger. The report was prompted by abortive assassination attempts in November on both President Mubarak and Prime Minister Atef Sidki, and an intensification of fighting between Egyptian armed forces and Islamic militants, especially in the South, where the fundamentalists hold sway in large areas.

The Americans quickly made it clear that while they believed there could be a long-term threat to the regime, it was not tottering. And Israeli intelligence pooh-poohed the whole story. By their reasoning, even if the radicals manage to assassinate Egyptian

leaders, they do not have the organizational infrastructure or the military support to effect a full-scale coup. They have infiltrated the army, but only at junior officer level. Without the generals they cannot succeed.

After last November's plot, seven of the would-be assassins were rounded up and hanged, and a huge arms cache was found in Cairo, complete with underground bunkers, explosives and vast quantities of weaponry, including RPG rockets. The find, gloated Hasan al-Alfi. Egypt's minister of the interior, was a death blow to the radicals. But other Egyptian officials saw the arms cache as a worrying sign of unanticipated organizational capacity on the part of the militants.

Egypt's Foreign Minister Amr Moussa denounced the Western reports of a threat to the regime as stemming from "sheer ignorance of the Egyptian situation." Shimon Shamire agrees: "A regime that has half a million people in the internal security services, a strong bureaucracy and a firm tradition of governmental control can hardly be said to be tottering." Israli Foreign Ministry assessments are

Israli Foreign Ministry assessments are also upbeat about Egypt's ability to remain the leader of the Arab peace camp. "Even in the unlikely event of a different regime coming to power, it will still need Western money to fight poverty. And that means continuing the peace orientation," says a senior official on the Egyptian deek.

official on the Egyptian desk.

Meanwhile, Egyptian radicals are not having things all their own way, even among the poor, where their hold is strongest. Attacks on tourists have sparked something of a backlash—critical articles in the press, a greater effort by the Islamic establishment to distance itself from them. Shamir points out that 10 million Egyptians earn a living from tourism—which, before the radicals struck, had become the country's top foreign currency earner, head of the Suez Canal and

But what most encourages Israel's Foreign Ministry is the spread of a new liberalism among Egypt's leading intellectuals. With the collapse of the Soviet empire, Marxist ideology, the main intellectual prop for Arab nationalism, increasingly has given way to the new ideology. And for Egyptians, this entails a pro-Western, pragmatic, free-market orientation—a package that includes peace and economic cooperation with Israel.

And the intellectuals, Dr. Said al-Nagar, Mustapha Fiqy, Ali Salem and Sa'ad Adin Ibrahim among them, have not stopped there. They have coined a new concept, "Middle Easternism," which they see as a substitute for Arab nationalism. In facing up honestly to the problematics of the region, they argue, non-Arab power brokers have to be taken into account—Iran, Turkey and Israel.

Although strongly supported by the liberals, the regime has never openly endorsed them. Indeed, according to Shamir, the Egyptian leadership is somewhat embarrassed by their support because of their outspoken secularism in what is still basically a religious society.

The regime has chosen rather to fight fun-

The regime has chosen rather to fight fundamentalism by delegitimizing it in Islamic terms, "The radicals have nothing in common with true Islam," Foreign Minister Moussa thundered in a recent interview. In line with this approach, theology professors from Al-Azhar university often appear on TV to lend their support to the government line. And whenever militants cross over to the other side, they are put on television to denounce radical practices.

Although the liberal intellectuals are a relatively small group, the pragmatism they

advocate is widespread. An April survey in the newspaper Akhbar al-Yawm showed an astounding 80 percent of Egyptians in favor of warmer ties with Israel-out of Egyptian self-interest.

The survey showed that although there is still a great deal of distrust where Israel is concerned, Egyptians today put economic self-interest before ideological feuding. There is even heated debate-in the press and the coffee shops-over fears that other Arab countries, particularly in the Gulf, may rush toward normalization of ties with Israel and leave the Egyptians, the pioneers, behind when the fruits of peace begin to ripen.

Senior Foreign Ministry officials in Jerusalem, believe the key to comprehensive peace in the Middle East-and to Israel's integration into the region-lies in Damascus. But once that peace is achieved, they say, the road to the new Middle East will almost

certainly run through Cairo.

#### GETTING RWANDA WRONG

· Mr. SIMON, Mr. President, Herman Cohen, the former Assistant Secretary of State for Africa in the Bush administration, recently had a column in the Washington Post on the Rwanda situation.

I described the response of this administration and the Bush administration to Bosnia as "anemic" and, I regret to say, the response to Rwanda has been the same.

The op-ed piece by Herman "Hank" Cohen outlines what a sensible policy

should be.

I ask that the Herman Cohen article be entered into the RECORD. I also ask unanimous consent that the letter sent by Senator JAMES JEFFORDS and myself to President Clinton on Rwanda be inserted into the RECORD. We sent this letter after talking to the Canadian general in charge of the U.N. military operation in Rwanda.

One of the points that Herman Cohen makes in his column is that the United Nations has to be modified so that it can move quickly on the world emer-

gencies.

I could not agree more.

I urge my colleagues, who may have been out of town when the Herman Cohen op-ed piece appeared in the Washington Post, to read it now.

The material follows:

[From the Washington Post, June 3, 1994]

GETTING RWANDA WRONG

(By Herman Cohen)

American policy on Rwanda is difficult to understand. Statements made by Madeleine Albright, the U.S. ambassador to the United Nations, indicate that Rwanda is viewed as a traditional peace-keeping problem, when it is really a "Call 911!" problem. Traditional peace-keeping calls for a negotiated ceasefire followed by the arrival of lightly armed multilateral forces who monitor and observe. Rwanda, on the other hand, is a case of planned, systematic murder of men, women and children who happen to belong to a particular group-the Tutsi.

Both the self-proclaimed government of Rwanda, which has armed the death squads who are doing the ethnic killing, and the rebel Rwanda Patriotic Front fighters, do not want to stop fighting until they can finish the genocide or dominate militarily. Waiting to intervene until there is "progress toward a cease-fire," in Albright's words, is like a doctor telling a heart attack victim. "Take two aspirins, and call me in the morning." Giving one or both of the fighting groups in Rwanda a veto on international intervention is the height of folly. If anything is going to destroy the credibility of the international community in the area of conflict resolution, the American policy is going to do it.

The Rwandan crisis has all of the characteristics of a situation requiring urgent ac-

Rwanda is inflicting emotional and financial pain on the world community. Let's face it, whatever we do in Rwanda, there will be

a bill to pay one way or another.

Rwanda has become simultaneously a failed state and a delegitimized state. It has failed because the previous government has self-destructed into semi-anarchy. delegitimized because the new self-proclaimed government is by definition a pariah because of its determination to exterminate an entire ethnic group.

A significant population is at risk. Indeed, in areas controlled by the death squads, the Tutsi have essentially been wiped out. Genocide is qualitatively a lot worse than any of the normal human rights situations we worry about around the globe-China, for ex-

ample.

For the above three reasons, the appropriateness of international intervention could not be more apparent. The fighting is clearly not susceptible to an early cease-fire, and even if a cease-fire could be arranged, the endangered populations would still be endangered wherever there are death squads

still roaming the countryside.

In addition to the demand that a cease-fire be on hand before the dispatch of troops, the United States is making matters worse by insisting that any U.N. troops work from the outside to protect Rwandans fleeing the fighting in camps in the border areas. That tactic would only increase the number of refugees spilling over into neighboring countries, which cannot handle the ones already there. The only way what is left of the Tutsi population can be saved is for troops to work from the center so that death squads will be intimidated into melting into the general

population.

By standing in the way of African troops intervening in Rwanda under "combat" terms of engagement, the United States is effectively imposing upon the Security Council the same rule that it applies to itself. That is to say, the administration sees no vital American interest engaged in Rwanda, and therefore does not want U.N. troops to have a muscular mandate even though African troops would be willing to take on such a difficult and dangerous assignment. Is the U.S. government worried that such an operation would constitute a slippery slope to eventual American troop involvement if the military situation gets worse rather than better? With such a "what if" policy, the United Nations is effectively paralyzed from doing anything except traditional peacekeeping, which is exactly where it was during the Cold War.

It may be too late to save the Tutsi of Rwanda. After three weeks of systematic killing that must be called "genocide," we can probably only learn some lessons for the "new world order," which seems to be elud-

ing us. First, we should remember that while five big powers in the Security Council can veto action, they cannot force the Security Council to take action. That takes nine votes. When the Americans sought Security Council approval for military action against Iraq after it invaded Kuwait, a majority vote was not ensured. The non-aligned members of the council were dubious at first. Thanks to the hard work and support of Ethiopia and Zaire. the council voted to use force against Iraq. After the current wimpish approach to the genocide in Rwanda, will the three African Security Council votes be with us in the future when we need support for an action we consider to be in America's vital interest? It may not be a sure thing.

Second, Rwanda and Bosnia appear to be setting a new ugly pattern in post-Cold War politics. Small groups of determined fanatics are willing to ride a wave of hatred and ethnic fear in order to obtain power or remain in power regardless of the human cost. Former communists in Serbia are now ethnic nationalists. Hutu extremists in Rwanda saw democracy coming and decided that genocide was the price to pay for remaining in power. Where there is a history of ethnic animosity, it only takes a simple "Kill them before they kill us" to set off the powder keg. International inaction in Rwanda and insufficient action in Bosnia are sending a signal to nasty people everywhere: "You can get away with it now.

Finally, the United States and other important powers should start working to give the United Nations the ability to put out fires while they are still smoldering. The U.N. secretary general proposed such a rapid reaction capability in the "Agenda for Peace" proposal of July, 1992, which has so far received very little attention. If the Agenda for Peace cannot be implemented throughout the world, why not start it at least in Africa?

At the opening of the Holocaust Museum, President Clinton pledged that "we will never allow another Holocaust." Another Holocaust may have just slipped by, hardly

noticed.

U.S. SENATE. COMMITTEE ON FOREIGN RELATIONS. Washington, DC, May 13, 1994. President WILLIAM J. CLINTON. White House,

Washington, DC.

DEAR MR. PRESIDENT: We are concerned about the continuing disaster in Rwanda, and the failure of the international community to halt or even diminish the slaughter taking place there.

We have been consulting with those who work with the refugee community including a Rwandan who barely escaped from the disaster; General Romeo Dallaire, the Canadian military leader in charge of the remnant of United Nations troops in the capital city of Kigali; and others.

We suggest the following action be considered immediately and acted upon swiftly:

1. The United States should send a signal to the present government, such as it is, and to those who rebel, that a government which does not strive to halt the civil war, eliminate the massacres, and assist in getting food to hungry people, regardless of ethnic background, will not receive assistance from the United States, and we will encourage the community of nations to follow a similar policy.

2. The United States should take steps to discourage the importation of arms into Rwanda.

3. The United States should press the United Nations Security Council to immediately approve an increase in authorized UN force levels of the United Nations Assistance Mission to Rwanda (UNAMIR). General Dallaire. the UN forces commander in Rwanda, has indicated that a minimum of 5,000 troops would be necessary to ensure a credible UN presence. He believes a force of 8,000 would effectively achieve the desired results. The force should have the mandate to (a) stop the massacres; (b) protect civilians throughout the country; and (c) facilitate the delivery of humanitarian assistance. General Dallaire believes a force of that size could effectively achieve the desired result. Obviously there are risks, but an end to the slaughter is not possible without this action. These can be primarily African-nation troops. though some non-African troops should participate.
The United States should assist the United

The United States should assist the United Nations with finances and provide some basic equipment to some of the less well

equipped forces.

Delays, or simply doing nothing, are not acceptable substitutes for a foreign policy of leadership. Human life is at stake, and swift and sound decision-making is needed.

We request that you ask your top military and diplomatic personnel to immediately analyze the soundness of our proposals, and to report back to you quickly so that timely action can be taken.

Sincerely.

PAUL SIMON, U.S. Senator. JIM JEFFORDS, U.S. Senator.

BEHIND THE PAULA JONES STORY

 Mr. SIMON. Mr. President, I am a journalist by background, and I confess I am concerned by the lack of proportion that seems to be too often typical

of the coverage of events.

I read the accounts-and I have no way of knowing their accuracy—that the hitting of the knee of Nancy Kerrigan and all that followed received three times as much media attention as the fall of the Berlin Wall, and that the Whitewater matter has received three times as much coverage as health care reform. It would not surprise me if those figures are accurate. The Columbia Journalism Review said that the weekday coverage devoted Whitewater by ABC, CBS, and NBC in the first quarter of 1993 amounted to 284 minutes, and the weekday coverage devoted to health care debate in the first quarter of 1993 by the same three networks was 90 minutes or less than one-third of the attention devoted to Whitewater.

Recently, I read an editorial column by Mortimer B. Zuckerman, editor-inchief of U.S. News & World Report, commenting on the role of the media in

our democracy.

He comments: "The sad fact is that the news cycle works in such a way that allegations alone, without proof, burst into the headlines. It is all very well to say the accused later went free without a stain on his character." Then he quotes from a character portrayed by Anthony Trollope, who was acquitted but was made to feel guilty whenever he went into the House of Commons:

He had been so hacked and hewed about, so exposed to the gaze of the vulgar, so mauled by the public, that he could never more be anything but the wretched being who had been tried for the murder of his enemy. He could never more enjoy that freedom from self-consciousness, that inner tranquility of spirit which [is] essential to public utility.

Mort Zuckerman, to his credit, says that the field of journalism needs a better perspective on things.

I agree.

I ask that his editorial be placed into the RECORD at this point.

The editorial follows:

[U.S. News & World Report, May 23, 1994] BEHIND THE PAULA JONES STORY

(By Mortimer B. Zuckerman)

Every time you think politics and the media cannot get sleazier, there's a nasty surprise around the corner. The escalation of the depressing and disgusting charge of sexual harassment leveled at President Clinton epitomizes how much downscale tabloid values now pervade American discourse. No doubt the alleged scene will soon be on Court TV in some form with a motion picture to follow. The bandwagon everybody wants to jump onto is a garbage truck.

It does not pass the smell test. Paula Corbin Jones, then a state employee, says that when Bill Clinton was governor of Arkansas he used a state trooper to invite her to a hotel room in Little Rock during a state-sponsored conference and put pressure on her to engage in a sexual act. Why didn't she yell foul the next day? Why did she fall to make the charge during the six months required under law for such charges? Why did she keep silent during the presidential campaign when Clinton's relations with women were a hot issue? Why now? What we have is the moral and legal equivalent of a late hit in football.

The odor intensifies with the information about attempts to profit from the alleged incident. According to an affidavit signed by Little Rock businessman, one of Jones's lawyers tried to send word to Clinton that he should reach a settlement with Jones or be publicly embarrassed and that "it would help if President Clinton would get Paula a job out in California," where the president has Hollywood friends. (The lawyer claims he was misunderstood.) Only when Clinton refused was the suit filed.

Can anybody doubt that this suit would not have been filed if Paula Jones was not counting on the press being right outside the door, salivating to cover the case and offer her money? The down-and-dirty tabloids and that new affliction, tabloid TV, have no qualms about such a story. Digging up dirt, or manufacturing it, is their business. That is not new. What is new is the alacrity with which the mainstream press and television seem to feel obliged to regurgitate the bile.

Cliff Jackson, the perennial Clinton hater, understood this well. He saw how Clinton's enemies could seize the suit as a political weapon. He recognized that this is a feminist era: The general presumption is that a woman would not claim sexual harassment unless it were true. Otherwise, why would she expose herself to the publicity? Wendy Kaminer has analyzed it in the Atlantic Monthly. "Sexual violence," she writes, "is a unifying focal point for women. . . It is heresy, in general, to question the testimony of self-proclaimed victims of date rape or harassment. . . All claims of suffering are sacred and presumed to be absolutely true."

That sexual harassment exists is unquestionable, but that many minor acts of sexual misconduct are overdramatized is also true. To avoid trivializing those who suffer the real thing, we must reject the idea that any unwanted advance or remark constitutes harassment. There is a difference between an unwanted encounter, which may upset a woman, and pressure applied—such as threatening a woman's job security—or ongoing demeaning treatment. Those wrongly accused have their own kind of ordeal trying to prove a negative.

The sad fact is that the news cycle works in such a way that allegations alone, without proof, burst into the headlines. It is all very well to say the accused later went free without a stain on his character. The reality was more accurately portrayed by Anthony Trollope in his account of Phineas Finn, who was acquitted but could never go into the House of Commons without being made to feel guilty: "He had been so hacked and hewed about, so exposed to the gaze of the vulgar, so mauled by the public, that he could never more be anything but the wretched being who had been tried for the murder of his enemy. He could never more enjoy that freedom from self-consciousness, that inner tranquility of spirit which [is[ essential to public utility."
That is the cost to the public in the deg-

That is the cost to the public in the degradation of standards we are witnessing today. We can do more than regret this. We can take a public stance against the abuse of the courts for political and personal purposes. Let us oblige the plaintiffs to pay all or part of the legal costs of both sides if their claims are found wanting. And it is high time the media forbore to give such claimants a victory in the court of public opinion before they are heard in a court of

law.

#### WANT TO REALLY HONOR INDIANS? DROP THE NICKNAMES

• Mr. SIMON. Mr. President, one of the ways we continue to overtly show racism in our country is to continue to use American Indian nicknames for our athletic teams.

I have offended a great many people in Illinois by being opposed to the use of Chief Illiniwek for the University of Illinois, and I'm pleased that gradually the movement is away from that stereotyping.

To equate American Indians with animals, as we do when we use a term like the Washington Redskins along with the Los Angeles Rams and the Chicago Bears, is grossly insensitive.

What reminded me of this again is an excellent column in the Chicago Tribune written by Barry Temkin, which deals with this subject.

I ask that the Barry Temkin article be inserted into the RECORD at this

point.
The article follows:

[From the Chicago Tribune, May 8, 1994] WANT TO REALLY HONOR INDIANS? DROP THE NICKNAMES

(By Barry Temkin)

One of the more baffling aspects of American sport is how strongly people defend their schools' use of Indian nicknames.

You would think schools would be lining up to dump names that were born of stereotypes and that insult an entire people, but suggest jettisoning them and educators, students and alumni react as though you had advocated boarding up the gym.

So while some schools have changed their nicknames, progress is slow. College and high school directories (including Illinois') still feature plenty of Indians, Redskins, Braves, Chiefs and Warriors, all of which

keeps the nickname debate in the news.

Just in the last month, the University of Towa Athletic Board voted to ban from the school's athletic events mascots depicting American Indians, and Wisconsin's super-intendent of public instruction asked more than 60 districts to consider dropping Indian nicknames and mascots.

John Teller watches all this activity with interest and irritation. He is a Menominee Indian, a sophomore at Menominee Indian High School in Keshena, Wis., about 40 miles

northwest of Green Bay.
Teller plays on the school's basketball and baseball teams, and he has competed against Chiefs and Indians. He has heard the rationalizations used to justify those and other Indian nicknames, and he doesn't buy any of them

The main justification white people give for using Indians as mascots is that it somehow honors Native Americans. Teller would

like to decline the honor.

"White people, when they run around doing the tomahawk chop and dressed up as a toy Indian, they think that brings pride to Indians, but it doesn't," said Teller, whose parents teach at his high school. "I consider those acts very demeaning to our ancestral culture."

Teller understands that most white people mean no disrespect toward American Indians in their use of nicknames, but he also understands that's not the point. Insults are as much a matter of perception as intent. If Indians perceive these nicknames as insulting,

then they are.

People who deny that ignore the fact that most of these nicknames stem from a century-old stereotype of Indians as warlike savages. It may be convenient for them to forget history, but Indians don't have that luxury

Reminders, after all, are as close as Oct. 2, when the Cowboys will battle the Redskins

in the NFL.

Teller says it's no coincidence that Indians and animals provide so many of our athletic

nicknames.

"It's not a problem when you make fun of a bird or an animal," Teller said, "but when you make fun of a proud people, it dehumanizes them. You're putting Indians in the same category as animals, and we're not animals.

White people, Teller says, believe they understand the complexities of American Indian culture when they don't. Menominee Indian High School's nickname, for example, is

Eagles, but the school's mascot is raccoon. "The eagle is sacred to us," Teller sa Teller said. "so using one as a mascot would be demeaning. In our culture, the raccoon is a trickster, a joker. At our games, the raccoon mascot does somersaults and spins and makes everyone laugh."

Lately, defenders of Indian nicknames have tried to trivialize the debate by labeling their critics as advocates of political cor-

rectness.

The fight against these nicknames, however, predates the so-called PC movement. It isn't just some knee-jerk reaction to a minor item of propriety, but rather a response to a remnant of a sad chapter in U.S. history.

People become fiercely attached to their schools' nicknames and are loath to give them up. Not wanting to lose their athletic heritage, they unintentionally thumb their noses at the Indians' heritage instead and continue our tradition of believing we're doing Indians a favor when we're actually doing anything but that.

Defenders of Indian nicknames point out that not all Native Americans mind them. Many, however, do, and when an honor-roll student such as John Teller admits it bothers him to play against teams with Indian nicknames and to watch them on TV, it's time for all you Indians and Redskins out there to pay attention.

Some of you say you get misty-eyed watching your schools' mascots dance up and down the sidelines. In reality, it's a crying

shame.

#### ORDER OF PROCEDURE

Mr. FORD. Mr. President, I ask unanimous consent that upon the conclusion of the remarks by the distinguished Senator from West Virginia [Mr. ROCKEFELLER], that the Senate stand in recess as previously ordered.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FORD. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. ROCKEFELLER, Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without

objection, it is so ordered.

Mr. ROCKEFELLER. Mr. President, I ask unanimous consent that I might be allowed to proceed for several minutes as in morning business.

OFFICER. The PRESIDING Chair notes that the Senate is in morn-

ing business.

The Senator is recognized.

#### HEALTH CARE REFORM

Mr. ROCKEFELLER. Mr. President, as we are being reminded every minute of every day now, we are at a critical juncture of health care reform. As the clock ticks, the Congress still has to make the key decisions that will shape the final bill. Will Congress enact reform that guarantees universal coverage and that guarantees strong cost containment, or will we not? That is still a question, Mr. President.

I am here to tell how one particular family, a West Virginia family, hopes and prays that we in the U.S. Senate answer that question positively. Last week, I visited a young family in Martinsburg, in what we call the eastern panhandle of West Virginia. I was reminded in the clearest terms possible just why we must stay focused here in the Senate, why we must succeed here in the Senate, and why we must keep our promise of real health care reform.

Leslie and Michael Saunders, Mr. President, are an all-too-typical American family. They are working hard;

they are playing by the rules; they are raising their young children. Yet, they are still getting crushed by their health care needs. Michael is an associate church pastor and suffers from Crohn's disease. Leslie had both her gall bladder and her appendix removed in the last year-something that can happen to any one of us at any time. On top of all that, they are still dealing with the cost of the births of their two children, Bethany and Seth, neither of whom have particularly good health. These medical needs are not extraordinary when you have something called health insurance. But these medical needs turn into absolute nightmares when health insurance is not there. when it disappears at the wrong time, for whatever reason.

About 6 years ago, when Leslie, the mother, was pregnant with Bethany, the church that employed Michael felt that it had to switch health plans. The Saunders were assured that even with preexisting condition-his Crohn's disease, that is, and as outrageous as it sounds, her pregnancy, which is considered a preexisting condition-and most times in this country. if you do not have health insurance and you become pregnant, you cannot buy health insurance because your pregnancy is considered a preexisting condition, and that was the case with Leslie. So they had been assured that, even with the Crohn's disease and her pregnancy, they would be covered by health insurance. That sounded like everything would be OK. But that insurance company then went bankrupt.

Just a few months later, the Saunders found themselves where millions of other Americans fall every day: Working, working hard, playing by the rules, but with no health care insur-

ance.

For Michael and Leslie, the result was especially costly because she had just had a baby. Because they lost their health insurance, Mr. President, just when they needed it, the Saunders family is swimming in debt; they owe many thousands. I know this because I went and visited and talked with them in their home, as I do every day I am in West Virginia; I go and visit some family that has a health insurance crisis, or feels that it is going to have a health insurance crisis, so that I can see health care through the eyes of the people that I serve and that I represent see that they cannot afford to buy health insurance, Mr. President. Each month they try to do the best they can. Out of his earnings they pay \$25 to the hospital each month-that is all they can do, but they do it regularly-\$25 to make good on their huge medical

They put off other medical needs, like their children's allergies because they cannot afford the \$400 for treatment. And they pray for the good health of each family member.

Mr. President, we talk around here often about families not having enough of this or that so they have to trade between health insurance and food. This family does. This family has to give their two small children less food and poor quality food because they cannot afford to do otherwise. And because they do not have health insurance, and they are paying this amount of money a month, they are on the edge all the time.

In the next weeks, as Congress ponders the key issues in health care reform, everybody should stop and think about families like the Saunders family. I will be thinking about them all the time. They define what real health care reform is about, guaranteed coverage for all Americans, for working families like the Saunders, families who were doing everything right; playing by the rules, paying their taxes, and trying to pay off their medical bills. Affordable coverage, so the employees like the tiny Tri-State Church in Charles Town, WV, can do their share in covering the people who work for them like Michael Saunders does.

The idea that pregnancy can be considered as a preexisting condition would be a joke, Mr. President, if it were not so true and so wrong. The idea that a hardworking family, a church pastor cannot find health insurance in a country called America is an outrage; and the idea that young parents have to cut corners on health care, have to cut corners on food for their children is nothing short of tragic.

Mike Saunders put the debate over health care reform into pretty clear terms as far as this Senator is concerned when he sat in his living room and he said: "In Washington health care is about politics, but remember we are out here with our real lives."

That is what he said. That is something that we cannot and dare not lose sight of. We have to enact a health care plan in response to the real worries and the real needs that are part of real life that the Saunders are living with every day; that is about making sure that every American has guaranteed private insurance that can never be lost or can never be taken away; that those Saunders kids will be able to eat what they ought to be eating and they will never have to worry about health insurance; that nobody-nobody-can intervene in their life and take their health insurance away.

There are some who say that universal coverage, health insurance for all Americans is not necessary; that if we set our sights lower, to goals like aiming to cover 90 percent of Americans, that that is still real reform, that is still acceptable and we should finish the year with that declaring success.

Mr. President, Leslie and Michael Saunders respectfully disagree. If we give up on universal coverage, here is what happens: Wealthy Americans will keep their health care. All of us, of course, in Congress will keep our health care and still have little to worry about when they need a doctor. That will be for the wealthy and those of us who serve in Congress. We will do well. Poor Americans will get free health insurance because they belong to something called Medicaid and they will get a decent benefits package and it, will be entirely free.

For the rich, fine; us, fine; the poor, fine. But working class Americans will still have to fear being left out in the cold. Any day, any week, they will have that fear, and so will young families, and so will people when they switch jobs.

I suggest that millions of families just like Michael and Leslie Saunders will be unable to get or to afford health insurance. They will have to continue cutting corners, postpone seeing a doctor, and walk into a hospital emergency room when they are seriously ill to get treatment, too late for treatment, where the cost of their care will be shifted right onto the bills of insured patients.

So, Mr. President, as we continue to debate and discuss health care reform—as we caucus and meet in our committees and start putting together bills—I ask my colleagues, I beg of my colleagues, to think about the families in their own States who are just like Michael and Leslie Saunders of West Virginia

I suggest we do our final work on health care reform with young, hardworking, hopeful families as our moral compass. Because, if we fail to pass real reform with universal coverage, we will doom those families and many, many more young families, to sleepless nights worrying that a daughter's cough might require a visit to the doctor, which they cannot afford and do not have insurance for; and to afternoons watching, for example, a son's Little League game in fear that a bad hop on a ground ball might mean a couple of stitches, and you have to pay for stitches; and to anguish over what should be a joyous pregnancy. For Heaven's sake, pregnancy, a preexisting condition.

You are a young woman in the United States and you do not have health insurance because you think you are going to live forever. You get married. You get pregnant. You do not have health insurance. You apply for health insurance. You cannot get it because you were pregnant, because that is something called a preexisting condition.

That is what we are offering people in the United States of America today, Mr. President.

No other industrial country, no other civilized country—I used to say that only the United States and the Union of South Africa treated people the way we do in health care. Now I am not so

sure, because I think Nelson Mandela is promising universal health insurance to his people. So it may be us alone if we do not do our work correctly as Republicans and Democrats here in the U.S. Congress and particularly here in the U.S. Senate.

Remember what Michael Saunders told me. Health care reform is not about politics, it is about people.

Visit with the Saunders families of the various States that my colleagues come from, and universal coverage is no political buzzword. Universal coverage is not just a phrase that can be defined the way it is easiest for Congress to achieve. It is the heart of health reform. It is the way to promise security to all Americans so they can work, raise their children, have a baby, and contribute to their community and to the strength of the country that they love and work for.

I thank the Chair and I yield the

floor.

Mr. DOMENICI addressed the Chair. The PRESIDING OFFICER. The Senator from New Mexico.

Mr. DOMENICI. Parliamentary inquiry, Mr. President. What is the pending business?

Mr. ROCKEFELLER. Will the Senator yield? I was just handed something.

Mr. DOMENICI. I yield. Mr. ROCKEFELLER. I thank the Senator from New Mexico.

#### EXECUTIVE SESSION

#### EXECUTIVE CALENDAR

Mr. ROCKEFELLER. Mr. President, I ask unanimous consent that the Senate proceed to executive session to consider Calendar No. 321, Everett M. Erhlich, to be Under Secretary of Commerce for Economic Affairs.

The PRESIDING OFFICER. Is there

objection?

Mr. DOMENICI. Mr. President, I will not object. But when that is finished, would I have a chance to propound a unanimous consent that I might speak as if in morning business?

The PRESIDING OFFICER. The Sen-

ator will be recognized.

Mr. DOMENICI. I have no objection. Mr. ROCKEFELLER. I thank the Senator.

I further ask unanimous consent that the nominee be confirmed, that any statement appear in the RECORD as if read, that upon confirmation, the motion to reconsider be laid upon the table, the President be immediately notified of the Senate's action, and the Senate return to legislative session.

The PRESIDING OFFICER. Without objection, it is so ordered.

The nomination considered and confirmed is as follows:

DEPARTMENT OF COMMERCE

Everett M. Ehrlich, of Pennsylvania, to be Under Secretary of Commerce for Economic Affairs. STATEMENT ON THE NOMINATION OF EVERETT MICHAEL EHRLICH

Mr. HOLLINGS. Mr. President, I rise to support the nomination of Everett Ehrlich to be Under Secretary for Economic Affairs at the Department of Commerce. If confirmed, Dr. Ehrlich will advise Secretary of Commerce Brown on the economic status of the country and will supervise the statistical and economic analysis activities within the Department. In his capacity as Under Secretary for Economic Affairs, he will oversee both the Bureau of the Census and the Bureau of Economic Analysis.

Hopes for economic recovery will be short lived unless the U.S. Government develops an economic strategy that will preserve our manufacturing base, protect it from predatory trade practices, assist it in developing new technologies, and foster a spirit of cooperation between business and government. In these endeavors, it is important that U.S. policy be founded on accurate, useful, and timely economic data.

As the Under Secretary for Economic Affairs, Dr. Ehrlich would bring qualifications and experience to this task. For 5 years, he served as vice president for economic and financial planning at Unisys Corp. in Blue Bell, PA, a Fortune 50 company and the third largest computer systems manufacturer in the country. At Unisys, Dr. Ehrlich was the executive responsible for corporate transactions involving assets valued in excess of \$1 billion. He also was a key player in developing corporate strategy, with particular responsibility for expanding the civilian business of its defense subsidiary. During his tenure with the Unisys management team, the company generated \$1 billion in cash flow as part of the company's financial recovery.

Prior to his employment with Unisys, Dr. Ehrlich worked for the Congressional Budget Office [CBO] from 1977 to 1988, where he was promoted to the position of Assistant Director for the Natural Resources and Commerce Division. Dr. Ehrlich will be able to draw on his experience in government and in the private sector to ensure that the Department's economic analyses are responsive to the needs of both policymakers and American business.

Dr. Ehrlich said at his confirmation hearing and in his written responses to the committee's questions that, if confirmed, his top priority would be to plan for the 2000 decennial census. We all know that there were major problems with the 1990 decennial census. In addition, Dr. Ehrlich has indicated that he would work to make the Bureau of the Census and the Bureau of Economic Analysis models of innovative efficient, and effective information collection and dissemination while preserving their integrity and adherence to the missions specified for them by

the Congress. This is the kind of good government we need at the Census Bu-

Dr. Ehrlich was nominated on May 24, 1993, and a hearing was held on his nomination by the Commerce Committee on June 23, 1993. His nomination was favorably reported by the committee on August 3, 1993. Dr. Ehrlich has responded to both pre-hearing and post-hearing questions by the committee. Dr. Ehrlich has been waiting since August 3—over 10 months—for his nomination to be considered and voted on by the full Senate. It is high time that we consider this nomination.

#### LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will now resume legislative session.

#### A GENUINE HERO

Mr. MOYNIHAN. Mr. President, I rise today to recognize the passing of a beloved New Yorker, Alberto Alonzo Tubbs. I ask that the memorial, written by Mr. Tubbs's family, be included in the RECORD.

There being no objection, the memorial was ordered to be printed in the RECORD, as follows:

#### A GENUINE HERO

Our Hero passed away at 3:30 p.m. today June 5, 1994. He was a quite man, asking very little always giving all he could. A coal miner to the age of 43, foreseeing that oil would replace coal as our energy source, he mastered a new job, auto worker for GM until retirement at age 63. He took early retirement, so as to create one job (the most he could give) to the younger generation. Baseball being his favorite sport, as a pitcher he had a wicked fastball that dropped straight down right in front of home plate. Pneumonia during his late teens prevented him from trying out for the major leagues.

Leta and Sonny being already with you God, they already know and we have to ask: Why did you pick today to call him home? It being a beautiful Sunday afternoon, the day before the 50th anniversary of D-day. Was it because he always felt guilty of being too old (33) and having the responsibility of a wife and 5 children to serve. Maybe it was to show how proud he was of the three boys and one daughter who served during the Korean conflict, his baby girl being too young to serve. Could it be because he was a strong believer in unions and as president of the Bloomington local of the UMWA he was forced to strike during WW II. When the Government took over the coal mines he unhesitatingly led the workers back to work as they raised the flag over every coal mine in the United States. Or was it simply sending the message to the world that you wanted peace not war among your family of nations. Maybe you wanted the world to remember that the individual family is the real backbone of your Kingdom and the secret to peace is asking for very little while giving as much as you can.

This genuine hero is our father Albert Alonzo Tubbs.

The surviving immediate family are Gary, Billy Boy, Patty, and his baby girl Becky.

STOP THE GENOCIDE IN RWANDA

Mr. MOYNIHAN. Mr. President, I rise today to address a matter of the utmost gravity, namely the genocide being committed even as we speak in Rwanda. This weekend, Roger Winter, director of the U.S. Committee for Refugees, published a chilling account of the slaughter in the Washington Post entitled "Journey Into Genocide: A Rwanda Diary." He writes:

Go deep inside Rwanda today and you will not find gas chambers or massive crematoria. But you will find genocide. And if you linger amid the bodies and stench at Rwanda's human slaughter sites long enough, you will gain—as I did—a horrified sense that in some ways this frenzied attempt to annihilate an entire population contains scenes eerily reminiscent of the "Final Solution" attempted 50 years ago.

This is not a comparison I make for cheap shock value. After 15 years of reporting on the violence that produces refugees around the world, I am familiar with the carnage of war, the smell of dead bodies and the butchery of innocent civilians. What I saw in Rwanda two weeks ago was different from anything I have ever seen before.

This was not a conventional bloodletting. What happened in Rwanda—and still is happening—is qualitatively different.

I am not aware of anyone who actually disputes the conclusion that this is, in fact, genocide. Not just horrible violence to which some have attached the label "genocide" without any real understanding of the meaning of the term. But genocide in fact. The calculated, methodical effort to destroy a

people in whole or in part. There being no reasonable grounds to debate whether this is genocide, there is no need to debate the appropriate response. The Senate had that debate several years ago. It had that debate when it chose to ratify the U.N. Convention on the Prevention and Punishment of the Crime of Genocide. Not the tragedy of genocide; the crime of genocide. The United States-with the advice and consent of the U.S. Senatevoluntarily accepted the obligation under article I of the convention to prevent and to punish the crime of genocide.

The slaughter in Rwanda is continuing because the murderers have no fear of international retribution. So far, their contempt for world opinion has been most sadly justified. The distinguished journalist and commentator Roger Rosenblatt has written a gripping article entitled "Rwanda Therapy" in the New Republic. In that article he recounts a conversation among journalists concerning the gross atrocities they have witnessed during their careers. He recounts this story told by Els Detemmuman, a television journalist from Belgium:

She told of something she had seen only a few days before in northern Rwanda. She was traveling with her TV crew when their truck was stopped by Hutu militia. Ahead of them, in the middle of the road, some twenty-five Tutsi men, women and children had been herded into a circle. Then the militia waded in with machetes, hacking at the people until they all were dead and many lay in pieces \* \*

"Why didn't the militia kill you and your

crew?

"They were entirely indifferent to what the world would think," she said. thev finished, they signaled us to move ahead and we drove on through the blood."

To repeat: "They were entirely indifferent to what the world would think.'

Mr. President, we must act with great vigor to support the efforts of the United Nations and Rwanda's neighbors to halt this slaughter. And to prevent the further disaster awaiting the hundreds of thousands who have fled. There is a definite mission in Rwanda. It is set forth in the Convention on Genocide: To prevent and punish those who are even now committing this crime.

I cannot close without adding two comments. First, the world has known far too much of genocide in this century. And we cannot afford to continue to shrink from the obligation we have undertaken to stop it. When the controlling factor of the cold war was removed, there was waiting, in the superb phrase of the eminent scientist Edwin O. Wilson, "a coiled and ready ethnicity . . ." We must act so that those who would undertake genocide in Rwanda, to commit ethnic cleansing in Bosnia, to use systematic rape as a weapon of war anywhere do have a concern for the opinion of the world. How the world responds to genocide in Rwanda will perforce be a precedent, for good or for ill. To date, the prece-

dent is deeply discouraging.

Finally, let me say that the Congress must be prepared to provide the funds that are required to participate effectively. I have served as the U.S. permanent representative to the United Nations. I have been the President of the Security Council. No one knows better than I of the need to bring fiscal discipline to the United Nations. And we should pursue reform with tenacity. But we have chosen to attempt to enforce fiscal discipline at the United Nations by undermining our own moral authority there. That is the ironic result of flaunting our voluntarily assumed legal obligation to pay our dues to the United Nations. For some years now we have been the leading deadbeat at the United Nations, in the company of some of the worst pariah states in the world. How we can be a leader at the United Nations and simultaneously the leading deadbeat is a mystery. When our representatives at the United Nations urge the Security Council to create a war crimes tribunal for Bosnia or to intervene in Rwanda they must be able to do so with clean hands, with the confidence that the United States will live up to its commitments. Yes, the United Nations must learn to live within its budget and its mandate. But there are areas where it should-insources to do so

Mr. President, action taken today will be too late for hundreds of thousands. The mind can hardly comprehend the scope of this crime. But vigorous, multilateral action taken today with strong U.S. support will not be too late for many hundreds of thousands more. They await our action.

#### TRRESPONSIBLE CONGRESS? HERE'S TODAY'S BOXSCORE

Mr. HELMS. Mr. President, as of the close of business on Thursday, June 9, the Federal debt stood at \$4,601,856,248,523,77. This means that on a per capita basis, every man, woman, and child in America owes \$17,651.18 as his or her share of that debt.

#### ORDER OF PROCEDURE.

Mr. ROCKEFELLER, Mr. President, I further ask unanimous consent that Senator DOMENICI be recognized to address the Senate and that at the conclusion of his remarks the Senate stand in recess, as previously ordered.

The PRESIDING OFFICER. Without

objection, it is so ordered.

The Senator from New Mexico is recognized.

The PRESIDING OFFICER. The Senator from New Mexico.

#### PRODUCTIVITY LEADS GROWTH

Mr. DOMENICI. Mr. President, last Friday, with the release of May's employment statistics, this administration attempted, as I viewed it, to take complete credit for the current economic recovery. The President's economic policy adviser, Robert Rubin, and the economic council head, Laura Tyson, linked the good employment news with the administration's budget plan that passed last August. But nothing could be further from the truth.

As we have learned from recent excerpts from the book named "The Agenda," by Bob Woodward, the administration's strategy for selling their budget, a budget described by the President himself as "a turkey," has been to just shout, "it's the best," over and over again. I cannot let the political-economic spin masters get away with this. Saying it, does not make it so. So let me begin with a little history of facts and observations by those who know more than most of us about the American economy and the budget.

First, the economy of the United States is so gigantic, so enormous, so big that it does not respond quickly to decisions made here on the Hill. And it did not, last fall, despite claims that the budget plan passed just last August, created all these wonderful economic results.

Second, low inflation, low interest rates, and high productivity-very sig-

deed, must-act, and it needs the re- nificantly higher productivity growth than in past recoveries-took root under the past administrations, and were pushed in a positive manner by a responsible Federal Reserve Board. These are factors that have shifted the economy into a quickening pace. Let me repeat them: Low inflation, low interest rates, and high productivity growth which took root over the last 12 years, and a responsible Federal Reserve Board are the true contributors to this economic recovery. They are part of it. They made it happen.

Third, the factors motivating business today began in the 1980's, when the Government revamped policy to foster a low-cost, low-overhead, low-inflation business environment where Government gets out of the way.

It is most interesting to note, for those who frequent Europe these days, the papers are full of new politicians asking why is the European economy stagnant? Why is it not producing any new jobs-literally? Why is unemployment so high? The average is 10 percent around Europe, including the better economies like the German economy. And the conclusion they are all coming up with is it is the enormous regulatory burdens on business and the enormously high costs imposed upon labor-that is, businesses have to pay an inordinate amount as fringe benefits and indirect costs of labor, and they are all busy trying to change this situation so they can compete again.

So the low-overhead, low-inflation business environment started shortly after Ronald Reagan took office, and the days of enormously high inflation which preceded his coming to office are gone now, and that is probably the most significant positive effect on the American economy, on the confidence of business, and on jobs in the United States.

So while this administration attempts to lav claim to the successes created by low inflation and high productivity growth, the facts show that they are really reaping the benefits of seeds sown in prior years.

Moreover, while administration officials embrace current growth, they advance policies that would interject Government further into the business

Incidentally, I might add, some of the health care bills that are winding around the Halls of the Congress and committees would have a tax on American business as high as 10 percent of payroll. I submit, it is precisely that kind of cost that is causing the European economies to stagnate, to create no jobs, and to have their people throwing governments out of office on the basis that inflation is coming back. there are no new jobs and what is happening to our future.

In fact, if we are not careful, we may unwittingly and unknowingly be promoting what is currently being called Eurosclerosis—European sclerosis—and they put it into one word and call it Eurosclerosis. It is kind of loosely defined as the rigid, overburdened business environment that has been debilitating Europe for a number of years now and is reaching its peak in the situation I just described a few moments ago.

Just this week, an OECD study recommended cutting costs and increasing European labor market flexibility. Europe's finance ministers gathered and agreed to use deregulation instead of public spending to counter their employment crisis. We should take heed.

Part two of what I want to discuss for a moment is what are the keys to this expansion and what are the keys to continuing it so that Americans will, once again, have real confidence that there will be jobs in the United States and that their future and their children's future are not as bleak as many millions think today.

What is clear is that the keys to this recovery are, No. 1, low interest rates—the result of the Federal Reserve policy and low inflation—and, No. 2, high productivity. I will discuss why this is

true.

I addressed the importance of the Federal Reserve's action 3 weeks ago on this floor, and I complimented them on their efforts to create a neutral monetary policy for this country, neither stimulative nor restraining, because it will keep this recovery growing and going much longer than previous ones.

Between the mid-1990's and the end of 1992, the Federal Reserve reduced interest rates from 8.3 percent to 3 percent, a 64 percent decline, the biggest prolonged percentage drop in recent U.S. history. And all of that reduction occurred prior to the end of 1992, not in 1993, and not immediately after the President's so-called deficit reduction budget package which essentially, as you look at it in terms of this year and next year, is nothing more than a tax package in terms of deficit reduction. Interest rates were reduced way before the package. They were reduced continuously and consistently for 21/2 years by the Federal Reserve Board.

These lower interest rates set up conditions for the sustained recovery we are experiencing. But a second shoe needed to drop. The economic environment needed to change to make the best use of these lower interest rates. That second shoe generating today's recovery, I believe, was the resurgence of U.S. productivity; that is, our ability to produce more efficiently and

competitively.

Our productivity successes have been impressive. During 1992, Mr. President, nonfarm productivity—the best measure of economy-wide worker efficiency—rose 3.6 percent, the biggest 1-year increase since early in the 1970's. The President's budget package was

not even in existence when this phenomenon was occurring. That increase, that dramatic increase, occurred in 1992. Moreover, during this recovery, productivity gains have accounted for 90 percent of the gross domestic product, far outstripping average contributions of the past.

What I am saying is that the most significant component of the increase in growth in the United States and the increase in pay and the increase in material produced and sold and services delivered, the biggest increase occurred because our productivity increased. In fact, 90 percent of the increase was attributable to productivity increases. In past recoveries and positive business cycles, only 50 to 55 percent of the growth was attributable to productivity increases.

Increases in productivity are the result of long-term sustained policies or activities, and essentially they imply lower costs of production. For example, manufacturing production costs have declined 9.3 percent in real terms since the expansion began in 1991. You produce the same or more but it costs

less because productivity is up.

The best news of all, business cost efficiencies are translating into higher incomes. After declining during the recession, real incomes climbed \$632 per person during 1992, the largest 1-year increase in 8 years. More income coupled with lower interest rates already in place led to increased purchases and production. Starting in mid-1992, auto and home purchases took off and businesses invested in new capital equipment at a torrid pace. Now jobs are picking up to meet that increased production demand.

Third, let me discuss for a few moments how productivity has led to this growth. I have only one chart today, and it is a rather simple one. This chart shows the chain of events very clearly. First came the productivity gains. Then came the income gains, the second line—after dipping, they are starting up. And now the creation of new jobs is starting to be moved upward, albeit rather slowly.

This chart also shows clearly that the gains are not the result of last August's budget plan. They instead reflect the inertia of successes with inflation, interest rates, productivity, and in-

come.

Now, let me spend just a few moments discussing the effect of low inflation on productivity, lifestyles, and job growth. In testimony before the Banking Committee 2 weeks ago, Chairman Alan Greenspan made a very important point pertinent to this. Referring to the reasons for evolving a balanced economy, he stated:

There is a quite robust relationship between the rate of inflation and the rate of growth of productivity. We are increasingly persuaded that it is the low rate of inflation which is inducing a higher rate of growth in productivity.

If that is true, and I believe it is, again you do not have these two qualities occurring because a bill or budget is passed. Rather, because of an American policy sustained over a period of time in this country, led by a low-inflation policy that started when Ronald Reagan took office in 1980. And believe you me, to get that inflation down we suffered a giant recession, and he sat in office for almost 2 years with a dreadful recession to get the inflation out of the economy—inflation that was generated over the previous 4 years.

There is no mystery about all this. We learned the lesson in the late 1970's when inflation reached double-digit levels. Negotiating favorable price increases to beat the next round of inflation became an all-encompassing focus of businesses. The low inflation environment established over the last 10 years has spurred business to return to cutting costs, raising productivity, and increasing the quality of their products. With this focus on cost and efficiency, instead of price increases, America began to regain its competitive position as the world's largest exporter.

It is significant that we have succeeded while the European countries have not. During the 1980's, our private sector created 16½ million new jobs. Between 1980 and 1988, the European Community produced no—none, zero—net new jobs in their private sector. All new jobs were in their public sector.

Also, a leader in productivity research, the McKinsey Group, finds that the European nations lag behind the United States in their entrepreneurial efforts across the board. In their recent international productivity report, they concluded that the difference in productivity among the major trading partners are "ultimately caused by differences in economic policy and regulation."

So to repeat, the important lessons are clear: First, despite claims to the contrary by this administration, the budget plan passed last August did not create this recovery. The momentum was created well before this administration came to office, and clearly is made up of the subjects I have discussed here today. Low inflation, low interest rates, and high productivity growth fostered over a number of years under Republican administrations are the factors that shifted the economy into a quickening pace. And it is now paying off in more jobs, higher paying jobs, and sustained gross domestic product growth.

Taking credit for the current recovery without an acknowledgment of how past policies got us to this place may well be leading this administration to make wrong economic policies today.

That is really why I made this speech today. I will say more about it. We should not associate the wrong policies for the current success in the American economy, or we are apt, unwittingly, to impose on it a policy that will restrain its growth because we will be acting under the false premise as to why we got to where we are.

I yield the floor. I thank the Chair.

ORDER FOR RECESS FROM 12:30 P.M. TO 2:30 P.M. ON TUESDAY, JUNE 14, 1994

Mr. ROCKEFELLER. Mr. President, I ask unanimous consent that on Tuesday, June 14, the Senate stand in recess from 12:30 p.m. to 2:30 p.m. in order to accommodate the respective party conferences.

The PRESIDING OFFICER. Without

objection, it is so ordered.

ORDERS FOR TUESDAY, JUNE 14, 1994

Mr. FORD. Mr. President, on behalf of the majority leader, I ask unanimous consent that when the Senate completes its business today it stand in recess until 10 a.m., Tuesday, June 14; that, following the prayer, the Journal of proceedings be deemed approved to date, and the time for the two leaders reserved for their use later in the day; that, immediately following the announcement of the Chair, the Senate vote on the motion to instruct the Sergeant at Arms.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FORD. Mr. President, I ask unanimous consent that it be in order to request the yeas and nays on the motion.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FORD. Mr. President, I ask for the yeas and nays on the motion.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

RECESS UNTIL TUESDAY, JUNE 14, 1994, AT 10 A.M.

The PRESIDING OFFICER. Under the previous order, the Senate will stand in recess until 10 a.m. on Tuesday, June 14, 1994.

Thereupon, the Senate, at 1:29 p.m., recessed until Tuesday, June 14, 1994, at 10 a.m.

#### CONFIRMATION

Executive nomination confirmed by the Senate June 10, 1994:

### DEPARTMENT OF COMMERCE

EVERETT M. EHRLICH, OF PENNSYLVANIA, TO BE UNDER SECRETARY OF COMMERCE FOR ECONOMIC AFFAIRS.

FAIRS.
THE ABOVE NOMINATION WAS APPROVED SUBJECT TO THE NOMINEE'S COMMITMENT TO RESPOND TO REQUESTS TO APPEAR AND TESTIFY BEFORE ANY DULY CONSTITUTED COMMITTEE OF THE SENATE.

### HOUSE OF REPRESENTATIVES-Friday, June 10, 1994

The House met at 10 a.m. and was A called to order by the Speaker pro tempore [Mr. MONTGOMERY].

#### DESIGNATION OF SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

> WASHINGTON, DC, June 10, 1994.

I hereby designate the Honorable G.V. (SONNY) MONTGOMERY to act as Speaker protempore on this day.

THOMAS S. FOLEY, Speaker of the House of Representatives.

#### PRAYER

The Chaplain, Rev. James David Ford, D.D., offered the following prayer:

We are grateful, O God, for all those who devote themselves to their responsibilities that assure that the concerns of this place will go forward, and we recognize that many people use their talents and abilities in devoted service with this institution. On this last day of service by our pages, we remember them for their dedication and commitment, for their long hours of labor and for their lively spirit and attitude. May Your blessing go with them in the days ahead as they return to their homes and may Your benediction be with them and each of us, this day and every day. Amen.

#### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

#### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. The Chair will ask the gentleman from Massachusetts [Mr. OLVER] if he would kindly come forward and lead the membership in the Pledge of Allegiance.

Mr. OLVER led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all. A MOMENTOUS 50TH ANNIVER-SARY COMMEMORATION OF THE NORMANDY LANDING

(Mr. LANTOS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. LANTOS. Mr. Speaker, as the author of the resolution commemorating the 50th anniversary of the Normandy landing, in my wildest dreams, I did not expect the occasion to be as historic, as moving, as momentous as it turned out to be.

I want to pay tribute to you, Mr. Speaker, for leading with great distinction and effectiveness the bipartisan congressional delegation, and I want to recognize the distinguished Republican leader, the gentleman from Illinois [Mr. Michel], a hero of the landing, for his contributions to the festivities. I want to say a word about SAM GIBBONS, our colleague who landed in Normandy before the D-day invasion with the first wave of paratroopers, who represented the President as a personal representative at many of the ceremonies.

But most of all, Mr. Speaker, I want to pay tribute again to those heroes 50 years ago who saved civilization and free and open and democratic societies.

I must add that the President and Mrs. Clinton represented our Nation with enormous dignity, effectiveness, and brilliance. I had the privilege of attending many of the memorial functions with them, but the most moving perhaps was the one at Colleville-sur-Mer the last day at the American national cemetery. As the International Herald Tribune reported, the President expressed his deep feelings for our Nation's veterans, as follows:

Looking out across the cemetery where 9,386 Americans lie under trim rows of white crosses and Stars of David, the President spoke movingly of the fathers we never knew, the uncles we never met, the friends who never returned, the heroes we can never repay.

We will remain in permanent debt to the heroes of Normandy and all the heroes of the Second World War who stood up against tyranny and made democracy triumph.

ARE THE TAXPAYERS REALLY GETTING THEIR MONEY'S WORTH?

(Mr. HEFLEY asked and was given permission to address the House for 1 minute.)

Mr. HEFLEY. Mr. Speaker, there are some pretty good reasons why the polls continue to show a growing shift away from the Democratic Party among those Americans who have families.

It is because they see more and more of their hard-earned income going to fund more and more inefficient Government programs.

And they realize that because of the tax, spend, regulate, and mandate mentality espoused by their leaders in Washington, their children are going to have a much tougher time of it when it comes time to go to college or go to work.

And they see little evidence that they are getting their money's worth out of Washington.

And they are beginning to realize that it is the Democratic Party that has controlled this House for the last 40, long years.

Mr. Speaker, the Democrats have had a long run. But time is running out. The working families out there have had it. And they are not going to take it much longer.

# OUR ECONOMY IS COMING BACK TO LIFE

(Mr. OLVER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. OLVER. Mr. Speaker, across the country the economy is coming back to life, good news after that long, hard, Bush recession.

More jobs have been created in the last 16 months than in the previous 4 years combined, inflation is low, the deficit has been cut in half, the unemployment rate has dropped steadily.

Even in my district of western and central Massachusetts, that traditionally lags in recovering from recession, the economy is picking up steam.

And this House should take pride in contributing to these improved conditions.

But, Mr. Speaker, it is not enough. We must now work for a health care system that is always there for every citizen, not just a privileged few, and for job training that works by getting people back to work.

Let us capitalize on the growth of our economy and help Americans become more secure in their jobs, their health, their futures.

## WELFARE REFORM: QUINCY'S WAITING

(Mr. SMITH of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SMITH of Texas. Mr. Speaker, next week the President will introduce his long-awaited, much-anticipated, but so far undebated, welfare reform bill.

Supposedly, recipients will only be able to get welfare for 2 years if they haven't made a good-faith effort to find work

America is eager to see it and one American in particular. His name is Quincy; he is an auto mechanic in McLean, VA.

Last week he told me he was a Republican and that he could never vote for a Democrat. I asked him why. Quincy told me that he doesn't have any money. But Quincy knows he will someday because he works hard every day. And he believes when he makes his money, the Democrats will just take it and give it away.

Bill Clinton has talked about welfare reform to Americans like Quincy for 2 years. Now America and Quincy are waiting to see what it looks like.

#### NAFTA IS WORKING FOR MEXICO

(Mr. TRAFICANT asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TRAFICANT. Mr. Speaker, first the good news: Customs officials on the United States-Mexican border say trade is booming. After only 6 months of NAFTA, ladies and gentlemen, trade is literally jumping across the border. That is the good news.

Now, the bad news: Mexican trade is booming. Mexican imports have in-

creased 10 percent.

Now, check this out: Sara Lee; we all know about Sara Lee, all the good food items, they are going to cut 8,000 jobs. They have a plant in Martinsville, VA, and a plant in Mexico. Martinsville versus Mexico.

None of the jobs will be cut in Mexico, but people in Martinsville, VA, will

be in unemployment lines.

Ladies and gentlemen, NAFTA is working all right. It is working for Mexico. I think Jesse Jackson was right on target. This is not NAFTA, this is SHAFTA.

Think about it.

#### THE KOREAN PENINSULA SITUATION

(Mr. DUNCAN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. DUNCAN. Mr. Speaker, today's Washington Post has a front-page story stating that Japan and China are resisting United States efforts to impose sanctions against North Korea.

Yesterday the Scripps-Howard News Service published a column by B.J. Cutler, its chief foreign affairs columnist, which accurately states what our position should be. He wrote this:

Before we take a collision course to armed conflict, a number of issues should be clarified for Americans. How many lives are we prepared to sacrifice given recent trends in South Korea? Seoul is not spending enough on its own defense. Its youth is increasingly anti-American, and its bureaucrats discriminate against the United States in trade.

Korea is often described as a dagger pointed at the heart of Japan. Please note, "at Japan's heart." Not America's heart. What is Japan going to do militarily if the peninsula erupts? In Korea and in World War I, the answer is: Nothing, except to profit by selling supplies to the American people.

Can the American people trust President Clinton and his team, who have shown modest diplomatic and military skills, to effectively wage a land, naval and air war in Asia? The United States should stop boasting that it is "the only superpower" "the leader of the free world"; it should convene a conference of the foreign and defense ministers of Russia, China, Japan and South Korea to gain their advice. We should say, "It's your neighborhood, you know North Korea better than we do. What should be done? What will you do?" And, for once, we should listen.

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#### WALK THE WALK WITH OUR PERSIAN GULF VETERANS

(Mr. SWETT asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SWETT. Mr. Speaker, for too long this country has talked the talk about how important our veterans are to us, but not walked the walk with followup support. A good example is the struggle that the Vietnam war veterans have had with Agent Orange syn-

Well, I am proud to report my President and his Veterans Affairs Secretary Jesse Brown are going to walk the walk with the Persian Gulf veterans. They support a piece of legislation offered by the chairman of the Committee on Veterans' Affairs, the gentleman from Mississippi [Mr. MONT-GOMERY], of which I am a cosponsor. This important legislation will compensate victims of the mysterious Persian Gulf syndrome ailments. My New Hampshire office is collecting data from veteran surveys to assist in getting treatment to these brave men and women. This first step toward treatment of these serious ailments is unprecedented.

Secretary Jesse Brown, the Veterans' Administration, and the President deserve praise for the action they are taking.

Mr. Speaker, all Persian Gulf veterans who are suffering these symptoms should come forward so that more can be learned and so that they can receive treatment or compensation which is available to them.

#### PUT OUR VETERANS FIRST

(Mr. CANADY asked and was given permission to address the House for 1 minute.)

Mr. CANADY. Mr. Speaker, the repeated flip-flops in the Clinton administration's policy toward Haiti are no longer only an issue for front-page dehate

The failure of this policy has now become a matter of critical personal concern for many veterans in Florida.

You see, Mr. Speaker, many of the medical professionals employed at MacDill Air Force Base in Tampa have been moved to Guantanamo Bay to assist with the processing of Haitian refugees.

In its haste to devise a plan to implement its most recent Haitian refugee policy, the Clinton administration decided to raid hospital staff from a facility used by many veterans.

Veterans in my district report that their regular checkups have either been rebuffed at the door or canceled by phone.

This is an outrage.

Charles Gurey, a veteran from Brandon, FL, said it all:

What irks me is, I'm having something taken away from me that I earned and it's being given to someone overseas. We need to be taken care of first and then the rest of the

Mr. Gurey is right. He and all of west-central Florida's veterans deserve better.

Put MacDill's medical professionals back where they belong: serving American veterans and active-duty person-

#### ASSISTING OUR VETERANS EVERYWHERE

(Mr. MONTGOMERY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. MONTGOMERY. Mr. Speaker, this has kind of become a veterans issue morning with respect to the previous 1-minutes.

Mr. Speaker, I say to the gentleman from Florida [Mr. CANADY] that we will be glad to work with him in my capacity as chairman of the House Committee on Veterans' Affairs.

Mr. Speaker, I had not heard of that problem, and we certainly will be glad

to work with him.

Also, to the gentleman from New Hampshire [Mr. SWETT], who mentioned the Persian Gulf veterans bill compensation which I have introduced, it is good legislation, and I would hope that more Members would sign onto it. It is needed.

#### THE 50TH ANNIVERSARY OF D-DAY

My final subject, Mr. Speaker, is to follow up on the remarks of the gentleman from California [Mr. LANTOS], about our trip to Normandy. I certainly hope there would not be too much criticism. That was one of the most important events in the 20th century of our Nation and of the world, the Normandy invasion. We honored the gentleman from Florida [Mr. GIBBONS], who represented the President of the United States, who is a Member of this House, and was a representative of the President.

Mr. Speaker, we had 27 Members from Congress, the House of Representatives, and we honored the minority

leader, BOB MICHEL.

Certainly, President Clinton, in my opinion, was well prepared. He made the proper remarks at the different sad ceremonies at Normandy. It was a great event, and we should all be proud of it.

### WORLD WAR II MEMORIAL AND COINS

(Ms. KAPTUR asked and was given permission to address the House for 1 minute and to revise and extend her re-

marks.)

Ms. KAPTUR. Mr. Speaker, the intention of the entire world this past weekend was focused on the northern coast of Normandy as we witnessed historic ceremonies and eloquent speeches, all in commemoration of the day 50 years ago which is still imprinted firmly on the collective mind of the world and of America. The depths of feeling that these ceremonies tapped in the hearts of the citizens of our Nation is a priceless tribute to the heroism and magnitude of the events of that day which the world remembers as D-Day, the turning point of the most important battle that turned the world toward freedom and toward ultimate allied victory.

Mr. Speaker, one way to remember and to honor our World War II veterans and the freedom which they preserved is to support the construction of the World War II memorial now planned here in our Nation's capital. This memorial will be built with funds that are being collected from the sale of these three commemorative 50th anniversary World War II coins being sold through June 30 of this month through our U.S. Mint here in Washington. The \$5 gold coin is emblematic of the allied victory, the silver coin commemorates the Battle of Normandy, and the clad halfdollar coin honors members of the five branches of the U.S. armed services who fought in that war.

Mr. Speaker, I purchased this set in memory of my own uncles, who fought both in the Atlantic and Pacific campaigns, and I would urge all citizens who are watching—and Members of Congress who may not be aware—that these coins are only being sold through June 30 of this month, to contact your Member of Congress or the U.S. Mint in order to purchase your coins and help contribute toward the construction of the memorial here in our Nation's cap-

ital.

INSTABILITY ON THE INTERNATIONAL SCENE

(Mr. HUNTER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. HUNTER. Mr. Speaker, I thank the gentleman in the chair for his re-

marks about Normandy.

My colleagues, we live in a dangerous world. It is a world in which there is continuous instability in the Middle East; the former Soviet Union has broken down into at least four former Soviet states which still have nuclear weapons, many of which are still directed at us.

China has taken an increasingly aggressive attitude in the South China Sea and, probably most alarming, North Korea is developing and building nuclear weapons.

We could be at war in North Korea on the Korean Peninsula in a fairly short

period of time.

Against this backdrop of a dangerous world, the Clinton administration has continued to cut the national defense budget to a dangerously low level.

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We now have about 50 percent of the fighter force that we had a few years ago. We are slashing people out of the military. Young people are being terminated at the rate of 1,700 per week, 6,000 a month, 72,000 a year, and yet we have these dangerous situations like Korea, where the President is going to need options, and one of those options requires a strong American military. Unfortunately the House joined the President in slashing the defense budget to a dangerously low level yesterday by passing a drastically reduced defense budget.

We need to reverse that course, my colleagues. The President of the United States needs to remember we achieved peace in the last 10 years by being strong, not by being weak.

NOTIFICATION OF AVAILABILITY OF CLASSIFIED MATERIAL AC-COMPANYING H.R. 4299, INTEL-LIGENCE AUTHORIZATION BILL FOR FISCAL YEAR 1995

(Mr. GLICKMAN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GLICKMAN. Mr. Speaker, I want to notify all Members of the House that the classified schedule of authorizations and the classified annex to the report accompanying H.R. 4299, the intelligence authorization bill for fiscal year 1995, are now available for review in the offices of the Intelligence Committee, room H-405 in the Capitol. Access to these documents, which is restricted to Members, will be provided from Monday through Friday between the hours of 8:30 and 5 p.m.

The schedule and annex contain the committee's recommendations on the fiscal year 1995 budget for intelligence intelligence-related activities These budgetary matters, and the issues associated with them, cannot be discussed publicly. The intelligence authorization will be on the floor within the next few weeks. In order to increase understanding about the actions the committee is recommending for the programs and activities covered by the bill, I urge Members to take time to thoroughly review these classified documents. The committee staff will be available to provide any assistance necessary to facilitate the review of these materials.

#### THE WELFARE PLAN

(Mr. LINDER asked and was given permission to address the House for 1 minute.)

Mr. LINDER. Mr. Speaker, it appears that the Clinton administration is getting ready to unveil its welfare reform plan in the next 2 weeks. It is about time. When President Clinton was still candidate Clinton, he promised to end welfare as we know it. Let us hope the administration's plans is as good as its rhetoric.

How can we tell if the Clinton welfare reform plan is any good? Here are

some guides:

Will it get people off the Government dole and on to real jobs? Will it shrink the size of government? Will it encourage people to take responsibility for their own lives? Will it save the American taxpayers money?

Unfortunately, it appears that this plan, like all of the President's proposals, will be looking for new taxes, for \$9

billion in increased spending.

#### THIRD CIRCUIT RULING ON CHILD PORNOGRAPHY IS WELCOME

(Mr. MAZZOLI asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. MAZZOLI. Mr. Speaker, on yesterday, Thursday, the Third Circuit Court of Appeals sitting in Philadelphia reinstated an earlier decision it had reached concerning a child pornography case, the now famous Knox child pornography case. In a 40-page opinion, which I have not yet had time to fully read, I am well advised that the court told the Justice Department of the United States that it was off-base in the decisions it reached and in the position that it took concerning this child pornography case.

Basically the Justice Department's position, which I objected to in a letter to Janet Reno, the Attorney General of the United States, was basically that the children depicted in these films had to be provocatively posed or lasciviously acting, and had to be unclothed

or scantily and revealingly clad or the case of pornography had to be dropped. The court has set that aside, and I think now we are on a better track because if there is any activity which is absolutely heinous and grievous and cries to the Lord for retribution, it is that of people who engage in child pornography and the damage that they cause psychologically and physically to their models and to the people depicted in their degraded materials.

Mr. Speaker, I am glad the court reached its position. I hope that becomes the position taken from now on by the U.S. Justice Department.

REPRESENTATIVES OF DESERT COMMUNITIES TREATED UN-FAIRLY BY COMMITTEE ON NAT-URAL RESOURCES

(Mr. LEWIS of California asked and was given permission to address the House for 1 minute and to revise and

extend his remarks.)

Mr. LEWIS of California. Mr. Speaker, Members, I believe that the House knows me to be largely a person who does not involve himself in an overt way in pure partisan politics. I must say that I share with the public their concern about ofttimes the debate around here being dominated by the extreme voices, the shrill voices, of partisanship. But today we have on the House floor, one more time, the natural resources product dealing with my desert communities.

Mr. Speaker, if indeed there is a reflection of partisan rhetoric in extreme, it is the way the four Members of the House who represent the desert communities, who have been elected to represent it, have been treated by this committee. In my years of public service I have never seen such arbitrary action. It brings forth this reminder, Lord Acton's quote: that is, "Power corrupts, and absolute power corrupts absolutely." In this case, this committee reflects the problem of one party dominating the House for over 50 years.

Mr. Speaker, I hope the public will look with interest as we go forward with this debate today.

AMENDMENTS TO THE SMALL BUSINESS AND MINORITY PRO-CUREMENT OPPORTUNITIES ACT OF 1994

(Ms. MARGOLIES-MEZVINSKY asked and was given permission to address the House for 1 minute.)

Ms. MARGOLIES-MEZVINSKY. Mr. Speaker, I rise this morning to applaud the other body for passing the procurement goals for small business concerns owned by women amendment to the Federal Acquisition Streamlining Act of 1994. I applaud Senators KAY BAILEY HUTCHISON and CAROL MOSELEY-BRAUN for working for the concerns of womenowned small business.

I have introduced a similar amendment to H.R. 4263, the Small Business and Minority Procurement Opportunities Act of 1994, in the Committee on Small Business. I applaud the leading organizations across the country representing women's business interest. lead by the National Women's Business Council, in joining together to make sure that procurement reform contains provisions to assist women-owned business to gain access to Federal Government procurement.

Currently, there are more than 6.5 million women-owned small businesses. These businesses employ more workers than the Fortune 500 and are found in all industry sectors. This number has grown by more than 60 percent in the past 5 years. In the same period, total receipts for women-owned small businesses have nearly tripled-raising to \$278.1 billion in 1987 and projected to

reach \$1 trillion in 1995.

However, one of the major obstacles faced by women business owners is the lack of access to Federal procurement contracts. The U.S. Government is the world's largest buyer of goods and services. Each year, the Federal Government contracts billions of dollars out to businesses, but women rarely are the recipients of these luractive agreements. In fiscal year 1992, women received only 1.5 percent of the \$190 billion in Federal contracts awarded that year. Women-owned businesses must be granted the opportunity to compete fairly in the Federal marketplace.

I hope that here in the House we will all work in a spirit of cooperation and bipartisanship in order to achieve "measurable goals" for women-owned

business. The time is now.

#### CONSERVATIVE STYLE UNIVERSAL COVERAGE

(Mr. STEARNS asked and was given permission to address the House for 1 minute and to revise and extend his re-

marks.)

Mr. STEARNS. Mr. Speaker, I introduced a conservative health care plan in November 1993. This was a plan that was developed by the Heritage Foundation, a conservative think tank here in Washington. They developed this plan over a 7-year period. What it does is to offer taxpayers and all Americans universal coverage. It is the only Republican plan here Congress on the House side that offers universal coverage. Senator NICKLES has offered this plan on the Senate side.

But what I have done, Mr. Speaker, is to improve this bill, and I dropped this bill 2 days ago. It is now H.R. 4550, and what is important about my bill now is that it is completely voluntary.

Make no mistake about it. This is something that every Republican and every Democrat could support. Also still provides universal coverage.

Another feature is that it makes a broader range of insurance plans eligible for tax credits, and that is how we do it, all through the tax credit system. In order to provide the most affordable insurance options, the deductible limits of \$1,000 for any individual and \$2,000 for a family has been deleted. The bill would limit out-of-pocket expenses for both insurance premiums and medical expenses to \$5,000 or 10 percent of the adjusted gross income. In order to preserve the bill's budget neutrality I have decided to push back the effective date to January 1, 1998.

In addition, Mr. Speaker, I have added a provision to ensure that the tax credits do not grow faster than pri-

vate health expenditures.

With these changes I ask my colleagues to look at this bill, H.R. 4550. It is an alternative that provides universal coverage. It is the conservative approach, and I firmly believe it delivers on the idea of increasing access and affordability for all Americans without new taxes and without any mandates.

#### □ 1030

#### THE CLINTON REEMPLOYMENT ACT OF 1994

(Ms. PELOSI asked and was given permission to address the House for 1 minute, and to revise and extend her

remarks.)

Ms. PELOSI. Mr. Speaker, since President Clinton took office, his economic policies have produced 6,000 new jobs a day. That is 6,000 new jobs a day, every day, including Saturdays and Sundays.

Imagine the sigh of relief in the homes of America where people know they are going to be able to pay the rent, make the house payments, buy food, and meet the needs of their families. More, of course, needs to be done, and that is why I am proud to work under the leadership of Congresswoman ROSA DELAURO in promoting President Clinton's Reemployment Act of 1994, which will help even more workers make job connections.

The Reemployment Act presents a comprehensive reemployment proposal that includes early intervention to prevent long-term unemployment through rapid response to mass layoffs, onestop shopping that consolidates and streamlines access to career counseling information on jobs, training, unemployment insurance claims processing and other services, universal access to reemployment services for all workers seeking new or better jobs, individual reemployment plans worked out with career counselors to help workers find new jobs, and a national labor market information system.

Mr. Speaker, the President's election gave us hope, his economic policies gave people confidence, and now his policies will give people jobs. We need again to pass the President's reemployment proposal in order to spread those

jobs around.

THE D-DAY CELEBRATION—NO PLACE FOR PARTISANSHIP

(Mr. EDWARDS of Texas asked and was given permission to address the House for 1 minute and to revise and

extend his remarks.)

Mr. EDWARDS of Texas. Mr. Speaker, as someone born after World War II, it is hard for me to put into words my feeling about the 50th anniversary of D-day. As a member of the Committee on Armed Services and the Committee on Veterans' Affairs, I was proud to have been part of the congressional delegation representing the United States there.

To meet the veterans of D-day, to hear their firsthand stories, to see the beaches where so much American blood was spilled in the name of freedom—all of this gave me a deepened lifelong sense of gratitude and respect for the courage and sacrifices of American vet-

erans.

Mr. Speaker, if there was ever a time to put patriotism above partisanship, it should have been in the commemoration of our World War II veterans. I am saddened and sickened that some Members of this House have chosen to criticize President Clinton for his efforts to ensure that the world would never forget D-day. For the world not to have sent its leaders there to that historic event would have been unconscionable.

To those Members who would politicize D-day's anniversary for cheap partisan political publicity, I say to you that you do a disservice to yourself, to this House, and, most importantly, to the men who died on the beaches of

Normandy 50 years ago.

THE REAL MEANING OF THE D-DAY COMMEMORATION—NO TIME FOR PARTISANSHIP

(Mr. DINGELL asked and was given permission to address the House for 1 minute, and to revise and extend his

remarks.)

Mr. DINGELL. Mr. Speaker, I was one of those American veterans and Members of this body who joined hundreds of thousands of others, Americans, Britons, French, Belgians, Poles, Czechs, and others in assembling on the beaches of Normandy to celebrate an event of great courage and of great moment in the history of this world.

I am proud that our President led

that delegation.

I am proud that he remembered D-day. I am proud that he joined us in honoring those great Americans and soldiers and veterans of other nations in the great crusade led by General Eisenhower. A bipartisan group of Members of this body joined the President at the site of this great invasion. It was one of the greatest and most moving celebrations of courage, of human dedication to freedom and liberty, that I have ever had the privilege of seeing. And it was an event in which there was no whit of partisanship.

It was an event which commemorated an event 50 years ago in which thousands of Americans, British, French, and others died for liberty and freedom. It was an event which was celebrated every place in this country, and it was an event in which the leaders of every Nation involved in the Allied effort was present.

Our President went, and he led the commemoration on behalf of the people of this country. In his addresses, he restored in good part the memories of that great even which are now growing dim with the passage of time. He helped Americans and others understand why we were there. He helped Americans to understand what it is that we must do in the future so that we do not have to have more D-days, so that we can have a national and international dedication of freedom and liberty, and so we can prevent the kind of events that led to that unfortunate day.

It is a proud event, and it was an event that was worthy of this country, the leadership of this country and the leadership of others in the free world. It was an event which set in place 50

years of freedom.

I understand there are some who are now carping in a partisan fashion about the fact that the President and others, veterans, Members of this body, Members of the Senate, Democrats and Republicans, in a bipartisan fashion, went to celebrate this event. To those who are saying this, I say, Shame. It is clear you do not understand what took place on D-day. It is equally clear you do not understand why D-day took place. It is perhaps even clearer that you have no great desire to forge the national consensus and the international consensus that this Nation and this world needs to avoid that kind of unfortunate event.

Mr. Speaker, to those who would make a political event of criticizing this kind of occurrence, I say,

"Shame."

THE D-DAY CELEBRATION—A REMINDER THAT PEACE IS PRESERVED THROUGH STRENGTH

(Mr. HANSEN asked and was given permission to address the House for 1 minute.)

Mr. HANSEN. Mr. Speaker, I yield to the gentleman from California [Mr. HUNTER].

Mr. HUNTER. Mr. Speaker, I thank

the gentleman for yielding.

Mr. Speaker, I wanted to respond to the distinguished gentleman who just talked about the visit to the D-day celebration by Democrats and Republicans, and let me just say as one Republican that I concur in his statement that it is important to those who celebrate D-day to remember that this country needs to be strong, to remember that we preserve peace through

strength, and from my perspective, I would like to see every single American go to Normandy and understand that the few dollars we save by cutting the defense budget may be paid for ultimately in American blood when we are found to be weak by an adversary or a potential adversary and that weakness is exploited.

I think D-day is a reminder to all of us that America needs to stay strong, and I am reminded that after World War II, after D-day, after we had the mightiest military in the world and we started to demobilize, General Marshall was asked one day, "How is the demobilization going?" He said, "This isn't a demobilization; this is a rout."

I would suggest that what we are doing in slashing the defense budget, as we did yesterday, is exactly the same thing we did after World War II, and we are not going to be prepared for what happens in the Korean Peninsula and we are not going to be prepared for what happens in the Balkans, and it is going to accrue to the detriment of the American people.

I would like to see everybody in the White House, everybody in the administration, and every American have a chance to set foot in Normandy and understand what occurred and why it oc-

curred.

#### CALIFORNIA DESERT PROTECTION ACT OF 1994

The SPEAKER pro tempore (Mr. MONTGOMERY). Pursuant to House Resolution 422 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 518.

#### □ 1039

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the bill (H.R. 518) to designate certain lands in the California Desert as wilderness, to establish the Death Valley and Joshua Tree National Parks and the Mojave National Monument, and for other purposes, with Mr. Peterson of Florida in the chair.

The Clerk read the title of the bill.

#### □ 1040

The CHAIRMAN. When the Committee of the Whole rose on Tuesday, May 17, 1994, all time for general debate had expired.

Pursuant to the rule, the amendment in the nature of a substitute printed in the bill shall be considered by titles as an original bill for the purpose of amendment, and each title is consid-

ered as read.

No amendment to the substitute shall be in order except those amendments printed in that portion of the CONGRESSIONAL RECORD designated for that purpose in clause 6 of rule XXIII prior to consideration of the bill.

The amendment caused to be printed in the CONGRESSIONAL RECORD by the gentleman from Idaho [Mr. LAROCCO] relating to an east Mojave preserve may amend portions of the bill not yet read for amendment.

The Clerk will designate section 1. The text of section 1 is as follows:

H.R. 518

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "California Desert Protection Act of 1994".

The CHAIRMAN. Are there any amendments to section 1?

If not, the Clerk will designate section 2.

The text of section 2 is as follows:

FINDINGS AND POLICY

SEC. 2. (a) The Congress finds and declares that—

the federally owned desert lands of Southern California constitute a public wildland resource of extraordinary and inestimable value for this and future generations;

(2) these desert wildlands display unique scenic, historical, archaeological, environmental, ecological, wildlife, cultural, scientific, educational, and recreational values used and enjoyed by millions of Americans for hiking and camping, scientific study and scenic appreciation:

(3) the public land resources of the California desert now face and are increasingly threatened by adverse pressures which would impair, dilute, and destroy their public and natural values;

(4) the California desert, embracing wilderness lands, units of the National Park System, other Federal lands, State parks and other State lands, and private lands, constitutes a cohesive unit posing unique and difficult resource protection and management challenges;

(5) through designation of national monuments by Presidential proclamation, through enactment of general public land statutes (including section 601 of the Federal Land Policy and Management Act of 1976, 90 Stat. 2743, 43 U.S.C. 1701 et seq.) and through interim administrative actions, the Federal Government has begun the process of appropriately providing for protection of the significant resources of the public lands in the California desert; and

(6) statutory land unit designations are needed to afford the full protection which the resources and public land values of the California

desert merit.

(b) In order to secure for the American people of this and future generations an enduring heritage of wilderness, national parks, and public land values in the California desert, it is hereby declared to be the policy of the Congress that—

(1) appropriate public lands in the California desert shall be included within the National Park System and the National Wilderness Preservation System, in order to—

(A) preserve unrivaled scenic, geologic, and wildlife values associated with these unique

natural landscapes;

(B) perpetuate in their natural state significant and diverse ecosystems of the California desert:

(C) protect and preserve historical and cultural values of the California desert associated with ancient Indian cultures, patterns of western exploration and settlement, and sites exemplifying the mining, ranching, and railroading history of the Old West;

(D) provide opportunities for compatible outdoor public recreation, protect and interpret ecological and geological features and historic, paleontological, and archaeological sites, maintain wilderness resource values, and promote public understanding and appreciation of the California desert; and

(E) retain and enhance opportunities for scientific research in undisturbed ecosystems.

The CHAIRMAN. Are there amendments to section 2? If not, the Clerk will designate title I. The text of title I is as follows:

TITLE I-WILDERNESS ADDITIONS

FINDINGS

SEC. 101. The Congress finds and declares that—

(1) wilderness is a distinguishing characteristic of the public lands in the California desert, one which affords an unrivaled opportunity for experiencing vast areas of the Old West essentially unaltered by man's activities, and which merits preservation for the benefit of present and future generations;

(2) the wilderness values of desert lands are increasingly threatened by and especially vulnerable to impairment, alteration, and destruction by activities and intrusions associated with incompatible use and development; and

(3) preservation of desert wilderness necessarily requires the highest forms of protective designation and management.

mation and management.

DESIGNATION OF WILDERNESS

SEC. 102. In furtherance of the purpose of the Wilderness Act (78 Stat. 890, 16 U.S.C. 1131 et seq.), and sections 601 and 603 of the Federal Land Policy and Management Act of 1976 (90 Stat. 2743, 43 U.S.C. 1701 et seq.), the following lands in the State of California, as generally depicted on maps referenced herein, are hereby designated as wilderness, and therefore, as components of the National Wilderness Preservation Sustem:

(1) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventy-four thousand eight hundred and ninety acres, as generally depicted on a map entitled "Argus Range Wilderness—Proposed 1", dated May 1991, and two maps entitled "Argus Range Wilderness—Proposed 2" and "Argus Range Wilderness—Proposed 3", dated January 1989, and which shall be known as the Argus Range Wilderness.

(2) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately ten thousand three hundred and eighty acres, as generally depicted on a map entitled "Bigelow Cholla Garden Wilderness—Proposed", dated July 1993, and which shall be known as the Bigelow Cholla Garden Wilderness.

(3) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, and within the San Bernardino National Forest, which comprise approximately thirty-nine thousand two hundred acres, as generally depicted on a map entitled "Bighorn Mountain Wilderness—Proposed", dated September 1991, and which shall be known as the Bighorn Mountain Wilderness.

(4) Certain lands in the California Desert Conservation Area, and the Yuma District, of the Bureau of Land Management, which comprise approximately forty-seven thousand five hundred and seventy acres, as generally depicted on a map entitled "Big Maria Mountains Wilderness—Proposed", dated February 1986, and which shall be known as the Big Maria Mountains Wilderness.

(5) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirteen thousand nine hundred and forty acres, as generally depicted on a map entitled "Black Mountain Wilderness—Proposed", dated July 1993, and which shall be known as the Black Mountain Wilderness.

(6) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately nine thousand five hundred and twenty acres, as generally depicted on a map entitled "Bright Star Wilderness—Proposed", dated May 1991, and which shall be known as the Bright Star Wilderness

(7) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately sixtyeight thousand five hundred and fifteen acres, as generally depicted on two maps entitled "Bristol Mountains Wilderness—Proposed 1", and "Bristol Mountains Wilderness—Proposed 2", dated September 1991, and which shall be known as Bristol Mountains Wilderness.

(8) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtynine thousand seven hundred and forty acres, as generally depicted on a map entitled "Cadiz Dunes Wilderness—Proposed", dated July 1993, and which shall be known as the Cadiz Dunes

Wilderness.

(9) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately eighty-four thousand four hundred acres, as generally depicted on a map entitled "Cady Mountains Wilderness—Proposed", dated July 1993, and which shall be known as the Cady Mountains Wilderness.

(10) Certain lands in the California Desert Conservation Area and Eastern San Diego County, of the Bureau of Land Management, which comprise approximately fifteen thousand seven hundred acres, as generally depicted on a map entitled "Carrizo Gorge Wilderness—Proposed", dated February 1986, and which shall be known as the Carrizo Gorge Wilderness.

(11) Certain lands in the California Desert Conservation Area and Yuma District, of the Bureau of Land Management, which comprise approximately sixty-four thousand three hundred and twenty acres, as generally depicted on a map entitled "Chemehuevi Mountains Wilderness—Proposed", dated July 1993, and which shall be known as the Chemehuevi Mountains Wilderness.

(12) Certain lands in the Bakersfield District, of the Bureau of Land Management, which comprise approximately thirteen thousand seven hundred acres, as generally depicted on two maps entitled "Chimney Peak Wilderness—Proposed 1" and "Chimney Peak Wilderness—Proposed 2", dated May 1991, and which shall be known as the Chimney Peak Wilderness.

(13) Certain lands in the California Desert

(13) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred fifty-eight thousand nine hundred and fifty acres, as generally depicted on two maps entitled "Chuckwalla Mountains Wilderness—Proposed 1" and "Chuckwalla Mountains Wilderness—Proposed 2", dated January 1989, and which shall be known as the Chuckwalla Mountains Wilderness.

(14) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise thirty-four thousand three hundred and eighty acres, as generally depicted on a map entitled "Cleghorn Lakes Wilderness—Proposed", dated September 1991, and which shall be known as the Cleghorn Lakes Wilderness. The Secretary may, pursuant to an application filed by the Department of Defense, grant a right-of-way for, and authorize construction of, a road within the area depicted as "non-wilderness road corridor" on such map.

(15) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately forty thousand acres, as generally depicted on a map entitled "Clipper Mountain Wilderness-Proposed", dated May 1991, and which shall be known as Clipper Mountain Wilderness.

(16) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately fifty thousand five hundred and twenty acres, as generally depicted on a map entitled "Coso Range Wilderness-Proposed', dated May 1991, and which shall be known as Coso Range Wilderness.

(17) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventeen thousand acres, as generally depicted on a map entitled "Coyote Mountains Wilderness Proposed", dated July 1993, and which shall be known as Coyote Mountains Wilderness.

(18) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately eight thousand six hundred acres, as generally depicted on a map entitled "Darwin Falls Wilderness—Proposed", dated May 1991, and which shall be known as Darwin Falls Wilderness.

(19) Certain lands in the California Desert Conservation Area and the Yuma District, of the Bureau of Land Management, which comprise approximately forty-eight thousand eight hundred and fifty acres, as generally depicted on a map entitled "Dead Mountains Wilderness-Proposed", dated October 1991, and which shall be known as Dead Mountains Wilderness.

(20) Certain lands in the Bakersfield District, of the Bureau of Land Management, which comprise approximately thirty-six thousand three hundred acres, as generally depicted on two maps entitled "Domeland Wilderness Addi-tions—Proposed 1" and "Domeland Wilderness Additions—Proposed 2", dated February 1986 and which are hereby incorporated in, and which shall be deemed to be a part of, the Domeland Wilderness as designated by Public Laws 93-632 and 98-425.

(21) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentythree thousand seven hundred and eighty acres. as generally depicted on a map entitled "El Paso Mountains Wilderness-Proposed", dated July 1993, and which shall be known as the El

Paso Mountains Wilderness.

(22) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentyfive thousand nine hundred and forty acres, as generally depicted on a map entitled "Fish Creek Mountains Wilderness-Proposed", dated July 1993, and which shall be known as Fish Creek Mountains Wilderness.

(23) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentyeight thousand one hundred and ten acres, as generally depicted on a map entitled "Funeral Mountains Wilderness-Proposed", dated May 1991, and which shall be known as Funeral Mountains Wilderness.

(24) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtyseven thousand seven hundred acres, as generally depicted on a map entitled "Golden Valley Wilderness—Proposed", dated February 1986 and which shall be known as Golden Valley Wilderness.

(25) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtyone thousand seven hundred and twenty acres, as generally depicted on a map entitled "Grass Valley Wilderness-Proposed", dated February 1986 and which shall be known as the Grass Valley Wilderness.
(26) Certain lands in the California Desert

Conservation Area, of the Bureau of Land Management, which comprise approximately twentytwo thousand two hundred and forty acres, as generally depicted on a map entitled "Hollow Hills Wilderness-Proposed", dated May 1991, and which shall be known as the Hollow Hills Wilderness.

(27) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentysix thousand four hundred and sixty acres, as generally depicted on a map entitled "Ibex Wilderness—Proposed", dated May 1991, and which

shall be known as the Iber Wilderness. (28) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtyfour thousand and fifty-five acres, as generally depicted on a map entitled "Indian Pass Wilderness-Proposed", dated May 1994, and which shall be known as the Indian Pass Wilderness.

(29) Certain lands in the California Desert Conservation Area and the Bakersfield District of the Bureau of Land Management, and within the Inyo National Forest, which comprise approximately two hundred five thousand and twenty acres, as generally depicted on three maps entitled "Inyo Mountains Wilderness— Proposed", numbered in the title one through three, and dated May 1991, and which shall be known as the Inyo Mountains Wilderness.

(30) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtythree thousand six hundred and seventy acres. as generally depicted on a map entitled "Jacumba Wilderness-Proposed", dated July 1993, and which shall be known as the Jacumba

Wilderness.

(31) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred and twenty-nine thousand five hundred and eighty acres, as generally depicted on a map entitled "Kelso Dunes Wilderness-Proposed 1", dated October 1991, a map entitled 'Kelso Dunes Wilderness-Proposed 2" dated May 1991, and a map entitled "Kelso Dunes Wilderness—Proposed 3", dated September 1991, and which shall be known as the Kelso Dunes Wilderness.

(32) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, and the Sequoia National Forest, which comprise approximately eighty-eight thousand two hundred and ninety acres, as generally depicted on a map entitled "Kiavah Wilderness-Proposed 1", dated February 1986, and a map entitled "Kiavah Wilderness-Proposed 2", dated May 1991, and which shall be

known as the Kiavah Wilderness.

(33) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately two hundred forty-nine thousand three hundred and sixty-eight acres, as generally depicted on four maps entitled "Kingston Range Wilderness—Proposed", numbered in the title one through four dated May 1994, and which shall be known as the Kingston Range Wilderness.

(34) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentynine thousand eight hundred and eighty acres, as generally depicted on a map entitled "Little Chuckwalla Mountains Wilderness-Proposed", dated May 1991, and which shall be known as the Little Chuckwalla Mountains Wilderness.

(35) Certain lands in the California Desert Conservation Area and the Yuma District, of

the Bureau of Land Management, which comprise approximately thirty-three thousand six hundred acres, as generally depicted on a map entitled "Little Picacho Wilderness-Proposed" dated July 1993, and which shall be known as the Little Picacho Wilderness.

(36) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtytwo thousand three hundred and sixty acres, as generally depicted on a map entitled "Malpais Mesa Wilderness—Proposed", dated September 1991, and which shall be known as the Malpais Mesa Wilderness.

(37) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately sixteen thousand one hundred and five acres, as generally depicted on a map entitled "Manly Peak Wilderness-Proposed", dated October 1991, and which shall be known as the Manly Peak Wilderness.

(38) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentyfour thousand two hundred acres, as generally depicted on a map entitled "Mecca Hills Wilder-ness—Proposed", dated July 1993, and which shall be known as the Mecca Hills Wilderness.

(39) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately fortyseven thousand three hundred and thirty acres, as generally depicted on a map entitled "Mesquite Wilderness-Proposed", dated May 1991, and which shall be known as the Mesquite Wilderness

(40) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentytwo thousand nine hundred acres, as generally depicted on a map entitled "Newberry Mountains Wilderness-Proposed", dated February 1986, and which shall be known as the Newberry

Mountains Wilderness.

(41) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred ten thousand eight hundred and sixty acres as generally depicted on a map entitled 'Nopah Range Wilderness-Proposed", dated July 1993, and which shall be known as the Nopah Range Wilderness.

(42) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtytwo thousand two hundred and forty acres, as generally depicted on a map entitled "North Algodones Dunes Wilderness-Proposed", dated October 1991, and which shall be known as the

North Algodones Dunes Wilderness.

(43) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentyfive thousand five hundred and forty acres, as generally depicted on a map entitled "North Mesquite Mountains Wilderness-Proposed" dated May 1991, and which shall be known as the North Mesquite Mountains Wilderness.

(44) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred forty-six thousand and seventy acres, as generally depicted on a map entitled "Old Woman Mountains Wilderness-Proposed 1" "Old dated May 1994 and a map entitled Woman Mountains Wilderness—Proposed 2" dated October 1991, and which shall be known as the Old Woman Mountains Wilderness.

(45) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately fiftyseven thousand four hundred and eighty acres, as generally depicted on a map entitled

"Orocopia Mountains Wilderness-Proposed", dated May 1994, and which shall be known as

the Orocopia Mountains Wilderness.

(46) Certain lands in the California Desert Conservation Area and the Bakersfield District, of the Bureau of Land Management, which comprise approximately seventy-four thousand six hundred and forty acres, as generally depicted on a map entitled "Owens Peak Wilderness—Proposed 1", dated February 1986, and two maps entitled "Owens Peak Wilderness— Proposed 2" dated February 1986 and "Owens Peak Wilderness—Proposed 3", dated May 1991, and which shall be known as the Owens Peak Wilderness.

(47) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventy-four thousand eight hundred acres, as generally depicted on a map entitled "Pahrump Valley Wilderness-Proposed", dated February 1986 and which shall be known as the Pahrump

Valley Wilderness.

(48) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately two hundred seventy thousand six hundred and twenty-nine acres, as generally depicted on a map entitled "Palen/McCoy Wilderness-Proposed 1", dated July 1993, and a map entitled "Palen/McCoy Wilderness-Proposed 2", dated July 1993 and which shall be known as the Palen/McCoy Wilderness.

(49) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtytwo thousand three hundred and ten acres, as generally depicted on a map entitled "Palo Verde Mountains Wilderness—Proposed", dated July 1993, and which shall be known as the Palo

Verde Mountains Wilderness.

(50) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seven thousand seven hundred acres, as generally depicted on a map entitled "Picacho Peak Wilder-ness—Proposed", dated May 1991, and which shall be known as the Picacho Peak Wilderness.

(51) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventy-two thousand six hundred acres, as generally depicted on a map entitled "Piper Mountain Wilderness-Proposed", dated May 1991, and which shall be known as the Piper Moun-

tain Wilderness.

(52) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtysix thousand eight hundred and forty acres, as generally depicted on a map entitled "Piute Mountains Wilderness-Proposed", dated July 1993, and which shall be known as the Piute Mountains Wilderness.

(53) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventy-eight thousand eight hundred and sixtyeight acres, as generally depicted on a map entitled "Resting Spring Range Wilderness-Proposed", dated May 1991, and which shall be known as the Resting Spring Range Wilderness.

(54) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately forty thousand eight hundred and twenty acres, as generally depicted on a map entitled "Rice Val-Wilderness-Proposed", dated May 1991, and which shall be known as the Rice Valley

(55) Certain lands in the California Desert Conservation Area and the Yuma District, of the Bureau of Land Management, which comprise approximately twenty-two thousand three

hundred eighty acres, as generally depicted on a map entitled "Riverside Mountains Wilderness-Proposed", dated May 1991, and which shall be known as the Riverside Mountains Wilderness.

(56) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentyseven thousand seven hundred acres, as generally depicted on a map entitled "Rodman Mountains Wilderness-Proposed", dated January 1989, and which shall be known as the Rodman Mountains Wilderness.

(57) Certain lands in the California Desert Conservation Area and the Bakersfield District, of the Bureau of Land Management, which comprise approximately fifty-one thousand nine hundred acres, as generally depicted on two maps entitled "Sacatar Trail Wilderness-Proposed 1" and "Sacatar Trail Wilderness-Proposed 2", dated May 1991, and which shall be known as the Sacatar Trail Wilderness.

(58) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one thousand four hundred and forty acres, as generally depicted on a map entitled "Saddle Peak Hills Wilderness-Proposed", dated July 1993, and which shall be known as the Saddle Peak

Hills Wilderness.

(59) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtyseven thousand nine hundred and eighty acres, as generally depicted on a map entitled "San Wilderness Additions-Proposed", dated July 1993, and which are hereby incorporated in, and which shall be deemed to be a part of, the San Gorgonio Wilderness as designated by Public Laws 88-577 and 98-425.
(60) Certain lands in the California Desert

Conservation Area, of the Bureau of Land Management, which comprise approximately sixtufour thousand three hundred and forty acres, as generally depicted on a map entitled "Santa Rosa Wilderness Additions-Proposed", dated March 1994, and which are hereby incorporated in, and which shall be deemed to be part of, the Santa Rosa Wilderness designated by Public

Law 98-425.

(61) Certain lands in the California Desert District, of the Bureau of Land Management, which comprise approximately thirty-five thousand and eighty acres, as generally depicted on a map entitled "Sawtooth Mountains Wilderness-Proposed", dated July 1993, and which shall be known as the Sawtooth Mountains Wilderness.

(62) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred seventy-four thousand eight hundred acres, as generally depicted on two maps entid "Sheep Hole Valley Wilderness—Proposed , dated July 1993, and "Sheep Hole Valley Wilderness—Proposed 2", dated July 1993, and which shall be known as the Sheephole Valley Wilderness.

(63) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately fortyfour thousand four hundred and ten acres, as generally depicted on a map entitled "Slate Range Wilderness—Proposed", dated October 1991, and which shall be known as the Slate

Range Wilderness.

(64) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately sixteen thousand seven hundred and eighty acres, as generally depicted on a map entitled "South Nopah Range Wilderness-Proposed", dated February 1986, and which shall be known as the

South Nopah Range Wilderness.
(65) Certain lands in the California Desert Conservation Area, of the Bureau of Land Man-

agement, which comprise approximately seven thousand and fifty acres, as generally depicted on a map entitled "Stateline Wilderness-Proposed", dated May 1991, and which shall be known as the Stateline Wilderness.

(66) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately eightyone thousand six hundred acres, as generally depicted on a map entitled "Stepladder Moun-tains Wilderness—Proposed", dated February 1986, and which shall be known as the Step-

ladder Mountains Wilderness. (67) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately twentynine thousand one hundred and eighty acres, as generally depicted on a map entitled "Surprise Canyon Wilderness-Proposed", dated September 1991, and which shall be known as the Sur-

prise Canyon Wilderness.
(68) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately seventeen thousand eight hundred and twenty acres, as generally depicted on a map entitled "Sylvania Mountains Wilderness-Proposed", dated February 1986, and which shall be known as the Sylvania Mountains Wilderness.

(69) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately thirtythree thousand seven hundred and twenty acres, as generally depicted on a map entitled "Trilobite Wilderness-Proposed", dated May 1991, and which shall be known as the Trilobite

Wilderness.

(70) Certain lands in the California Desert Conservation Area, of the Bureau of Land Management, which comprise approximately one hundred forty-four thousand five hundred acres, as generally depicted on a map entitled "Turtle Mountains Wilderness-Proposed 1" dated February 1986 and a map entitled "Turtle Mountains Wilderness-Proposed 2", dated May 1991, and which shall be known as the Turtle

Mountains Wilderness.
(71) Certain lands in the California Desert Conservation Area and the Yuma District, of the Bureau of Land Management, which comprise approximately seventy-seven thousand five hundred and twenty acres, as generally depicted on a map entitled "Whipple Mountains Wilderness-Proposed", dated July 1993, and which shall be known as the Whipple Mountains Wil-

derness.

ADMINISTRATION OF WILDERNESS AREAS

SEC. 103. Subject to valid existing rights, each wilderness area designated under section 102 shall be administered by the appropriate Secretary in accordance with the provisions of the Wilderness Act, except that any reference in such provisions to the effective date of the Wilderness Act shall be deemed to be a reference to the effective date of this title and any reference to the Secretary of Agriculture shall be deemed to be a reference to the Secretary who has administrative jurisdiction over the area.

GRAZING

SEC. 104. Within the wilderness areas designated under section 102, the grazing of livestock, where established prior to the enactment of this Act, shall be permitted to continue subject to such reasonable regulations, policies, and practices as the Secretary deems necessary, as long as such regulations, policies, and practices fully conform with and implement the intent of Congress regarding grazing in such areas as such intent is expressed in the Wilderness Act and section 108 of Public Law 96-560 (16 U.S.C. 133 note).

BUFFER ZONES

SEC. 105. The Congress does not intend for the designation of wilderness areas in section 102 of

this Act to lead to the creation of protective perimeters or buffer zones around any such wilderness area. The fact that nonwilderness activities or uses can be seen or heard from areas within a wilderness shall not, of itself, preclude such activities or uses up to the boundary of the wilderness area.

#### MINING CLAIM VALIDITY REVIEW

SEC. 106. The Secretary of the Interior shall not approve any plan of operation prior to determining the validity of the unpatented mining claims, mill sites, and tunnel sites affected by such plan within any wilderness area designated under section 102, and shall submit to Congress recommendations as to whether any valid or patented claims should be acquired by the United States, including the estimated acquisition costs of such claims, and a discussion of the environmental consequences of the extraction of minerals from these lands.

### FILING OF MAPS AND DESCRIPTIONS

SEC. 107. As soon as practicable after enactment of section 102, a map and a legal description on each wilderness area designated under this title shall be filed by the Secretary concerned with the Committee on Energy and Natural Resources of the Senate and the Committee on Natural Resources of the House of Representatives, and each such map and description shall have the same force and effect as if included in this title, except that the Secretary may correct clerical and typographical errors in each such legal description and map. Each such map and legal description shall be on file and available for public inspection in the office of the Director of the Bureau of Land Management, Department of the Interior, or the Chief of the Forest Service, Department of Agriculture, as is appropriate.

### WILDERNESS REVIEW

SEC. 108. (a) The Congress hereby finds and directs that except for those areas provided for in subsection (b), the public lands in the California Desert Conservation Area, managed by the Bureau of Land Management, not designated as wilderness or wilderness study areas by this Act, have been adequately studied for wilderness designation pursuant to section 603 of the Federal Land Policy and Management Act of 1976 (90 Stat. 2743, 43 U.S.C. 1782), and are no longer subject to the requirements of section 603(c) of the Federal Land Policy and Management Act of 1976 pertaining to the management of wilderness study areas in a manner that does not impair the suitability of such areas for preservation as wilderness.

(b) The following areas shall continue to be subject to the requirements of section 603(c) of the Federal Land Policy and Management Act of 1976, pertaining to the management of wilderness study areas in a manner that does not impair the suitability of such areas for preserva-

tion as wilderness:

(1) Certain lands which comprise approximately sixty-one thousand three hundred and twenty acres, as generally depicted on a map entitled "Avawatz Mountains Wilderness—Pro-

posed", dated May 1991.

(2) Certain lands which comprise approximately eighty thousand four hundred and thirty acres, as generally depicted on two maps entitled "Soda Mountains Wilderness—Proposed 1", dated May 1991, and "Soda Mountains Wilderness—Proposed 2", dated January 1989.

(3) Certain lands which compromise approxi-

(3) Certain lands which compromise approximately twenty-three thousand two hundred and fifty acres, as generally depicted on a map entitled "South Avawatz Mountains—Proposed".

dated May 1991.

(4) Certain lands which comprise approximately eight thousand eight hundred acres, as generally depicted on a map entitled "Great Falls Basin Wilderness—Proposed", dated February 1986.

(c) Subject to valid existing rights, the Federal lands referred to in subsection (b) are hereby withdrawn from all forms of entry, appropriation, or disposal under the public land laws; from location, entry, and patent under the United States mining laws; and from disposition under all laws pertaining to mineral and geothermal leasing, and mineral materials, and all amendments thereto, and shall be administered by the Secretary in accordance with the provisions of section 603(c) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1782).

DESIGNATION OF WILDERNESS STUDY AREA

SEC. 109. In furtherance of the provisions of the Wilderness Act, certain public lands in the California Desert Conservation Area of the Bureau of Land Management which comprise eleven thousand two hundred acres as generally depicted on a map entitled "White Mountains Wilderness Study Area—Proposed", dated May 1991, are hereby designated the White Mountains Wilderness Study Area and shall be administered by the Secretary in accordance with the provisions of section 603(c) of the Federal Land Policy and Management Act of 1976.

### SUITABILITY REPORT

SEC. 110. The Secretary is required, ten years after the date of enactment of this Act, to report to Congress on current and planned exploration, development or mining activities on, and suitability for future wilderness designation of, the lands as generally depicted on maps entitled "Surprise Canyon Wilderness—Proposed", "Middle Park Canyon Wilderness—Proposed", and "Death Valley National Park Boundary and Wilderness 15", dated September 1991 and a map entitled "Manly Peak Wilderness—Proposed", dated October 1991.

WILDERNESS DESIGNATION AND MANAGEMENT IN THE NATIONAL WILDLIFE REFUGE SYSTEM

SEC. 111. (a) In furtherance of the purposes of the Wilderness Act, the following lands are hereby designated as wilderness and therefore, as components of the National Wilderness Preservation System:

(1) Certain lands in the Havasu National Wildlife Refuge, California, which comprise approximately three thousand one hundred and ninety-five acres, as generally depicted on a map entitled "Havasu Wilderness—Proposed", and dated October 1991, and which shall be

known as the Havasu Wilderness.

(2) Certain lands in the Imperial National Wildlife Refuge, California, which comprise approximately five thousand eight hundred and thirty-six acres, as generally depicted on two maps entitled "Imperial Refuge Wilderness—Proposed 1" and "Imperial Refuge Wilderness—Proposed 2", and dated October 1991, and which shall be known as the Imperial Refuge Wilderness.

(b) Subject to valid existing rights, the wilderness areas designated under this section shall be administered by the Secretary in accordance with the provisions of the Wilderness Act governing areas designated by that Act as wilderness, except that any reference in such provisions to the effective date of the Wilderness Act (or any similar reference) shall be deemed to be a reference to the date of enactment of this Act and any reference to the Secretary of Agriculture shall be deemed to be a reference to the Secretary of the Interior.

(c) As soon as practicable after enactment of this section, the Secretary shall file a map and a legal description of each wilderness area designated under this section with the Committees on Energy and Natural Resources and Environment and Public Works of the Senate and Natural Resources and Merchant Marine and Fisheries of the House of Representatives. Such map and description shall have the same force and effect as if included in this Act, except that cor-

rection of clerical and typographical errors in such legal description and map may be made. Such map and legal description shall be on file and available for public inspection in the Office of the Director, United States Fish and Wildlife Service, Department of the Interior.

The CHAIRMAN. Are there any amendments to title I?

Mr. THOMAS of California. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. Thomas of California: On page 6, delete lines 13 through 22 and insert the following in lieu thereof: "(1) Certain lands in the California Desert Conservation Area, the Bureau of Land Management which comprise approximately seventy-four thousand two hundred and fifty acres, as generally depicted on a map entitled 'Argus Range Wilderness—Proposed 1', dated May 1991, and two maps entitled 'Argus Range Wilderness—Proposed 2', dated January 1989, and Argus Range Wilderness—Proposed 3', dated May 1994, and which shall be known as the Argus Range Wilderness."

Mr. THOMAS of California. Mr. Chairman, this is both a substantive discussion and perhaps an illustrative and graphic one of the process that we

are operating under.

The substance is there is an exciting new technology by which we will be able to recharge satellites' batteries using a laser from Earth. As most of us know, those batteries on satellites now need panels to soak up the solar light to power the batteries. They are very heavy. It is a load that has to be sent into space. The idea is that you would need smaller batteries because you would be powering them by a laser beam from Earth. It also means you could possibly move to electron or ion electric motors for thrust to the adjuster rockets, it could save as much as \$72,000 per pound in terms of thrust lift capability.

It is a technology that has a chance of being perfected in the California desert. The Naval Air Warfare Center at China Lake is obviously an ideal location because of the number of days a year it is clear—over 260. In addition to that, there is a functioning geothermal site on the base that not only supplies the power for the base, but has excess power currently going into the Pacific Gas & Electric power grid in that area. So we have a source of power and an

emerging technology.

The only problem is as we examined the desert bill, and to give you an idea of the scale of the discussion, this piece of blue paper is 1 mile. The entire discussion has been the question of the deletion of 1 square mile from wilderness.

This is the Naval Weapons Center current boundary. This is the proposed wilderness in which this intrusion would not be wilderness. This area would be wilderness. Once again, the interlocking relationship between wilderness and non-wilderness.

The only problem is, the bill, as it was written, would provide access road to the site location, proposed site location, along a 2,000-plus-foot ridge, when

if we did a 1 square mile deletion, they could run a road through a wash which had less than an 800-foot elevation shift through the entire area.

It made perfect sense to me. On May 2, I wrote a letter to the author of the bill, the gentleman from California [Mr. LEHMAN], indicating the facts and the requested amendment. I never got a reply. I thought I was following the procedure that was appropriate.

That is why, on May 16, I offered an amendment to the bill to in fact delete

1 square mile.

Following the filing of the amendment, I waited, and it was 10 days before we were able to negotiate a discussion about the possibility of doing something other than deleting the 1 square mile.

The original counter offer from the staff on the committee was that we will allow the opportunity over a 5-year period. We are talking about an emerging 21st century technology, which is in its infant stages. We are dealing with the development of a new type of laser with a new type of energy source combined with a new type of satellite. And they said a 5-year window is what you are going to get.

We countered with a 25-year window, which was, after all, in the original bill that was in the other body by the Senator from California [Mrs. Feinstein], because that is what they said was going to be available for grazing rights. It seemed to us that if cattle and grazing rights had a 25-year window, that emerging 21st century technology ought to have the same window.

That, of course, was not acceptable. On June 9, we had a second redraft of the proposal which then put a 15-year window into the structure. The problem was that along with the 15-year window came the language that the

road route had to be necessary.

Well, we all know the ability to interpret necessary, and it seemed to me I was getting 15 years, and you may get the runaround forever on the definition of necessary. That entered into additional negotiations, and we are now into June, in which I was able to get the suggestion that you change necessary to desirable, because then, obviously, if you have to expend enormous sums of money building a road along a ridge, verses when less than half a mile away there is a route for millions of dollars less.

The CHAIRMAN. The time of the gentleman from California [Mr. THOMAS] has expired.

(By unanimous consent, Mr. THOMAS of California was allowed to proceed for 3 additional minutes.)

Mr. THOMAS of California. If you are going to have to build a road along a ridge, when less than half a mile away was a route that would save the taxpayers an enormous amount of money, then I would prefer desirable, rather than necessary. The counter offer was,

yes, you can have desirable but you have to add their language "and such road be located so as to have the minimum practical impact on wilderness values."

Now they gave me desirable, but it has to have minimal impact. It is entirely possible the ridge route, which was the unacceptable route, may be the one with the desirable impact. On the one hand they give you 15 years, and on the other they take it away with new language that had to be put in there. The dance continued.

I said why is it you cannot understand that all I wanted is the opportunity to save taxpayers money in building a road in an area less than I square mile? My original amendment was to simply delete the I square mile. The deletion of even I square mile produced this ongoing marathon language dance to try to indicate that they would hold in front of me a promise that I could not tell people honestly that I could deliver. Deleting the I square mile was certainly way to do it.

We have now come to the point where in the negotiations, the language is desirable. Not necessary, but desirable. Desirable so that the taxpayers could save money. And the closing sentence is: "Now, so far as practicable any such road shall be aligned in a manner that takes into account the desirability of minimizing adverse impacts on wilderness values." Not that it was necessary or absolutely required, but so far as practicable.

Over a month of waltzing with language about 1 square mile, which is, using our mileage gauge, less than 1 mile away from an area that is non-wilderness to begin with is exempted from day one, is a graphic example of the kind of relationship Members who represent the area in this bill have to carry on in a working relationship.

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Remember, my initial discussion with the author of the bill was left unresponded to, an ongoing discussion over word games, which frankly I thought was a bit much, to preserve the possibility for a 21st century technology, up until just 1 hour before the beginning of the bill on the floor of the House. This is as graphic an example as I can give the Members of the kind of working relationship that has gone on in this institution. It is the area I represent, and I resent the way in which I have been treated.

Mr. LEWIS of California. Mr. Chairman, I rise in favor of the amendment.

Mr. Chairman, this is going to be an extended discussion, probably over several days, regarding this desert wilderness and park bill. Fundamental to the discussion that we are going to have relative to the amendments that will be before us today is for people of the House to understand exactly what has taken place here on the part of the

committee and the way it has been dealing with Members who are elected to represent this vast territory.

Mr. Chairman, there are four Members of the House who represent the California desert. All of them happen to be Republican. All of them are very interested in the desert, having represented it for years and spending much of their lives in the region. Yet it is very, very apparent to me as a Representative of the region that those Members have not just been almost entirely ignored, they have been arbitrarily rolled over by this committee.

I said earlier in our discussions that it is reflective of the thought that in this process, often power does corrupt, but absolute power corrupts abso-

lutely.

Many years ago, approximately 20 years ago, the House addressed itself first to the question of desert wilderness and eventual park development in this region. The House recognized it to be a very complex subject, a subject of critical interest to our national defense, a subject that was very important in terms of the natural resources available to the country's interest, a subject that at least deserved the attention of those who have an understanding of all of the mix of this complexity. So, the House passed what is known as FLPMA, the Federal Land Policy and Management Act which essentially says the complexity is important enough for the country to address. We are going to create a commission that will review this in great depth and make recommendations to the House.

Mr. Chairman, that commission was formed by House action in 1976. It was made up of people who represented all of the interests: The miners, grazers, the environmentalists, all citizens who care about the desert. They met for several years. There were some 40,000

individual comments.

Near the end of the process, a very small group of people, people that I can only describe as elite environmentalists, decided they were opposed to the work of this public commission, and so going back, kind of like throwing mud at the wall, they took all of their wish list in terms of future park and wilderness and put it into a bill. For all intents and purposes, this legislation—H.R. 518—is a reflection of that arbitrary action.

Indeed, this amendment today, Mr. Chairman, represents the extremes to which those extreme environmentalists have gone. We are talking about, out of over 7 million acres proposed in this bill for park and/or wilderness, considering only 640 acres to be placed in wil-

derness study area status.

Let me share with the Members the significance of this arbitrariness. SELENE is the Greek word for moon, an acronym for space laser electric energy. The purpose of SELENE, a National Aeronautics and Space Administration program, is to develop and test

and then provide the technology for beaming laser energy through the atmosphere to high altitude space-borne vehicles, satellites, lunar facilities, and other extraterrestrial objects. I happen to serve as the ranking member of the subcommittee on the Committee on Appropriations that deals with NASA programs. I know of the significance of this effort to not just our national defense, but indeed, the edges of our technology.

As the gentleman from California [Mr. THOMAS] has indicated, this location is an ideal location for our going forward with this technology. The SELENE Program calls for an array of six ground stations that would provide nearly complete global coverage of space. The first site is sited for the Naval Weapons Station at China Lake, CA, an area that has involved this sort of activity for many, many years. Remember, 640 acres is what this is about.

Arbitrarily this committee played games with the author of this amendment, who happens for many years to have lived in, loves, understands, and represents the desert. It is very important for us to know that what we are about here is not just fighting for the sake of fighting. There is not a Member of this body, not a Member, Democrat or Republican alike, who would not be outraged if they were treated like this in terms of their district, as this committee has arbitrarily rolled over those of us who represent the desert.

Indeed, it is incredible to me that we could go forward in this fashion and allow a little outside group to dominate the debate within the committee in such a fashion, and in turn, the interests that are truly American interests, as well as the interests of the peo-

ple.

Indeed, the very thought that a committee would act in this fashion ought to be unacceptable to the entire House. In the years I have been here, I have never seen this process so tainted.

In the Committee on Public Works and Transportation, where I have served in the past, we have a bipartisan environment; indeed, in the Committee on Appropriations, none of this extreme arbitrary action: No consultation of significance with any of those four Members of this body.

The CHAIRMAN. The time of the gentleman from California has expired.

(By unanimous consent (at his own request) Mr. LEWIS of California was allowed to proceed for 3 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, that is totally unacceptable, and I would hope the Democrats of the House would think "How would I react if this chairman or this committee treated me this way?"

Mr. DREIER. Will the gentleman

vield?

Mr. LEWIS of California. I am happy to yield to the gentleman from Califor-

Mr. DREIER, Mr. Chairman, I thank the gentleman for yielding to me.

I would simply ask my colleague a question. As we look at this map my colleague from Bakersfield has in the well, we are talking about a 7 million acre plan here.

Mr. LEWIS of California, Correct.

Mr. DREIER. If the gentleman will yield further, at the same time we are seriously jeopardizing the national security interests of this country and the space program over a minor part of that, a total of 640 acres, is that correct?

Mr. LEWIS of California. The gentleman is correct.

Mr. DREIER. Mr. Chairman, if the gentleman would continue to yield, how in the world could the committee have done this without having adequate consultation with the Committee on Armed Services and others who are very involved in national security questions?

Mr. LEWIS of California. I certainly cannot begin to answer that question. They will suggest that there has been some consultation here or there.

The gentleman in the well is a gentleman who is the author of this amendment because he represents the territory and knows it very well. I would appreciate it if he would use the balance of my time, the additional time I have asked for, to explain some of those details.

Mr. THOMAS of California. Mr. Chairman, would the gentleman yield? Mr. LEWIS of California. I yield to

the gentleman from California.

Mr. THOMAS of California. Mr. Chairman, this is an emerging technology. As the Navy began looking at sites where they could locate the SELENE with the understanding of laser sight lines and energy resources, this area adjacent to the Naval Weapons Center was found to be appropriate.

As we began examining, and as you might imagine, this is a very, very large scaled map of only several square miles, and when we look at most of the maps provided by the Sierra Club or other groups that people have relied on, you tend not to get this kind of scale in your general examination.

We have found, however, that when we went to the topographical lines, which show us elevations, the only available route for the Navy was along a ridge route, which was an extremely expensive way to go. Members need to understand if this technology is perfected the Navy will build the road. They will build it either along the ridge, at an expense of millions of dollars beyond what it would have been for the taxpayers, and they would have preferred to have gone through the wash area, so I notified the committee, I notified the author, that this was in fact a problem we discovered. I did it in a timely fashion, prior to the consideration of the bill's final passage in the

committee, and this was not considered. It was not brought up.

I suggested to the author in the letter, and I will include this in the RECORD, that the letter be made part of the RECORD to examine this point.

The CHAIRMAN. The time of the gentleman from California has expired.

Mr. DREIER. I ask unanimous consent that the gentleman from Redlands, CA, be given 3 additional minutes.

The CHAIRMAN. Which gentleman from California?

Mr. DREIER. The gentleman from Redlands, CA. There is only one gentleman from Redlands, CA, here, Mr. Chairman

Mr. LEWIS of California. Mr. Chairman, I know the gentleman from California [Mr. DREIER] recognizes that. I am not sure that the chairman of the committee understands that, but I do appreciate it.

(By unanimous consent, and at the request of Mr. DREIER, Mr. LEWIS of California was allowed to proceed for 3

additional minutes.)

Mr. THOMAS of California. Mr. Chairman, will the gentleman continue to vield?

Mr. LEWIS of California. I yield to the gentleman from California.

Mr. THOMAS of California. The point was, Mr. Chairman, I went what I thought was the appropriate pattern of notifying the committee that this was a concern. I got no response back.

That is the reason why I introduced the amendment to delete the one square mile, only for the purposes of providing an option for the route of the road and saving the taxpavers money. There ensued this waltz of amendment language basically trying to get me to accept language which in fact did not do what I wanted to do in the first

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Mr. DREIER. Mr. Chairman, will the gentleman yield so I might ask my friend a question?

Mr. LEWIS of California. I yield to the gentleman from California.

Mr. DREIER. I would like to ask my friend, we have the saline project which is an emerging technology. If we in fact do not pass the amendment offered by my friend, the gentleman from Bakersfield, CA, what happens to the saline program?

Mr. THOMAS of California. It will go forward. The road will be built along the access structure that was provided, which will mean taxpayers will be spending millions of dollars more than they would have if we had not come to an accommodation on 1 square mile of area that was otherwise to be classified as wilderness, which I might point out again, once again, is exactly abutted with areas that were excluded from the beginning from wilderness. I am not talking about pulling a pristine heart out of a big chunk of wilderness. I am talking about an area adjacent to the Naval Weapons Center and adjacent to areas that had always been designated nonwilderness. I was simply looking at a corner of access to save the taxpayers money.

Mr. VENTO. Mr. Chairman, will the

gentleman vield?

Mr. LEWIS of California. I am happy to yield to the gentleman from Minnesota.

Mr. VENTO. Mr. Chairman, I appre-

ciate the gentleman yielding.

Mr. Chairman, the gentleman from California [Mr. THOMAS] testified before the subcommittee on the issue of the California desert. The gentleman at that time was not aware apparently of this particular emerging need and problem, is that correct?

Mr. THOMAS of California. Yes, more than several years ago I testified. I just said, perhaps the gentleman was not on the floor at the time, but I said it became apparent to us when we examined the final iteration of the maps.

Mr. VENTO. Mr. Chairman, I was on

the floor.

Mr. THOMAS of California. I wrote a letter on May 2 prior to the final con-

sideration of the committee.

Mr. VENTO. Mr. Chairman, if the gentleman will yield, did the gentleman write a letter to the subcommittee chairman or the chairman of the committee?

Mr. THOMAS of California. I wrote a letter to the author of the bill.

Mr. LEHMAN. Mr. Chairman, will

Mr. LEHMAN. Mr. Chairman

the gentleman yield?

Mr. LEWIS of California. I am very happy to yield to my colleague, the gentleman from California, to explain why he did not respond to the letter.

Mr. LEHMAN. Mr. Chairman, the letter arrived in my office the night before the markup in the subcommittee. Mr. LEWIS of California. Mr. Chair-

Mr. LEWIS of California. Mr. Chairman, this is only 1 acre out of 7 million. It was the night before the sub-

committee's markup.

Mr. VENTO. Mr. Chairman, if the gentleman will yield further, there was no amendment offered in the subcommittee or the full committee consideration of it. I think the thing is that we have obviously tried to make an effort here to accommodate the concerns of the gentleman. I understand the chairman has a second degree amendment which will address this issue.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS]

has again expired.

(On request of Mr. DREIER, and by unanimous consent, Mr. LEWIS of California was allowed to proceed for 3 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, I am happy to yield to my colleague, the gentleman from California [Mr. Thomas].

Mr. THOMAS of California. Mr. Chairman, perhaps the chairman of the

subcommittee was not on the floor when I indicated to him that this was something that came up when we got to maps that more precisely allowed us to more fully understand where the area was. I wrote a letter to the author of the bill on May 2 and did not get a response

The first paragraph says, "It is my understanding that the Natural Resources Committee will be marking up your California desert legislation, H.R. 518, on May 4, 1994. I would like to take this opportunity to request that you consider offering an amendment to this bill on this subject that is brought be-

fore the committee."

Mr. Chairman, I then go into an extensive explanation of why the amendment is needed. I got no response on that letter. I tried to follow the process. I introduced the amendment on May 16. I do not believe the gentleman was here when I reiterated that on May 25, there was a proposal which was unacceptable. On May 26, we countered with what we thought we wanted to do. On June 2, there was a reoffer which was unacceptable. On June 9 there was another counter. Later on June 9 there was a counter back, and today we have had two exchanges along the way over less than 1 square mile to try to save the taxpayers a couple of million dollars.

Mr. Chairman, if the gentleman wants to enlarge discussion to the more than 7 million acres that are in the bill itself, this can be magnified just as this map was to discover all kinds of problems like this. I discovered this problem in a timely fashion, I thought I had offered a possible solution, and we have gone through all of this rigamarole to the point that we are here today.

Mr. Chairman, that is the only point I tried to make, in trying to point out the ability to save the taxpayers millions of dollars by offering an alternate route. What I got was language back which denied me, although it looked like I had the ability to offer that as an alternate route, that denied me the ability to do it.

Mr. McCANDLESS. Mr. Chairman,

will the gentleman yield?

Mr. LEWIS of California. I am happy to yield to the gentleman from California.

Mr. McCANDLESS. Mr. Chairman, I say to the gentleman from California, I flew this area with the Bureau of Land Management for a number of days, and I think I know the location. But would the gentleman explain the terrain involved in the 1 acre under discussion and what it might entail relative to the border as it now exists?

Mr. THOMAS of California. Mr. Chairman, if the gentleman would yield further, I will tell the gentleman it is not 1 acre, it is 1 square mile, 640 acres, it represents the 1 square mile area that we want to delete out of the wilderness.

Once again, it is adjacent to an area that is not and never has been designated as wilderness. It is, as the gentleman knows, in that area which is very arid desert that has a lot of erosion that has gone on over the years, natural erosion, and that there are peaks and valleys, there are gullies that are dry washes, and that within a hundred yards of two points, there is an elevation change of 1,500 feet, sometimes 2,000 feet.

The problem was that the area that had been designated as access for the taxpayers to build a road has an average elevation of over 2,500 feet.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS]

has again expired.

(On request of Mr. McCandless, and by unanimous consent, Mr. Lewis of California was allowed to proceed for 2 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, I yield to the gentleman from

Riverside, CA.

Mr. THOMAS of California. Mr. Chairman, if the gentleman will yield further, the area adjacent to it has an average elevation of 800 feet in relation to the saline project. There are millions of dollars saved by this little finger being excluded.

Mr. McCANDLESS. Mr. Chairman, what we have is a cut through an area that offers drainage from a higher ele-

vation to a lower elevation.

Mr. THOMAS of California. The gentleman is correct.

Mr. McCANDLESS. It is a dry wash in the vernacular of desert terminology. There is nothing in the way of pristineness about it, the acre in question. It is simply a matter of geography and the ability to reach the site in question?

Mr. THOMAS of California. It is geography. But I also pointed out in the letter and to the folks on the committee that the amendment did not block in any way the application of the Endangered Species Act or other laws. I just wanted to keep the option open for building a road in an area that would save the taxpayers money. There was no game-playing on my part.

I thought it was a simple addition because of a failure, frankly, to examine

in greater detail, the area.

It only came to my attention, no question, at the 11th hour. That is why there is only the 1 square mile. I did not offer 100 square miles, I did not offer an area adjacent to the Naval Weapons Center running over several other areas that the road could be built. I talked about 1 square mile.

Mr. McCANDLESS. Let us go back to the terrain, if the gentleman will per-

mit.

If we build the road on the area in question, being proposed by the committee, and we are building this road at a higher elevation, is that my understanding?

Mr. THOMAS of California. It is to preserve the option of building it along several routes. If we do not have the amendment, there is only one route.

Mr. McCANDLESS. That one route would then be at a higher elevation?

Mr. THOMAS of California. The gentleman is correct.

Mr. McCANDLESS. Which would

then be a paved road.

Mr. THOMAS of California. The gentleman is correct.

Mr. McCANDLESS. Which would create an additional erosion problem at

the lower elevations.

THOMAS of California. In all likelihood. When it rains in the desert, it rains hard, and if it rains on that pavement, it will run off and it will run off down a slope which will cause greater erosion.

Mr. McCANDLESS. Mr. Chairman, what we have here, then, is actually something that will create greater erosion to the area in question than we would do with what is being recommended by the gentleman's amendment.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS]

has again expired.

(By unanimous consent, Mr. LEWIS of California was allowed to proceed for 2 additional minutes.)

Mr. THOMAS of California. Mr. Chairman, will the gentleman yield?

Mr. LEWIS of California. I am happy to yield to the gentleman from California.

Mr. THOMAS of California. Mr. Chairman, that is the dialog we have had all along. The fact is they wrote the bill, it was in it and they were not going to let it come out all along no matter what. It was the question of losing 1 square mile, not necessarily where it was, it was the loss of 1 square mile. Most of the discussions I have had with these folks is over bulk acreage. No one objected to certain sites which everyone agreed were appropriate wilderness areas. It is this mass grab for bulk acreage that is so difficult for someone like myself to understand who wants to preserve areas that clearly should be preserved. It just came home to me in trying to deal with 1 square mile. They would not give language which would allow it to occur.

Mr. LEWIS of California. Mr. Chairman, reclaiming my time and closing my remarks regarding this amendment, it is very obvious that there are

two points to be made here:

First to the Members of the House, if this were their district, how would they react to this treatment that is so arbitrary and capricious? First, our national defense is involved. The cutting edge of our technology is involved. I deal daily with NASA's programs, and this is absolutely ludicrous treatment of that part of the process. Above and beyond that, a Member's district who knows it best.

Mr. Chairman, I would urge the Members to seriously consider how they would react to this kind of arbitrary treatment.

AMENDMENT OFFERED BY MR. MILLER OF CALI-FORNIA TO THE AMENDMENT OFFERED BY MR. THOMAS OF CALIFORNIA

Mr. MILLER of California, Mr. Chairman, I offer an amendment to the amendment.

The Clerk read as follows:

Amendment offered by Mr. MILLER of California to the amendment offered by Mr. THOMAS of California: Revise the amendment to read as follows:

On page 6, line 24, after the period add the

following:

If at any time within 15 years after the date of enactment of this Act the Secretary of the Navy notifies the Secretary of the Interior that permission has been granted to use lands within the area of the China Lake Naval Air Warfare Center for installation of a space energy laser facility, and that establishment of a right-of-way across lands within the Argus Range Wilderness is desirable in order to facilitate access to the lands to be used for such facility, the Secretary of the Interior, pursuant to the Federal Land Policy and Management Act of 1976, may grant a right-of-way for, and authorize construction of, a road to be used solely for that purpose across such lands, notwithstanding the designation of such lands as wilderness. So far as practicable, any such road shall be aligned in a manner that takes into account the desirability of minimizing adverse impacts on wilderness values.

Mr. MILLER of California (during the reading). Mr. Chairman, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The CHAIRMAN. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. MILLER of California. Mr. Chairman, what we have been treated to here over the last 20 to 30 minutes is a discussion between the Members on the other side of the aisle about an amendment that the committee has agreed to accept. When the gentleman from California [Mr. THOMAS] came to me with this amendment, I believe after Committee on Rules, I said that we would take care of it, that we would work it out, and, in fact, we have worked it out.

When the gentleman from California [Mr. THOMAS] came to me this morning and said that he thought the staffs were being somewhat nitpicking, I said, "Let me take a look at the language, we will work it out," and we have, in fact, worked it out. But rather than discuss this amendment on its merits and the need to accept it and to take care of the problem, they have chosen to try to use this amendment to stigmatize the presentation of this bill and the process by which this bill has been brought to the floor.

Now, the Members of the House were treated to the same debate and discussion during the consideration of the rule, and at that time the suggestion was that somehow the Committee on Natural Resources and its chairman. me, were somehow steamrolling the Members from this area of which this bill is so important to and in fact it is.

At that time I relayed to Members of the House that none of these Members has ever asked me for a meeting, a discussion, or any other type of dialog on this legislation or amendments thereto. That stands true as we stand here today.

It may be very important to them, but apparently not important enough to come and to talk to me about their concerns or their problems. That has

So let us not try to use this amendment to stigmatize a process that has been very open during these deliberations.

This amendment apparently known at the subcommittee and was not offered at the subcommittee. This amendment was known at the full committee and was not offered at the full committee, where each and every member of the committee was entitled to offer any amendment they sought.

The gentleman from California [Mr. LEWIS], who spoke on behalf of this amendment, was present during the consideration of this bill in that committee, and the amendment was not of-

fered.

not happened.

So I appreciate what is going on here to try to stigmatize the bill, because they have not been able to carry the day on the merits of the legislation and the protection of the California desert that is overwhelmingly desired by the citizens of California, a bill that has passed the Senate by 69 Senators voting for it and, I believe, 29 voting against it, a rule that passed overwhelmingly here. This has been, in fact, an open process.

The Committee on Natural Resources at each and every markup protects each and every member of that committee with the right to offer those amendments. That is the way we run the committee, and that is the way it should be run for the committee, for the benefit of all Members, be they majority or minority. The same is true with respect to the consideration of this bill on the floor.

We went to the Committee on Rules, and we asked for an open rule, as we have, I believe, each and every time that we have come to the floor. We have been in request of an open rule.

Mr. DREIER. Mr. Chairman, will the

gentleman yield?

Mr. MILLER of California. When I am done; when I am done. I sat here and let the gentlemen have their debate, and their argument, and now it is my time on the amendment. So the fact is that the record is replete that this has been an open process, and that is the way it will continue today as we consider through the amendments.

We have had negotiations over this amendment. We have had negotiations on other amendments, and that is the legislative process, and the fact is it has worked out in that vein.

So I would hope that the Members who are listening to this debate would understand that is how this bill has been considered, that is how each and every bill was considered in the Committee on Natural Resources, no matter how complex the bill or how simple. Members are entitled to have their say. to get their vote, to get a rollcall, however, in fact, they desired.

Now, those who were not on the committee apparently think they know a lot more about the committee than the members of the committee, but that is how this committee is run, and that is why we continue to come to the floor and ask for open rules, because, in fact, you cannot protect us from anything that would not be considered in the committee, because that is the basis on which we consider legislation in our committee.

So I would hope that we would, rather than trying to dredge up an old stigmatizing of the committee, that was attempted during the discussion of the rule, that we would get on with the discussion of the amendments and get to votes if that is required, to work them out if we can, and get on with the consideration of the legislation.

Mr. DREIER. Mr. Chairman, will the

gentleman yield?

Mr. MILLER of California. I yield to the gentleman from California.

Mr. DREIER. I thank my friend for vielding.

I would simply like to clarify this

issue of open rules.

You know, I have regularly praised my friend from Martinez, who has come before the Committee on Rules and requested open rules. In fact, I enjoy calling him "Mr. Open Rule." But the fact of the matter is the preprinting requirement which was imposed under this rule, does, in fact, deny Members from having the opportunity to offer amendments under the standard open amending process. I think the RECORD should show that.

Mr. MILLER of California. Reclaiming my time, the gentleman knows that, in fact, each and every Member of this House was entitled to offer amendments. There was no preclusion.

The CHAIRMAN. The time of the gentleman from California [Mr. MIL-

LERI has again expired.

(By unanimous consent, Mr. MILLER of California was allowed to proceed for

2 additional minutes.)

Mr. MILLER of California. Mr. Chairman, each and every Member was entitled to offer those amendments. We made our case for preprinting of the amendments because of this very exact point that the gentleman from California [Mr. THOMAS] stands there with the map. We needed to know the impact of

the amendments on the land base which is the subject of this legislation. We are able to go to the map and look at this.

In this case, the gentleman from California [Mr. THOMAS] makes a case that is far more expensive if you have to build a road through the mountains.

At the same time we want to also make sure that, you know, we have problems with this and concerns with this bill and issues that have been raised all along the boundaries, because the boundaries have to be drawn somewhere. So that was the purpose of preprinting, not to preclude Members' rights to offer amendments. We have some 60 amendments, I think, that were offered.

Mr. DREIER. And yet there was a similar situation in Montana but there was no preprinting requirement.

Mr. MILLER of California. Mr. Chairman, it is my time. Regular order.

The CHAIRMAN. All Members will be recognized for debate only by the Chair.

Mr. MILLER of California, Mr. Chairman, I just wish the gentlemen would show some of the courtesy that they complain so hard about. We have rules of debate in this House. Nobody is going to preclude you. You will be yielded to. You do not have to interrupt the gentleman from California. We can go along in regular order, and we can hash this out, and we can have our votes, and you will win and lose.

The gentleman from California [Mr. THOMAS] came here and said he had a time problem. He wanted to know if I was going to recognize members of the committee first. I said, "BILL, go ahead and offer your amendment. You have got to go to the Ways and Means Committee. You have the trade representative over there. Fine, go ahead."

This is a wonderful response to that kind of courtesy, to that kind of deference. But we have come to expect it

from the other side.

The fact is we will shortly, when this debate ends, we will accept the amendment of the gentleman from California [Mr. THOMAS] as modified by my amendment, which will allow the road to go through, if necessary, if the technology proves itself out, and in fact this land base is needed, so that is what has been going on here.

At some point I would hope we would vote on the amendment to the amend-

ment as perfected.

Mr. THOMAS of California. Mr. Chairman, I move to strike the last

word.

Mr. Chairman, the gentleman from California oftentimes gets on a roll. and that I think he properly criticizes the fervor of some Members in terms of interrupting him, and then in the next breath he criticizes this gentleman from California because I refused to deny or talk other Members out of their right to strike the last word and have 5 minutes.

I did not go beyond any more than the gentleman went beyond in his time limit.

Mr. MILLER of California. Mr. Chairman, will the gentleman yield?

Mr. THOMAS of California. I am happy to yield to the gentleman from California.

Mr. MILLER of California. No. I have not criticized anybody.

Mr. THOMAS of California. No? You clearly left the inference that I wanted to get on here and get out of here, and then through subterfuge wanted to spend the rest of the time here. The rest of the time, after my initial statement, was not of my doing.

Mr. MILLER of California. I am trying to point out we have not tried to prejudice Members' presentations of the amendment. That was not a characterization of what followed.

Mr. THOMAS of California. Reclaiming my time, if you will check what you said in the CONGRESSIONAL RECORD-

Mr. MILLER of California. I know what I said.

Mr. THOMAS of California. You expected that kind of behavior from this side of the aisle, clearly indicating, when I came to you and asked if I could go first, you said the chairman of the subcommittee had en bloc amendments. I said if he shows up at the beginning of the process, certainly, let him go first. I would like to try to be accommodated. He did not make it here.

Mr. MILLER of California. You were accommodated.

Mr. THOMAS of California. He did not make it here. I was accommodated. I used my time, and then the chairman goes ahead, and this is typical of the way in which you turn things. The chairman goes ahead and then, in inference, accuses me of sandbagging the operation.

And the only way I could have not had this extended was to cut off Members who, under the rules of the House, have every right to carry on debate under the 5-minute rule. That is all I

want to point out.

Mr. MILLER of California. You have really lost the sun in this debate. You have absolutely lost the sun; if that is your characterization, then your vision

is badly distorted.

Mr. THOMAS of California. I have the time. I thought he said he wanted to make sure the rules were honored, and here clearly he violates the rules that he wants to use to stop us. That is an example of the kind of duplicity that goes on around here. You cannot have it both ways. Either you want this side to honor the rules, then your side has to honor the rules. You use that as an argument to silence the gentleman from California [Mr. DREIER] and then you go ahead after I said I reclaim my time yet you continue talking, because you believe you have the right not to have to follow the rules, and I resent the kind of double standard that you use on the floor all the time.

All I wanted to do was point out that a simple amendment offered timely to the author of the bill was not considered. I offered an amendment which solved the problem.

### □ 1120

I offered an amendment which solved the problem. We went through six alliterations of a change. And somebody who was not as stubborn as I was would have given up. What we finally did at the 11th hour was beat you back to a minimally acceptable language because frankly if you did not want to go to the one-square mile question of an amendment, I was willing to do that and you knew it and so I got the language that was minimally acceptable. And that is what has been done on every square mile in this desert bill. Your behavior on the floor clearly indicates, and the amendment process here clearly indicates, what we have had to go through and, frankly, this gentleman from California resents it.

Mr. VENTO. Mr. Chairman, I rise in support of the amendment to the amendment and move to strike the last

word.

Mr. Chairman, the issue before us in terms of the one-square mile road is of some concern. The basis for some of the negotiations, I might say, are directly related to the military withdrawal of China Lake which has been a long-time military reservation. The issue in the negotiations went on eliminated from perpetuity to a 15-year time period exactly matches those of what we are advocating as the House position in terms of the Engle pact and the withdrawals we have to renew every 15 years. That is the basis of the compromise.

Furthermore, this, of course, is a speculative project. I know some of my colleagues are convinced of the spaceage technology and so forth, think that this is and they are absolutely convinced that this is going to become a reality. I do not know as much about it as some of the Members apparently who are present who obviously were trying to work in a fashion that will leave a window of opportunity so that if this goes forward the technology could be developed on such public land

area.

I might further say that one square mile area, through a wilderness area, especially a road with the attendant type of activities that go on on roads is has a fairly significant impact on a much broader area than just the one-mile square area. As the gentleman from California [Mr. Thomas] well knows, who has worked on wilderness with this gentleman before, and on other land use questions, roads have a significant impact in terms of the delivery and access to individuals.

So the question about this really impacts a whole wilderness area, an area that, of course, is in a natural state now. Many of us know, and I know many of the Members on the other side, too, share the view that these wildernesses are not wasteland, that they are not lands that are worthless but are sensitive and should receive our care. So the concern and care with which we approach this-this gentleman was not aware of the gentleman's amendment about which he said he sent a letter. I saw the letter-and he is correct-to Mr. LEHMAN. But we were not contacted and it was not offered. So I was not aware until it was printed in the RECORD. So I instructed staff, along with Chairman MILLER's instruction to work on the issue.

Mr. Chairman, I yield to my friend, the gentleman from California [Mr.

THOMAS].

Mr. THOMAS of California. I thank the gentleman for yielding. Perhaps the gentleman was not here when I pointed out that the 1-square mile that was suggested for deletion was directly adjacent to a corridor that abuts the Naval Weapons Center which is non-wilderness and that a significant finger to carve out a mine, is adjacent to the other side of the 1-square mile.

So the comments about that I think, need to be looked at in light of the map. Finally, the gentleman said 15 years in the amendment is the appropriate number because of other things that you have done. If that is the case, why was not the 15 years offered originally? Why did your staff come back

with a 5-year window?

Mr. VENTO. Reclaiming my time, I think the concern was to eliminate, if there is so much certainty with regard to this, why was not 5 years enough? In other words, once the execution of this was to taken place, the window that is open here, once the execution takes place then the road would, of course, be used, or I assume this site would be used in perpetuity. So that is the basis of the decision. We thought the project was-the concern is how imminent is the project? Of course, that is the degree of confidence that the gentleman apparently did not have with 5 years, and it is 15 years now in the compromise. But the 15 years obviously is the China Lake situation, so there is some symmetry here.

Mr. THOMAS of California. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman.

Mr. THOMAS of California. I thank the gentleman for yielding.

The original offer was 5 years. Mr. VENTO. I understand that.

Mr. THOMAS of California. Then the counter was 15. But the 15 years then was accompanied by language which made it an absolute necessity or it would not be approved. So it was not just the 15-year addition. It was addi-

tional language which limited the options and then there was a discussion over what is necessary. We got it too desirable. You then came with another sentence which made it impossible for the phrase desirable to work.

So the gentleman's characterization that we simply came back with 15 years is not borne out by all the facts as between the staffs. I thank the gen-

tleman for yielding.

Mr. VENTO. The gentleman is wel-

come to the time.

The point with regard to the 15 years I did not characterize with the other language, but I do not agree with the gentleman's interpretation of the argument over "necessary" and or "desirable" in terms of what the impact would have been. The concern, of course, is that we wanted to go forward. I am supporting the chairman's amendment to the amendment of the gentleman from California [Mr. THOM-AS] and would just suggest that this is a workable, a reasonable alternative in terms of addressing this particular issue. The other ancillary suggestions. of course, are something that came up late, was not offered in committee and, therefore, we are trying to work it out here on the floor today and I hope that that would be accomplished.

I might say too the gentleman from California has repeatedly stated that the gentleman from Minnesota was not here when he conducted his debate. This gentleman has been here throughout the debate. The gentleman from Minnesota has been here throughout

the debate.

The CHAIRMAN. The time of the gentleman from Minnesota has expired.

(On request of Mr. LEWIS of California and by unanimous consent, Mr. VENTO was allowed to proceed for 2 additional minutes.)

Mr. VENTO. I thank the gentleman

for securing this time for me.

Mr. Chairman, this gentleman from Minnesota has been here throughout the debate on the matter, although I did arrive after the amendment was read and entered into the RECORD. I did hear the entire explanation of the gentleman from California [Mr. THOMAS].

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman from California [Mr. LEWIS].

Mr. LEWIS of California. I thank the

gentleman for yielding.

Mr. Chairman, I must say the point the gentleman is making is an important point. This is precisely the point that caused these Members who represent the desert to object so strenuously to the fact that the chairman of the full committee, the night before the full committee markup brought in a substitute that was his substitute without benefit of these Members seeing it beforehand. Rather than having the subcommittee deal with complex details like this, he chose to arbitrarily deal with it in the full committee.

I would submit the least that could have happened with 14 new Members on your committee, that you could have had a subcommittee hearing on this process during this session of the Congress.

Mr. VENTO. Reclaiming my time, the subcommittee, as the gentleman knows—and he testified before the subcommittee—did have a hearing on the California desert bill.

Mr. LEWIS of California. Not on the substitute.

Mr. VENTO. Reclaiming my time, if the gentleman would restrain, I would be happy to yield as time permits.

The point is that the procedure that was followed here is the usual procedure in the committee. Although there is no requirement to submit amendments of substitutes that are substantive, are very significant changes, as the gentleman is aware, there is a practice of trying to submit those to the minority and to the majority Members the day before, as early as possible. Obviously, with a complex bill that is sometimes late. But there is no requirement.

Indeed, of course, many of the amendments being offered today, are on the day of the markup, were not submitted.

If the gentleman will withhold, I will yield as time permits. I would ask for additional time myself if necessary. But the point is there is nothing unusual about this process. It is difficult for Members, I realize it is difficult to keep up with all the issues that we have before us, especially if the Member is not on the committee. But this process is the usual process, it is an open process and it is a difficult process.

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has expired.

(By unanimous consent, Mr. VENTO was allowed to proceed for 2 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman from California.

Mr. LEWIS of California. I thank the

gentleman for yielding.

I must say that you are clearly making my very point about the way the committee does operate. It is suggested that the committee often operates in this fashion, submitting substitutes at the last minute. This is a very complex subject, it involves the districts of four Members of this House. An entire substitute at the full committee the night before, on complex issues like this, surely that might have been better handled at the subcommittee level.

Mr. VENTO. Reclaiming my time, I might say that the Natural Resources Committee is one of the most productive committees and produces—works on a lot of different proposals that are complex. The types of changes included

in this substitute, I might add, were very much a mirror of what had been introduced by Congressman Lehman in the initial bill, and were provisions that had been included in the Senatepassed measure. I do not believe that there were very many issues that were not dealt with by Members.

#### □ 1130

Now I understand for Members to go home and read a couple hundred pages of material at night is difficult. I must say that, if I want to play the role that I have to play, it is not uncommon occurrence for me, or for other Members around here, to do that. I say, "If you want to be a participant in this type of process, this is the sort of assignment that we get on a regular basis day in and day out."

So, I would just say, "Furthermore, this bill came up the next day, the substitute, all with unanimous consent."

Now I am not saying that our Memwith the cirbers were happy cumstances, that they had this load of work and this particular prospect facing them. I am just suggesting to my colleagues that this is a process in terms of that we have to deal with, and clearly, in writing this, these subjects have been dealt with by the committee for the last 7 or 8 years. Here on the committee table before us is a whole record of hearings, of issues, almost all-I do not know of any that had been entirely new. There may be different policy initiatives and compromises in here, but all of which, I might say, also went in the direction of the gentleman from California [Mr. LEWIS] in terms of some of the suggestions.

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman from California.

Mr. LEWIS of California. Mr. Chairman, I have one very brief question.

In this committee that operates in such a democratic fashion (small d; big D perhaps) just how frequently has there been a discharge of a measure of this significance in the full committee without a subcommittee markup?

Mr. VENTO. Reclaiming my time, Mr. Chairman, this is not unusual. We have done it for any number of proposals before the committee, the Columbia Gorge, many others, with the concurrence of the subcommittee chairman and the unanimous consent request. This was a unanimous consent. Where any Republican or any Democrat could have objected if he wanted to take on that particular responsibility.

Mr. LEWIS of California. And I presume the gentleman understands that none of the four Members who represent the desert serve on the committee.

Mr. VENTO. I am aware of that, and I think it is regrettable. I wish the gentlemen had taken the time and would have the opportunity to do so, but ad-

mittedly I think there are many Members who are friends of the gentleman that do serve on the committee and are associates, and I think, as the gentleman even talks to the Members, and that is big D on this side, but they would have responded. Maybe not in agreement, but I think in fairness.

Mr. HANSEN. Mr. Chairman, I rise in support of the amendment offered by the gentleman from California [Mr. MILLER] to the amendment offered by the gentleman from California [Mr. THOMAS]. The minority accepts this. We think it is a good amendment. It adds perfection to the bill.

Mr. Chairman, I yield to the gentleman from Missouri [Mr. EMERSON].

Mr. EMERSON. Mr. Chairman, I thank the gentleman from Utah [Mr. HANSEN], the distinguished ranking member of the subcommittee, for yielding this time to me.

Mr. Chairman, I rise in a generic sense and not with specific reference to this bill. The gentleman from Minnesota [Mr. VENTO] said that there is nothing unusual about this process, and that is true. There is nothing unusual about this process except that the whole process is unusual in that there is very little comity extended to the Members whose districts are affected if their point of view happens to be different from that of the elitist majority. I know; I used to be a member of the subcommittee. I have cooperated with the gentleman from Minnesota, and I have opposed the gentleman from Minnesota.

However, Mr. Chairman, the fact of the matter is this House could not and would not pass an omnibus national wilderness bill because, if we had such a bill, every Member of the House would be affected in the manner that the four gentleman from southern California are talking about. Everyone would have problems of this sort to be resolved, and consequently everyone would vote against it because they would not be accommodated in their representative capacity.

The way we go about passing wilderness legislation in this body is generally district by district, and it is easy for everybody to gang up on one individual Member; in this case, four individual Members, because it does not affects us. It only affects them

I know. I had a wilderness bill, it only affected my district, the Irish wilderness bill. I know the gentleman will remember it back in 1983. The language of the law, as I recall, the enabling act of 1964, says that wilderness must be pristine, untrammeled by man, no manmade structures. Well, we made wilderness out of this area in my district that once had been totally denuded, completely logged. A great forest has arisen there again because of good multiuse management by the Forest Service, and at this point they

wanted to make a wilderness out of it. We had manmade ponds in this wilderness area that had been built to collect water to be used by the steam engines to haul the logs out. There were barbed wire fences all over the place and fallen-down farm buildings, but still it was designed a wilderness because it happened to be the next best place in Missouri, which produces 94 percent of all of the lead produced in the United States, to find lead. It happened to be the next best place in the country to look for lead and zinc. I realize how unpopular lead and zinc is in this body, but I want to tell my colleagues it provides a lot of jobs in Missouri, and it is worth about \$2 billion to our economy. But the elitist interests wanted to shut down this industry and succeeded pretty well. We have got more mines closing every day.

So, Mr. Chairman, I want to say that my sense of empathy and comity for the gentlemen from southern California has been greatly aroused as I listened to this debate. I really believe it would be the better practice of the House to listen in the early instance, the first instance, to concerns of Members who represent the district in which the wilderness is proposed to be located. There are some very serious representational rights involved here that I believe should have the opportunity to come to the top and to be heard, and I do not believe that our

process allows for that.

I understand where the gentleman from California, the chairman of the committee, and the gentleman from Minnesota, the chairman of the subcommittee, are coming from. Their point of view happens to be different from those of us on the other side of these issues. So, I raise the point I do because I think it is instructive for the whole House. I say to my colleagues, "Remember that what is happening here, should the Thomas amendment fail, is something that could happen to any single one of you if they want to put a wilderness in your district. Local interests need to be accommodated."

Mr. HANSEN. Mr. Chairman, I yield to the gentleman from California [Mr. HINTER]

Mr. HUNTER. Mr. Chairman, I thank the gentleman from Utah [Mr. HANSEN] for having yielded this time to me. Let me just follow up briefly with the general defect and flaw of this plan.

The CHAIRMAN. The time of the gentleman from Utah [Mr. HANSEN] has expired

(On request of Mr. Hunter and by unanimous consent, Mr. Hansen was allowed to proceed for 2 additional minutes.)

Mr. HANSEN. I yield to the gentleman from California [Mr. HUNTER].

Mr. HUNTER. Mr. Chairman, as my colleagues know, we have a problem in California right now, and the problem is that the people who live in California

nia and the businesses that operate in California, and even the Government presence, the Federal Government presence in California, senses that we represent absolutism and extremism with respect to the heavy hand of Government suppressing any attempt to accommodate either people, or business, or even in some cases national security interests, and because of that the U-Haul trailers are heading in a one-way stream out of California, and it saddens me that we have this situation where there is never bipartisanship, there is never cooperation.

We have 7,000,000 acres that are being proposed in wilderness, and yet the gentleman from California [Mr. THOM-AS] in whose district this 640 acres, roughly one ten-thousandth of the land proposed for wilderness, is not accommodated when he makes a very compelling argument, and I just want to recount for my colleagues, who also have lots of good blue-collar constituents who work in the aerospace industry, and the high-technology industry, and many of these businesses that are leaving California, the fact that we would never see this, perhaps, in other States: in Texas for example.

Mr. Chairman, I have some relatives here from Texas today watching these proceedings, and their Democrats would accommodate the Republicans. and they would sit down with the people whose districts were being affected, and I just want to recount for my friends on the other side, because I think it is an important California problem because our people have to eat, they have to put food on the table, they have to send their kids to college, the words of one of our aerospace leaders who made a statement last year: "I will never build another plane in California because of the heavy hand of government."

Mr. Chairman, we are seeing this manifestation of this heavy hand of government in the treatment of the gentleman from California [Mr. THOMAS] and his district.

### □ 1140

There is a lot of difference here. I wish we had a relief map here which is 3-dimensional where we could see the extreme difficulty of trying to build this one access road to get to this very important site that the gentleman from California [Mr. Thomas] has described to us in this debate. There will be a lot of extra expense, and the committee could have accommodated the gentleman from California [Mr. LEWIS], and they did not. I think that was a tragedy.

Mr. CUNNINGHAM. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in strong opposition to H.R. 518, the so-called California Desert Protection Act.

The proponents of this bill claim to represent the people of California when in fact Californians affected by it support a bill that has over 15 years of study behind it, and that is the bill of the gentleman from California [Mr. Lewis]. The gentleman from California [Mr. Lewis] and I urge my colleagues to support that bill.

Under the substitute, 2.1 million acres of wilderness would be protected as a result of the studies that include on-the-ground inventories, many public meetings, and the completion of environmental impact statements and mineral reports on such areas recommended for wilderness. Yet the proponents of this bill neglect to tell us about that.

In contrast, H.R. 518 is nothing more than blatant special interest legislation that will negatively impact millions of Californians. Only these few environmental groups support H.R. 518.

The economic impact of H.R. 518 is of great concern to me. The bill comes at a time when our State is in a deep recession. The Bureau of Land Management estimates that management costs for just the South Algodones for law enforcement, equipment, materials, and maintenance in the first year would be \$1.2 million. Thereafter annual costs would be \$604,000 just for the South Algodones, which is a very small portion of the millions of acres involved.

Mr. VENTO. Mr. Chairman, will the gentleman yield?

Mr. CUNNINGHAM. I will yield at

the end of my statement.

Mr. VENTO. What I have to offer is related to the statement the gentleman just made.

Mr. CUNNINGHAM. I will yield if I have the time, and I will be happy to do that in just a moment.

But for just the South Algodones, if we have to appropriate additional funding, that is no problem for this body because we do spend money that we do not have, but I guarantee that the check will bounce.

The Bureau of Land Management and the Department of the Interior have identified \$6 billion in costs. This is the Department of the Interior, not a Republican group. It is the Interior Department itself.

Moreover, with the existing National Park boundaries, there are private lands totaling 336 areas that have long been authorized for acquisition, but we could not afford to buy the land. If we pass this bill, we still cannot afford to buy it, but the Federal Government is going to have to come up with new appropriations to buy these lands. That is no problem for this body which loves to spend money.

Mr. Chairman, I now yield to my friend, the gentleman from Minnesota.

Mr. VENTO. Mr. Chairman, I thank my friend for yielding.

I would just point out that on the South Algodones, the land the gentleman referred to is deleted by an amendment for wilderness in committee, and, therefore, it is not designated

as wilderness in this bill.

Mr. CUNNINGHAM. Mr. Chairman, I thank, the gentleman. As a matter of fact, we have hundreds and thousands really of people all over this community who are affected by this.

Mr. VENTO. May we now, with that information, convince the gentleman

to support this bill?

Mr. CUNNINGHAM. As I said, that is just one small portion of the total, I would point out to the chairman of the subcommittee.

There are further fiscal hardships on Glacier National Yellowstone and Parks. These parks need adjustment. How can we add 30 million new acres when we are having trouble managing the 80 million we already have?

From a local standpoint, with the unemployment in Imperial County over 22 percent, this legislation would certainly aggravate a serious economic situation. Historically, the desert of California has afforded many of us uses-wildlife habitat, military training, mining, ranching, and farming. And I want to say also that I ride three-wheelers, and I appreciate the gentleman restricting the South Algodones from this bill.

Recreational use in the desert has provided a way of life, as my friend, the gentleman for California [Mr. HUNTER]. said, for the blue-collar worker who cannot afford to go on rich hunts. Let us not lock out our people. Let us not

lock people out of the desert. Let us support the bill of the gentleman from California [Mr. LEWIS] that provides for the recreational purposes and for all of the needs we are looking for in the future.

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. CUNNINGHAM. I yield to the gentleman from California.

Mr. LEWIS of California, Mr. Chairman, I thank the gentleman for yield-

The gentleman mentioned the substitute we will be considering later, and I think it is important that the public as well as the Members understand that the four Members from the desert, who represent the desert, are not opposed to wilderness and they do

support our Park System.

Our substitute, which is the item the gentleman mentioned, would still create the largest wilderness legislation in the lower 48 States separate from Alaska by designating 62 areas covering 2.3 million acres. My legislation would also increase the size of Death Valley National Monument an the Joshua Tree National Monument by transferring 108,00 acres from the BLM to the Park Service for Death Valley and 4,800 acres from BLM in the Joshua Tree. These are areas I represent.

The public should know that currently there is a backlog of 22,000 acres that have been authorized for wilderness that have not been acquired. The Santa Monica Mountains alone would cost some \$500 million. It is very apparent the public in California is concerned about these kinds of expenditures and they are not ready to produce the money. We just had the defeat of a major parks bill that was on the ballot in California. Indeed that proposition that would create funding for parks was defeated in the very district of the chairman of this committee who is proposing that we add millions and millions of unneeded parkland to the park system.

Mr. Chairman, I appreciate my colleague's yielding.

The CHAIRMAN. The question is on the amendment offered by the gentleman from California [Mr. MILLER] to the amendment offered by the gentleman from California [Mr. THOMAS].

The amendment to the amendment

was agreed to.

The CHAIRMAN. The question is on the amendment offered by the gen-tleman from California [Mr. THOMAS], as amended.

The question was taken; and the Chairman announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. LEWIS of California, Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were-ayes 396, noes 1, not voting 42, as follows:

### [Roll No. 229] AYES-396

Brown (OH) Abercrombie Derrick Ackerman Bryant Deutsch Allard Bunning Diaz-Balart Andrews (ME) Dickey Burton Andrews (NJ) Dingell Buyer Andrews (TX) Byrne Dixon Applegate Callahan Dooley Doolittle Archer Calvert Camp Armey Dornan Bacchus (FL) Canady Dreier Cantwell Duncan Bachus (AL) Baesler Cardin Dunn Baker (CA) Carr Durbin Castle Edwards (CA) Baker (LA) Barca Chapman Edwards (TX) Ehlers Clayton Barcia Barlow Clement Emerson Barrett (NE) Clinger Engel Clyburn Barrett (WI) English Bartlett Coble Eshoo Coleman Bateman Evans Becerra Collins (GA) Everett Beilenson Collins (IL) Ewing Bentley Fawell Bereuter Condit Berman Conyers Fazio Bilbray Coppersmith Fields (LA) Fields (TX) Bilirakis Costello Bishop Coyne Filner Fingerhut Bliley Cramer Crane Blute Fish Ford (MI) Boehlert Crapo Cunningham Ford (TN) Boehner Bonilla Danner Fowler Frank (MA) Bonior Darden de la Garza Borski Franks (CT) Boucher de Lugo (VI) Franks (NJ) Brewster Deal Furse DeFazio Brooks Gallegly Browder DeLauro Gallo DeLay Gekas Gephardt Brown (FL) Dellums

Glickman Goodlatte Gordon Goss Grams Green Greenwood Gunderson Gutierrez Hall (OH) Hall (TX) Hamburg Hamilton Hancock Hansen Harman Haves Hefner Herger Hinchey Hoagland Hobson Hochbrueckner Hoekstra Hoke Holden Horn Houghton Hoyer Huffington Hughes Hutchinson Hutto Hyde Inglis Inhofe Inslee Istook Jacobs Jefferson Johnson (CT) Johnson (GA) Johnson (SD) Johnson, E. B. Johnson, Sam. Johnston Kanjorski Kaptur Kasich Kennedy Kennelly Kildee Kim King Kingston Kleczka. Klink Klug Knollenberg Kolbe Kopetski Kreidler Kyl LaFalce Lambert Lancaster Lantos LaRocco Lazio Leach Lehman Levin Levy Lewis (CA) Lewis (FL) Lewis (GA) Lewis (KY) Lightfoot Linder Lipinski

Gibbons

Gillmor

Gilman

Gingrich

Livingston Lloyd Long Lowey Lucas Maloney Mann Manton Manzullo Margolies-Mezvinsky Markey Martinez Matsui Mazzoli McCandless McCloskey McCollum McCrery McDade McDermott McHale McHugh McInnis McKeon McKinney McMillan McNulty Meehan Menendez Meyers Mfume Mica Michel Miller (CA) Miller (FL) Mineta Minge Mink Molinari Mollohan Montgomery Moorhead Moran Morella Murphy Myers Nadler Neal (MA) Neal (NC) Norton (DC) Nussle Oberstar Obey Olver Ortiz Owens Oxlev Pallone Parker Pastor Paxon Pavne (NJ) Payne (VA) Pelosi Penny Peterson (FL) Peterson (MN) Petri Pickett Pickle Pombo Pomeroy Porter Portman Poshard Price (NC) Pryce (OH) Quillen Quinn Rahall Ramstad Ravenel Reed Regula Reynolds Richardson Roberts Roemer

Ros-Lehtinen Rose Rostenkowski Roth Roukema Rowland Roybal-Allard Rush Sabo Sangmeister Santorum Sarpalius Sawyer Saxton Schaefer Schenk Schiff Schroeder Scott Sensenbrenner Serrano Shaw Shays Shepherd Sisisky Skaggs Skeen Slaughter Smith (IA) Smith (MI) Smith (N.I) Smith (OR) Smith (TX) Snowe Spence Spratt Stark Stearns Stenholm Stokes Strickland Studds Stump Stupak Swett Swift Synar Talent Tanner Tauzin Taylor (MS) Taylor (NC) Tejeda Thomas (CA) Thomas (WY) Thompson Thornton Thurman Torkildsen Torres Torricelli Towns Traficant Underwood (GU) Unsoeld Upton Valentine Velazquez Vento Visclosky Volkmer Vucanovich Walker Walsh Waters Watt Waxman Wheat Wilson Wise Wolf Woolsey Wyden Wynn Yates Young (AK) Young (FL) Zeliff Zimmer

NOES-1

Rogers

Gonzalez

### NOT VOTING-42

Ballenger	Grandy	Royce
Barton	Hastert	Sanders
Bevill	Hastings	Schumer
Blackwell	Laughlin	Sharp
Clay	Machtley	Shuster
Collins (MI)	McCurdy	Skelton
Cooper	Meek	Slattery
Cox	Moakley	Solomon
Dicks	Murtha	Sundquist
Faleomavaega	Orton	Tucker
(AS)	Packard	Washington
Flake	Rangel	Weldon
Foglietta	Ridge	Whitten
Frost	Romero-Barcelo	Williams
Geidenson	(PR)	

#### □ 1206

Mr. GRAMS changed his vote from "no" to "aye."

So the amendment, as amended, was agreed to.

The result of the vote was announced as above recorded.

#### PERSONAL EXPLANATION

Mr. HASTERT. Mr. Chairman, on rollcall vote 229, the Thomas of California amendment, as amended, I was unavoidably detained in committee and entered the Chamber as the vote was being announced.

Had I been present, I would have voted "aye."

### AMENDMENTS OFFERED BY MR. VENTO

Mr. VENTO. Mr. Chairman, I have four amendments that were printed in the CONGRESSIONAL RECORD in accordance with the rule, and I ask unanimous consent that they be considered en bloc, considered as read, and printed in the RECORD.

The CHAIRMAN. Is there objection to the request of the gentleman from Minnesota?

There was no objection.

MODIFICATION TO AMENDMENTS OFFERED BY MR. VENTO

Mr. VENTO. Mr. Chairman, I ask unanimous consent that the amendments be modified.

The CHAIRMAN. Is there objection to the request of the gentleman from Minnesota?

There was no objection.

The CHAIRMAN. The Clerk will report the amendments, as modified.

The Clerk read as follows:

Amendments, as modified, offered by Mr. VENTO:

Page 11, line 1, after "a road" insert "and utilities"

Page 16, lines 18 and 19, strike "two hundred forty-nine thousand three hundred and sixty-eight acres" and in lieu thereof insert "two hundred nine thousand six hundred and eight acres'

Page 17, line 4, strike "May 1991" and in lieu thereof insert "July 1993".

Page 32, after line 2 insert a new para-

graph, as follows:

(5) Certain lands which comprise approximately thirty-nine thousand seven hundred and sixty acres, as generally depicted on a map entitled "Kingston Range Potential Future Wilderness," dated May 1994.

Mr. VENTO. Mr. Chairman, the modifications in the amendment, and incidentally, I appreciate the cooperation of the minority members of the Committee on Natural Resources and other

members, the modifications merely correct the page and line references. They have already been discussed with the minority and they had no objections

These amendments respond to a number of concerns raised by the Department of Defense. The first of the en bloc amendments would make clear that the authority for a right-of-way between Fort Irwin and the Twenty-Nine Palms area could also be used for utilities.

### □ 1210

Mr. Chairman, there is already language about a road there, but there was some question from the Department of Defense whether or not utilities could also be placed based on the language in the bill, so we have clarified that in the first en bloc amendment.

The other three en bloc amendments would change the wilderness designation to leave a number of areas immediately adjacent to Fort Irwin in wilderness study status. The effect of this is to defer decisions about the designation of these areas until Congress acts on the proposals for the expansion of Fort Irwin. We expect these proposals will be forthcoming later.

This is the same as the Senate bill. I might add, Mr. Chairman, that the initial wilderness study areas and the designation decisions and so forth were made early in the process over a period of 6 or 7 years, and obviously events have evolved and Fort Irwin is in a plan and they are looking at perhaps seeking further withdrawals and other modifications that would impact if we designated this as wilderness.

That is to say, we have historically not taken wilderness areas and withdrawn them for military purposes. The effect of this is to leave it in wilderness study status where it will be managed as wilderness but leaves the possibility open for any expansions or modifications to withdrawals for Fort Irwin.

Mr. Chairman, these amendments, I think, are noncontroversial.

Mr. HANSEN. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I am happy to yield to colleague, the gentleman from mv Utah.

Mr. HANSEN. Mr. Chairman, I appreciate the gentleman yielding.

Mr. Chairman, the minority has looked at this particular amendment. We support it. I believe it is supported by the DOD, and I remember the Committee on Armed Services supported this, we feel it takes care of the problems that we are having with the military issue on this particular piece of legislation.

Mr. VENTO. Mr. Chairman, I thank the gentleman for his support.

Mr. McCANDLESS. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman from California.

Mr. McCANDLESS. Mr. Chairman, I thank the gentleman for yielding.

Mr. Chairman, I was not able to catch the first part of the gentleman's dialogue relative to this amendment. I would ask to engage in a colloquy.

My specific question is, there has been an expression on the part of the Marine Corps at the Twenty-nine Palms Base to have access to the north for a main rail spur which then they would be able to move on the rails the tanks that are a part of the activity there and the training exercises to the west coast or to some location in a rapid deployment procedure as well as to have a means by which to deploy into the Fort Irwin area and vice versa. It is roughly about a 22-mile corridor.

Have we been able to accommodate this?

Mr. VENTO. Mr. Chairman, I appreciate the gentleman's question.

The first part of the en bloc amendment dealt with utilities as well as a road. That was the first en bloc amendment. The remainder keeps the areas around Fort Irwin in wilderness study status. Based on our discussions with the Department of Defense, the bill and the modified version that we are making here with regards to this will meet any of their concerns at this time. I have a letter which so states. We will later be adding, of course, another title, noncontroversial, I think, with the concurrence of the gentleman from California [Mr. FARR], the gentleman from California [Mr. HUNTER], and myself on the withdrawals.

As far as we know, there has been no additional or new requests made. But if a request is made, these lands around here will be wilderness study so a request can be made and studied at that time. So far we have no such request for the withdrawal of the corridor that the gentleman has pointed out. So far as we know, the bill meets all the concerns and considerations of the Department of Defense at this time.

Mr. McCANDLESS. Do I understand, then, that the language of the bill as it currently exists, in the event that the armed services wish to proceed with what it is that I have discussed earlier, that the language of the bill would accommodate that as it now exists, or would this require an act of Congress to readjust the wilderness boundaries?

Mr. VENTO. Reclaiming my time, we have accommodated the corridor between Twenty-nine Palms and Fort Irwin in this legislation. We have taken other areas and placed them in the wilderness study rather than in the wilderness designation, so if there are further withdrawals, some of those withdrawals would have to come before Congress, being over 5,000 acres under the Engle Act and the bill when we finally conclude it based on the amendments that we have agreed to, that is, by the gentleman from California, Mr. FARR, myself and others, will, in fact, deal with the concerns that the military has raised.

Mr. McCANDLESS. Mr. Chairman, I thank the gentleman.

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has expired.

(By unanimous consent, Mr. VENTO was allowed to proceed for 2 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. VENTO. I yield to the gentleman from California.

Mr. LEWIS of California. Mr. Chairman, I very much appreciate my colleague yielding.

I want to ask a general question, for I am not sure the House understands the reason for our focusing upon items relative to military land available in this region.

This area is the home of the National Training Center for the Army, that territory which General Schwarzkopf described as the most important in terms of the training required for us to be successful in the Middle East. Adjacent to it by about 30 miles as the crow flies is the Twentynine Palms training base. There are plans in the future to coordinate those activities extensively.

Can the gentleman give me some specific indication as to how many acres would be available under this measure just to the east, if there is a need to move to the east, in terms of Fort

Irwin's operation?

Mr. VENTO. The gentleman is aware, of course, there are literally millions of acres of BLM land that is not designated as wilderness or park in the measure that is before us. Immediately in this area, of course, there was a concern in terms of designating wilderness in some area, 100,000 acres. What we are doing in this instance with this amendment is keeping it not as a wilderness designation but as a study area. The concern, as the gentleman from California knows, is that the military, the Army and the Department of Defense, have not requested or asked us for withdrawal or sought a withdrawal of any other land as of this time.

We do not know what the request will be, if there will be a request forth-coming. We are going the extra mile by obviously recognizing that this is in the planning stages at various points, and in this particular instance responding by not designating it, by treating it as wilderness study. Potentially we will have this decision before us when it is sought for withdrawal under the Engle Act as required, over 5,000 acres, and/or we would have it before us at such time as potential consideration of wilderness or nonwilderness.

We are really keeping it in a holding pattern at this time based on the

Vento amendment.

Mr. LEWIS of California. Mr. Chairman, if the gentleman will yield further, I guess the chairman understands

the reason for my question. I am very, very concerned that even the current military who may be operating the facility do not have a full recognition of its long-term potential in terms of the training and retraining that we are going to need.

To the east of Fort Irwin is a sizable piece of territory that, as I understand it, is within the part designation. It was territory where we had the training and retraining of troops that were involved in World War II.

Is there a significant number of acres just to the east of Fort Irwin that would be available for expansion under this provision?

Mr. VENTO. Reclaiming my time,

Mr. LEWIS of California. Could the gentleman give me an indication of the number of those acres?

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has again expired.

(By unanimous consent, Mr. VENTO was allowed to proceed for 1 additional minute.)

Mr. VENTO. I would suggest to the gentleman, I do not have the exact acreage number before me, but it is more than 170,000 acres. We responded to the Defense Department's requests concerning lands available for wilderness by leaving these areas in wilderness study area or undesignated lands and it is adequate to what the request is of the Department of Defense as to the amount.

Mr. LEWIS of California. Mr. Chairman, I have one additional question for the gentleman.

Mr. VENTO. I yield to the gentleman for one additional question.

Mr. LEWIS of California. It is apparent to the membership that this vast area has huge potential in terms of activity that involves flight and overflight, very important to the military. This is territory where the stealth airplanes fly, for example.

What kinds of provisions does the gentleman have in this bill limiting overflight in terms of military activity?

### □ 1220

Mr. VENTO. Reclaiming my time, there are no provisions in the current bill. The plan is with regards to adding another title that deals with the military withdrawal, which would, of course, provide for continual operation and ensure a compatibility with the designations made in the bill.

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has again expired.

(By unanimous consent, Mr. VENTO was allowed to proceed for 1 additional minute.)

Mr. VENTO. Mr. Chairman, this particular language and these designations would not restrict the military flights. I would point out to the gen-

tleman though that the gentleman from Minnesota and others have introduced legislation dealing with the overflights issue.

As a matter of fact, it is a very significant outstanding issue, and I know that the chairman, the gentleman from Oklahoma [Mr. McCurdy], of the Armed Services subcommittee, is interested in it, was planning a hearing next week, but had to postpone it. But the subcommittee on Natural Resources, Parks, Forests, and Public Lands, will have a hearing next Friday. So there is a continuing focus on the overflights issue over public lands with regards to all sorts of aircraft in BLM and Forest Service lands.

Mr. LEWIS of California. I appreciate the chairman's response. If I could just comment further. This is important for the membership to understand.

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has again expired.

(At the request of Mr. Lewis of California and by unanimous consent, Mr. Vento was allowed to proceed for 1 additional minute.)

Mr. VENTO. I am happy to yield to

the gentleman from California.

Mr. LEWIS of California. It is very important the membership understand. but especially the membership of the Committee on Armed Services and the appropriate Appropriations committees, there is little doubt that there is serious potential impact to our ability to prepare for the national defense in this bill. It is my view this bill should have been designed in a fashion to deal with those questions straightforward, that is, in the bill, so it would have gone to the Committee on Armed Services. There is no question it was designed to bypass that committee in terms of this debate. It is very important that the membership know that we need to look at this very carefully.

Mr. VENTO. Reclaiming my time, we have worked very closely with them. We have passed separate bills on these withdrawals. We have passed separate bills in the previous instance and worked with the committee. We have received a letter of correspondence which I will place at this point in the RECORD from the chairman, the gentleman from California [Mr. DELLUMS]. There has been an absolute close working relationship here.

The prerogatives and the powers and the needs of the military, the Department of Defense, are dealt with, will be dealt with in this bill in a way that is noncontroversial and completely supportive of the U.S. military capability

and training.

House of Representatives, Washington, DC, May 17, 1994.

Hon. GEORGE MILLER,

Chairman, Committee on Natural Resources, House of Representatives, Washington, DC. DEAR MR. CHAIRMAN: I have reviewed Mr. Vento's proposed amendment to H.R. 518, the California Desert Protection Act. This amendment addresses all of the matters that are the subject of H.R. 880, a bill which was jointly referred to the Committees on Armed Services and Natural Resources. Although Mr. Vento's amendment does involve matters within the legislative jurisdiction of this committee, the Armed Services committee will interpose no objection to Mr. Vento's amendment if it is offered on the House floor, assuming that you will not object to a perfecting amendment that Mr. Farr will offer regarding military overflights.

Thank you for your cooperation on this matter, and if I may be of further assistance to you, please do not hesitate to contact me.

Sincerely.

RONALD V. DELLUMS, Chairman.

The CHAIRMAN. The time of the gentleman from Minnesota [Mr. VENTO] has again expired.

(At the request of Mr. McCandless and by unanimous consent, Mr. Vento was allowed to proceed for 1 additional minute.)

Mr. McCANDLESS. Mr. Chairman,

will the gentleman yield?

Mr. VENTO. I am happy to yield to the gentleman from California.

Mr. McCANDLESS. Mr. Chairman, I appreciate the gentleman yielding.

I do not want to belabor the issue, but we talked about the posture of the

Defense Department.

Although this is not directly in my territory, it is aligned to my territory, meaning my constituency, and the problem we have here over the last couple of years in discussing this corridor is that those in the defense family at the management levels in the area have said in so many words, "We need to incorporate something like this into the plan that you fellows are discussing at the Congress," but because of what one fellow described, and this is nothing to do with the gentleman in question, but because of the buzz saw complexity of the way that discussion is taking place and has taken place over the years, "I cannot necessarily get some of my superiors to get involved because of the complexity of what has taken place in the way of a desert plan."

I thank the gentleman for yielding, and that is the explanation that I got from the Defense Department not get-

ting involved.

The CHAIRMAN. The question is on the amendments, as modified, offered by the gentleman from Minnesota [Mr. VENTO].

The amendments, as modified, were agreed to.

AMENDMENT OFFERED BY MR. HUNTER

Mr. HUNTER. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. HUNTER: Page 34, after line 25, insert the following:

LAW ENFORCEMENT ACCESS

SEC. 112. Nothing in this Act, including the wilderness designations made by this Act, may be construed to preclude Federal, State, and local law enforcement agencies from conducting law enforcement and border oper-

ations as permitted before the enactment of this Act, including the use of motor vehicles and aircraft, on any lands designated as wilderness by this Act.

Mr. HUNTER. Mr. Chairman, my colleagues, we have a complication with respect to the border that is manifest in the Desert Protection Act.

Let me tell you what it is: A number of the smugglers' routes that cocaine smugglers, marijuana smugglers, and alien smugglers use to come into California across the international boarder abut and are adjacent to these proposed desert wilderness areas that come right down to and touch the international border.

As the bill was being developed, we solicited comments from the Border Patrol agencies, and let me tell you what they said to us. They said we have to maintain vehicularized access and aircraft access to these smugglers' routes, even though they now will overlay wilderness areas, because we regularly go in with four-wheel-drives. off-road vehicles, aircraft, to not only pursue smugglers that are going through the wilderness areas, coming back up into the United States, but also "to check our sensors which, out in the boondocks, out in the country, are necessary. These are sensors that allow us to know when large numbers of people, either illegal aliens or narcotics smugglers, are moving north." so it is very, very important that we maintain the right for Federal, State, and local law enforcement officials to pursue smugglers of illegal aliens and narcotics, even though they are coming across now into what will be called wilderness areas which heretofore were not wilderness areas.

Let me just tell you what has happened with respect to the narcotics smuggling industry immediately to the south of San Diego, CA. We have built a steel fence, and the gentleman from San Diego, the gentleman from California [Mr. CUNNINGHAM], has been a partner in building this fence. We have built a steel fence now that covers 14 miles from the Pacific Ocean to the coastal hills. That steel fence has stopped all the drivethrough drug traffic. We had some 300 drug trucks a month that were coming through roaring across the international border with cocaine, going up and hitting the major freeway arteries at highway 5 and 805, going north to Los Angeles, going north to Sacramento, going to Portland, OR, going to every major city in this country, with a cargo that kills our children: cocaine.

Now we have built this steel fence made out of Desert Storm landing mat that is now 15 miles long, and the smugglers initially were interdicted in massive numbers. We increased cocaine interdiction by 1,000 percent when we built the fence, because there were still a few gaps in the fence, and we were able to concentrate our Boarder Patrol

and drug enforcement agents at this fence. We were able to catch 10 times as smugglers the year after we built the fence than we had the year before.

However, the smugglers got smart. They moved out into the desert area to flank the fence. Because of that, in Imperial County where these proposed desert areas lay, the narcotics interdiction went from about \$113 million worth of narcotics 2 years ago to almost \$600 million worth of narcotics last year. That means they have gone up fourfold because the smugglers are now exploiting the desert area.

Now, I have on this map some of the smuggling routes that they are using right now to bring cocaine to our children. One of these smuggling routes that we got from the Border Patrol goes right through the Jacumba Wilderness Area. Another one comes straight up the Imperial Valley and comes up into the Chuckwalla Wilderness Area. Another one comes up right along the Colorado River Valley right into the Pacacho Peak Wilderness Area, the Indian Pass and Julian Wash proposed wilderness areas. Now, I want to read to you just for a second the statement from Manuel Cazares, Deputy Chief Patrol Agent in Imperial Valley with respect to the desperate need to maintain vehiclularized access by law enforcement officials.

He said that for a successful interdic-

tion program:

We must have total and unlimited access to these areas. We have gone on record stating that we will assist any law enforcement agency in enforcing whatever restrictions are finally arrived at in these areas. Since 1985, there have been 31 deaths in these desert areas. Our officers have rescued 81 people that would have died had our officers not rescued them when they did.

### □ 1230

These people were already dehydrated and in bad shape. So in many cases you have illegal aliens coming across the border, getting dehydrated in the desert and it is only because our border patrol is able to come in and save them, either by coming in with helicopters and landing and giving them emergency service before the mobile units or the 4-wheel-drives arrive, and by working the area and finding them they were able to save 31 a year. In addition, though, about 31 a year die in the desert.

So we are going to have a lot of bodies out in this desert if we do not allow the Border Patrol to have continued access.

The CHAIRMAN. The time of the gentleman from California [Mr. HUNTER] has expired.

(By unanimous consent, Mr. HUNTER was allowed to proceed for 3 additional minutes.)

Mr. HUNTER. Agent Carreras says further,

We are in the Jacumba and also Fish Creek areas almost daily with either 4x4 vehicles or

aircraft. The purpose being to detect the illegal entry of aliens and drug smugglers. We do this by looking for tracks of both people and vehicles and by utilizing electronic detection devices, which have to be checked and serviced on a regular basis.

My friends, it is desperately important that we not, in putting this desert bill together, which is well intentioned. that we do not open up drug havens, safe havens for drug smugglers, because they are very flexible. They will exploit any safe alley created by this act. Unless we maintain the status quo, which is vehicular access, we are going to see people dying in the desert, we are going to have massive doses of narcotics come across this line that destroy our American children.

I would be happy to yield first to my from San Diego, Mr. colleague CUNNINGHAM, and second to my colleague from California, Mr. McCAND-LESS, who has been very concerned

about this matter.

Mr. CUNNINGHAM. I thank the gen-

tleman for yielding.

Mr. Chairman, it is important in pointing out as in Florida when the antidrug efforts put a lot of pressure on the dealers, they moved. With the 300 drug trucks coming through just the San Diego area, we are putting pressure, the gentlemen from California and myself and several others, we supported 6,000 border patrol in the crime bill and we got 600 border patrol last year working with Janet Reno. That will help.

What we are going to do is see them move away from the population areas to the desert. There has also been news in the San Diego press about illegal attempts, because we are shutting them off at those drug corridors and they are attempting to come through the desert. That flow will increase if we do not allow access to the border patrol

and law enforcement agents.

The second thing is that aircraft will make low-level flights there if there is no one there protecting it. This is why it is important, and I ask my colleagues to support this amendment.

Mr. HUNTER, I vield to the gen-

tleman from Minnesota.

Mr. VENTO. I thank the gentleman

for yielding.

Mr. Chairman, generally I think that first of all wilderness permits emergency and lifesaving and so forth and does permit the use of motorized vehicles in those instances. There is a unique problem here, a dilemma, ap-

parently, in essence.

I just want to ask a question of the sponsor. On page 6 of his amendment his talks about "before the enactment of this act." In other words, he is talking about a date immediately before the enactment of the act. Is that the concern here? In other words, the standard here is what are the activities immediately, the activities that have gone on for 50 years? I think there is some misinterpretation here.

The CHAIRMAN. The time of the gentleman from California [Mr. HUN-TER] has again expired.

(On request of Mr. VENTO and by unanimous consent, Mr. HUNTER was allowed to proceed for 2 additional

minutes.)

Mr. HUNTER, I vield further to the

gentleman from Minnesota.

Mr. VENTO. Mr. Chairman, I believe the gentleman understands my question: The language, "before the enactment of this act," we are talking about the immediacy, the status quo which is taking place now.

Mr. HUNTER. Yes. In other words, we are talking about the fact that in asking law enforcement agents to tell us what they are doing, they have come back and told us that they are in the wilderness areas daily with 4wheel-drive vehicles, and with aircraft, I might add. But that is the status quo. That is what we are referring to, that

Let me just say to my friend that as the drug smugglers flank the efforts being made to stop them in the coastal area and they come into the desert in increasing numbers, with increasing sophistication, we may need more of these thousands of new border patrol agents that Democrats and Republicans agree we need, and perhaps more

vehicles, more 4x4 vehicles.

we continue to have the access.

Mr. VENTO. If the gentleman would yield further, I appreciate his clarification. I understand that nobody wants to create a safe haven here for anymore by virtue of limiting ourselves in terms of the tools that law enforcement officers need to challenge the illegal aliens and, tragically, those who find themselves in a life-threatening situation because of an action of an illegal entry into the country in this area.

So the issue is a tough one, but I just want to be certain as to what the gentleman precisely means. I appreciate the gentleman yielding and thank him

for his clarification.

Mr. HUNTER. I yield to the gentleman from San Diego once again. Mr. CUNNINGHAM. I thank the gen-

tleman for yielding.

One quick point: There is emergency language, emergencies to allow these vehicles to get in, but if you take those border patrol law enforcement agents out of there, you are not going to have as many people in the field to find those people, and deaths would result.

Mr. HUNTER. I yield to the gentleman from California.

Mr. LEHMAN. I thank the gentleman for vielding.

The gentleman's amendment does not set any precedent here. It deals with a unique situation that we have in this desert area. It allows for those activities to continue, at least not be restricted, that are being engaged in today. It makes sure that nothing in the bill will hamper or restrict or hinder law enforcement in that area.

Mr. Chairman, I commend the gentleman for his amendment. I think he has an excellent way of dealing with the problem here.

I point out this is different than the Senate solution, which would restrict the language to just the three wilderness study areas on the border. This would apply to the entire region as

Mr. HUNTER. Yes; I think it is important to read the Border Patrol's answer where they say, "We must have access to all areas because the smugglers would quickly identify which areas are areas in which vehicular access might be restricted." They also find meth labs in this area.

I thank the gentleman for his support and the efforts he has made in putting together this idea that we need to maintain law enforcement capability in the wilderness areas.

I yield to the chairman of the full

committee.

Mr. MILLER of California. I thank the gentleman for yielding. I thank the gentleman for offering the amendment. We have had a chance to review the amendment, and we would accept the amendment.

Mr. HANSEN. Mr. Chairman, will the

gentleman vield?

Mr. HUNTER. I yield to the gentleman from Utah.

Mr. HANSEN. I thank the gentleman

for yielding.

Mr. Chairman, the minority also accepts the amendment and feels it is an excellent amendment as an addition to the bill.

Mr. McCANDLESS. Mr. Chairman, I

move to strike the last word.

Mr. Chairman, there is a little confusion here on the part of the issue, as I see it, and that is why I wish to comment on it.

First and foremost, we have to clarify the separate issue. We are concerned here with existing activities in the desert on the part of narcotics, smugglers, and other types of illegal activities, not the least of which are meth laboratories and a number of other facilities which are stationary but temporary, until they are caught.

Now, if there are meth laboratories established and operating in what is currently a proposed wilderness area, to be made into wilderness under this bill, then without this amendment, law enforcement is hampered by the fact that it cannot move into the wilderness area for enforcement purposes. Therein lies a problem that I have.

The purpose of this amendment is simply to insure that local enforcement agencies will be able to continue their diligent work in these areas. To quote the sheriff of Riverside County, it is "absolutely critical" that they retain unrestricted access to all wilderness areas that are to be created by this bill.

In the desert, it is a well-documented fact that the bad guys are not going to conduct their illegal activities according to the land uses in this bill. Under this bill, Congress will designate 8 million acres of California desert as protected wilderness. How long do you think it will take for drug makers to figure out where to set up their meth labs, or illegal alien smugglers to figure where to hide their human contraband? That certainly is not rocket science. Without regular access by law enforcement, there areas will be congressionally designated "safe havens" for criminal activity.

#### □ 1240

It is, therefore, essential that law enforcement be provided unrestricted access to all wilderness, all wilderness which will be created by this bill, including the use of motorized vehicles. Let me read for my colleagues two quotes from law enforcement agencies which provide some detail as to the nature of criminal activity in just one part of the desert:

The Riverside County Sheriff's department, in conjunction with federal authorities, recently conducted Operation Range Rover. This was a coordinated effort to stem the flow of narcotics through the Riverside County Desert Area. The scope of the project was from the Mexican border, north to Interstate Highway 10, between Blythe and Indio. As a result of this operation, we confirmed intelligence indicating that this area is a major thoroughfare for illegal narcotics, including marijuana, cocaine, and heroin. This path is chosen by smugglers to avoid detection by law enforcement authorities. There is also the problem of illegal immigration through the area.—Cois Byrd, Sheriff.

I would point out that two of the wilderness areas to be designated in Riverside County, the Orocopias and the Chuckwallas, are part of the area in which we are now discovering criminal activity taking place, and would be convenient passages north from the border in Imperial County. Therein lies the reason I am standing here.

I wish to do another quote here:

I can tell you that smugglers of both aliens and narcotics often attempt to circumvent

our traffic check operation located on Highway 111, north of Niland, California. They do this by walking and driving vehicles through the Chocolate Mountains Naval bombing range utilizing existing roads that cut through the Chuckwalla Mountains and eventually intersect with Interstate 10, which carries them into the Los Angeles area and points outward. On July 11, 1993, we seized 899 pounds of cocaine worth \$28 million attempting to traverse this area.—(Johnny Williams, Chief Patrol Agent, U.S. Border Patrol)

These are wide open and rugged areas, interlaced with designated wilderness areas in this bill. To patrol them effectively, we need to maintain a constant enforcement presence. In order to bust heavily armed drug traffickers, our law enforcement people cannot hike into a wilderness area on foot, nor can they charge up on horseback. Regular motorized access is essential to interdiction and enforcement operations in this kind of terrain.

It should be clear by now that these deserts are a major conduit for the narcotic garbage that is polluting the youth of our country. Much of these drugs go on to the big cities, but I can tell my colleagues that far too much of it stays in my district. I have seen the effects of these drugs in what used to be sleepy rural communities, and most of my colleagues can tell similar stories. So, I cannot be convinced that we can get by with less than this amendment. Do not tell me that, "We are serious about stopping the flow of drugs, but we have to tie the hands of the law enforcement personnel who are on the front lines."

The CHAIRMAN. The time of the gentleman from California [Mr. MCCANDLESS] has expired.

(By unanimous consent, Mr. McCand-LESS was allowed to proceed for 2 addi-

tional minutes.)
Mr. McCANDLESS. "Absolutely critical." Those are the words that best define this amendment. Without unrestricted access into wilderness areas, local law enforcement officers can't do their jobs right. The Hunter-McCandless amendment will send two strong messages. The first is one of unqualified support to the men and women in the field on our behalf. The second will signal that it is now open season on those who would commit crimes in the California desert. Help us send this message. Nothing else measures up.

Mr. LEWIS of California. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, first I would like to commend my colleagues, the gentlemen from California, Mr. HUNTER and Mr. McCandless, for their fine work on what I consider to be a very excellent amendment. Each and, I think, every Member of this body has heard from local law enforcement officials about their struggles in the ongoing war against crime and drugs. This amendment cuts right to the heart of their concerns.

As the law is currently interpreted, Mr. Chairman, local, State, and Federal law enforcement agencies are severely hampered in their efforts to prevent the manufacturing of illicit drugs in wilderness areas-not just near the border but throughout the California desert. As if the job of the desert rangers, Border Patrol agents, and county sheriffs is not tough enough already, the bill that relates to the desert, as it was produced by this committee, and actually as it is designed in the other body, the bill ensures that one of the most notorious drug and alien smuggling corridors in the United States remains just the way it has been.

It is very important that the Members recognize that this amendment not only should pass, but it should pass substantially, and we should insist upon this language in the conference. This amendment is different from the

bill as it passed the other body in the sense that all 71 safe havens for these drug producers is affected. The 71 wilderness areas, minus the three along the Mexican border, in the Senate bill is a drug lord's dream in my judgment. I say, "If you can only patrol the area on foot or horseback in much of the desert, then certainly you can't expect the law enforcement will be able to effectively enforce the law as it currently stands."

Keep in mind that this desert terrain

is extremely rugged.

Recently, Mr. Chairman, I had occasion to travel to an area in the boondocks in my own district, to visit a facility of the kind that we are talking about not too long, not too far distant, from Needles, CA. I was taken to what would appear to be an out-in-the-country wilderness home. It turned out to be a 5,000-square-foot home that literally had not been used for family living. I wondered why we were visiting this facility, and we went downstairs, and there was 10,000 square feet of basement, a very, very elaborate electrical and watering system. The place had been designed in little squares, and they grew various stages of marijuana within this facility because it is in the countryside. It was designed perfectly for this kind of drug producer as well as being a smuggler haven.

So, I say to my colleagues, "It's very important that all of these wilderness areas be addressed as this bill goes forward. Instead of our just paying lip service to the hard-working men and women of the Border Patrol and other law enforcement agencies, it's very important that we address directly the se-

rious drug problems."

Mr. Chairman, drug manufacturing, drug smuggling and illegal alien smuggling need a tourniquet. These problems are out of control in the desert.

Those of us who represent the areas are very, very concerned about making sure we do not send a message that just is lip service to law enforcement.

The message that they want us to pass along to our colleagues is to give them the authority to do the job and do it well. They need access to the wilderness areas. This problem does not just affect communities like Barstow, Needles, Twentynine Palms, and Lone Pine. The drugs that are manufactured in these safe havens in wilderness areas are sold in the inner cities. So, Mr. Chairman, it is all of our problem.

Mr. Chairman, I am going to enter into the RECORD the two very specific letters that I have received from sheriffs in my own territory, Dick Williams of San Bernardino County and Allan George of Inyo County, who very strongly feel we need to maintain this kind of language reflected in this amendment throughout the process.

San Bernardino County sheriff, Dick

Williams, says:

\* \* \* The illegal drug trade has used our desert areas as aircraft landing sites and as the location for illegal drug manufacturing laboratories. It could literally take days for our officers to hike into some of these isolated locations where drug laboratories have been found and suspects have been arrested \* \* \*

Inyo County sheriff, Allan George, says:

Our department is asking you to seek an amendment to allow local law enforcement access the areas covered in S. 21 and H.R. 518 by using motorized vehicles to preserve the area, and better serve the citizens which use these lands.

Sheriff George goes on to say:

Without being allowed to access to immediately respond to these calls, we will not be able to provide protection and will limit our duty to carry out the protection of life and property.

#### □ 1250

Whether or not it is the intent of the other body in their legislation, they have severely restricted law enforcement in connection with dealing with safe havens, and it certainly should go through the entire process. I hope the Members of the House will insist that this amendment go through the entire process. It should not be tinkered with in conference.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS] has expired.

(On request of Mr. HUNTER, and by unanimous consent, Mr. LEWIS of California was allowed to proceed for 2 additional minutes.)

Mr. HUNTER. Mr. Chairman, will the gentleman yield?

Mr. LEWIS of California. I yield to the gentleman from California.

Mr. HUNTER. Mr. Chairman, I thank the gentleman for yielding.

Mr. Chairman, I just want to thank the gentleman from California, Mr. Lewis, along with my other colleagues from California, Mr. McCandless, Mr. Cunningham, and Mr. Calvert, who are very concerned about this issue and who cosponsored this amendment. I want to thank the gentleman for all the attention and effort he has given this problem, because so often we move ahead with legislation that seemingly solves one problem and we find out shortly thereafter that we have massive bureaucratic problems in another area.

Let me say that the drug war is one place where we cannot afford to make mistakes. The guys on the other side who are shipping this stuff are very smart, and they will take advantage of any loopholes that can be exploited. The gentleman is absolutely right when he says that wilderness areas, should they be considered to be off limits for motorized vehicles, will instantly be exploited as havens not only for the transport of drugs but, I think, also for manufacturing. We are finding the meth-labs now in wilderness areas.

I want to thank the gentleman for rounding up the experts in his area who know what is happening and getting their comments on record.

Mr. LEWIS of California. Mr. Chairman, I appreciate very much the comments of my colleague, and I will not take any additional time except to say that the public out there that is worried about drugs and manufacturing and the illicit use of territories like this should be aware of the fact that we are not talking about a small territory. My desert alone in San Bernardino County is large enough to hold four eastern States. We have to give law enforcement the kind of tools they need, and I am very concerned that we will end up finally in conference having language like the other body has produced instead of this very fine amend-

Mr. Chairman, I submit for printing with my remarks the following letters from law enforcement officials addressed to me:

MAY 5, 1994.

Hon. JERRY LEWIS, House of Representatives, Washington, DC.

Subject: S. 21 (Desert Protection Act).

Dear Congressman Lewis: Throughout the process of Senate Bill 21 moving from the House of Origin to the House of Representatives, I and my staff have continued to raise the issue of law enforcement access to the areas being designated as wilderness area for the purposes of performing legitimate law enforcement functions.

I have attempted on many occasions to educate other members of the congress about the unique nature of San Bernardino County which contains a large portion of the area to be designated as a wilderness area.

San Bernardino County is the largest county in the continental United States with over 20,000 square miles of land mass. A major portion of that area will be effected by Senate Bill 21. Each year the San Bernardino County Sheriff's Department responds to hundreds of calls for search and rescue of lost hikers, and mine explorers. In a desert environment, time is critical in the mortality rate of the victims.

Over the years, modern motorized equipment (i.e., modified motorcycles, trucks with wenches and helicopters with heatseeking devices) have sped up our response to these emergency situations. This measure, as currently proposed, would prevent the use of this modern equipment in the saving of lives of individuals who find themselves injured or lost in this wilderness area.

An additional concern of ours is that the illegal drug trade has used our desert areas as aircraft landing sites and as the location for illegal drug manufacturing laboratories. It could take literally days for our officers to hike into some of these isolated locations where drug laboratories have been found and suspects arrested. Our experiences have found that many of these drug manufacturers will be heavily armed. The chemicals and solutions they use in the manufacture of narcotics are considered hazardous waste which would make the cleanup almost impossible, by preventing motorized vehicles to enter into the site to remove these dangerous substances from this wilderness area.

I am asking you to seek an amendment to allow an exemption for local law enforcement to enter these areas utilizing motorized vehicles in order to preserve the area for the law abiding public to utilize. It is important to note that currently in several national forests, especially in the Northern California area, drug dealers have taken over large tracts of property to grow illegal crops. The federal government is unable to respond to this problem and must rely on local law enforcement to conduct the investigations and eradication of these illegal crops.

The argument has been put forth that local law enforcement can operate in these areas if they are working in conjunction with federal officers. There is simply not enough federal officers available 24 hours a day, 365 days a year to provide protection to the citizens from both illegal activities and life-threatening emergencies in the area proposed in the desert protection act. Local law enforcement will be receiving the first calls for service and accordingly, should respond appropriately. Without this exemption, we will not be able to provide safety to the public.

We urge you to make our concerns known and for you to request of your colleagues that they not tie our hands in the enforcement of drug trafficking laws by providing a safe zone for drug manufacturers to set up in isolated areas.

I have assigned my legislative liaison, Sgt. Paul Curry to assist you or your staff in resolving these concerns. Please feel free to contact Sgt. Curry at (909) 387-0632.

Sincerely,

DICK WILLIAMS, Sheriff.

COUNTY OF INYO, SHERIFF'S DEPARTMENT, Independence, CA, May 9, 1994.

Congressman Jerry Lewis, House of Representatives,

Washington, DC.

DEAR CONGRESSMAN LEWIS: This letter is to express our concern with Senate Bill 21 and the issue of law enforcement assess to the areas being designated as wilderness for the purpose of performing legitimate law enforcement functions.

Inyo County is one of the largest counties in the Continental United States with over 10,000 square miles. Our primary industry is tourism and our department responds to hundreds of calls for search and rescues of lost hikers and mine explorers.

Our department is dependent on motorized vehicles, 4x4 vehicles, motorcycles, helicopters, and fixed wing aircraft to locate victims where time is of the essence to their

survival in a desert type terrain.

Another concern is the use of our lands in Inyo County for illegal drug activities such as labs and landing sites. We feel that in closing the access to these areas by law enforcement vehicles will open the door for illegal Drug Manufacturers and traffickers to use federal lands for this purpose. It would take hours and in most cases days to access these areas by foot and expose our personnel to risks' of being detected by these normally heavily armed suspects. Also, the chemicals used by drug manufacturers are very hazardous and would limit the clean-up activities if motorized vehicles into remote areas were eliminated.

Our department is asking you to seek an amendment to allow local law enforcement to access the areas covered in Senate Bill 21 by using motorized vehicles in order to preserve the area, and better serve the citizens which use these lands.

This bill will affect a large portion of our country and currently much of our county is BLM, U.S. Forest Service, and Death Valley monument property. Our experience working

Rush

Sabo

Roybal-Allard

Sangmeister

Santorum

Sarpalius

Sawyer

with the Federal Law Enforcement has been a positive one, however they are unable to provide the services 24 hours a day 7 days a week. Our department is usually the first notified and responding agency to any calls for service in these remote area's. Without being allowed access to immediately respond to these calls for service we will not be able to provide protection and will limit our duty to carry out the protection of life and property.

We urge you to make our concerns known and to inform your colleagues of our concerns. This situation will effect each and every citizen visiting the proposed area.

Sincerely,

ALLAN B. GEORGE. Sheriff, WILLIAM R. LUTZE, Undersheriff.

Mr. CALVERT. Mr. Chairman, move to strike the requisite number of words.

Mr. Chairman, as I speak, southern California is being invaded. Invaded by drug dealers-and invaded by illegal aliens—tens of thousands each every year.

We cannot afford to lose any weapons in the arsenal we use to keep dangerous drugs and illegal aliens out of

our country.

But, that is exactly the effect the California Desert Protection Act would have. It would prevent the U.S. Border Patrol and other law enforcement officials from using motorized vehicles within the Covote Mountains, Fish Creek Mountains, and Jacumba wilderness areas.

I strongly oppose this legislation, but I would plead with my colleagues to support the Hunter amendment to make sure-if this bill passes-that law enforcement officials will be able to patrol these areas and use motorized vehicles if necessary.

The U.S. Border Patrol has identified five popular smuggling corridors running through the proposed Jacumba

wilderness area alone.

Please do not make our border more of a sieve than it already is. I plead with you to help our law enforcement personnel by supporting the Hunter amendment.

Mr. HUNTER. Mr. Chairman, will the gentleman yield?

Mr. CALVERT. I yield to the gentleman from California.

Mr. HUNTER. Mr. Chairman, I want to thank the gentleman from California [Mr. CALVERT] for his work on this particular amendment and his cospon-

sorship of this amendment.

I am reminded that the gentleman's district is very close to these wilderness areas where narcotics are coming through on a daily basis. The young children and all the gentleman's constituents in Riverside are very much affected, and there is a very large cocaine and marijuana market in Riverside, in the gentleman's district, that is fed and supplied by these narcotics dealers and the drug lords that are moving this train of narcotics across the international border in these wil-

derness areas, ultimately up through the roads past Palm Springs and the Palm Springs district, up through the Banning area and ultimately into the gentleman's district. I want to thank the gentleman for his hard work on this issue, and I hope we can continue to work together on it.

Mr. VENTO. Mr. Chairman, I move to strike the requisite number of words. and I rise in support of the amendment.

Mr. Chairman, I think the amendment is better crafted than the Senate amendment, but I think the Senate amendment also represents very strong language on this matter. But I am sure that if this amendment is adopted, the conferees on the part of the House will do their best to uphold the House position on the better crafted amendment. But both amendments will have been offered, and that subject is necessary to be addressed.

The CHAIRMAN. The question is on the amendment offered by the gentleman from California [Mr. HUNTER].

The question was taken; and the Chairman announced that the ayes appeared to have it.

RECORDED VOTE

Mr. HUNTER. Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered. The vote was taken by electronic device, and there were-ayes 389, noes 0, not voting 50, as follows:

[Roll No. 230]

AYES-389

Callahan Abercrombie Dreier Ackerman Calvert Duncan Allard Camp Dunn Andrews (ME) Durbin Edwards (CA) Andrews (NJ) Cantwell Andrews (TX) Cardin Edwards (TX) Ehlers Applegate Carr Castle Archer Emerson Armey Chapman Engel Bachus (AL) Clayton English Baesler Clement Eshoo Baker (CA) Clinger Evans Baker (LA) Clyburn Everett Barca Coble Ewing Barcia Coleman Farr Collins (GA) Barlow Fawell Barrett (NE) Collins (IL) Fazio Barrett (WI) Fields (LA) Combest Bartlett Condit Filner Fingerhut Bateman Convers Becerra Coppersmith Fish Ford (MI) Beilenson Costello Bentley Cox Ford (TN) Bereuter Coyne Fowler Frank (MA) Berman Cramer Bilbray Crane Franks (CT) Rilirakis Crapo Franks (NJ) Bliley Cunningham Furse Blute Danner Gallegly Boehlert Darden Gallo de la Garza Gekas Bonilla de Lugo (VI) Gephardt Bonior Deal Geren DeFazio Gibbons Borski Boucher DeLauro Gilchrest Brewster DeLay Gillmor Brooks Dellums Gilman Browder Gingrich Derrick Brown (CA) Glickman Deutsch Brown (FL) Diaz-Balart Gonzalez Dickey Brown (OH) Goodlatte Goodling Dingell Bryant Bunning Gordon Dixon Burton Dooley Goss Doolittle Buver Grams

Dornan

Green

Greenwood Manzullo Gunderson Margolies-Gutierrez Mezvinsky Hall (OH) Hall (TX) Hamburg Hamilton Hancock Harman Hastert Hefley Hefner Herger Hinchey Hoagland Hobson Hochbrueckner Hoekstra Hoke Holden Horn Houghton Hover Huffington Hughes Hunter Hutchinson Hutto Hyde Inglis Inhofe Inslee Istook Jacobs Jefferson Johnson (CT) Johnson (GA) Johnson (SD) Johnson, E. B. Johnson, Sam Kanjorski Kaptur Kasich Kennedy Kennelly Kildee Kim King Kingston Klein Klink Klug Knollenberg Kolbe Kopetski Kreidler Kyl LaFalce Lambert Lancaster Lantos LaRocco Lazio Leach Lehman Levin Levy Lewis (CA) Lewis (FL) Lewis (GA) Lewis (KY) Reed Lightfoot Linder Lipinski Livingston Lloyd

Markey Martinez Matsui Mazzoli McCandless McCloskey McCollum McCrery McDade McDermott McHale McHugh McInnis McKeon McKinney McMillan McNulty Meehan Menendez Mfume Mica Michel Miller (CA) Miller (FL) Mineta Minge Mink Molinari Mollohan Montgomery Moorhead Moran Morella. Myers Nadler Neal (MA) Neal (NC) Norton (DC) Nussle Oberstan Obey Olver Ortiz Owens Oxlev Pallone Parker Pastor Paxon Payne (NJ) Payne (VA) Pelosi Penny Peterson (FL) Peterson (MN) Petri Pickett Pombo Pomeroy Porter Portman Poshard Price (NC) Pryce (OH) Quillen Quinn Rahall Ramstad Ravenel Regula Revnolds Richardson Roemer Rogers Rohrabacher Ros-Lehtinen Rostenkowski

Saxton Schaefer Schenk Schiff Schroeder Scott Sensenbrenner Serrano Sharp Shaw Shavs Shepherd Sisisky Skaggs Skeen Slaughter Smith (IA) Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Snowe Spence Spratt Stark Stearns Stenholm Stokes Strickland Studds Stump Stupak Swett Swift Synar Talent Tanner Tauzin Taylor (MS) Taylor (NC) Tejeda Thomas (CA) Thomas (WY) Thornton Thurman Torkildsen Torres Torricelli Towns Trafficant Underwood (GU) Unsoeld Upton Valentine Velazquez Vento Visclosky Volkmer Vucanovich Walker Walsh Waters Waxman Williams Wilson Wise Wolf Woolsey Wyden Wynn Yates

### NOT VOTING-50

Bacchus (FL) Dicks Ballenger Faleomavaega Barton (AS) Bevill Fields (TX) Bishop Flake Blackwell Foglietta Collins (MI) Geidenson Cooper Grandy

Roth

Roukema

Long

Lowey

Mann

Maloney

Manton

Hastings Hilliard Johnston Kleczka Laughlin Machtley McCurdy Meek Meyers

Young (AK)

Young (FL)

Zeliff

Zimmer

Moakley	Romero-Barcelo	Sundquist
Murphy	(PR)	Thompson
Murtha	Royce	Tucker
Orton	Sanders	Washington
Packard	Schumer	Weldon
Pickle	Shuster	Wheat
Rangel	Skelton	Whitten
Ridge	Slattery	
Roberts	Solomon	

### □ 1315

So the amendment was agreed to. The result of the vote was announced as above recorded.

The CHAIRMAN. Are there further amendments to title I?

AMENDMENTS OFFERED BY MR. POMBO

Mr. POMBO. Mr. Chairman, I offer amendments, and ask unanimous consent that they be considered en bloc.

The CHAIRMAN. Is there objection to the request of the gentleman from California?

There was no objection.

The CHAIRMAN. The clerk will report the amendments.

The Clerk read as follows:

Amendments offered by Mr. POMBO: -Page 34, after line 25, add the following:

### ACCESS ROADS

SEC. 112. Notwithstanding any other provision of this Act, there are hereby designated access routes on existing roads, trails, and ways, as mapped by the United States Geological Survey, Bureau of Land Management, and the Automobile Club of Southern California, as follows:

Argus Range, WSA 132B, Attached Map #7, Desert Map #3-5 & D12 (now Argus Range and Death Valley National Park Proposed-12):

Rendire Canvon Road. 18 Acres Cherrystem 3 Miles:

Bruce Canyon Road, 12 Acres, Cherrystem 2 Miles;

Knight Canyon road, 18 Acres, Cherrystem

3 Miles; Kopper King Springs Road, 12 Acres,

Cherrystem 2 Miles; Stone Canyon Road, 24 Acres, Corridor 4

Miles: Water Canvon Road, 24 Acres, Cherrystem

4 Miles; WSA Acreage (74,890) 82,400-105=82,395-18

Miles. Bighorn Mountains, WSA 217, Attached

Map #8, Desert Map #8:

Rattlesnake Canyon Road, 36 Acres, Corridor 6 Miles:

WSA Acreage (39,200) 39,200-36=39,164-6 Miles.

Big Maria Mountains, WSA 321, Attached Map #9, Desert Map #9:

Move north boundary to Quien Safe Road, Loss of appx 4 480 acres):

Maria Mountain Road, 12 Acres, Corridor 2 Miles:

Quien Sabe Road, 30 Acres, Corridor 5 Miles:

WSA Acreage (47,570) 49,700-42=49,658-7 Miles: Or 49,700-4,480=45,220-12=45,676-2

Miles. Bright Star, WSA 160B, Attached Map #11, Desert Map #12:

Cortez Springs Road, 30 Acres, Corridor 5 Miles:

WSA Acreage (9,520 10,800-30=10,770-5 Miles.

Cady Mountains, WSA 251, Attached Map #12. Desert Map #14: Afton/Basin Loop, 54 Acres, Boundary 9

Miles: Canyon Crest Road, 66 Acres, Cherrystem

11 Miles:

Hector Road, 36 Acres, Boundary 6 Miles; North Canyon Road, 30 Acres, Cherrystone 5 Miles:

South Canyon Road, 36 Acres, Cherrystem 6 Miles:

Valley Center Road, 102 Acres, Corridor 17 Miles:

WSA Acreage (85,970) 122,000-324=121,676-

54 Miles. Chemehuevi Mountains, WSA 310, Attached Map #14. Desert Map #16:

Blue Boy Mine Road, 24 Acres, Cherrystem 4 Miles:

Picture Rock Road, 12 Acres, Cherrystem 2 Miles.

Red Rock Falls Road, 30 Acres, Cherrystem 5 Miles:

Studio Spring Road, 30 Acres, Cherrystem 5 Miles; Trampas Canyon Road, 66

Cherrystem 11 Miles; WSA Acreage (64,640) 95,820-162=95,668-27

Miles Chuckwalla Mountains, WSA 348, Attached Map #16. Desert Map #19-21:

Lost Pony Mine Road, 12 Acres, Corridor 2

Miles: WSA Acreage (80,770) 86,400-12=86,399-2

Miles. Cleghorn Lakes, WSA 304, Attached Map #19. Desert Map #22:

Bullion Mountains Road, 24 Acres, Bound-

ary 4 Miles: Copper World Mine Road, 12 Acres,

Cherrystem 2 Miles; WSA Acreage (34,380) 42,020-36=41,984-6

Miles. Coso Range, WSA 131, Attached Map #20, Desert Map #24:

Joshua Flats Road, 54 Acres, Cherrystem 9 Miles:

WSA Acreage (50,520) 53,940-54=53,886-9 Miles.

Dead Mountains, WSA 276, Attached Map #21, Desert Map #27:

Ibis Road, 30 Acres, Cherrystem 5 Miles; Picture Canyon Road, 24 Acres, Boundary 4 Miles:

WSA Acreage (48,850) 57,200-54=57,146-9 Miles.

Funeral Mountains, WSA 143, Attached Map #25, Desert Map #33 & D18 (now Funeral Mountains & Death Valley National Park Proposed-18):

Funeral Mountain Pass, 30 Acres, Corridor

5 Miles; WSA Acreage (28,110) 28,100 - 30=28,070 - 5 Miles; Originally 65,000, 36,890 went to DVNP. Golden Valley, WSA 170, Attached Map #26, Desert Map #34:

Golden Valley Pass, 54 Acres, Corridor 9 Miles:

Steam Well Road, 30 Acres, Corridor 5 Miles:

WSA Acreage (37,700) 37,700-84=37,616-14 Miles.

Granite Mountains, WSA 256, Attached Map #27, Desert Map #35, 36 & M7 (now Bristol Mountains & Mojave National Park Proposed-7):

Heritage Trail, 60 Acres, Corridor 10 Miles; Onvx Mine Road, 18 Acres, Cherrystem 3 Miles:

Acreage (na) 84,980-78=84,902-13 WSA Miles; Originally 134,900, 49,920 went to MNP. Grass Valley, WSA 173A, Attached Map #28, Desert Map #37:

Bird Spring Road, 54 Acres, Corridor 9

Grass Valley Road, 24 Acres, Corridor 4 Miles:

WSA Acreage (31,720) 33,000-78=32,922 13 Miles.

Ibex, WSA 149, Attached Map #31, Desert Map #40 & D21 (now Death Valley National Park Proposed—21):

American Mine Road, 18 Acres, Cherrystem 3 Miles:

Confidence Road, 18 Acres, Boundary 3 Miles:

Gladstone Mine Road. 48 Acres. Cherrystem 8 Miles;

Rusty Pick Road, 12 Acres, Cherrystem 2 Miles:

Sheephead Pass Road, 60 Acres, Corridor 10 Miles:

WSA Acreage (26,460) 26,460-156=26,304-26 Miles; Originally 53,500 27,040 went to DVNP. Indian Pass, WSA 355, Attached Map #32, Desert Map #41:

Julian Wash Road, 60 Acres, Corridor 10 Miles;

WSA Acreage (35,015) 40,400-60=40,340-10 Miles.

Inyo Mountains, WSA 120/122, Attached Map #33, Desert Map #42-44, D6 & 7 (now Inyo Mountains and Death Valley National Park Proposed-6 & 7):

Blackrock Well Road, 48 Acres, Cherrystem 8 Miles;

Blue Monster Mine Road, 66 Acres. Cherrystem 11 Miles;

Hill Mine Bunker Road. Acres. Cherrystem 3 Miles:

Burgess Well Road, 42 Acres, Cherrystem 7 Miles;

Keyes Canyon Road, 24 Acres, Pat

Cherrystem 4 Miles; Seep Hole Spring Road, 30 Acres, Corridor

5 Miles Side Hill Spring Road, 48 Acres, Corridor 8

Miles: Squaw Spring Road, 18 Acres, Corridor 3 Miles:

WSA Acreage (205,020) 205,020 - 294=204,726-49 Miles; Originally 266,300 61,290 went to DVNP.

Jacumba Mountains, WSA 368, Attached Map #34, Desert Map #45: Easy Pickins Mine Loop Road, 78 Acres,

Corridor 13 Miles:

WSA Acreage (34,550) 37,000-78=36,922-13 Miles.

Kelso Dunes, WSA 250, Attached Map #35, Desert Map #46-48 & MB (now Kelso Dunes and Mojave National Park Proposed-7): Bristol Mine Road, 42 Acres, Cherrystem 7

Miles:

Hytem Spring Pass Road, 96 Acres, Corridor 16 Miles:

Hytem Spring Road, 18 Acres, Cherrystem 3 Miles:

Natural Arch Road, 48 Acres, Cherrystem 8 Miles: WSA Acreage (129,580) 129,580 - 204=129,376-

34 Miles; Originally 215,100 85,520 went to DVNP.

Kiavah, WSA 159, Attached Map #37, Desert Map #49 & 50:

McIvers Spring Road, 36 Acres, Cherrystem 6 Miles:

Cholla Canyon Road, 42 Acres, Corridor 7 Miles: WSA Acreage (88,290) 90,200-78=90,122-13

Miles. Kingston Mountains, WSA 222, Attached

Map #38, Desert Map #51-54:

Eastern Star Mine Road, 42 Acres, Cherrystem 7 Miles;

Kingston Wash Road, 60 Acres, Corridor 10 Old Salt Lake Trail Road, 84 Acres, Cor-

ridor 14 Miles; Shadow Valley Road, 60 Acres, Corridor 10

Miles: WSA Acreage (249,368) 269,500 - 246=269,254-

41 Miles. Little Chuckwalla Mountains, WSA 350.

Attached Map #40, Desert Map #55: Little Chuckwalla Pass Road, 18 Acres, Corridor 3 Miles;

Teague Well Road, 48 Acres, Corridor 8 Miles:

WSA Acreage (46,460) 53,000-66=52,934—11 Miles.

Little Pichacho, WSA 356, Attached Map #41, Desert Map #56:

Copper Basin Road, 6 Acres, Corridor 1 Mile;

Hess Mine Road, 12 Acres, Cherrystem 2 Miles;

Marcus Wash Road, 24 Acres, Corridor 4 Miles; Senator Pass Road, 48 Acres, Corridor 8

Miles; WSA Acreage (36,440) 41,940-90=41,850—13

Miles. Mecca Hills, WSA 343, Attached Map #43,

Desert Map #59: Hidden Spring Road, 24 Acres, Cherrystem 4 Miles:

WSA Acreage (24,280) 25,360-24=25,336—4 Miles; Originally 35,280 9,920 was deleted on map.

Mesquite, WSA 225, Attached May #44, Desert Map #60:

Mesquite Pass Road, 42 Acres, Corridor 7 Miles;

WSA Acreage (47,330) 57,800-42=57,758—7 Miles.

Nopah Range, WSA 150, Attached Map #46, Desert Map #63:

Chicago Valley Road, 48 Acres, Boundary 8 Miles;

Old Traction Road, 90 Acres, Boundary 15 Miles:

Pahrump Peak Road, 24 Acres, Cherrystem 4 Miles;

Shaw Mine Road, 12 Acres, Cherrystem 2 Miles;

WSA Acreage (110,880). 116,000-174=115.826—27 Miles

North Mesquite Mountains, WSA 223, Attached Map #48, Desert Map #66:

Cub Lee Road, 6 Acres, Corridor 1 Mile; Old Salt Lake Trail Road, 12 Acres, Bound-

ary 2 miles; WSA Acreage (25,540) 27,800-18=27,782-3

Miles.
Old Women Mountains, WSA 299, Attached

Map #50, Desert Map #67 & 68: Delete from Wilderness Consideration

Delete from Wilderness Consideration -146,070=0 (entire area); or Black Metal Mine Pass Road, 60 Acres,

Corridor 10 Miles.
Enterprise Mine Road, 24 Acres,

Cherrystem 4 Miles. Heritage Trail Road, 36 Acres, Corridor 6

Mercury Mountain Road, 18 Acres, Boundary 3 Miles.

Old Woman Loop Road, 66 Acres, Corridor 11 Miles.

Painted Rock Loop Road, 18 Acres, Corridor 3 Miles.

Sweetwater/Paramount Road, 36 Acres, Corridor 6 Miles.

Willow Spring Road, 12 Acres, Cherrystem 2 Miles.

WSA Acreage (146,070) 191,000 - 270=190,830—

45 Miles.
Orocopia Mountains, WSA 344, Attached

Map #51, Desert Map #69: Orocopia Pass, 54 Acres, Corridor 9 Miles:

Orocopia Pass, 54 Acres, Corridor 9 Miles; Red Canyon, 42 Acres, Boundary 7 Miles;

WSA Acreage (40,770) 56,140-96=56,044—16 Miles; originally 77,900 21,760 deleted on map. Owens Peak, WSA 158, Attached Map #52, Desert Map #70-72:

Cow Canyon Road, 18 Acres, Cherrystem 3 Miles:

Sand Canyon Road, 24 Acres, Cherrystem 4 Miles;

Three Pines Canyon Road, 18 Acres, Cherrystem 3 Miles;

Walker Well Road, 24 Acres, Cherrystem 4 Miles; WSA Acreage (74,640) 78,200-84=78,116—14

Miles.
Pahrump Valley, WSA 154, Attached Map

#54, Desert Map #73; Blackwater Well Pass, 72 Acres, Corridor 12 Miles:

Old Traction Road, 78 Acres, Boundary 13 Miles;

Miles; Pahrump Valley Road, 54 Acres, Boundary 9 Miles;

WSA Acreage (74,800) 79,000-204=78,796-34 Miles.

Palen/McCoy, WSA 325, Attached Map #55, Desert Map #74 & 75:

Sand Draw Road, 24 Acres, Corridor 4 Miles;

Tank Spring Road, 36 Acres, Corridor 6 Miles;

WSA Acreage (214,149) 225,300-60=225,240-10 Miles.

Palo Verde Mountains, WSA 352, Attached Map #56, Desert Map #76: Clapp Spring Loop Road, 18 Acres, Bound-

ary 3 Miles; Flat Top Road, 18 Acres, Cherrystem 3

Miles; WSA Acreage (32,320) 32,320-36=32,284-6

Miles. Picacho Peak, WSA 355a, Attached Map

#57, Desert Map #77: Bear Canyon Road, 18 Acres, Corridor 3 Miles:

Carrizo Falls Road, 18 Acres, Boundary 3 Miles;

WSA Acreage (7,700) 10,499-36=10,364-6

Piper Mountain, WSA 155, Attached Map #58, Desert Map #79:

Horse Thief Canyon Road, 48 Acres, Boundary 8 Miles;

Lime Hill Pass Road, 48 Acres, Boundary 8 Miles;

Mount Nunn Road, 36 Acres, Cherrystem 6 Miles;

Piper Pass, 42 Acres, Corridor 7 Miles; Soldier Pass Road, 30 Acres, Corridor 5 Miles;

WSA Acreage (72,600) 86,200-204=85,996—34 Miles. Piute Mountain, WSA 288, Attached Map

#59, Desert Map #80; Fenner Pass Road, 48 Acres, Corridor 8

Miles;
Piute Mine Loop Road, 36 Acres,

Cherrystem 6 Miles:

WSA Acreage (37,800) 52,800-84=52,716—14 Miles. Resting Spring Range, WSA 145, Attached

Map #61, Desert Map #81: Old Traction Road, 36 Acres, Boundary 6

Miles; WSA Acreage (78,868) 84,000-36=83,964—6

Miles. Rice Valley, WSA 322, Attached Map #62,

Desert Map #82: Eagle Nest Mine Loop, 60 Acres, Corridor

10 Miles.
Riverside Mountains, WSA 321A, Attached

Map #63, Desert Map #83: Gold Rice Mine Road, 36 Acres, Corridor 6

miles; Old Blythe/Vidal Road (Big Wash), 24

Acres, Corridor 4 Miles; WSA Acreage (22,380) 25,300-60=25,240—10

Miles. Sacatar, WSA 157, Attached Map #64.5, Desert Map #85 & 86:

Sacatar Trail, 42 Acres, Corridor 7 Miles;

WSA Acreage (51,900) 52,600-42=52,558-7 Miles.

Santa Rosa Wilderness, WSA 341, Attached Map #66, Desert Map #89: Pinyon Alta Flat Road, 42 Acres, Cherrystem 7 Miles;

WSA Acreage (53,240) 78,200-42=78,158-7 Miles.

Sawtooth Mountains, WSA 060, Attached Map #67, Desert Map #90: Canebrake Road, 18 Acres, Corridor 3

Miles; Potrero Road, 24 Acres, Cherrystem 4

Miles; WSA Acreage (35,400) 35,610-42=35,568—7 Miles.

Sheep Hole Valley, WSA 305, Attached Map #69, Desert Map #91 & 92: Delete from Wilderness Consideration

-174,800=0 (Entire Area); or Make Sheep Hole Valley Road northeast

Boundary =51,200; or Sheep Hole Valley Road, 86 Acres, Corridor

16 Miles; WSA Acreage (174,800) 208,900-96=208,804—

16 Miles. Stepladder Mountains, WSA 294, Attached

Map #75, Desert Map #100: Chemehuevi Valley Road, 60 Acres, Corridor 10 Miles:

East Stepladder Mountain Road, 60 Acres, Corridor 10 Miles;

North Pass Road, 36 Acres, Corridor 5 Miles;

WSA Acreage (81,600) 85,300-156=85,144-26 Miles.

Turtle Mountains, WSA 307, Attached Map #78, Desert Map #104 & 105:

Castle Rock Road, 36 Acres, Cherrystem 6 Miles:

Heritage Trail Road, 90 Acres, Corridor 15 Miles;

Virginia May Mine Road, 18 Acres, Cherrystem 3 Miles;

Horn Peak Well Road, 36 Acres, Cherrystem 6 Miles;

WSA Acreage (144,500) 189,300 - 180=189,120-30 Miles.

Whipple Mountains, WSA 312, Attached Map #79, Desert Map #106:

Whipple Well Road, 30 Acres, Cherrystem 5 Miles.

—Page 39, after line 4, add the following:

### ACCESS ROADS

SEC. 208. Notwithstanding any other provision of this Act, there are hereby designated access routes on existing roads, trails, and ways, as mapped by the United States Geological Survey, Bureau of Land Management, and the Automobile Club of Southern California, as follows:

Greenwater Range, WSA 147, Attached Map #29, Desert Map #D19 & D20 (now Death Valley National Park Proposed—19 & 20):

Greenwater Pass Road, 48 Acres, Corridor, 8 Miles;

WSA Acreage (na), 163,900-48=163,852, 8 Miles.

Greenwater Valley, WSA 148, Attached Map #30, Desert Map #D24 (now Death Valley National Park Proposed—1):

Virgin Spring Road, 48 Acres, Cherrystem, 8 Miles;

WSA Acreage (na), 54,600-48=54,552, 8 Miles.

Hunter Mountain, WSA 123, Attached Map #30.5, Desert Map #D25 (now Death Valley National Park Proposed—2):

Dodd Springs Road, 48 Acres, Corridor, 8 Miles:

WSA Acreage (na), 26,400-48=26,352, 8 Miles.

Ibex, WSA 149, Attached Map #31, Desert Map #40 & D21 (now Death Valley National Park Proposed—21):

American Mine Road, 18 Acres, Cherrystem, 3 Miles;

Confidence Road, 18 Acres, Boundary, 3 Miles:

Rusty Pick Road, 12 Acres, Cherrystem, 2 Miles:

Sheephead Pass Road, 60 Acres, Corridor, 10 Miles.

Inyo Mountains, WSA 120/122, Attached Map #33, Desert Map #42-44, D6 & 7 (now Inyo Mountains and Death Valley National Park Proposed—6 & 7):

Blue Monster Mine Road, 66 Acres, Cherrystem 11 Miles;

Pat Keyes Canyon road, 24 Acres, Cherrystem 4 Miles.

Last Chance Range, WSA 112, Attached Map #39, Desert Map #D4:

Cottonwood Creek Road, 24 Acres, Boundary, 4 Miles;

Last Chance Road, 42 Acres, Boundary, 7

WSA Acreage (na), 44,900 – 66=4,834, 11.

Manly Peak, WSA 124, Attached Map #42, Desert Map #D16, (now Death Valley National Park Proposed—16):

Redlands Canyon Bood 24 Apres

Redlands Canyon Road, 24 Acres, Cherrystem, 3 Miles;

WSA Acreage (16,105), 20700-24=20,676, 3 Miles;, Originally 27,100, 4,595 went to DVNP and 6,400 deleted on map.

and 6,400 deleted on map.

North Death Valley, WSA 118/119, Attached Map #47, Desert Map #D5 (now Death Valley National Park Proposed—5):

Oriental Road, 24 Acres, Boundary, 4 Miles; WSA Acreage (na), 50,200-24=50,176, 4

Miles. Owlshead Mountains, WSA 156, Attached Map #53, Desert Map #D17 (now Death Valley

National Park Proposed—17): Lost Lake Road, 48 Acres, Cherrystem, 8

Miles; Owl Lake Road, 30 Acres, Cherrystem, 5

Owl Lake Road, 30 Acres, Cherrystem, 8 Miles;

Owlshead Mountain Road, 78 Acres, Corridor, 13 Miles;

Quail Spring Road, 36 Acres, Cherrystem, 6 Miles;

WSA Acreage (na), 136,100-192=135,908, 32 Miles.

Saline Valley, WSA 117/117A, Attached Map #65, Desert Map #D8-10 (now Death Valley National Park Proposed—8):

Eureka Dunes to Saline Valley via Marble Bath, 180 Acres, Corridor, 30 Miles;

WSA Acreage (na), 486,300 - 180=486,120, 30 Miles.

Surprise Canyon, WSA 136, Attached Map #76, Desert Map #101 & D15 (now Surprise Canyon and Death Valley National Park Proposed—15):

Hall/Jail Canyon High Road, 36 Acres, Cherrystem 6 Miles:

Tuber Canyon Road, 30 Acres, Cherrystem 5 Miles:

WSA Acreage (29,180), 29,180-66=29,114, 11 Miles; Originally 66,200, 37,020 now in DVNP. Slate Range/So. Panamint, WSA 137/142, Attached Map #71, Desert Map #D16 (now Death Valley National Park Proposed—16):

North Windgate Pass Road, 48 Acres, Corridor, 8 Miles:

WSA Acreage (na), 86,420-48-86,372, 8 Miles; Originally 106,900, 20,480 deleted on map.

-Page 43, after line 12, add the following:

### ACCESS ROADS

SEC. 308. Notwithstanding any other provision of this Act, there are hereby designated access routes on existing roads, trails, and ways, as mapped by the United States Geological Survey, Bureau of Land Management, and the Automobile Club of Southern California, as follows:

Eagle Mountain, WSA 334, Attached Map #22, Desert Map #J3, (now Joshua Tree National Park Proposed—2):

Big Wash Road, 72 Acres, Corridor, 12 Miles:

Storm Jade Mine Road, 48 Acres, Corridor, 8 Miles:

WSA Acreage (na) 67,500-120=67,380-20 Miles.

—Page 54, after line 4, add the following:

ACCESS ROADS

SEC. 416. Notwithstanding any other provision of this Act, there are hereby designated access routes on existing roads, trails, and ways, as mapped by the United States Geological Survey, Bureau of Land Management, and the Automobile Club of Southern California, as follows:

Castle Peaks, WSA 266, Attached Map #13, Desert Map #M2, (now Mojave National Park Proposed—1):

Coats Spring Road, 12 Acres, Cherrystem, 2

Crescent Peak Road, 36 Acres, Boundary, 6

Dove Spring Road, 90 Acres, Corridor, 15 Miles:

Indian Spring Road, 12 Acres, Cherrystem, 2 Miles:

Juniper Spring Loop, 48 Acres, Cherrystem, 8 Miles;

WSA Acreage (na) 49,700 – 186=49,514—31 Miles.

Cima Dome, WSA 237/238, Attached Map #17, Desert Map #M3, (now Mojave National Park Proposed—2):

Deer Spring Loop, 48, Corridor, 8;

WSA Acreage (na) 28,600-48=28,552-8 Miles.

Cinder Cones, WSA 239, Attached Map #18, Desert Map #M4, now MNP—3):

Cane Spring Road, 24 Acres, Corridor, 4 Miles:

Club Peak Road, 48 Acres, Corridor, 8 Miles:

Miles; Granite Spring Road, 78 Acres, Corridor, 13 Miles;

Indian Spring Road, 12 Acres, Cherrystem, 2 Miles;

WSA Acreage (na) 63,300-162=63,138-27 Miles.

Fort Piute, WSA 267, Attached Map #23, Desert Map #M6, (now Mojave National Park proposed—5):

Piute Mountains Road, 36 Acres, Boundary, 6 Miles, (Use road as Boundary, loss of 2,480 acres):

WSA Acreage (na) 72,400-36=72,364-6 Miles, Or 72,400-2,480=69,920-0=69,920-0 Miles.

Kelso Mountains, WSA 249, Attached Map #36, Desert Map #M9, (now Mojave National Park Proposed—8):

Kelso Mine Road, 24 Acres, Cherrystem, 4 Miles;

Old Baker to Kelso, Road, 72 Acres, Corridor, 12 Miles;

WSA Acreage (na) 80,500-96=80,404-16 Miles.

Granite Mountains, WSA 256, Attached Map #27, Desert Map #35, 36 & M7, (now Bristol Mountains & Mojave National Park Proposed-7):

Heritage Trail, 60 Acres, Corridor-10 Miles;

Midhills, WSA 264, Attached Map #45, Desert Map #M13, (now Mojave National Park Proposed—2):

Wildcat Springs Road, 36 Acres, Corridor— 6 Miles:

WSA Acreage (na) 22,900 - 36=22,864—6 Miles.

Old Dad Mountains, WSA 243, Attached Map #49, Desert Map #M10, (now Mojave National Park Proposed—9):

Mojave Road Wet Weather Loop Road, 54 Acres, Corridor—9 Miles;

WSA Acreage (na) 100,560-54=100,506-9 Miles. Providence Mountains: WSA 263, Attached Map #60, Desert Map #M15:

Barber Well Road, 12 Acres, Cherrystem, 2 Miles:

Beecher Canyon Road, 12 Acres, Cherrystem, 2 Miles;

Summit Spring Road, 12 Acres, Cherrystem, 2 Miles;

Tough Nut Spring Road, 36 Acres, Corridor, 6 Miles;

Whiskey Spring Road, 12 Acres, Cherrystem, 2 Miles;

WSA Acreage (na) 64,400-84=64,316, 14 Miles.

South Providence:

Mountains, WSA 262, Attached Map #74, Desert Map #M8, (now Mojave National Park Proposed—7)

Quail Spring Road, 36 Acres, Corridor, 6 Miles;

WSA Acreage (na) 25,700-36=25,664-6 Miles.

Table Mountain, WSA 270, Attached Map #77, Desert Map #M17, (now Mojave National Park Proposed—6):

Woods Wash Road, 24 Acres, Corridor 4 Miles:

WSA Acreage (na) 10,000-24=9,976, 4 Miles. Woods Mountain, WSA 271, Attached Map #81, Desert Map #M18, (now Mojave National Park proposed—7):

Black Canyon Connection Road, 18 Acres, Corridor, 3 Miles;

Hackberry Mountain Loop Road, 48 Acres,

Corridor, 8 Miles; Watson Wash Road, 24 Acres, Corridor, 4 Miles:

Woods Wash Road, 36 Acres, Corridor, 6 Miles;

WSA Acreage (na) 79,400-126=79,274-21 Miles.

Mr. POMBO (during the reading). Mr. Chairman, I ask unanimous consent that the amendments be considered as read and printed in the RECORD.

The CHAIRMAN. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. POMBO. Mr. Chairman, I want to take some time to correct some of the misinformation circulating around about this amendment. This is not an off-road vehicle amendment. We are not trying to open up the desert to people who want to abuse the land. On the contrary, we are merely trying to maintain the rights of everyday people to use the roads that have been in existence for decades.

Mr. Chairman, I would like to remind my friends who have never visited the California desert that this is a magnificent country, but nothing like the mountains of the East. We are not talking about a wilderness area with a scenic trail running along a mountain stream.

## □ 1320

The desert is unforgiving and can be deadly without adequate water and transportation.

Without this amendment, rock collecting, hiking, picnicking, camping, and exploring are all activities that would be much more difficult if not impossible to enjoy in the desert.

Mr. Chairman, let me cite some examples. As the bill now stands, prime

rock collecting areas usually in the mountains will be miles from the nearest roads.

Furthermore, many rock collectors are older Americans who will be unable to walk great distances to pursue their hobby. This is also true for the most scenic hiking, camping, and picnicking areas. The Cady Mountains, a very popular place for day hikers, will no longer be accessible without this amendment. The interior is 6 miles from the nearest road, 6 in and 6 out, an impossible distance without a reliable source of water and vehicle transportation.

Mr. Chairman, another popular pastime, exploring historic trails and ghost towns, will no longer be possible in many wilderness areas. For example, the old Spanish trail through the Kingston Mountains, the main route from Salt Lake City to Los Angeles during the last century, will be closed. The bottom line is common sense. In the desert, when access is cut off, the real losers are the people. The desert is hot and dry and not a good place unless one is in excellent physical condition. Closing roads that have been in use for years is bad policy.

Mr. Chairman, the bill's sponsors say that the valid existing rights and privileges are protected in H.R. 518. While this is true, access to the existing claims and permitted allotments will be denied. For example, Russ Sparrow has a valid existing mining claim in an active mine over 100 years old. Under this bill, the Porter Mine Road which leads to the mine will be off limits. The Pombo amendment simply would permit Mr. Sparrow to drive to his existing claim.

Another example is that on the Onyx Mine Road which leads to a privately owned, valid mining claim in the Bristol Mountains, it would be off limits under this bill.

Mr. Chairman, my amendment seeks to guarantee that ordinary citizens will be able to reach their valid, existing mining claims.

This bill would also negate existing privileges, specifically existing grazing allotments. For example, the bill closes Steamwell Road and Golden Valley Road. These routes provide the only access to the region. Without access to his federally permitted grazing allotment, Billy Mitchell will not be able to maintain the land upon which his cattle graze.

Similarly, Dave Fisher's grazing allotment in the Rodman and Newbury Mountains will be useless unless he is able to maintain and develop the water resources there.

Mr. Chairman, there are examples too numerous to mention of access to mining and grazing claims which would not be permitted under the current use of this bill. Desert wildlife, especially the larger mammals such as deer and bighorn sheep are supported by watering developments placed in remote

areas over the years by volunteers. Maintenance to these wildlife guzzlers will be impossible without this amendment.

The roads left open by this amendment are not new. The vast majority have been used for most of this century. They just do not meet the strict definition of a road used in the wilderness inventory. Desert roads are not regularly scraped or otherwise maintained because they become more prone to washout during a rainstorm. All of the roads are clearly marked, all of the roads that I am proposing to leave open are clearly marked in USGS topographical maps and many appear in the Auto Club of Southern California's maps.

Mr. Chairman, now to one of the most important reasons why I feel that we should leave these roads open, and, that is, private property. Property owners are likely to see their land values decrease as a result of being designated within this protected area. To add insult to injury, many private property owners will not be able to reach their property because under H.R. 518, the existing roads will be closed to vehicle traffic. Wilderness areas designated by the bill are approximately 50 percent private property. For example, the townships of Nipton and Goffs, both made up of 100 percent privately owned property, will fall within the boundaries of a national park.

Simply put, many people who own private property in the desert will not be able to reach it under this bill. The weekend cabin of many will be unreachable by car. Property owners who had planned to build a retirement home will lose their chance to do so without vehicle access. There just will not be a way to get to the property located in the wilderness area.

June Southcot will not be able to drive to her property in the Table mountain wilderness. She has been building a cabin there. While the owners of Panamint Springs Store will still be able to reach their property, access to the store's water supply will be cut off. The store will have to close. Even if the property owner wants his property to be included in the national park designation, he should be guaranteed access to it. This amendment will provide that guarantee. Without it, this bill will prohibit many desert property owners access to that property.

The CHAIRMAN. The time of the gentleman from California [Mr. POMBO] has expired.

(By unanimous consent, Mr. POMBO was allowed to proceed for 2 additional minutes.)

Mr. PÓMBO. Mr. Chairman, I have here on a map the Cady mountain wilderness area, the proposed area. If Members will see where the bright spots are, they represent 640 acres of privately owned property. In between these borders, there are no roads currently existing within the bill. What my amendment would propose to do is leave open these existing roads through the middle of this proposed wilderness area so that these private property owners will have access to their property. It does no good to tell the property owners that they are going to be able to maintain their private property and maintain ownership, continue to pay taxes, continue to pay their mortgage if we do not allow them to have access to it.

Mr. Chairman, this is the same thing that we have seen over and over again in many bills that have been put before this House and before these committees, is that they put up the false hope that someone is going to be able to maintain ownership of their private property but in reality it is a taking by the Federal Government of the private property rights of these owners, because we are, No. 1, diminishing the value without just compensation of their property, and, No. 2, we are refusing to allow them to have access to property that in many instances has been in a family for generations just in an effort to lock off this property from the valid private property owners who exist there

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. POMBO. I yield to the gentleman from California.

Mr. LEWIS of California. Mr. Chairman, I asked the gentleman to yield only because the map the gentleman has before us is so important and makes such an important point.

Members can see if they will look at existing roadways through a very, very significantly and vast territory of open land that deserves access, in this case along with the roads, and in many areas just like this, it will be put in park and wilderness. For goodness sakes, there are power lines and high lines that go through it. In this bill they are proposing designations like this that has no sense in terms of what we traditionally think of as park or wilderness.

The CHAIRMAN. The time of the gentleman from California [Mr. POMBO] has again expired.

(On request of Mr. HUNTER and by unanimous consent, Mr. Pombo was allowed to proceed for 3 additional minutes.)

Mr. POMBO. If Members will look at these valid private property areas that are included in this one map, and I have many others if anybody would like to see the others, they will see that without this guaranteed access, without leaving these roads out of the wilderness area and the road only out of the wilderness area, these property owners would have no access to those properties.

As an example, this person right here would be 6 miles from the nearest road

in order to reach his private property. How would that person possibly have access to what he pays taxes on, to what he pays the mortgage on without leaving open just these roads? To put it in perspective, each one of these dots on the map represents a square mile. We are not talking about lots in the city. We are not talking about a subdivision here.

### □ 1330

We are talking about every one of these represents a square mile, and you can see that in this region here where many people, many older Americans from my district, go to gather rocks for their hobby of rock collecting and mineral shows, they would have to walk several miles in the desert in order to maintain their private property and maintain their habit of collection

The other thing that I would like to point out on this map, since I have it up, is these two white dots here represent wildlife guzzlers that were manufactured and are maintained by volunteers in order to supply water in the desert for the abundant wildlife which currently exists and will continue to exist in this area. Without access to carrying supplies and equipment to maintain these guzzlers for the wildlife in this region, those will fall into disrepair and no longer exist, because the volunteers who currently maintain those, without access to these roads, would not be able to maintain that.

So I think that that is another extremely important reason for us to maintain the current and existing roads, not all of them, just the ones that I have outlined in my amendment, so that we can have reasonable access to private property, to valid mining claims, to valid grazing permits that exist in the area, as well as allowing the amount of recreation that currently exists in the California desert to continue and flourish

Because it makes no sense to set aside this area as a park, as a wildlife preserve, and try to tell people that you are going to increase recreational opportunities in the area at the same time that you are limiting their access to the area. Because if the people who are interested in recreating in the California desert do not have access, you are cutting them off from that opportunity.

Mr. CUNNINGHAM. Mr. Chairman, I move to strike the last word.

Mr. Chairman, it is difficult to tell a friend that he has got an ugly kid, but many of us have had to do that, and I am not telling any of my friends across the way that they have ugly kids, but this mother of all ugly bills is ugly, and the kids of it are ugly, and this is a chance to make one of those kids not quite so ugly.

The amendment offered by the gentleman from California [Mr. POMBO]

does just that. First of all, not all offroaders' vehicles, and this is not an offroad-vehicle amendment, but I would like to correct my friend at least by perception that all off-road-vehicle drivers are not destructive to the desert.

As a matter of fact, many of those fees and registration fees go to protect the deserts, and many individual groups actually repair a lot of the desert that has been damaged from natural causes as well.

But 85 percent of the roads in the amendment offered by my friend, the gentleman from California, 85 percent of those roads access private property, and most of us are concerned about private-property rights. That affects every single State of the Union, not just California, as well.

One classic example: In this bill there is one Member, not in my district, but it was brought to my attention by a phone call from the gentleman, who owns a salt lake that he harvests the salt out of that lake. Of course, there is a road that accesses that lake, and under this bill, that gentleman still has the rights to keep his lake, he can still harvest the salt, but, "Oh, by the way, he cannot use the road to get it out."

This is a private-property matter. And we need to address this. Eightyfive percent of these roads access private property.

Most of the time that bills come on the House floor we take a look and say. "Well, does this really affect my constituents, or does it not?" In many cases, bills like this, other Members will say, "Well, it is a green vote. I will vote for it, because it does not affect me." Let me clarify some of these issues. First of all, private-property rights affect every single American, I do not care what State you are from. The cost-shifting and managing of nearly 8 million acres will affect every park in every State, and when your constituents come forward and find that their property and their parks have depreciated because of the costshifting required to maintain nearly 8 million acres, which is recommended by this, or give the Interior Department, nearly \$6 billion to do that, those costs are going to be taken out of your parks and your recreation and your State.

In addition, the purchase of 336,000 acres of private land, which by the way the gentlewoman from the other body worked a sweetheart deal with one of her big supporters to exclude that group, and under a private and separate authorization will pay for that land, but yet when we have already millions of acres that have been authorized but we cannot purchase today because there are budgetary shortfalls, these additional acres will be added to that.

And guess who pays for it? The taxpayers in all of the States of this country.

Do we want to lock people out of the parks when they are forced to shut down because they do not have the dollars? Just think of what the billions of dollars of adding 8 million acres which, by the way, covers, if you would add many of the Eastern States together, they do not encompass 8 million acres.

California today, Mr. Chairman, over 48 percent of all of California is owned by the Federal Government, and now they want to add 8 million acres to that 48 percent.

And then who has to take care of it? Again, the Federal Government.

But I do not guess that is any problem for this body, because we write blank checks, and quite often those checks bounce.

Mr. MILLER of California. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, the discussion surrounding this amendment is an incredible mischaracterization of the bill, the suggestion that somehow the bill would deny access to private-property owners when, in fact, the law demands that they be given access to their property would continue.

The notion here is the suggestion that somehow that if we provide a road to private property for their access that somehow that has got to become a public road. We can provide access to private property and not make that a public road for everyone to use.

The fact is in this legislation, is it currently stands before us, there are over some 33,000 roads that can be used. This goes far beyond what the off-roadvehicle users have asked for. It opens up areas the previous administration. the Bush administration, had recommended be closed. There is no prohibition on hiking, as the gentlemen would lead you to believe. There is no prohibition on access to grazing permits, as the gentlemen would lead you to believe. There is no prohibition, in fact, the law denies a prohibition on access to private property within these inholdings.

We have all experienced that in wilderness areas throughout the country.

Se they are trying to mix apples and oranges here, when in fact what they want to do is open a whole series of roads that the BLM has recommended because of management, because of habitat, because of endangered species, because there are other roads that provide parallel access or access to the same areas, that those roads be closed, and people use those other ones.

So we have opened up hundreds of thousands of acres to continue to be used for motorcyclists, for off-the-road vehicles, for Jeeps, based upon historical use in this area. And I think the Pombo amendment goes far beyond what the Senate agreed to do, what the

agreements over there were about the access for public use of these roads. recognizing that there are serious management and habitat problems within this area for various wildlife that has to do with endangered species.

This bill in no way, in no way denies dramatic access to roads for those individuals who enjoy using the desert with off-the-road vehicles or motorcycles or, in some cases, their family car, that people come out and enjoy this, too.

One of the things we did in the committee was to open up the Algodones area that was originally in the bill that was restricted for use, but was actually between two areas where usage was allowed. It just looked like a management headache. People had historically used that area, and I think in some cases they are mainly for motorcycles, and we opened that up also.

So I think that this amendment was rejected in the committee, and far exceeds what anybody has suggested would be necessary or even desired in terms of public access to some of these roads that simply must be closed for the sake of management, and where they are redundant to other roads in that area.

### □ 1340

I would hope we would reject the amendment.

Mr. POMBO. Mr. Chairman, will the gentleman yield?

Mr. MILLER of California. I yield to the gentleman from California.

Mr. POMBO. I thank the gentleman

for vielding. Mr. Chairman, in my statement I did

not say that we were not allowing the grazing, the mining, the private property owners, the hiking, the rock collecting and such to continue, because the bill does specifically allow those activities to continue. But what I was trying to point out in my statement is that it is a false promise to tell people that these activities are going to continue if the access to those activities to no longer allowed. That is the reason for my amendment.

Mr. MILLER of California. Reclaiming my time, at one point the gentleman suggested you could not get to your grazing permit, and the fact is that the bill and the law allow you and do provide for access to that. That was my point. The notion-and obviously what we are doing here and what the Senate did was to create a wilderness area, is not the exact experience that you have in your city park where you can simply drive, get out of the car and do something alongside of the road. That is the purpose of designating this

But the suggestion here is that somehow or other hikers, rock collectors will not be able to collect rocks because they will not have access. They are going to have access to millions of acres of land as the bill is currently proposed. They can do that from roads, and as I said, in excess of 33,000 miles of road that continue to remain open for the pursuit of those activities.

Mr. POMBO. If the gentleman will further yield, the gentleman is probably more aware than anybody on this floor that 33,000 miles of road are predominantly in agricultural regions, not the urban areas surrounding the area.

Mr. MILLER of California. That is not correct. In fact, it runs through many of these areas.

Mr. POMBO. There are those that do run through the area.

Mr. YOUNG of Alaska. Mr. Chairman, I move to strike the last word.

Mr. Chairman, if I may, I would like to ask the sponsor of the legislation. the gentleman from California: These red shiny dots here are all privately held lands?

Mr. POMBO. Mr. Chairman, will the gentleman yield?

Mr. YOUNG of Alaska. I yield to the gentleman from California.

Mr. POMBO. I thank the gentleman

for yielding.

Yes, they are. All of the shiny dots currently represent a section of property which is privately owned; a section of property being 640 acres, or 1 square mile.

Mr. YOUNG of Alaska. The areas that look like roads it allows those roads to continue to be used without-

Mr. POMBO. Yes. Those are current roads, currently being used for access by those property owners. This bill would prohibit the use of those roads.

Mr. YOUNG of Alaska. The gentleman's amendment allows that.

Mr. POMBO. That is correct.

Mr. YOUNG of Alaska. Now if I may ask the chairman, the gentleman from California, is he telling this body that this bill closes these roads off?

Mr. MILLER of California. If the gentleman would vield, it may close those roads off for public use, but not necessarily for access to go to those lands.

Mr. YOUNG of Alaska. The question is: What is necessary? Well, why do you not accept an amendment that says these roads, which are identifiable, already mapped, shall remain open for those private landholders?

Mr. MILLER of California. That is what the law provides, that access.

Mr. YOUNG of Alaska. That law means nothing, because the Park Service does not do as they have been told to do. I know of which I speak because the gentleman from Minnesota told me, as Mr. Seiberling told me, that there would be no problem with access to mining claims in the McKinley Park or Denali Park. There would be no problems in Glacier Park with the existing mining claims that are there, that you would have access. And that is not true. You can no longer go to those areas without getting permission

from the Park Service, and they do not issue that permission.

Mr. VENTO. Mr. Chairman, will the gentleman vield?

Mr. YOUNG of Alaska. I yield to the gentleman from Minnesota.

Mr. VENTO. I thank the gentleman for yielding.

Mr. Chairman, the problem here is principally with regard to BLM wilderness lands.

Mr. YOUNG. of Alaska. Well, wait a minute. It is under the Department of the Interior, is it not? I am saying if you want to solve this problem where we have existing valid rights here, where people own their lands, retirement homes, mining claims and grazing areas, they have existing roads—we are not talking about building any new roads to accommodate the gentleman from California. These people, who happen to be American citizens, they want to say in the bill that these roads shall be available for those who have valid existing rights in this area. Now. what is wrong with that?

Mr. VENTO. If the gentleman would yield further, I would point out some of the concerns with regard to Glacier Bay. I am informed that the claims are

under the glacier.

Mr. YOUNG of Alaska. It makes no difference. You have no access to it. You cannot mine. You know that, Mr. Sloss, they cannot start in the mining area.

Now, wait a minute, it's my time, my

They denied the right to that area. We were told in committee, "Don't worry about it, your claims will be protected." But the Park Service says, "No, no," they have a huge deposit, and it cannot be used, and they lost the value of that. I was on this floor when they did it. You talk about this great California wilderness bill: try 147 million acres in one fell swoop. Try that for size.

Then we go to Denali Park or Glacier Park, if you wish to call it that, we have miners in there. Now the solution is, may I remind my good friend, the solution is we are going to take tax dollars from the American citizens and buy those claims out not because they want to sell them but because they have to because they cannot operate in there with the Park's restrictions. They are no longer compatible. But we were told, "Don't worry about it, existing rights shall remain with those that have them. Don't worry about it. We will take care of you." The check is in the mail.

Now, I am just asking one little simple amendment to have Mr. Pombo's amendment accepted or say any roads in this area shall be available, shall be available for those private landholders. Now, what is wrong with that? I listened to this debate over in my office, I watched what was going on here, and it is absolutely true. We have too many acres today in parks that are not being taken care of. This is not a wilderness, by the way. We have power lines, roads, and access here, and we are making a wilderness out of it. As the gentleman from Missouri said, the Irish wilderness was not a wilderness until they found lead. It was an area that had roads and farms and everything in it, but when they found lead, it became a wilderness.

It is the same case with this so-called California wilderness bill.

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. YOUNG. of Alaska. I would gladly yield to the gentleman from California.

Mr. LEWIS of California. I thank the gentleman for yielding and the gentleman who is in the well who is the ranking Member and has had to deal with this committee and the issue for many years—

Mr. YOUNG of Alaska. Twenty-two years.

Mr. LEWIS of California. We have similar frustrations, that which we have experienced. I must say in this discussion the question the gentleman is asking about individual property owners, a section of land, access to their land. Why not a bill that says, "You shall have access"? I wonder if you could ask that question not of the chairman of the committee or the chairman of the subcommittee but the author of the bill, Mr. LEHMAN, who has yet to speak to this issue. I would like to know what he thinks about individual property owners having access.

Mr. YOUNG of Alaska. Well, he will have his own time.

I want to suggest the key to this body has been representing the private landholder, and I said—

The CHAIRMAN. The time of the gentleman from Alaska [Mr. Young] has expired.

(By unanimous consent, Mr. Young of Alaska was allowed to proceed for 2 additional minutes.)

Mr. YOUNG of Alaska. The private landholder, I am not asking to change the definition of the bill here. I am saying let us give them some consideration. What right does this body have to impose our will on those people who have done no wrong, that have this land under present law? For some reason we have forgotten what the Constitution says and what our role in Congress is.

Yes, we want to protect the environment, but do we want to lose the rights of individuals to protect the environment? We are not asking much. I am just asking Mr. POMBO's amendment be accepted, giving access over existing roads, no new roads, no new trails, existing roads to be left intact. That is all he is asking. If we take that away, this body has lost sight of the American way. Regardless of what you may

say and all these interest groups—the Sierra Clubs, the friends of yours, all 57 of these leeches around this area of Washington, DC, dictating to the Members of this body as to what they should do with their lands, and not the people in the area. That is what upsets me about all this legislation. This is not driven by the people at home, it is driven by the people out of L.A., San Francisco, it is driven by the people belonging to these organizations.

If you are doing this right, make this a recreational area and protect those people who have those rights given to them under law. Protect them. Don't say protect them and then not do it. That is wrong. That is what we have been doing in the past, time after time.

I yield to the gentleman from California.

Mr. MILLER of California. The gentleman knows what the Wilderness Act, under which this is a proposal for wilderness, provides for that access. Section 5(a) in fact does. What it does not provide is what Mr. Pombo wants, which is general public access on those roads. That is not necessary to protect those individual's rights to their property. In fact, what the gentleman—

Mr. YOUNG of Alaska. Reclaiming my time, the gentleman knows, Mr. Chairman, as I do, never has that right been used by the agency-it has not, it has not, it has not-I am saving, accept Mr. POMBO's amendment that they shall have that right, no question. Not at the discretion of BLM, not at the discretion of the Park Service or a Secretary of Interior. No Government agency should have that right over the private landholder. That is a simple way to go. Let those people have their rights under our Constitution. Do not say to the agency that we have a law that protects them. Sure, you can go to court, some agencies can file suit and say you cannot do it. Some interest groups will file suit that say you cannot do it. There will be some who say vou can do it.

I am saying let us protect these little people. That is what America is about, the little people. It is not these huge organizations.

I hear people condemn the mining interests and the timber industry. But the biggest organization in the United States today is the so-called elite environmental community that is driving this Congress to taking land out of the productive role.

### □ 1350

That is the group we should be fighting. Let us think about the American worker and the little person, not the large group of environmental groups.

Mr. LEHMAN. Mr. Chairman, I move to strike the requisite number of words

Mr. Chairman, I rise in opposition to cessful amendment that took 59,000 the amendment offered by the gentleman from California [Mr. POMBO], my request, and at the request of the

and let me first make very clear that this amendment really does not have anything to do with private property rights. Those rights are protected. Those rights are protected for the people who own their property, and access to the property is protected. It is protected under common law, and it is protected under the various aspects of this bill.

What is attempting to be done here is, first of all, exactly as the chairman described, an attempt to open these roads up for general public use. But what concerns me more here is the eleventh hour attempt to undo the lengthy, careful and deliberative process I and others have undergone for 4 years now to try to make incremental, piece-by-piece, road-by-road determinations as to what ought to be left totally open for all use, what ought to be left simply for the use for which the road was probably created in the first place, and what is needed to ensure access to property. It does not make any sense to have certain roads out there, because many cause nuisances, because many are counter to the provisions of this act, or because in many cases. there are other ways of getting to the same place, and we do not need to police that many areas at the same time.

I would point out that the amendment that the gentleman from California [Mr. Lewis] will offer as a substitute, contained 62 wilderness areas in it, and will close many roads off to public use itself. So, the issue here is not pro-private property rights versus anti-private property rights. What we are talking about with the substitute of the gentleman from California [Mr. Lewis] and with the proposal before the House is how many wilderness areas there are going to be. These bills treat those areas the same way with respect to the same wilderness areas.

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. LEHMAN. When I finish, Mr. Chairman, I will yield to the gentleman. I have not interrupted anyone here today.

We have in this bill probably the most permissive language regarding grazing in a national park ever to come before the House. It allows grazing in perpetuity under this law and, indeed, is opposed by some members of the Natural Resources Committee, and they may try to take that out later in this bill but the language in this bill totally allows everyone with a grazing right today to maintain that right in perpetuity into the future.

We have looked at every one of these areas time and time again and will continue to look at them from now through the conference. As recently as the full committee meeting, Mr. Chairman, this Member authorized a successful amendment that took 59,000 acres of private land out of the bill. At my request, and at the request of the

gentleman from California [Mr. HUN-TER] over here, the chairman took language into the bill that took 62,000 acres of high quality recreation area in the South Algodones Dunes out of the bill. Two years ago, when this bill was on the floor, the gentleman from California [Mr. HUNTER] in fighting for that language at that time said that a hundred thousand people would be closed out unless we deleted it.

Well, in the bill that is before the House today, Mr. Chairman, we have made that adjustment. We have been making adjustments as the bill goes on where the case is substantial and where we are certain about what we were doing, and we will continue to do so.

I lost on one amendment in the committee myself. Talk about an open process. I offered an amendment that I thought made a reasonable extension of some roads going to about a third of what is in the proposal of the gentleman from California [Mr. POMBO] here that I thought was reasonable. I lost that in committee. The sponsors asked me not to bring that amendment back up on the floor today, thinking, we will discuss it in conference, which we will. But to go about it in this fashion today, to indiscriminately open these wilderness areas up without knowing what we are doing is not smart, when the fact is, which was pointed out in a recent McClatchy newspaper editorial, we have 500,000 miles of these roads in California. So this is certainly not going to destroy any industry or anybody's recreation.

If the case can be made that this is necessary, Mr. Chairman, then let us look at it on a case-by-case basis, and I would be happy to work with the gentleman to try to do it, just as there are additions other than this that I would like to see made in the bill as well.

The industry with the most stake in this issue frankly is the utilities in California because they have rights-ofway all over the State. They have gas lines; they have electricity transmission lines. Where are they on this bill? None of them are opposed to this bill. In fact, Mr. Chairman, most of them are actively supporting the bill that is on the floor before us today because they are certain that their access to those areas is already guaranteed under the provisions of this act. And believe me, they have got the lawyers to tell them otherwise if that were the

We have gone about this deliberatively, carefully, cautiously, and where we thought there was a doubt, frankly we tried to err on the side that the gentleman from California [Mr. POMBO] is coming from. But the bill, as it is written, now makes sense. Yes, it can probably go somewhat further in my opinion, but this is not a private property issue.

Mr. VENTO. Mr. Chairman, will the gentleman yield?

Mr. LEHMAN. I yield to the gentleman from Minnesota.

Mr. VENTO. Mr. Chairman, I want to just point out that we have private inholdings on the wilderness on a regular basis. I mean it is not very common in this area as almost all of it is public land, but somebody has some claim or maybe even a patented area. But the point is that in terms of national consistency should we treat the question here as from a national wilderness system? Are we going to have a national wilderness system? Are we going to treat the California desert in a different way, in a way that is absolutely unique? That is really what the question is here with regard before the body. If we are going to treat this in a way that is completely different, it is not the case today, and I thank the gentleman for having yielded to me.

The CHAIRMAN. The time of the gentleman from California [Mr. LEH-MANI has expired.

(By unanimous consent, Mr. LEHMAN was allowed to proceed for 1 additional minute.)

Mr. MILLER of California. Mr. Chairman, will the gentleman yield?

Mr. LEHMAN. I yield to the gentleman from California.

Mr. MILLER of California. Mr. Chairman. I think the gentleman from Minnesota [Mr. VENTO] makes an important point.

First of all. I just visited a wilderness area where people had access in those inholdings by airplane, by boat, by motor vehicle, to mining claims, to hunting lodges, to resorts, to private residences all throughout one of the largest wilderness areas in this country, in Idaho, in the Frank Church, And the fact is that all over the country we have wilderness in national parks with inholdings that have access to those private properties because the Congress has never had the desire to deny those individuals access to that.

That is not what the amendment offered by the gentleman from California [Mr. POMBO] is about. The Pombo amendment is about a lot of people who would not agree with the American Motorcycle Association, would not agree with the bipartisan agreement on the Senate side on the roads that they thought were necessary to continue that and wanted just to open up all of the existing roads for whatever purposes available, and that simply is incompatible with the purposes of this bill, and the intent and the support the Californians have for this bill. So, as my colleagues know, to suggest that somehow this is to change the scale and people are not going to get access is simply to deny history and to deny the law that says, "You shall be. "You shall be," section 5(a), "You shall be given access."

The CHAIRMAN. The time of the gentleman from California [Mr. LEH-MANI has expired.

(By unanimous consent, Mr. LEHMAN was allowed to proceed for 5 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, will the gentleman yield?

Mr. LEHMAN. I yield to the gentleman from California.

Mr. LEWIS of California. Mr. Chairman, I certainly would like to have the author of the bill have as much time as he would like. I appreciate my colleague for yielding.

My colleague is, I believe, very sensitive to the problems of grazers, et cetera. I know he comes from a farming district. I do know he also knows that these environmental groups from the urban centers, often go to excess, and I gather from the gentleman's statement that it is his intent this grazing be provided in perpetuity in his

Is that correct?

Mr. LEHMAN. That is what the bill before the House does.

Mr. LEWIS of California. I beg to differ with the author, for I would refer to page 46 in the bill under section 409 that deals with grazing. The language specifically says the privilege of raising domestic livestock on lands within the park shall continue to be exercised at no more than the current levels subject to applicable laws and National Park Service regulations.

The gentleman knows full well the Park Service does everything it can to cut the throat of the grazers who might want to use that land. Clearly the grazing community is unhappy with the language that is involved here.

Mr. LEHMAN. Well, I object to the gentleman's characterization of the Park Service, and this land is in the park. Previous language in the bill originally did not allow any grazing. We amended that in the bill 3 years ago to make it 25 years that they could graze. Now we have taken the further step of permitting it, at my request I would point out, in perpetuity in the park area.

Mr. LEWIS of California, Mr. Chairman, will the gentleman yield further? Mr. LEHMAN. I yield to the gen-

tleman from California.

Mr. LEWIS of California. If that is the gentleman's intent, it would not be difficult to simply design a minor amendment that would allow for grazing in perpetuity in this territory. Would the gentleman be willing to accept such an amendment?

Mr. LEHMAN. This is what is in the bill.

Mr. MILLER of California. Mr. Chairman, will the gentleman yield?

Mr. LEHMAN. I yield to the gen-

tleman from California. Mr. MILLER of California. I would

just say that the gentleman is quite correct. That is what the legislation allows. Those people who have those permits will be allowed to continue them. as they currently do under existing law, and the designations of these areas will not impair that, and they will have to comply with the laws of the United States of America like every other citizen.

Mr. VENTO. Mr. Chairman, will the

gentleman yield?

Mr. LEHMAN. I yield to the gentleman from Minnesota.

#### □ 1400

Mr. VENTO. I would just point out that existing permittees today, people permitted to graze, only have assurances from 5 to 10 years for the option for a permittee under present law. The issue here, of course, is one I disagree with in terms of the "in perpetuity."

In essence, what you are saying is that the Park Service would not have the discretion that the BLM has today. Your zeal to help and satisfy some of these sort of questions that are being raised, which I think are really off the wall, I think we have gone too far. I intend to address that.

The truth is, of course, that these are hot desert areas, they are sensitive areas. These cows get more miles than your old Chevrolet. They are running around competing with the desert tortoise, and so forth. I want to assure my friend from California, you are going to have a debate on grazing in the parks here today. But the issue of that in perpetuity is not long enough, that 25 years is too short. The truth of the matter is you are taking away the power and discretion that the BLM and Park Service would have today under the normal course of things. These are just per my test. There is no intransigent right to graze.

Mr. LEHMAN. Mr. Chairman, if the gentleman will yield further, the chairman has indicated his purpose is to eliminate grazing from this language.

Mr. HANSEN. Mr. Chairman. I move to strike the requisite number of words.

Mr. Chairman, I rise in strong support of this particular amendment. I have been on that committee for 14 years now and I have passed a wilderness bill in my home State of Utah. I still remember the distinguished gentleman from Ohio, Mr. Seiberling, making some comments on how certain roads would be. Unfortunately, that has not come about.

I am always astounded as we stand here upon this particular floor and talk about wilderness bills, because we fly in the face of the 1964 Wilderness Act. I took it upon myself to go back and read all of the information that happened in the Wilderness Act. Like a court would say, the dicta. What was said on the floor, what was said in committee.

It came down to when it said untrammeled by man, pristine, as if man had never been there, we talked about cattle ponds, we talked about roads, we talked about power lines.

And even one person said that roads meant two tracks. I do not know if that is correct, but that is what some people said.

Now, we come in with bills like this, and the Pombo amendment goes right to the heart of it, flies in the face of the 1964 Wilderness Act. The question Members should be asking is why are we even looking at an area that has homes in it, that has roads in it, that has cattle ponds, that has all of these things in it. It should not be in wilderness to started with.

The gentleman is trying his very best to do what he can to take care of a situation. I do not know which chairman, said that this is already taken care of in existing law. Let us read the existing law and see if it is taken care of.

Here is what the existing law says regarding this issue. In any case where State-owned or privately owned land is completely surrounded by national forest lands-let me repeat, national forest lands-within areas designated by the act as wilderness, such State or private owner shall be given such rights as may be necessary to assure adequate access to such State-owned or privately owned land.

But it does not say BLM, it does not say park. The law is silent on that point. Because the law is silent on that point, it is necessary, and I think it was very intelligent for the gentleman from California [Mr. POMBO] to take it upon himself to say we are lacking somewhere in this bill. We have not covered our bases, in order to take care of access for these people who have a perfect right to go to their ground. We have to come up with some way to do

So the gentleman has done this by putting that in there.

VENTO. Mr. Chairman, if the gentleman will yield, I did not want to interrupt the gentleman's presentation, but if he looks at page 28 of the bill, I realize I was saying the bill was 200 pages long, it is only 69 pages long, but nevertheless, page 68, section 103, the general powers of the Secretary of Agriculture requirements are also deemed to be exercised by the Secretary of Interior for the purpose of administration of wilderness areas.

So the gentleman is correct in terms of his observation with regards to national forest lands and the Secretary of Agriculture. But the same rules apply. This is apparently a general instruction that is used and has been used in wilderness bills. As far as I know, they have the discretion in those circumstances.

Mr. HANSEN. Mr. Chairman, I thank the gentleman for his comment. Let me respectfully say, I remember the days that James Watt walked in as the Secretary of Interior and the gas position that some of our colleagues had regarding that. Some folks did not think he lived up to it.

I remember when our current Secretary of Interior came in. Frankly, I am having a very difficult time feeling comfortable with our current Secretary of Interior when it comes up to leaving it up to the discretion he may have. I do not want to put that kind of power in any secretary that comes along, because the difference between these two individuals is as night and day. If we have to wait for a personality clash with the Secretary of Interior, to me it would be much more intelligent to have it in the law and lay it to rest at this particular point.

The CHAIRMAN. The time of the gentleman from Utah [Mr. HANSEN] has

expired

(By unanimous consent, Mr. HANSEN was allowed to proceed for 3 additional minutes.)

Mr. HANSEN, Mr. Chairman, I vield to the gentleman from Minnesota [Mr. VENTO1.

Mr. VENTO. Mr. Chairman, I appreciate the gentleman yielding. I just would point out this is not a discretion. It says it shall be administered in the same manner as the secretary. So it is a mandated requirement on page 28 of the bill, section 103.

Mr. HANSEN. Mr. Chairman, claiming my time, I appreciate that comment. I also have those reservations because of practically seeing how it happened in the States of Utah, Colorado, Wyoming, and Montana. I think we can put it in the law.

Mr. CUNNINGHAM. Mr. Chairman,

will the gentleman yield?

Mr. HANSEN. Mr. Chairman, I am happy to yield to my friend from California.

Mr. CUNNINGHAM. It has been mentioned several times that the South Algodones has been removed from the area. I would like to thank the gentleman from California [Mr. MILLER], the chairman, for doing that, because a lot of people came. There are still a lot of folks upset. I think to provide access to these things, you know, even the gentleman from California [Mr. LEH-MAN] mentioned that he had in the bill, though the process was not served, of only about one-third of the roads. So there evidently is a problem that the gentleman from California [Mr. LEH-MAN] wants to clarify one third of the roads. Then we need to support the gentleman amendment of the gentleman from California [Mr. POMBO].

Mr. HUNTER. Mr. Chairman, will the gentleman yield?

Mr. HANSEN. I yield to the gentleman from California.

Mr. HUNTER. I thank the gentleman for yielding. I think it is important for us to realize one fact the gentleman from California [Mr. POMBO] made earlier. There are a lot of folks that cannot put a backpack on their backs and walk 10 miles out to enjoy the paloverde tree or the ironwood tree or campsite they have been going to for 20 to 30 years. In my district you have people who have visited the same campsite for two or three generations.

You have to have vehicles to enjoy the desert. The point is we are not taking vehicles off road. The Pombo amendment allows people to access the same roads they have been using. So we have got roads in strategic places where a person like Ida Little can conduct the wild flower tours she has been conducting for the last 20 years or so. She cannot put a backpack on at over 70 years of age and stride off into the sands to do that.

The desert is a great resource, not just for the young, strong people who have subscriptions to Backpacker magazine, but also senior citizens and people that have been going there for generations. If you take away their right to those roads and their vehicles, then you have taken them out of the desert.

Mr. HANSEN. Mr. Chairman, reclaiming my time, let me just say that the gentleman from California [Mr. PomBo], the roads he has put in there, 1,000 miles of this is designated on AAA maps. Golly, that is just like putting I-15 or Route 66 on it. To say we are going to close these roads that have been used for years, I personally think this is ludicrous. We are taking away access for so many people. Southern California, southern Nevada, all of those people have used these roads.

I think the gentleman has come up with an excellent amendment. I would hope the Members listening to this in their offices would take into consideration, this may be California, but it may be your State next. I would hate to see you throttle down this access.

Mr. McCANDLESS. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I have listened with a great deal of interest to these definitions of roads. I would like to share with my colleagues a little truth and fact relative to access to private property. The Santa Rosa Mountains are the backdrop for the valleys and areas of the Cahuilla Valley and the cities therein.

### □ 1410

The BLM, ever since I can remember, has denied access to private property, access to private property, in those areas.

Let us get back to the desert bill. If this desert bill goes through in its present form, there are a number of popular destinations for family or community activities between the communities of Indio and Blythe, south of I-10, that would no longer be available or accessible because of the wilderness designation. The fact is that these people will no longer be able to go through roads they can now, to get to in-holdings where people actually own property.

For example, in the district that I represent, we have a number of clubs,

and let me give you one in particular, the El Jamel four-wheel-drive club, a family and community-based organization. They do not have enough money to go out fly fishing in New Zealand. They use the desert for recreational purposes.

They collectively over the years, and it has been so long I cannot even remember, purchased 40 acres of land, which under this bill will no longer be accessible to them. I repeat that, it will no longer be accessible to them, because they have to get to where they are going through what we are designating as a wilderness area.

The BLM has not let people in the same area, up in the Orocopias, go to their private property, so I must take exception with the analysis given, unless there is something here that I have

Mr. Chairman, I want to make a point about these people. They are fine, community people. They are not a bunch of wild, beer-drinking bikers, tearing the desert apart. They take a great deal of pride in their activities, and actually clean up the desert in many of the projects.

These people are going to be denied, by the definitions that we have looked at specific to this property, to their 40 acres, and the large number of people within the community of Indio who belong to this one club, will be denied access to their desert by the Bureau of Land Management.

How much more can we talk about, that disputes what it is that the gentleman is bringing forward as being an idea that, well, if we have a piece of property, the Federal Government must give us access? What about these sections of property in the Orocopias that people have not been able to get to by vehicle?

One fellow says, "I will build a road on BLM property, on the alignment of the section. I will not go across it." He is told: "Sorry, you cannot build on the line of property there or anywhere else."

This is the problem we are having. This is why, without the Pombo amendment, we are going to deprive people such as I have referred to, who look at the desert as a recreational outlet for their families, who do not have the money to do other things, access to the property they and their parents and their grandparents have had

ents and their grandparent for years.

Let me give the kicker here. There were two main routes east and west into California during the 1800's. There was the Butterfield Stage Route that connected Yuma and went through the Imperial Valley and ultimately ended up on the coast. You had the Bradshaw Trail, which parallels I-10 south of Blythe and goes into the Salton Sea area. In both cases, those roads have been there since the 1800's, and in both cases, we will no longer be able to tra-

verse those roads as a recreational activity.

Herein lies the problem, and this is why the Pombo amendment to me is an answer to this. We are not going to build a freeway through pristine areas. We are trying to give people an opportunity to enjoy what they have enjoyed for years, and those that follow.

Mr. MILLER of California. Mr. Chairman, might I make an inquiry as to how many Members want to speak? We are getting questions on both sides of the aisle as to intent on time.

My understanding is that the intent was originally that the committee would rise by 3 o'clock. I know the gentleman has Mr. LEWIS, and Mr. VENTO has not spoken, and Mr. DOOLITTLE has not spoken.

Mr. HANSEN. Mr. DOOLITTLE. Mr. MILLER of California. That is

Mr. MILLER of California. That is fine, and we can go to a vote and they can have their 5 minutes.

The CHAIRMAN. The gentleman from California [Mr. DOOLITTLE] is recognized for 5 minutes.

Mr. DOOLITTLE. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, this bill, without this amendment, will cut off long-established access routes. This is the old Spanish Trail, this route that goes up along here from west to east. That has been available for use for over 100 years.

Under this bill, without this amendment, the people will not have access to that any longer. This is just one example, of how detrimental this piece of legislation is going to be, cutting off something that has been in continuous use for over 100 years.

Also, Mr. Chairman, the reality is that the bill is going to cut off access basically to these publicly owned lands, and the response is no, if you are within 3 miles, which the bill guarantees, we deem that to be adequate access.

Mr. Chairman, if we stop and think about it, when is the last time we took our family, say, up to a piece of undeveloped property, and it does not have water so you have to carry water. If I remember correctly that is about six pounds a gallon or more, and you have to have or you usually want to bring a cooler with food and so forth in it which weighs a certain amount.

If there are very small children, they are not going to be able to walk themselves the 3 miles, so, of course, sure, you can strap them on your back if you can find room alongside the water and alongside the food and stuff you have in your pack to maybe take them along, but 3 miles out in the desert sun at about 110 degrees in the sand is not going to be too appealing. It might tend to suggest that you will in effect restrict access, even while proclaiming to guarantee access.

Yes, there is a type of people that have been mentioned; DUNCAN HUNTER

mentioned one lady in her seventies who conducts a wildflower tour. Older people are going to have difficulty going in those conditions for 3 miles in order to have what this bill claims will

be adequate access.

Mr. Chairman, I would just represent that this is really an effective denial of access. That is what the Pombo amendment is intended to address, so that we can really enjoy the land our tax money is paying for, instead of having it roped off to us, and cutting off established public access routes, like the old Spanish Trail, which have been in effect for over 100 years.

Talk about an extreme piece of legislation, this is it. This Pombo amendment is a very reasonable remedy to make these provisions work so we protect what is desired to be protected, and we continue to ensure the public

the use.

Mr. Chairman, we have heard about access to private lands. That is guaranteed by language in here. Let me ask. how many of the Members would like to go hat in hand to the Park Service or the BLM begging for access to your own land? How many of the Members would like to hire an attorney at x number of thousands of dollars and x number of months or years, in order to secure that right? Oh, yes, there is language in here that supposedly allows it, but the reality is it is going to cost thousands of dollars for the private property owner and months if not years in order to lay claim to that right. So it is not right at all.

For that reason, Mr. Chairman, we should all vote to support the Pombo

amendment.

Mr. VENTO. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the Pombo amendment. What this amendment is all about is whether or not we are going to have a national wilderness system or not, and whether or not it is going to apply to these lands in California, these substantial lands that are being designated both as wilderness and nonwilderness in this area.

Mr. Chairman, clearly the Federal Government in this case stands in the place of the American public. They, in fact, represent the public ownership and the rights of the public in general to stewardship and to a legacy of natural heritage that exists in this Mojave Desert and other areas in this vast California desert area.

The fact is that there apparently is a school of thought here that one cannot trust the Federal Government, one cannot trust the land managers; that the Federal Government cannot do anything right, and therefore, we are not satisfied with what rights a private individual may have with regard to the Constitution, we are satisfied with the rights that exist with the Wilderness Act that apply to all the other 49

States, and obviously there are differences.

The question is, it is going to be the lowest common denominator. if someone does not agree with what a land manager is doing, whether it is the Department of Agriculture, Park Service, BLM, or some other wilderness area, the Fish and Wildlife Service, therefore we are going to come in here with a bulldozer type of attitude with regard to public policy, not one that is rooted in the Constitution, other than by the definition of those that are trying to define that, because if that were the case, that would be established and that would be a court case and they would win.

#### □ 1420

They cannot apparently prevail in that particular instance. No, we are going to come in here with this amendment that provides another thousand miles of roads in this area to these sites over public land. The issue here, of course, is what the type of access is gong to be. Under the aegis of private property rights, of course, we are not just going to have the individual access, we are going to have the off-road vehicles that are going to be in there, that are going to be going down those roads, the various motorcycles, a whole host of various things that are going to obviously cause a significant impact in these sensitive desert areas that we are trying to preserve as wilderness. The wilderness, I might say, which is the legacy of not just the people in California but of our Nation.

Mr. Chairman, these laws and rules apply, the Constitution and the rules of wilderness apply in all the other States and in some cases, apparently unhappily, it is not the type of fit that Members want, it is not the lowest common denominator. They cannot always take their four-wheel-drive vehicle down there, they cannot pave it, they cannot do a variety of other things they would like to do. The fact is that this bill provides access to almost any private property that is no more than 3 miles away from a road.

Mr. Chairman, there are in this bill in this desert area, vast area, some 35,000 miles of road, not 33,000 as we are reporting, there is at least 35,000. Plus. through the work of the gentleman from California [Mr. LEHMAN], the work of Senator FEINSTEIN, the work of the gentleman from California [Mr. MILLER], in making agreements, they have expanded that area even more in the committee, so there has been a conscientious effort here to be sensitive to this, to deal with it. But we are not going to, and I would ask to reject the issue here, provide access to all of these irrespective and to make it a public access so it will not just be used by the private landowner but by all these recreation vehicles. That will really cause the demise and the degradation of these wilderness areas that are trying to be protected.

I ask the Members of this House to vote no on Pombo and to stand up for these areas and to stand up to keep the California wilderness in as good a condition as we can, as the other areas in this country, to vote no on the Pombo amendment.

Mr. LEWIS of California. Mr. Chairman, I move to strike the requisite

number of words.

Mr. Chairman, frankly I was a little disconcerted there a moment ago, for throughout this debate I have been wanting to mention the name of California's senior Senator, Mrs. FEINSTEIN from California, but I did not think our rules allowed it, but since our chairman used it, the senior Senator has been very much involved in this catastrophe we are talking about today, and I wanted to make sure the House was aware of that.

Mr. Chairman, I would like to make it very clear to Members of the House that none of the four Members who were elected to represent the desert communities of California is opposed to desert wilderness or to desert planning or to adequate park availability or to supporting our monuments. Indeed, we have been involved in that

very work for our careers.

Mr. Chairman, I was the author of the first legislation in California to attempt to do something about people who abused the land and the vegetation of the desert. We increased law enforcement access to many an area that prevented people from across State lines coming in to steal much of the flora and fauna of the desert. I was the chairman of a standing environmental quality committee that dealt with air quality in the region as well as southern California while in the legislature. I have carried amendments here to increase the numbers of employees available to protect the desert lands.

Mr. Chairman, the four Members who represent the desert are complaining today only because this bill does not reflect appropriate public policy process. It is an arbitrary action on the part of this committee that overrode the public process. It is very important for the membership to know that this House some years ago created a public commission that held almost endless hearings, years of hearings, some 40,000 individual comments, to make sure that the grazers were listened to, the environmentalists were listened to, that miners were listened to, that people who had recreational interests had an adequate voice, and that entire process led to a plan that indeed we have introduced on more than one oc-

casion and strongly support.
That legislation itself will involve over 2.3 million acres of land with some

62 areas that are wilderness.

Mr. Chairman, we are not opposed to protecting the desert. But excess action on the part of a few members of the committee who represent what I describe as the urban leeches in the environmental movement, who do not understand the desert, are what we are opposed to, and they have no explanation as to how we are going to pay for this.

Currently, Mr. Chairman, we all know that our National Park System is in desperate shape. Yellowstone, for example, cannot even begin to service the needs that are there. My constituents during the last recess, yours, too, complained and complained about lack of access to parks because of inadequate funding. We are not able to take care of the parks that are absolutely unnecessary with no funding mechanism whatsoever.

Mr. Chairman, remember that this bill has gone forward with no consultation of any nature, of any significance with the Members who are elected to represent the desert and that is where we begin and our fundamental complaint. The desert is our territory, we care about it and our people under-

stand it and love it the most.

I think before going any further regarding the general debate, Mr. Chairman, it is important that we address for a moment in a little different way the amendment of the gentleman from California [Mr. POMBO], before us, for while the gentleman does not specifically represent the desert territory, the gentleman is clearly a man of the West and understands the importance of access. The significance of his amendment in terms of improving this bill should not be underestimated. I would hope it would receive overwhelming support in the House.

Mr. Chairman, let me just discuss with Members why access is important. If one is an outdoor enthusiast who enjoys hiking, camping and taking in wilderness experience, access is important. If one is a rock hound who enjoys climbing up into the hills and mountains of our desert, they need access.

There are territories that are bigger than an eastern State, and we cannot

walk there, so we need access.

If one's job is to maintain guzzlers and ample water sources for bighorn sheep or other animals in the desert, access is important to maintaining those species.

The list, my friends, goes on and on. Access is critical to maintaining and

preserving the desert.

Mr. Chairman, I would like to take Members for a walk in the desert for just a moment. It is largely my territory. If one has never visited the California desert, he will find that it is nothing like the wilderness experience one would have in the Appalachians or in the Rockies.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS]

has expired.

(By unanimous consent, Mr. Lewis was allowed to proceed for 5 additional minutes.)

Mr. LEWIS of California. Mr. Chairman, the outdoor experience in the desert is a far cry from taking a walk through a wilderness area along a scenic trail or a mountain stream. The desert environment is often very unforgiving. Indeed, it can be deadly without an adequate water source and transportation. It is very important for the Members to know that those involved in the desert will find their access almost entirely cut off unless this amendment is adopted.

Just take rock collecting, for example. H.R. 518 as it now stands, the best rock collecting areas that are usually in the mountains will be miles from the nearest road. Many rock collectors, including older Americans, constituents of mine who live in the desert, will be unable to have access they need if they need to walk additional distances to pursue that hobby. This also holds true for the most scenic hiking, camping and picnicking areas in the desert.

Mr. Chairman, one of the most popular hiking areas known as the Cady Mountains will be off limits without the passage of this amendment.

The interior of this wilderness area is 6 miles from the nearest road each way. Is the average senior citizen or disabled person going to be able to traverse some way those 6 miles?

Exploring many of California's historic trails and ghost towns will be no longer possible without this amend-

ment.

The old Spanish trail has been mentioned, which brought pioneers from Salt Lake City to Los Angeles in the 19th century, would be lost forever, and perhaps forgotten to those who live in the urban center.

Mr. Chairman, I would like to correct for my colleagues some of the misinformation that is being fed by the opponents of the Pombo amendment. This is not in any way an off-road vehicle amendment. I repeat, this is not in any way an off-road vehicle amendment. Frankly, I have had problems with motorcycles between Barstow and Las Vegas and they would suggest that is what this bill is about. It is not what this bill is about. The Pombo amendment does not open up areas of the desert to be misused or abused. On the contrary, this amendment is to maintain the rights of average citizens to use 1,037 miles of roads, largely in my district, that have been in existence for decades.

### □ 1430

These roads are spread over five counties in an area the size of the State of Virginia. In my own district, you can put four Eastern States, as I have said, in easily. In fact, many of the roads included within this amendment, as has been suggested by the gentleman from California [Mr. POMBO], are on all of the AAA maps. Craziness is involved in this legislation.

While it is true access to the existing claims and allotments would be denied by H.R. 518, it is important for us to know that foremost in our mind's eye are the rights and privileges of individual citizens to travel over roads whether they own land there or not that they traveled over for years.

Hundreds of individuals with small mining claims would be prohibited access to their claims. One such constituent of mine who currently uses the Porter Mine Road, which leads to a 100-year-old active mine, would be denied use of the road he has used for years. Likewise, without this amendment, access to federally permitted zigzag allotments would be eliminated.

David Fisher, whose family has raised cattle on the desert range for five generations, would be essentially out of business without access to maintain water sources for his livestock and

other desert species.

California's senior Senator, Mrs. FEINSTEIN, promised Mr. Fisher he would be able to continue cattle ranching into perpetuity. However, as this bill is presently written without access, he will be regulated out of business.

The proponents of this legislation have claimed that no location in wilderness under H.R. 518 is more than 3 miles from a road. That is simply not the case. Mr. Chairman, for instance, the Saline-Eureka Valley area in the proposed Death Valley National Park is at least 24 miles across. Only the most elite endurance athlete could survive this type of hiking wilderness experience, on horseback, or while carrying any significant amount of water.

One of the most disturbing elements of H.R. 518, as presently written, is that it will restrict private-property owners' access to their own property. This dramatically impacts, Mr. Chairman and Members, hundreds of families

of my own constituents.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS] has again expired.

(By manimous consent. Mr. LEWIS of

(By unanimous consent, Mr. Lewis of California was allowed to proceed for 2

additional minutes.)

Mr. LEWIS of California. The small landowners, the small miners, Mr. and Mrs. America of the West would be most dramatically affected by this bill without this amendment. The gentleman from California [Mr. POMBO] points to many existing roads used by those average citizens, and full well he makes clear they will be closed to those citizens in terms of their use to access.

Property owners like June Southcaught, who has been building a cabin in the Table Mountain Wilderness, will not be able to complete her home. Others who had planned to build a retirement home will lose the chance to do so without access. Citizens would be guaranteed access to their private

property if it is to be included in a national park. We owe them that much at least.

colleagues, we certainly owe Mv them that much.

The CHAIRMAN. The time of the gentleman from California [Mr. LEWIS] has again expired.

Mr. LEWIS of California, Mr. Chairman, I ask unanimous consent that I be allowed to proceed for 3 additional minutes.

The CHAIRMAN. Is there objection to the request of the gentleman from California?

Mr. MILLER of California. Mr. Chairman, reserving the right to object, I am only asking, because we are getting besieged by Members who claim they have planes at 3 o'clock or whatever. Can the gentleman give us some indication?

Mr. LEWIS of California. If the gentleman will yield, I am asking for 3 additional minutes, and I am going to take 30 seconds and yield the balance to the gentleman so he may close.

Mr. MILLER of California. Mr. Chairman, I withdraw my reservation of ob-

The CHAIRMAN. Is there objection to the request of the gentleman from California [Mr. LEWIS]?

There was no objection.

Mr. LEWIS of California. Mr. Chairman, I must say to you that I only take this extra time because there is a tendency for Members to easily vote for what is considered to be an environmental vote for urban city Members when it does not affect their district. This dramatically affects four Members' districts who have not been consulted about this matter.

It is important for you to know that essentially this legislation overwhelmingly impacts their ability to deal effectively with their district without that consultation.

The gentleman from California [Mr. POMBO] is simply attempting to make sure many of my citizens have adequate access to their property.

Mr. Chairman, I yield to the gentleman from California [Mr. POMBO].

Mr. POMBO. Mr. Chairman, I thank the gentleman for yielding.

Mr. Chairman, I would just like to, on closing, bring the debate back to where I started quite some time ago.

What we are talking about here is guaranteeing access for a number of recreational activities as well as access to private property. That is what my amendment is guaranteeing, now, regardless, whether or not off-road vehicles, whether they be four-wheel-drives or motorcycles or what, they are included in the ability to access.

What we are talking about on this map in specifics is about 15 to 20 miles across where the off-road vehicles would be allowed is on the part that is white. That is an existing road that is currently being used. That is where

they would be allowed. They would not be allowed to enter into the wilderness area. They would be restricted to the areas which I am requesting be removed from the wilderness area which are the existing roads.

Going back to this map which shows a number of private-property owners which are included, it was mentioned in the debate that this does not directly affect my district. Well, it does directly affect my district, and I will tell you why, because what is happening to these private-property owners in my district and in your district.

The Federal Government comes in and puts restrictions like this on top of the property, and in effect is taking the private property away from those owners without just compensation. They are not being allowed to have the full use of their property because of legislation like this and other legislation which has been effected by this Congress this year and in past years. It does affect my district and it affects your district, whether you think it does or not.

There are four Members here today whom this directly affects now, because it is their district, because every one of you who sits on this floor and who will be coming down here to cast a vote on this motion know that this affects your districts directly, because these are the private-property rights that need to be protected.

Please, support the amendment.

Mr. LEWIS of California. Mr. Chairman, I appreciate my colleague's contribution.

The CHAIRMAN. The question is on the amendments offered by the gentleman from California [Mr. POMBO].

The question was taken; and the Chairman announced that the noes appeared to have it.

RECORDED VOTE

Mr. POMBO. Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were-ayes 169, noes 191, not voting 79, as follows:

### [Roll No. 231] AYES-169

Camp Allard Dunn Edwards (TX) Applegate Canady Carr Archer Emerson Castle Armey Everett Bachus (AL) Chapman Ewing Baesler Clinger Fowler Baker (LA) Coble Gallegly Collins (GA) Gallo Barcia Barrett (NE) Combest Gekas Condit Bartlett Geren Gillmor Bateman Bentley Crane Gingrich Bereuter Crapo Goodlatte Bliley Cunningham Goodling Goss Blute Danner Green Boehner DeLay Diaz-Balart Greenwood Bonilla Brewster Dingell Gunderson Bunning Dooley Hall (TX) Doolittle Hamilton Burton Hancock Dornan Callahan Dreier Hansen Duncan Hastert

Hefley Herger Hoekstra Hoke Horn Houghton Huffington Hunter Hutchinson Hyde Inglis Inhofe Istook Johnson (CT) Johnson, Sam Kaptur Kasich Kim King Kingston Knollenherg Kolbe Kyl Lambert Lazio Levy Lewis (CA) Lewis (FL) Lewis (KY) Lightfoot Linder

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Lipinski Livingston Lucas Manzullo McCandless McCollum McCrery McDade McHugh McInnis McKeon McMillan Mica Michel Miller (FL) Molinari Moorhead Myers Nussle Ortiz Oxley Paxon Pombo Portman Poshard Prvce (OH) Quinn Regula Rogers Rohrabacher Roth Rowland Sangmeister

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Santorum Schiff Sensenbrenner Shaw Skeen Smith (MI) Smith (OR) Smith (TX) Spence Stearns Stenholm Strickland Stump Stupak Talent. Taylor (MS) Tejeda Thomas (CA) Thomas (WY) Thurman Torkildsen Torres Traficant Upton Valentine Vucanovich Walker Wilson Wolf Young (AK) Young (FL) Zeliff

NOES-191

Franks (CT) Abercrombie Ackerman Franks (NJ) Andrews (ME) Furse Andrews (NJ) Gibbons Gilchrest Andrews (TX) Gilman Barlow Glickman Barrett (WI) Gonzalez Becerra Gordon Beilenson Gutierrez Harman Berman Bilbray Hefner Hinchey Hoagland Borski Boucher Hochbrueckner Brooks Holden Browder Hoyer Brown (CA) Hughes Brown (FL) Inslee Jacobs Johnson (GA) Bryant Johnson (SD) Cantwell Johnson, E. B. Cardin Kanjorski Kennedy Clayton Clement Kennelly Kildee Clyburn Collins (IL) Kleczka Klein Coppersmith Costello Klink Covne Klug Kopetski Cramer Darden Kreidler LaFalce de la Garza de Lugo (VI) Lancaster DeFazio Lantos DeLauro LaRocco Dellums Leach Derrick Lehman Deutsch Levin Lewis (GA) Long Durbin Lowey Edwards (CA) Maloney Ehlers Mann Manton English Margolies-Mezvinsky Markey Martinez Fawell Matsui Mazzoli Fields (LA) McCloskey McDermott Filner Fingerhut McHale McKinney Ford (MI) Menendez Ford (TN) Mfume Frank (MA) Miller (CA)

Mineta Minge Mink Mollohan Moran Morella Nadler Neal (MA) Neal (NC) Norton (DC) Oberstar Olver Pallone Pastor Payne (NJ) Payne (VA) Pelosi Peterson (FL) Peterson (MN) Pomerov Porter Price (NC) Rahall Ramstad Ravenel Reed Revnolds Richardson Roemer Ros-Lehtinen Rose Rostenkowski Roukema Roybal-Allard Rush Sabo Sawver Saxton Schenk Schroeder Scott Serrano Sharp Shavs Shepherd Skaggs Slaughter Smith (NJ) Snowe Stark Studds Swett Swift Synar Thornton Torricelli

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Unsoeld Waters Woolsey
Velazquez Watt Wyden
Vento Waxman Wynn
Visclosky Williams Yates
Volkmer Wise Zimmer

### NOT VOTING-79

Bacchus (FL) Hamburg Roberts Romero-Barcelo Baker (CA) Hastings Ballenger Hilliard (PR) Jefferson Royce Barton Bowill Johnston Sanders Bilirakis Sarpalius Laughlin Schaefer Bishop Lloyd Blackwell Machtley Schumer Boehlert McCurdy Shuster Clay McNulty Sisisky Skelton Coleman Meehan Collins (MI) Meek Slattery Smith (IA) Convers Mevers Cooper Moakley Solomon Deal Montgomery Spratt Stokes Dickey Murphy Faleomavaega Murtha Sundouist (AS) Obev Tanner Fields (TX) Orton Tauzin Taylor (NC) Flake Packard Foglietta Parker Thompson Frost Penny Tucker Geidenson Pickett Walsh Pickle Gephardt Washington Grams Quillen Weldon Grandy Rangel Wheat Hall (OH) Ridge Whitten

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The Clerk announced the following pairs:

On this vote:

Mr. Orton for, with Miss Collins of Michigan against.

Mr. Tanner for, with Mr. Deal against. Mr. Baker of California for, with Mr. Jefferson against.

Mr. Barton for, with Mrs. Meek against. Mr. Bilirakis for, with Mr. Rangel against. Mr. Taylor of North Carolina for, with Mr.

Slattery against.
Mr. Quillen for, with Mr. Tucker against.

Mr. FARR, Ms. WATERS, and Messrs. FIELDS of Louisiana, NADLER, and MARTINEZ changed their vote from "aye" to "no."

Mr. OXLEY and Mr. TORRES changed their vote from "no" to "aye." So the amendments were rejected.

The result of the vote was announced as above recorded.

Mr. GEJDENSON. Mr. Chairman, I rise in strong support of H.R. 518, the California Desert Protection Act. I want to commend Representative LEHMAN, Chairman VENTO and

Chairman MILLER for all their hard work on this

issue.

The California Desert is one of this Nation's most spectacular, and fragile, natural resources. I believe it is also among one of our most threatened due to its close proximity to millions of people in southern California. The desert provides valuable habitat to more than 600 species of animals and nearly 2,000 species of plants. Some species, including the bighorn sheep and the desert tortoise, are protected under the Endangered Species Act. The desert, especially the area which will be designated as the East Mojave National Park, contains a special combination of high and low altitude areas, lava beds and an incredible sand dune system. In the Mojave area alone, three desert ecosystems-the Sonoran, Mojave and Great Basin-converge creating a unique habitat.

H.R. 518 would designate approximately 3.9 million acres currently managed by the Bureau

of Land Management [BLM] as wilderness. It would expand the Death Valley and Joshua Tree National Monuments and make them national parks. It would create the East Mojave National Park on approximately 1.5 million acres. Furthermore, the legislation designates about 4 million acres within the new parks as wilderness, which will ensure their pristine character will be protected for generations to come.

Representative LEHMAN and Chairman MIL-LER have gone the extra mile to ensure this is a balanced bill. Grazing at current levels will be protected in Death Valley and Joshua Tree and valid, existing mining claims will be honored. Hundreds of miles of roads are exempt from the bill and nearly 400,000 acres were carved out to provide a free play area for offroad vehicle enthusiasts. Numerous acres were also exempt to accommodate several companies. The gentleman from Minnesota [Mr. VENTO] will offer an amendment which will provide the military with a 15-year extension for land withdrawals for China Lake Naval Weapons Center and Chocolate Mountain Aerial Gunnery Range. Mr. VENTO's amendment will also make it clear that nothing in this bill in any way affects or restricts low-level military flights over the parks and wilderness areas established by this bill. Furthermore. Mr. LEHMAN will offer amendments which will make it clear that Federal law enforcement and State wildlife officials have broad access to the wilderness areas to carry out their official duties. I believe this amendment goes above and beyond the call of duty because the Wilderness Act in no way precludes these activi-

Mr. Chairman, I would just like to comment on one amendment which I strongly believe would undermine the entire bill if accepted by the House. The amendment I am concerned about will be offered by Representative LAROCCO and would designate the East Mojave as a national preserve rather than a national park. While I have great respect for Representative LAROCCO, I urge my colleagues to oppose this amendment. As Chairman MILLER, Chairman VENTO, and Representative LEHMAN made clear during markup in the Natural Resources Committee, the entire purpose of this bill would be undermined if the East Mojave was designated as a preserve because it would not be afforded the degree of protection it deserves. As I mentioned above, the East Mojave contains a special mix of resources which definitely make it eligible for national park status. National Park Service Director Roger Kennedy and Secretary of Interior Bruce Babbitt have expressed their strong support for an East Mojave Park. Nearly every major environmental group supports park designation. More importantly, polls show that a majority of residents in the desert area support making East Mojave a national park.

One of the reasons for designating East Mojave as a preserve is to allow hunting to continue in the area. I do not believe hunters will be adversely affected by the bill as reported by the Natural Resources Committee. Hunting in the area has been sparse at best for the last several years with hunters taking an average of 20 to 30 deer and 5 sheep in the region each year. Moreover, about 10 million acres of desert will remain open to hunting. In addition, hunting is incompatible with units of the park system due to heavy use by the public. While hunting is allowed in several preserves, the majority are in Alaska where I do not believe the number of visitors can compare with those in southern California. According to NPS Director Kennedy, it would cost \$500,000 more to administer the East Mojave as a preserve than as a park due to law enforcement concerns. Furthermore, a poll conducted by the Field Institute in early 1993 found that 66 percent of households with hunters supported making East Mojave a national park even though hunting would not be allowed there. This amendment would defeat the purpose of this legislation and should be rejected.

Mr. Chairman, by passing H.R. 518 the House can join the Senate in protecting some of our country's most impressive and varied natural resources. I urge my colleagues to support this important bill and oppose any

weakening amendments.

Ms. PELOSI. Mr. Chairman, the California desert legislation, before us today, has come to fruition after years of debate and negotiation spanning the life of several Congresses. This final product will bring millions of acres of desert land into the protection of wilderness and national park designation, ensuring that these areas will continue to exist as they do today for the enjoyment of generations to come.

It is a tribute to Senator Feinstein that this measure has now been transported on its long journey through the Senate and to the House. Representatives MILLER, VENTO, and LEHMAN are to be commended for their successful efforts in bringing H.R. 518 before us today. Their work on this initiative will long be remembered by the many who will find beauty and refuge in the open lands that will be preserved forever through this legislation.

The California desert possesses a unique and varied ecosystem that spans over 25 million acres. H.R. 518 will guarantee the protection of endangered species and other rare plant and animal habitats in the key areas of this acreage while also allowing livestock graz-

ing and multiple-use recreation.

The Mojave meets all the important criteria for a national park and deserves this greater level of protection. National park status would also provide greater protection for the Mojave's visitors through the prohibition on hunting in national parks. Seventy-five percent of the people in California support protection of the Mojave as a national park without hunting.

This landmark legislation is the greatest effort to preserve our public domain in almost 15 years since the celebrated Alaska lands bill in 1980. It will protect almost 4 million acres as wilderness as well as designating over 3 million acres as national park land. H.R. 518 is an essential investment in the future that will preserve these exceptional lands for all time, for all people.

Mr. VENTO. Mr. Chairman, I move the Committee do now rise.

The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mrs. BYRNE) having assumed the chair, Mr. PETERSON of Florida, Chairman of the Committee of the Whole House on the

State of the Union, reported that that Committee, having had under consideration the bill (H.R. 518) to designate certain lands in the California Desert as wilderness, to establish the Death Valley and Joshua Tree National Parks and the Mojave National Monument, and for other purposes, had come to no resolution thereon.

### PERSONAL EXPLANATION

Mr. GEJDENSON. Mr. Speaker, on Friday, June 10, I was absent from the House to sponsor a trade conference in my district with Secretary of Commerce Ronald Brown, Export-Import Bank Chairman Kenneth Brody, and Trade and Development Agency Director Joseph Grandmaison. As a result, I missed three rollcall votes on amendments to H.R. 518, the California Desert Protection Act. Had I been present. I would have voted as follows: rollcall No. 229-Aye, rollcall No. 230-Aye, rollcall No. 231-No.

### PERSONAL EXPLANATION

Mr. PENNY. Mr. Speaker, on the afternoon of Friday, June 10, I missed a vote on Representative POMBO's amendment to the California Desert Protection Act. This amendment would continue public access to 200 roads and trails in designated wilderness areas.

I was in the middle of a teleconference with members of the Citizens Jury in my district; 18 of my constituents were brought together in Winona, MN to study welfare reform. Friday afternoon was the culmination of 6 days of indepth study with nationally recognized experts. The jurors were presenting to me their specific recommendations for reform of the welfare system. I regret that I had to miss a vote, but the jurors' observations were invaluable. I only wish that every Member of Congress was given the opportunity to hear from his or her constituents utilizing this truly democratic proc-

I would have voted "yea" on the Pombo amendment, as I feel it is important for private property owners to maintain easy access to their property.

### PERSONAL EXPLANATION

Mr. ORTON. Madam Speaker, on Friday, June 10, 1994, I was away on official business and missed rollcall votes 229, 230, and 231.

Had I been present, I would have voted age on vote 229, and age on vote 230. I was paired on vote 231.

### PERSONAL EXPLANATION

Mr. BALLENGER. Mr. Speaker, I missed rollcall votes 229, 230, and 231. Had I been present, I would have voted "yea" in support of the Thomas amendment, "yea" in support of the Hunter amendment, and "yea" in support of the Pombo amendment to the California Desert Protection Act.

### LEGISLATIVE PROGRAM

(Mr. MICHEL asked and was given permission to address the House for 1 minute.)

Mr. MICHEL. Madam Speaker, I have asked for this 1-minute for the purpose that I might inquire of the distinguished majority whip, the gentleman from Michigan [Mr. BONIOR], the program for next week.

Mr. BONIOR. Madam Speaker, will

the gentleman yield?

Mr. MICHEL. I yield to the gentleman from Michigan.

Mr. BONIOR. I thank the gentleman from Illinois [Mr. MICHEL], the minority leader, for yielding.

The schedule for next week is as follows. On Monday, June 13, the House will meet at 10:30 a.m. for morning business, and then will meet officially at noon. There will be four bills for suspension that afternoon, H.R. 3013, to establish a center for Women's Veterans in the Department of Veterans Affairs: S. 1904, Board Of Veterans' Appeals Administration Procedures and Improvement Act; H.R. 1015, Fair Credit Reporting Act; and H.R. 4246, Panama Canal Commission Authorization Act.

Then we plan to go back to the California Desert Protection Act, the bill which we have just been working on. We do not expect votes until after 5, and we do expect to finish our work at around 7 o'clock on Monday.

On Tuesday we meet at 10:30 for morning business, and then meet at

noon for a session.

For Wednesday, Thursday, and Friday, we will begin at 10 a.m. The legislation to be considered Tuesday through the rest of the week is the energy and water development appropriations bill, the Treasury authorizations bill, the Transportation appropriations bill, the Agriculture appropriations bill, and we also hope to complete work on the Independent Counsel Reauthorization Act.

On Tuesday we would like to finish by 6 because of a dinner that we understand will be attended by a large number of our colleagues. On Wednesday and Thursday, we can expect late nights, late, late nights on Wednesday and Thursday. On Friday we will be out by 3.

Mr. MICHEL. Will there definitely be a session on Friday?

Mr. BONIOR. There certainly will be on Friday, and we will be going until 3 o'clock.

Mr. MICHEL. Monday's votes on the suspensions will be delayed until 5 o'clock?

Mr. BONIOR. That is correct. Let me correct myself, if the gentleman will yield further. The suspensions, I misspoke, will be rolled until Tuesday. We will go back to the California Desert Protection Act at 5 o'clock.

Mr. MICHEL. Assuming we get through with the suspensions before 5, will there be an interval there?

Mr. BONIOR. We anticipate a hiatus, a recess, yes.

Mr. MICHEL. I see. How long would we go on Monday?

Mr. BONIOR. Until about 7.

Mr. MICHEL. So there could be rollcall votes between 5 and 7, if we are taking up the controversial bill we have just handled.

Mr. BONIOR. We may start the debate on the California desert amendments at four, but Members should understand that we will not have any votes prior to 5 o'clock.

Mr. MICHEL. I thank the gentleman. I yield to the gentleman from Califor-

Mr. DREIER. Madam Speaker, I thank the distinguished Republican leader for yielding to me. I would simply like to inquire of my very good friend and fellow Committee on Rules Member what the schedule could be on the issue of congressional reform. As the gentleman knows, last year we put into place the Joint Committee on the Reorganization of Congress charged specifically with bringing about a wide range of recommendations.

We were told last fall that the measure would be brought to the floor. We were told early this year that because we did not get it to the floor before the end of calendar year 1993 we could see it on the floor in the spring. We have been told we will have it the early summer. Now there is rumor it will be broken up and we will not have H.R. 3801. the measure reported out just before Thanksgiving of last year, charged with bringing about the reorganization of this Congress which Members in a bipartisan way wanted to address.

I wonder if my friend could tell me as to when we could expect to see that on the floor?

Mr. BONIOR. As the gentleman knows, the Committee on Rules on which we both serve is deliberating on this bill. It is a very important piece of legislation. We expect to take this bill up some time after the Fourth of July recess. That is the intention as of

Mr. DREIER. If my friend would continue to yield, I would just like to state that yesterday, the Senate Rules and Administration Committee began its markup on this issue. Next week I understand the Committee on House Administration is scheduled to begin its markup simply on the issue of congressional compliance, beginning this process of breaking up congressional reform. We have had some hearings up in the Committee on Rules on this, but, unfortunately, we have not really seen any action. I understand this is going to be brought up after the Fourth of July break?

Mr. BONIOR. That is the intention right now, that is correct.

### ADJOURNMENT TO MONDAY, JUNE 13 1994

Mr. BONIOR. Madam Speaker, I ask unanimous consent when the House adjourns today, it adjourn to meet at 10:30 a.m. on Monday next.

The SPEAKER pro tempore (Mrs. BYRNE). Is there objection to the request of the gentleman from Michigan?

There was no objection.

#### DISPENSING WITH CALENDAR WEDNESDAY BUSINESS ON WEDNESDAY NEXT

Mr. BONIOR. Madam Speaker, I ask unanimous consent that the business in order under the Calendar Wednesday rule be dispensed with on Wednesday next.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Michigan?

There was no objection.

### CONTINUATION OF SPECIAL ORDER TRIAL PERIOD

Mr. BONIOR. Madam Speaker, I ask unanimous consent when the trial period established on February 11, 1994, recognition for special order speeches be continued for the duration of the 103d Congress.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Michigan?

There was no objection.

The SPEAKER pro tempore. The Chair announces that the Speaker's policy for recognition for special order speeches announced on February 11, 1994, will be extended for the duration of the 103d Congress.

### SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of February 11, 1994, June 8, 1994, and today and under a previous order of the House, the following Members will be recognized for 5 minutes each.

### PROSTATE CANCER AWARENESS

(Mr. HORN asked and was given permission to address the House for 1 minute and to revise and extend his remarks and include extraneous matter.)

Mr. HORN. Mr. Speaker, June 10, 1994 just over 2 weeks ago, I had a very successful surgery for prostate cancer. My surgery was performed by Doctors David G. McLeod and Stephen Sihelnik and their highly skilled staff at the Walter Reed Army Medical Center. I thank them all for their dedication.

This experience taught me just how important it is for all men over the age of 40 to be tested for prostate cancer. It is the most common cancer in American men. One out of every ten men will develop it at some time in his life.

According to the American Cancer Society 200,000 men will be diagnosed with prostate cancer in 1994; 38,000 will die. I am now one of those 200,000.

I was lucky. Though I had no symptoms indicating a problem, a simple, inexpensive test known as the prostate-specific antigen or PSA showed that I needed additional testing. My prostate cancer was discovered early and successfully removed. I strongly urge other men to make the PSA part of their annual physical examinations.

Mr. Speaker, for the RECORD, I submit the following Ann Landers column of June 7, 1994, on the need for annual prostate cancer testing.

[From the Washington Post, June 7, 1994]

ANN LANDERS

Dear Ann Landers: Please print something again about the importance of having a PSA (prostate-specific antigen) blood test to detect prostate cancer. One of my dearest friends recently died from this terrible disease, and a relative is now bravely fighting

Every year 35,000 men in the United States die from prostate cancer. If it is detected early enough it can be cured Every man 40 and older should have an annual physical examination. After 50, men should also have a simple PSA blood test to detect prostate cancer that the doctor cannot feel during a digital exam. The PSA test can be done in a doctor's office. Please tell your readers, Ann. It could save lives.-Your Faithful Reader in Fort Worth.

Dear Fort Worth:

We spoke with Jerome Richie, surgeon in chief in the division of urology at the Brigham and Women's Hospital in Boston. He said your information is correct. The PSA is the most accurate and predictive prostate cancer test. Richie cautioned, however, that the PSA can produce false negatives and false positives, and he recommended follow-up testing. In other words, don't rely on a single test.

Richie also emphasized that men with a family history of prostate cancer should have an annual digital examination and PSA

starting at age 40 instead of 50.

Remember, early detection will increase the chances for survival. To my women readers. I say, if you love the man in your life. nag him until he makes an appointment.

### TRIBUTE TO DEPARTING CLASS OF PAGES

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Missouri [Mr. EMERSON] is

recognized for 5 minutes.

Mr. EMERSON. Mr. Speaker, today marks the occasion on which we say good-bye to the current class of pages who have served us so ably and well throughout the duration of this school year. When we return on Monday, we will have another group of pages in their place.

I wanted in particular to pay tribute to the fine group who has been here to service us in the 1993-94 school year. A number of Members have asked to have a word here, and I would like, first of all, to yield to the distinguished chair-

man of the Page Board, the gentleman from Michigan [Mr. KILDEE].

Mr. KILDEE, Mr. Speaker, I thank

the gentleman for yielding.

Mr. Speaker, the pages who have served us so well, some for the full year, some for the last semester, will be leaving back for their homes tomorrow or Sunday, and they will be missed. They have served us well. I have been chairman of the Page Board for a number of years, and I cannot recall a group of pages better than the group we have had this semester and this year.

Each and every one of you have my admiration, and you have my thanks. Some of you may return here some day as Members of this body, as Mr. EMER-SON did, a former page. Some will return in other capacities in government. But all of you, I am sure, will be better citizens for having served here. You have seen Congress close up. You have seen us with our good points and our bad points, our weak points.

□ 1510

However, you have seen democracy in action here. I myself am a better person for having come in contact with the pages, because I see America and I see America's future in them. I wish God's blessing upon all of you.

Mr. EMERSON. I thank the distinguished gentleman for his comments.

I yield to the gentleman from Maryland [Mr. HOYER], the distinguished chairman of the Democratic caucus.

Mr. HOYER. I thank the gentleman for yielding.

Young people, this has been a terrific experience for all of you, I know, and what DALE KILDEE, Congressman KIL-DEE from Michigan, the chairman of the Page Board, just said is true: You have had a great experience and you have learned a lot.

I tell the pages, I was president of the Maryland Senate for 4 years in the 1970's, and we had a page program. The seniors throughout our State got one week shorter time. We had a 10-week session, and they came, and sometimes we met late and they saw members with short tempers, and they saw members sometimes late at night who might have nodded off.

However, generally speaking, I think they saw members of both sides of the aisle, Republicans and Democrats, they saw conservatives and liberals and moderates. They saw people who had been selected by their neighbors to come to Annapolis, as you have seen those selected by your neighbors from all over the United States to come here to Washington.

I hope the lesson that you have learned is that those who have come here care very deeply about their responsibilities. There is only, as you know, one way to get here to the House of Representatives, and that is to be elected. It is unlike almost any other body in the United States.

You cannot be appointed to the House of Representatives. Our Founding Fathers said they wanted people to serve in this body one way only, and that is by democratic vote, to be selected by their neighbors to come and serve in this body. We swear an oath to uphold the Constitution of the United States. The Constitution, of course, provides for the general welfare of our

I hope that you have concluded, as I have concluded throughout my years of service with people a lot different than me, from constituencies a lot different than mine, that you have concluded that irrespective of party, irrespective of ideology, that almost to a person—are there exceptions, yes, there are—but almost to a person they are here with a deep commitment to that oath and a deep commitment to their country and a deep commitment to the welfare of their Nation.

You have been given an opportunity, pages, that few young Americans ever get. That is at a young age, when you are deeply immersed in education, to come here and to learn firsthand, to see for yourselves, not filtered by the media, not filtered by candidates who run against this institution, some of whom are Members of this institution and some of whom are not, not filtered by rumor, not filtered by a third party hearsay, but you have seen firsthand.

I hope you have concluded that the Founding Fathers established a body in a democracy that works as they planned; not that it solves every problem in a timely fashion, but it works mightily to do so in the framework of a crucible of democracy that brings different ideas and different interests into conflict for resolution.

Because you have been given this special opportunity, I suggest to you young people that you also have a special responsibility. Because you have seen firsthand, I hope that every one of you will go back to your schools, your high schools, and then into your work place or your college or your technical school or your job, wherever you may go in the future, and talk to your fellow citizens, talk to your generation, talk to them about democracy working, and talk to them about participating in their democracy.

Congressman EMERSON went back and he was elected to the Congress, but there are millions and millions and millions of people who participate intimately in democracy, never running for elected office. They do so by supporting, by working on behalf of issues, by making sure that their democracy works through the exercise of that vigilance which freedom requires.

You have been given a special opportunity and a special responsibility. The Page program is very good for you individually, but it is much, much bigger than that. It is good for our country. It is good for our country because it hope-

fully, and I believe does, energizes young people, bright, able, energetic young people, to continue to nurture democracy. Godspeed. Thank you.

Mr. EMERSON. I thank the gentleman for his eloquent statement, an inspiration to all of us. Thank you, STENY.

I yield to a very distinguished former page, the gentleman from Arizona [Mr. Kolbel.

Mr. KOLBE. I thank the gentleman from Missouri [Mr. EMERSON] for yield-

Like my good friend and colleague, the gentleman from Missouri, I got my start here as a page. That may be good news or bad news to those of you who are here as pages, in terms of your own ambitions and hopes and dreams.

I want to say thank you to each and every one of you for the wonderful job that you have done for us. You have served us extraordinarily well during this last year, some of you for a semester and many of you for the whole year.

It is very easy for us, I think, here to take for granted the job that the pages do. They play such an important role in helping to make this place run smoothly.

We really could not do the job, and we certainly could not do it as well or as easily, if it were not for the outstanding job that you do cheerfully, day in and day out, sometimes long hours, sometimes some pretty tough things going on around here. Yet you do it and you do it well for us.

At a time when I think that a lot of us in America despair for the future of our country and a lot of us despair for the future of the generation of young Americans that we see, it is good to have this group of young Americans here today as role models for other young Americans, as role models, really, for all of us. I just wish every American that is listening and hearing us here today could be looking at you as well.

Mr. Speaker, I want to pay special tribute to the page I have been able to have this last year, Kristen Brandon, who will be a senior at Saguaro High School in Tucson, AZ, this next year; but to each of you, and I mean this very sincerely, how grateful we are for what you have done.

I know, I can say this with some certainty because of my own experience here, I know that you will look back on this experience through the course of your lives as being one of the most important experiences you will have had. No matter what you do, whether you are ever involved in government, whether you ever serve in Congress, whether you ever serve in any elected office, this will be one of those defining moments for your life in terms of shaping how you think and what you do the rest of your life. I know you will come to see it that way.

You have seen this institution, as my good friend and colleague, the gentleman from Maryland [Mr. HOYER] said, you have seen this institution sometimes at its best, sometimes at its worst. You have seen the people in this institution in their good moments and in their bad moments.

I hope that you go away from this with a sense of the strength of American democracy and what this House of Representatives means for that democracy. Really, I see it as the central institution in our American democracy.

I hope you will go home with that better understanding, as my friend, STENY HOYER, said; that you will take as your responsibility an obligation to communicate with your families, with your friends, with your fellow students in your schools and the lives that you are all going to be going through for so many years, I hope you will take an opportunity to communicate something of what you have learned and an appreciation for that democracy.

Obviously, this is not the time, really, for a long civics lesson. You have had those and you will get many more of them. I just want to say thank you so much for what you have done. God bless each and every one of you, and Godspeed.

Mr. Emerson, I thank the gentleman from Arizona.

I yield to my dear friend and distinguished colleague, the gentleman from California [Mr. DREIER].

Mr. DREIER. I thank my friend from Cape Girardeau for yielding me this time. I am going to be very brief, to simply echo the remarks by my friend, the gentleman from Arizona [Mr. Kolbe], who very clearly pointed to the fact that we get a great deal of news on a regular basis about the problems that exist among young people.

As we think about the future of this country, it obviously lies with many of the people who are here in this Chamber right now, who will be future leaders of this country, because while we do have very serious problems that exist among young Americans, there is not doubt in my mind that like these fine people here today, there are great, hardworking, capable. thoughtful young people out there. I think it is very important for our colleagues to know that, but obviously, among those who are out there, we have, I believe, some of the best and most capable here who have served. worked very hard, as was said earlier, in a very cheerful manner. I know that this has been a great opportunity for them to serve here, just as it is for my friend, the gentleman from Cape Girardeau, Mr. EMERSON, and me to serve in the greatest deliberative body known to man.

### □ 1520

Mr. EMERSON. Mr. Speaker, I thank the gentleman from California for his comments. The gentleman from Pennsylvania [Mr. KANJORSKI] had advised me that he wished to be here. It so happens that Mr. KANJORSKI and I were pages together in the 83d Congress, and he wanted to be here to extend his own best wishes.

Also I see on the floor at this time the distinguished Clerk of the House of Representatives to whom I cannot yield, because he is not an elected Member, but certainly Mr. Anderson is a devoted member of the Page Board and himself a former page, one who cares a great deal about the system, always trying to make it better and more meaningful for our pages. Mr. Anderson has penned a brief tribute to the pages which I will include in the RECORD.

Finally, Mr. Speaker, I want to say to the pages a hearty thank you for all that you have done in the course of this semester and this past year. I think you have been an outstanding group of pages. On behalf of all of our colleagues, I wish you a lifetime filled happiness and success achievement. I know that my own experience as a page now so many years ago remains to me the premier educational experience of my life. It was an opportunity to learn by absorption. by seeing and participating and listening, to learn things that one cannot learn from textbooks. I hope that this has been your experience and that you will put to very good use the lessons that you have learned here.

As you go forward, I want to extend to you my own best wishes, the best wishes of the entire House, and wish you Godspeed in all of your endeavors.

Mr. Speaker, I include for the RECORD the tribute by Donnald Anderson, Clerk of the House, as follows:

FAREWELL TO THE HOUSE PAGE CLASS OF 1994 (Remarks of the Honorable Donnald K. Anderson, Clerk of the House)

I am grateful to Congressman Bill Emerson for the opportunity to add to his tribute to the House Page Class of 1994.

As a fellow alumnus of the House Page Program, I share Mr. Emerson's deep regard for the program and gratitude to this class of Pages for their commitment and devotion to

their duties.

The House Page Program provides ourAmerican youth with an unsurpassed experience in citizenship. Once the blue uniform is
donned for the first time, a young person
ceases to be a passive observer of a seemingly faraway and unknown process. The
teenager is transformed into a Page, and
with it, becomes immersed in the American
legislative process—a system by which two
hundred and sixty million Americans govern
themselves through elected representation.

Everybody is a lesson for the Page. Governing ceases to be just a textbook notation, but comes alive as a daily drama. The Page quickly learns that with the responsibility of self-governance comes the responsibility of reconciling the ideal with the practical.

Our pages have learned their lessons well. They will return to their schools and communities across American prepared to share their knowledge and talents for the common good.

I have come to know each Page personally, through daily conversations on the House Floor, chaperoning their social events, and participating in their school seminars and field trips. They are the ideal and future of our great Nation.

I wish to extend my heartfelt thanks for the excellence of their service and kindness to me in so many thoughtful expressions. I wish them lives filled with constancy, purpose, contentment and peace. Thanks for the memories, God Bless you, young Americans, and farewell.

### GENERAL LEAVE

Mr. EMERSON. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks on the subject of my special order today.

The SPEAKER pro tempore (Mr. Johnson of South Dakota). Is there objection to the request of the gentleman from Missouri?

There was no objection.

### THE BATTLE OF NORMANDY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California [Mr. DORNAN] is

recognized for 5 minutes.

Mr. DORNAN. Mr. Speaker, before I begin my remarks on what I will call the Battle of Normandy, not just D-day which was only the first day, before the pages leave the floor, I would also want to add to the remarks of my colleagues how much we have enjoyed this class of pages. It almost seems like they just get better with each passing year, which is almost impossible because the pages when I was first here in 1977 when I represented a totally different district, I met some fine young men and women that are now already through law school, out practicing, practicing medicine, some of them have already attained the rank of captain, men and women in our military. You tend to think except when you run to catch a bus that you are ageless once you hit that plateau of about 25 and when you meet somebody, you say, "Don't I know you?"

"Yes, I was your intern in 1978 or

1979.''

Mr. Speaker, I do not know what it is like for our Members who have been here for 52 years like our distinguished colleague, the gentleman from Mississippi [Mr. WHITTEN], but you certainly feel a sense of the passing of time when you meet pages who are out there in the world. I have yet to meet the first page who has attained State office, although I understand it has happened, from those that I met here as a serving Member, and I look forward to the day when I come back and I see one of you sitting here in the chairs as a Member of Congress and I am back here for a former members

If you are not rushing off to something, let me teach you a little some-

thing about the history of your country here on the Battle of Normandy, and I appreciate some of you pages remaining.

Mr. Speaker, 13 days ago I took the well to talk about the coming 50th anniversary of D-day and I remarked with some sadness that there were no celebrations on this floor with, not my participation, but the senior Members like the gentleman from Florida [Mr. GIB-BONS], the Senator from South Carolina [Mr. THURMOND], the gentleman from Alabama [Mr. BEVILL], all of them officers, many Members here who were enlisted men in various parts of the world in World War II. On the 60th anniversary, probably they will have all retired by then, with the exception of one or two, and certainly by the 75th anniversary, none of them will be here.

There was no memorial service on this House floor or I understand in the other body, in the Senate, and it is a tragedy. I spent 7 days over there, I have mixed feelings about whether it was a celebration, which it certainly was not, a memorial, a celebration for victory, but a memory for those young men who gave everything.

Mr. Speaker, in the remaining 3 or 4 minutes here, I can only tell my colleagues that I would like to come back for an hour next week and give just a stream of consciousness on some of the key memories and some of the key con-

versations I had with vets.

I was there outside of Sur-Mer-Eglese when 41 veterans, all 50 years on top of whatever their age was when they bailed out, the youngest was an 18-year-old, so he was 68 when he bailed out again, of a C-47 and another adjoining smaller Canadian twin Otter, the oldest had been a 33-year-old officer when he jumped out, so he was 83 years of age when I watched him parachute out in those same fields on the afternoon of June 5 where he had been flying that night of June 5th 50 years ago to bail out just after 1 o'clock in the morning.

It was incredible to go up and shake the hands of these 41 veterans who had for the short moment, one of them suffering a severe back injury doing it, re-

captured their youth.

At the end of the week, I broke away from the codel and went out into Colleville-Sur-Mer, the cemetery, which is 172 acres of American territory, given to us by the French Government forever. I was looking for the graves of the 33 pairs of brothers who are buried side by side, particularly for the graves of the sons of Theodore Roosevelt, our President in 1901 through 1908. I finally found the Roosevelt brothers' graves, looking for the gilded lettering on Teddy Roosevelt, Jr. because he received the Medal of Honor as the highest ranking officer on the Utah Beach, a brigadier general. He died D-day plus 36 days in the chow line with his men, without knowing he was going to get the Medal of Honor. He died of a heart attack from the stress of 36 days of combat.

He was the one who said on the beach, "Let the war begin here, we are going through that small V-shaped gap in the sand dunes."

Mr. Speaker, when I looked at his grave, there were three wreaths of flowers around it given by the Fourth Division veterans that had come back. and I looked at the grave of his younger brother, Quinton, who had died 26 years earlier in his fighter plane over the trenches of France. My dad, Harry Joseph Dornan, was in those trenches as a combatant captain and officer, and he crashed near our trenches, so they retrieved his body. He died on Bastille Day, which is the Fourth of July for France, that is July 14th, their Freedom Day, their national celebration, trying to liberate or keep France from being overrun, he died on Bastille Day. His older brother, Teddy Roosevelt, Jr., 26 years later, short 2 days, July 12, he died this time liberating all of France. I thought of the words that a three-star general, Vernon Walters, our former Ambassador to Berlin, told me not a half hour before in the presence of another Medal of Honor winner, Adm. John Bulkeley, who took MacArthur off Corregidor. I was talking to Bulkeley about his job after the Solomon islands, commanding our PT boats off the beaches of Sicily in July 1943, a few months later off the beaches of Salerno, Italy, again Anzio, and brought up to command 67 PT boats off the coast of Normandy.

Keep in mind here John F. Kennedy lost his PT boat on his first mission, not his fault, but his first mission. Here was Bulkeley, hundreds of combat missions and PT boats, and in his esteemed presence General Walters tells me the following story:

When former President Roosevelt was told one of his young boys, Quinton, had died for his country and for France, Teddy Roosevelt looked down, his eyes filled up with tears, and he looked up and said, "When you have raised your sons to be eagles, you can't expect them to be doves."

The word "dove" had as much resonance then as I guess it did during the Vietnam war when some people let high school graduates go in their place so they could continue their higher education in a foreign land demonstrating against their country's objectives to keep half of Vietnam free and to prevent the killing fields and give aid and comfort to a vicious Communist worldwide effort to crush liberte, equalite, fraternite.

### □ 1530

Mr. Speaker, I will be back to tell you about the other 32 pairs of brothers and the colonel father and his lieutenant son who died in the battle for Normandy which was raging heavily today

outside the little town of Carentan 50 years ago.

### MESSAGE FROM THE PRESIDENT

A message in writing from the President of the United States was communicated to the House by Mr. Edwin Thomas, one of his secretaries.

# THE JOINT COMMITTEE ON THE ORGANIZATION OF CONGRESS

The SPEAKER pro tempore. (Mr. Johnson of South Dakota). Under the Speaker's announced policy of February 11, 1994, and June 8, 1994, and because there is no designee of the majority leader, the gentleman from California [Mr. Dreier] is recognized for 60 minutes as the designee of the minority leader.

Mr. DREIER. Mr. Speaker, on this beautiful Friday afternoon in Washington, as many of our colleagues have taken off for their districts and we honor the pages who are the future of this country, I am taking this time out to talk about one of the most challenging years of my life, and that was calendar year 1993.

In August 1992, in the wake of the many problems that existed, and I hesitate to use the word "scandals," because that is really a pejorative, but quite frankly, there were scandals that surrounded the House Bank, the Post Office, the restaurant, and a wide range of other areas, we, in a bipartisan way, reported out a resolution that called for the establishment of the Joint Committee on the Organization of Congress.

Mr. Speaker, now, it was the first time in nearly half a century, since 1947, when what was known as the Monroney-LaFollette Committee brought about major reforms of the institution in a bipartisan, bicameral way that a committee such as this was put together.

Mr. Speaker, this committee, one of the exciting things about it, was it was in place for 1 year and 1 year only. It went into effect on January 1 of 1993. It went out of existence on December 31 of 1993

We had a very distinguished panel of Republicans and Democrats, an equal number of Republicans and Democrats. The only other committee where that is the case is the Committee on Standards of Official Conduct, the ethics committee. We had an equal number of Republicans and an equal number of Democrats, so we could, in a bipartisan way, bring about reform of this institution. We had an equal number of Senators, an equal number of House Members, making it challenging, but a real opportunity to come together and deal with the difficulties that often exist between the House and the Senate.

During the calendar year of 1993, we had the chance to put together the

largest compilation of information on this body that has ever been gleaned. In fact, we had 37 hearings, over 240 witnesses, and a wide range of our colleagues, former Members of Congress, outside people, former Vice President Walter Mondale, Ross Perot, people from interest groups all over Washington, and across the country came to testify before this committee, and they did so because they were very encouraged at the fact that we were going to finally bring about the kinds of reforms that the American people want.

I believe that they want a greater degree of accountability here. I believe truly, as I said during the special order of the gentleman from Missouri [Mr. EMERSON], honoring the pages, they want this truly to be the greatest deliberative body known to man.

We went through a very frustrating markup following all of these hearings. We had a 2-day meeting in Annapolis last summer, almost a year ago now, and then just before we adjourned after having a conflict that existed between the House and the Senate, the Senators wanted to proceed, and unfortunately Members here in the House on the majority side did not want us to proceed, but finally, unfortunately, taking separate paths between the House and Senate, we here in the House had our markup.

My colleague, the gentleman from Missouri [Mr. EMERSON], was a very important part of that markup. He and I were the only two Republicans who, at the very end of a very unsatisfactory procedure, voted to report out this measure. I did so believing that it was an extraordinarily weak package, one that I could not support, but I did so based on the fact that from commitments I had from people in the majority leadership we would move ahead, that we would move ahead and, in fact, consider this measure under what has been described by my cochairman, the gentleman from Indiana [Mr. HAMIL-TON], as a very generous rule.

Now, I and the gentleman from Missouri [Mr. EMERSON] joined in doing that, because when we looked at 25 amendments that had been offered on our side, 25 amendments that were offered, we unfortunately lost those amendments on a 6-6 tie vote. As I said earlier, an equal number of Republicans and an equal number of Democrats, but because I was not able to have enough input in what we called the chairman's mark that came about, it really was designed by the majority, we had to get at least one member of the majority to vote with us in support of an amendment that we had.

Well, it was an interesting process, because throughout the markup we had just before Thanksgiving and before our adjournment, we had a wide range of Members who would say privately to the gentleman from Missouri [Mr. EMERSON], to me, to the gentleman from

Pennsylvania [Mr. WALKER], to the gentlewoman from Washington [Ms. DUNN], to the gentleman from Colorado [Mr. ALLARD], to the gentleman from New York [Mr. SOLOMON] that "We are not going to support you here, but these are amendments that we will support when they get to the floor." So it was based on that indication that the gentleman from Missouri [Mr. EMERSON] and I voted to move the process along so that we could, in fact, bring the issue of congressional reform to the floor of this House.

We were told that it would first be considered on the floor of the House, and actually this was our markup, was supposed to have first taken place right in early September of last year. We were told we would have the reform package on the floor of the House in October of 1993, 3 months before the Joint Committee on the Organization of Congress was scheduled to go out of existence, and then when we had that markup, the weekend before Thanksgiving, we were told by many of our colleagues that we would have this considered shortly after the first of the year, and then in January or February, we had this delay, and all kinds of issues that had to be addressed here, and so we were told it would be addressed in the spring, and we had been told then, because of other conflicting items and the fact there is some disagreement here, that it would be considered in the early summer.

Just a few weeks ago we got an indication that there is, in fact, a plan brewing that would separate out one particular issue, the issue which Members on both sides of the aisle know is a hot button, that being congressional compliance, the fact that we in Congress regularly exempt ourselves from the laws that are imposed on the American people. We were told that that would be separated out and that the other recommendations of the Joint Committee on the Organization of Congress, including those 25 amendments which I stated that were defeated on a tie party-line vote and would, if we would have a generous rule, be able to be offered here on the House floor, and Members would go on record casting their votes for or against these, that all of that would be put aside, and we would simply bring up the proposal that was reported out in our measure on congressional compliance.

Unfortunately, the congressional compliance provision that was reported out of our committee is extraordinarily weak. Now, I know that Members on both sides of the aisle, when they go home, they hear from their constituents that, unfortunately, Congress has had this pattern of being above the law, and I have yet to meet anyone who believes that Congress should continue to exempt itself from the laws that we impose on the American people.

So Democrats and Republicans hear that, and the majority leadership knows that that is the one issue, the one issue that is a real hot button out there and potentially could be a real hot button as this coming November election approaches.

So they want to bring out a package which would basically do the following, and this is what we reported out of our committee. H.R. 3801 calls, in dealing with the issue of congressional compliance, for the establishment of a commission, a panel which would make recommendations back to us as to what regulations we might consider complying with ourselves.

#### □ 1540

I was talking about this Office of Compliance, which would be set up under the proposal that would move forward. The Office of Compliance, this commission would basically make these recommendations, they would look at what regulations we should consider complying with, then they would send those recommendations to us here in the Congress, and we would then make a determination as to what laws we might consider complying with.

Obviously, that is an extraordinarily weak proposal. It is nothing more than a fig leaf and provides a tremendous loophole for this institution to continue to place itself above the law on such things as OSHA and a wide range of other items. My colleagues, Messrs. SHAYS and SWETT, have been working diligently to move forward on this issue of compliance. My colleague on the Joint Committee on the Reorganization of Congress, Mr. ALLARD, has spent a great deal of time working on the issue of compliance. The gentleman from Missouri [Mr. EMERSON] has also worked hard on that issue. Unfortunately, the package coming forward is

very, very weak. Just yesterday, Mr. Speaker, the Senate Committee on Rules and Administration began its markup on the congressional reform issue, and they will continue their markup until next Thursday and yet, as I said there really was no indication-I had an exchange earlier with the distinguished majority whip, the gentleman from Michigan [Mr. BONIOR], on this issue, and he said the plan is to now have this issue come up sometime after the 4th of July district work period. We have been told this before, and I will believe it when I see it. I hope very much we have the real bill, if it does come up at that point. Next Tuesday the House Administration Committee, chaired by the gentleman from North Carolina [Mr. ROSE], is scheduled to have a hearing on one issue, the issue of congressional compliance, again demonstrating that the majority leadership wanted to move in the direction of dealing with nothing more than the question of congressional compliance.

So as we look at the commitments that have been made to me and other on our committee, if we look at the desire of the American people which I believe is out there to create a more accountable and deliberative body, we need to do everything that we possibly can to encourage that.

One of the hardest-working and most diligent members of the Joint Committee on the Reorganization of Congress who, as I said earlier, got his start as a page right here in this body in the early 1950's, is the gentleman from Cape Girardeau, Mr. EMERSON. I am pleased to yield to him at this time.

Mr. EMERSON. I thank my good friend and colleague, a very valuable colleague, for his very kind remarks about me. I want to reciprocate by commending him for the outstanding leadership that he demonstrated as co-chairman, House cochairman of the Joint Committee on the Reorganization of Congress, together with Mr. LEE HAMILTON, of Indiana, who was the other cochairman. The two of them did indeed conduct the business of the committee in a statesmanlike manner.

I think both of them deserve an enormous amount of credit for moving us along as far as we have got.

I share the gentleman's frustration in our not having had our recommendations seriously considered by the House before this date. However, I have some optimism based on knowledge of the gentleman's persistence and the assurance of Mr. Hamilton, who is a statesman, a fair gentleman, that he would lend his efforts to seeing our recommendations come to the floor under a very generous rule.

I am an optimist because I believe that the gentleman from California will, and the gentleman from Indiana will be persistent, will see this package come to the floor under a generous rule that would permit some additions to what our committee has recommended and consideration also of some other ideas for reform that could be very beneficial to this House.

The gentleman from California heard me say many times in the course of our deliberations in the committee that one of the problems here in Congress is we are always dealing with perceptions, and we know that in politics perception has a way of becoming reality. But I believe that if we would in fact deal with reality, the perceptions would take care of themselves.

There are some things about this place that are not all that complicated, that would be simple, I believe, to fix. Congressional compliance, to which the gentleman has referred, is a rather sticky wicket in a constitutional sense, but I believe there are ways we can address the constitutional problems. We do have to regard the doctrine of separation of powers, we cannot be frivolous, we do have to have the means of executing the law unto ourselves that

for the rest of the population would be executed by the executive branch. We have got to find the means here to have enforcement of ourselves by the legislative branch because frankly the doctrine of separation of powers is very important and we would not want that doctrine to be seriously tampered with.

I thank that is the biggest impediment really: How do we proceed without violating the doctrine of separation

of powers?

Mr. DREIER. If the gentleman would yield, in the hearings that we had on this issue, this question was always at the forefront. I happen to believe there are ways in which we could comply with more of the laws imposed on the American people and not violate that very important constitutional separation of powers.

Mr. EMERSON. I agree with the gentleman that is doable. That is always raised when someone wants to tell us it cannot be done. But I believe it can be

done.

As the gentleman and I noted throughout the process of our deliberations last year, there were never-ending efforts to derail and to thwart the general reform thrust of what we were trying to accomplish. Since we made our report to the House, these efforts have been continued.

There are some false starts toward reform from time to time that I personally believe are efforts to derail and confuse and obfuscate the fundamental issues at stake here. I believe that is, unfortunately, a practice being rather highly engaged in at the moment, else we would have seen our recommendations on the floor prior to this time.

But what else are we talking about? There are a lot of things. It does not have to be complicated. A lot of things, in my view, that we could do that would help restore the confidence of the American public in this institution, relating to the committee structure and so forth. It could stand some revision. We could reduce the number of subcommittees. A lot of reform could be made in the budget process.

I personally think we should go to a 2-year budget cycle. I think Congress needs to exercise far more diligently than it has in recent years its oversight function. And we have made rec-

ommendations in that regard.

Mr. DREIER. If we could expand briefly on a couple of those items: My friend mentions the need to reduce the number of committees and subcommittees that exist here. I do not think there are too many Americans that are aware of the fact that there are, between the House and Senate, 266 committees and subcommittees for the 535 of us. In fact, I have said it a million times before, when you walk down the hallway and those of us in the minority who see a member of the majority and who may not remember the name, we say, "How are you, Mr. Chairman," be-

cause chances are he chairs some committee or subcommittee here. What we have witnessed with the proliferation of committees in this process of building fiefdoms and jurisdictional overlap which has made it virtually impossible for people to move ahead with many very important items which should be addressed. Through the committee structure here, we play a role in exacerbating gridlock, which is a term we hear time and time again. It seems to me as we look at the need to bring about the reduction of committees, it would allow members to be more deliberative and focus their attention on more issues.

#### □ 1550

Mr. Speaker, I was on a television program with my very distinguished colleague, the gentleman from Indiana [Mr. HAMILTON], who, as the gentleman said, was cochairman of the committee, and one of the things that he said was that early on in his career here, about 30 years ago, there was not a committee in existence to deal with environmental issues, for example, and he listed several other issues and said we have seen committees established to deal with all of those, and yet there has been no commensurate cut in other committees, no reduction, and interestingly enough, in the first several decades of the existence of the Republic, when each census was taken every 10 years, Mr. Speaker, there would be a rearrangement and a restructuring of the committee procedure here in the House. The last time that was really done was, as I said, nearly five decades

Now I am one who does not believe that reform itself is going to, by any stretch of the imagination, be a panacea for all the ailments that exist out there, but I believe that there are some institutional reforms that we could make here that would create a great benefit, and this issue of the number of committees and restructuring committees is, I believe, one of the most important ones, and I'm happy to yield to my friend.

Mr. EMERSON. Mr. Speaker, if the gentleman would yield further, adding to that, and what the gentleman said is absolutely correct, but adding to that is the need for scheduling reforms to complement the committee reforms. We need to establish deadlines, particularly as it relates to the budget and to the authorizing and appropriations process, that are met, that are kept, and we need to make the system here more family friendly in terms of when we meet, and how late in the evening we meet, and we also need, I think, a master schedule to prevent avoidable conflicts.

Mr. Speaker, I am on two major standing committees of the House. Between those two standing committees I

am on 6 subcommittees. And it has oc-

curred that they have all met at the same time. Now, as hard as I may try, I can only be at one place at one time, and I believe that these are simple problems that with the use of modern technology that we could work out, and the end result would be that we would be more deliberative.

Too often, Mr. Speaker, Members are diverted and distracted. How many times have we been in committee, to have the bells ring, which summons us to the floor of the House for a vote? We have to unfocus on what we are doing in committee, come to focus here on the floor on what is going on here, unfocus here, go back to the committee, and we do that 4 or 5 times, or 5 or 10 times in the course of a day. What we have really done is spend half our time running back and forth across the street.

Now that just does not make sense. There is a better way than that to be organized around here so that our time can be spent more productively.

Mr. DREIER. Mr. Speaker, I thank the gentleman from Missouri [Mr. EM-ERSON] for that very helpful contribution, and I totally concur with him.

I should take time here to echo one of the statements that my friend made throughout the hearing process, and I think it would be very timely to mention it now. It was a statement that was made at our first hearing by our Speaker, the gentleman from Washington [Mr. FOLEY], that, as we address the issue of reform, it was his hope that members of the majority would proceed as if they were members of the minority, and members of the minority would proceed as if they were members of the majority, and one of the reasons that it is very timely to mention it today is that with the victory in two special elections which took place within the past few weeks, and all kinds of rumors about a possible change in the makeup of this House and what the three of us certainly hope will be a change for the first time in four decades of the majority status of Republicans in this House, it is our quest, as we proceed with this, to deal with the issue of reform as if we are members of the majority party because unfortunately, the way the structure is today, Mr. Speaker, it really proves that Lord Acton was right on target when he said, "Power corrupts, and absolute power corrupts absolutely," demonstrating that there is, more often than not, little regard for the minority and minority rights.

And I say that from my perspective of spending a large part of my life just upstairs on the third floor as a member of the Rules Committee, and I think one of the most important things we should also do is work towards a greater degree of democratization within the Rules Committee.

We have been joined by a very hardworking Member who is working diligently to ensure that the issue of congressional compliance is addressed. I spoke before he came about this as an item which the majority at this point seems to want to move ahead on, and frankly in a very weak manner, but I know that my colleague, along with his Democrat colleague, the gentleman from New Hampshire [Mr. SWETT], have worked very diligently to ensure that we can move forward with congressional compliance, and I am happy to yield to the gentleman from Connecticut [Mr. SHAYS] at this time.

Mr. SHAYS. Mr. Speaker, I thank the

gentleman for yielding.

I first want to thank the gentleman from California [Mr. DREIER]. I was in my office, and I noticed that the gentleman asked the majority whip when we would be taking up the bipartisan bill, done by the Joint Committee on the Organization of Congress, and I was just struck by the fact that the majority whip's response to the gentleman really provides some doubt in my mind as to when we will—

Mr. DREIER. I am sorry. Would the gentleman repeat that? I was talking.

Mr. SHAYS. I just was making the point that I was grateful that the gentleman asked the majority whip, the gentleman from Michigan [Mr. BONIOR], when the committees, the Joint Committee, on the organization of Congress' bill, H.R. 3801, is going to come to the floor of the House, and his basic response was that it will hopefully, or it is our intention, that it come after the July break, sometime this summer basically, or before, I think, maybe he said. I am not quite sure. Maybe the gentleman can tell me what he said.

Mr. DREIER. If I can reclaim my time, what he said was it is his intention at this point to bring it up following the Independence Day district work period, which means following the Fourth of July up until we are scheduled to adjourn for the month of August, and I know the scheduled adjournment is somewhere around the second week in August, and then we know that during this time one of the big challenges we have is to deal with

all the appropriation bills.

Mr. SHAYS. Well, if I could ask the gentleman to yield, the reason why I am on the floor is, one, to thank the gentleman for asking the question and just to express for the RECORD my concern because this is legislation that has been worked on for over a year on a bipartisan basis. We were told that it would come up sometime in the late wintertime. Then we were told it was the intention to come up during the springtime. We were told that it would come up before the Memorial break. Now we are told it is going to come up—and then we were told that at least then it would come up by the July break, and now we are told that hopefully our intention is for it to come up before the August break.

Mr. Speaker, it is getting to the point now where we are going to have to work very hard, I think, to have a full and open debate on this legislation. I think part of the challenge is there is a disagreement on how extensive this bill should be. I know the gentleman worked very hard with other Members to have it be an extensive bill. It has some strengths to it, but it is not strong. It is not the kind of reform that I thought we would see.

We do see a number of committees, maybe, dealing with seniorities in committee and making sure they do not have one chairman for so long that they act in such an autocratic way. It was my hope that we would have more open rules on the floor of the House and also that we would deal with congressional accountability, getting Con-

gress to address-

Mr. DREIER. If I could reclaim my time on that point, I simply say on the issue of open rules that it is fascinating to observe that every time there has been any kind of reform proposal dealing with this institution brought to the floor over the past several decades, it has come up under an open amendment process, and while the gentleman from Indiana [Mr. HAMILTON] has said to me that he would not request that our Rules Committee grant a completely open rule that would be my first choice.

He did indicate that it is his hope that our Rules Committee will allow at least all of the items which were brought up in the 25 amendments that have been defeated on party lines, 66 titles, to be considered here on the House floor, and I think that is the real point that my friend is making, that the bill itself, H.R. 3801, is very weak. Some things in it, and I have congratulated my colleagues in support of those good things in it, but it is still very weak and not what the American people want, and not, of course, including the issue where my friend has worked so diligently in congressional compliance, but unfortunately it is so weak we have to allow the Members of this body to work their will and cast the votes that they believe are right on the issue of congressional reform on an overall basis.

I am happy to yield further to the gentleman from Connecticut.

Mr. SHAYS. What concerns me is that not only may we not have an open rule, but then they are talking about dividing up what is in this bill, and taking it piecemeal, and maybe, for instance, taking up an issue that I feel very important about, concerned about, congressional accountability, getting Congress to live by the same laws that the private sector and the executive branch have to live by, which makes sense.

□ 1600

I am concerned that there might be an attempt to separate that from a total reform bill. This is just one part. As concerned as I am about congressional attainability, I want the record to show it has to be part of a whole. The part of the whole are so many other reforms to this House.

Mr. DREIER. The real fear, of course, is if it is broken up, the majority leadership would clearly have the ability to then say we have addressed the issue of congressional reform, ignoring all of these very important items that were referred to by Mr. EMERSON earlier, in which he mentioned the fact of reality versus perception, that if we take care of the real things, we will take care of the perception. Some of these items, which all of the people cannot necessarily relate to, are key to the issue of congressional reform. And if they do agree to take out congressional compliance and simply utilize that as an issue, ignoring those other very important, very real things that should be addressed, we would allow the majority to have cover, if you will, basically stating that they have dealt with the issue of congressional reform. And that is one of the reasons I feel so strongly, and I appreciate the support of my friend, in working as hard as we can to keep this package together and consider all of these items together.

Mr. SHAYS. One challenge is to keep the package together. The other challenge is to actually have a vote on it. The next challenge is to make sure we are allowed to work our will and provide meaningful amendments to this bill. Because as the bill is now, I have a hard time imagining that I could support it and vote for it, because it simply does not do enough. It is not sig-

nificant enough.

Let us just take one part of the bill. Let us just take one part of this important legislation dealing with reform, that part that is called congressional attainability. Just in congressional accountability, it does not include all the laws of Congress. So we are going to say the Congress is going to comply with the laws the private sector has to live with, but a number of them have been left out, like OSHA, Freedom of Information, and so on, a number of other parts of it. It has also left out some of the parts of Congress. The Library of Congress would not be part of it. It leaves out the Architect's Office.

So just within one segment of reform, congressional accountability, there is need to upgrade it and improve

it.

Then, as the gentleman has pointed out in the work he has done in other parts, there is the need to strengthen and make sure we deal with proxy voting and openness and so on.

My hope was, and maybe it was a bit unrealistic, that we would establish a principle that we would not have as many closed rules come to the floor of the House. Obviously we want this particular issue to be dealt with in an open way, but we want other issues to be dealt with in an open way as well.

If I could continue, I am struck by the fact that one of the healthy parts about this is, and I think it is healthy for people to make an assumption that Republicans or Democrats may win or lose elections, that they may end up controlling this House and the possibility that Republicans will gain control of this Chamber, if Republicans gain control of this Chamber, by the mere process the gentleman has been involved in, you have set the record pretty straight on what we would do if we were in the majority.

It is very clear if we were in the majority, that we would allow for far more open votes in committee; that we would get rid of proxy voting; that we would reduce the number of committees. And I think it is a healthy thing we have been part of this debate, because we are on record, and we would have to be pretty hypocritical if we did not live up to that if we were in the majority. But hopefully it will not come to that.

Mr. DREIER. Hopefully we will be in the majority.

Mr. SHAYS. But hopefully it does not come to the fact it will take us to have this kind of reform take place.

Mr. DREIER, I thank my friend for his very helpful contribution. I appreciate the fact that he wants to keep this issue together, recognizing that having spent 1 entire year with I think a couple of hearings where my friend testified, at least two occasions, we have received the very helpful input that has been provided.

As I said before the gentleman came over, there were 240 witnesses who testified before this committee, and we have put together the largest compilation of information on the Congress ever assembled. And it seems to me that we have gotten to the point where it is very tragic that this issue has been, unfortunately, cast to the side, and is getting very little attention.

There are some who believe that gosh, if we can have lobbying reform and campaign finance reform, that all of a sudden takes care of the problems that exist right here in the Congress. But, unfortunately, as we look at the low level of esteem with which the American people hold this institution. I believe that enhancing the level of accountability, dealing with reality, as Mr. EMERSON said, and creating a greater degree of deliberation through complying with the laws, reducing the number of committees. There are 38,000 staff members at all levels here in the legislative branch. I recognize that includes the Capitol Police and the support agencies. But I think that 38,000 as a level of staffing is still probably a little higher than the Founding Fathers had envisaged in establishment of this, the first branch of government.

I do believe very strongly that changes need to be made here. The power of incumbency itself is something else which is very great. One of the reasons we see such a high reelection rate among incumbents is we have these humongous staffs and tremendous budgets here, and a lot of attention has been focused on that in the past several weeks because of problems some of our colleagues are having. If we could have a greater degree of accountability there, it would also be very beneficial.

More open meetings. You mentioned proxy voting. The issue of proxy voting is very important, because what we frankly see on a regular basis is a committee hearing that could have-

Mr. SHAYS. Maybe the gentleman would define proxy voting. There are some people that use the term, and I am not sure everybody knows it.

Mr. DREIER. What proxy voting consists of, we frequently have a committee hearing where a markup is taking place, legislation is being prepared to report out, and every member of the minority could be sitting in the room offering very thoughtful amendments, and there could be one majority member of the committee there, the chairman. And when amendments are offered by a minority member, thoughtful amendments designed to reduce the size and scope of government, to try and bring about a greater degree of fiscal responsibility, those amendments can be offered, the vote taken, and even though every minority member of the committee is there and only one majority member, the chairman can reach into his desk and pull out the proxy votes, casting the votes for members who have not even shown up to the committee to listen to the debate, to hear about the idea. Those proxies basically allow for voting without members being present.

We cannot vote here on the House floor without being present. Members regularly say, gosh, I have so many committees and subcommittees that I can't possibly attend every markup. But that is why we need to reduce the number of subcommittees, the number of full committees, so that we can bring about a greater degree of delib-

eration.

Mr. SHAYS. I would like to focus a second on that, as you mentioned proxy voting. When I was elected in 1974 to the State house in Connecticut. we eliminated proxy voting, in 1974, 20 years ago, in committees, because previous to that we were allowed to vote. And it was done on a bipartisan basis. Republicans and Democrats alike, agreed this was the wrong process.

While I am on the subject of Connecticut, and I am struck by the whole issue of committees, Bill Simon, the Secretary of Treasury, pointed out

that when he had to testify, he had to testify before eight committees on one subject, and he would spend days saying the same thing to different committees. In some cases it would be the same committee members who just served on different committees, the same individuals serving on different committees, that he would go before.

In Connecticut, we do something unique to the country. House and Senate Members meet jointly. We have joint committees. One of the advantages is we do not have these conference reports at the end where the House passed the bill in the Senate and then you come into conference. Not only do we have so many committees in the House and Senate, but a lot of the work in Congress is decided behind closed doors when the House and Senate have to get their two bills to agree.

If I could, before I leave, I just want to reiterate again the fact that I am pleased that you asked the question of the majority leader about this legislation. I think it is important that we make it very clear that it must come up. I am disappointed that he said it would not come up before the break in July. There is no need to keep postponing this issue. I would have liked him to say it will, you have my word on it, come up after.

By the way, was it the majority lead-

er or the whip?

Mr. DREIER. It was the majority whip, Mr. BONIOR.

Mr. SHAYS, Mr. BONIOR, making the point it would come up sometime after the break.

#### □ 1610

I want to express concern about that, and just to thank the gentleman again for the work he has done on this committee, and to say that today a number of Republicans and Democrats, because we do think this is a bipartisan concern, and one that should be addressed on a bipartisan basis, the gentleman from New Hampshire [Mr. SWETT], and I, and the gentleman from Massachusetts [Mr. TORKILDSEN], and the gentleman from Arkansas [Mr. DICKEY], and the gentlewoman from Florida [Mrs. FOWLER], and the gentleman from Maryland [Mr. BARTLETT], and the gentleman from Ohio [Mr. FINGERHUT], the gentleman from Tennessee [Mr. Coo-PER], the gentleman from Ohio [Mr. MANN], the gentleman from Pennsylvania [Mr. McHALE], and the gentleman from California [Mr. McKEON], wrote to the Speaker and said, "We want this bill to come up. We want to know when your reform package is going to come up done by the committee, this bipartisan committee."

We have asked him within the next 2 weeks to give us a date, or we are going to be forced to petition out one part of that legislation. Mr. Speaker, I want to make it clearly understood that it is our hope and expectation that we will

get a date certain from the Speaker, and that we can continue to work to hold this bill together, and then amend it to improve it, which is clearly in the advantage of Republicans and Democrats alike. It is the right thing to do for our country to bring forward these reforms. It is the right thing politically for Democrats to do, the right thing for Republicans. I see no negative at all in moving forward.

I am puzzled that we are seeing people drag their feet, and I just pledge that I am going to continue to work with the gentleman, as are Republicans and Democrats alike, to move this for-

ward.

Mr. DREIER. Mr. Speaker, I thank my friend for his very helpful contribution, and let me simply say, Mr. Speaker, in closing, that as I said at the outset, we are honoring the pages today. Their graduation is this evening, and they are the future of this country, the young people who are going to be the future leaders of the United States.

It seems to be a very sad commentary that there are so many Members here who thrive on the status quo that they are unfortunately blocking the attempt to bring about the kind of reform that will make this institution better and more accountable and more deliberative, not only for the people of today, but for future generations.

It seems to me that as we look toward that challenge, this is the opportunity. After all, we sit here today with 117 new Members of this institution, the two most recent having been elected within the past few weeks. There are indications we will have another large group of new Members coming in.

Now is the time to bring out major change and reform of this institution. It is for these young people, Mr. Speaker, that we do this, because unfortunately, many of the problems that lie here and continue to be reported in the news are due to the fact that we will not bring this institution into the 20th and then the 21st century.

We are sitting here just 6 years away from the millennium. It seems to me that now is the most important time to do it. Let us do it now. We have put it off way too long. I believe this truly can once again, be reaffirmed as the greatest deliberative body known to

man.

NOTIFICATION OF ISSUANCE OF EXECUTIVE ORDER NO. 12920, PROHIBITING ADDITIONAL TRANSACTIONS WITH HAITI—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 103–271)

The SPEAKER pro tempore (Mr. Johnson of South Dakota) laid before the House the following message from the President of the United States; which was read and, together with the

accompanying papers, without objection, referred to the Committee on Foreign Affairs and ordered to be printed.

To the Congress of the United States:

On October 4, 1991, pursuant to the International Emergency Economic Powers Act ("IEEPA") (50 U.S.C. 1701 et seq.) and section 301 of the National Emergencies Act ("NEA") (50 U.S.C. 1601 et seq.), President Bush exercised his statutory authority to issue Executive Order No. 12775 of October 4, 1991, declaring a national emergency and blocking Haitian government property. On October 28, 1991, pursuant to the

On October 28, 1991, pursuant to the above authorities, President Bush exercised his statutory authority to issue Executive Order No. 12779 of October 28, 1991, blocking property of and prohibit-

ing transactions with Haiti.

On June 30, 1993, pursuant to the above authorities, as well as the United Nations Participation Act of 1945, as amended ("UNPA") (22 U.S.C. 287c), I exercised my statutory authority to issue Executive Order No. 12853 of June 30, 1993, to impose additional economic measures with respect to Haiti. This latter action was taken, in part, to ensure that the economic measures taken by the United States with respect to Haiti would fulfill its obligations under United Nations Security Council Resolution 841 of June 16, 1993.

On October 18, 1993, pursuant to the IEEPA and the NEA, I again exercised my statutory authority to issue Executive Order No. 12872 of October 18, 1993, blocking property of various persons

with respect to Haiti.

On May 6, 1994, the United Nations Security Council adopted Resolution 917, calling on Member States to take additional measures to tighten the embargo against Haiti. On May 7, 1994, pursuant to the above authorities, I exercised my statutory authority to issue Executive Order No. 12914 of May 7, 1994, to impose additional economic measures with respect to Haiti. On May 21, 1994, pursuant to the above authorities. I exercised my statutory authority to issue Executive Order No. 12917 of May 21, 1994, to impose economic measures required by Resolution 917. These latter actions were taken, in part, to ensure that the economic measures taken by the United States with respect to Haiti would fulfill its obligations under the provisions of United Nations Security Council Resolution 917.

On June 10, 1994, pursuant to the above authorities, I exercised my statutory authority to issue Executive Order No. 12920 of June 10, 1994, prohibiting additional transactions with Haiti.

This new Executive order:

-prohibits payment or transfer of funds or other assets to Haiti from or through the United States or to or through the United States from Haiti, with exceptions for activities of the United States Government, the United Nations, the Organization of American States, or foreign diplomatic missions, certain payments related to humanitarian assistance in Haiti, limited family remittances, funds for travel-related expenses, and payments incidental to exempt shipments of food, medicine, medical supplies, and informational materials;

—prohibits the sale, supply, or exportation by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of any goods, technology, or services to Haiti or in connection with Haitian businesses, or activities by United States persons or in the United States that promote such sale, supply, or exportation, except for the sale, supply, or exportation of informational materials, certain foodstuffs, and medicines and medical supplies;

—prohibits any transaction that evades or avoids or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions

of this order; and

-authorizes the Secretary of the Treasury, in consultation with the Secretary of State, to issue regulations implementing the provisions

of the Executive order.

The new Executive order is necessary to tighten the embargo against Haiti with the goal of the restoration of democracy in that nation and the prompt return of the legitimately elected President, Jean-Bertrand Aristide, under the framework of the Governors Island Agreement.

I am providing this notice to the Congress pursuant to section 204(b) of the IEEPA (50 U.S.C. 1703(b)) and section 301 of the NEA (50 U.S.C. 1631). I am enclosing a copy of the Executive

order that I have issued.

WILLIAM J. CLINTON. THE WHITE HOUSE, June 10, 1994.

## LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. BALLENGER (at the request of Mr. MICHEL) for today on account of personal reasons.

Mrs. Meek of Florida (at the request of Mr. Gephardt) for today after 12 noon on account of official business.

Mr. McNulty (at the request of Mr. Gephardt) for today after 1 p.m.

## SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Member (at the request of Mr. KOLBE) to revise and extend his remarks and include extraneous material:)

Mr. EMERSON, for 5 minutes, today.

(The following Member (at his own request) to revise and extend his remarks and include extraneous material:

Mr. DORNAN, for 5 minutes, today.

#### EXTENSION OF REMARKS

By unanimous consent permission to revise and extend remarks was granted

(The following Members (at the request of Mr. KOLBE) and to include extraneous matter:)

Mr. CRANE in five instances.

Mr. BURTON of Indiana in two instances.

Mr. EWING.

Mr. BOEHLERT.

Mr. HASTERT.

Mrs. MORELLA in two instances.

Mr. TALENT.

(The following Members (at the request of Mrs. SCHROEDER) and to include extraneous matter:)

Mr. SANGMEISTER.

Mr. MILLER of California.

Mr. KLEIN.

Mr. BONIOR in three instances.

Mr. GEJDENSON.

Mr. Borski.

Mr. VISCLOSKY.

Mr. LEVIN.

Mr. LANTOS. Mr. SWETT.

Ms. ENGLISH of Arizona.

(The following Members (at the request of Mr. DREIER) and to include extraneous matter.)

Mr. HORN in two instances.

Mr. GILLMOR.

Mr. SWETT.

Mr. CLINGER.

Mr. LEWIS of California.

Mr. SERRANO.

Mr. STARK.

#### BILLS PRESENTED TO THE PRESIDENT

Mr. ROSE, from the Committee on House Administration, reported that that committee did on this day present to the President, for his approval, bills of the House of the following titles:

H.R. 965. An act to provide for toy safety and for other purposes.

H.R. 1632. An act to amend title 11, District of Columbia Code, and Part C of title IV of the District of Columbia Self-Government and Governmental Reorganization Act to remove gender-specific references.

H.R. 3863. An act to designate the Post Office building located at 401 E. South Street in Jackson, Mississippi, as the "Medgar Wiley Evers Post Office.

#### ADJOURNMENT

Mr. DREIER. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 4 o'clock and 15 minutes p.m.), under its previous order, the House adjourned until Monday, June 13, 1994, at 10:30 a.m.

#### EXECUTIVE COMMUNICATIONS. ETC.

Under clause 2 of rule XXIV, executive communications were taken from the Speaker's table and referred as follows:

3360. A letter from the Secretary of Agriculture, transmitting a draft of proposed legislation to amend the Federal Meat Inspection Act and the Poultry Products Inspection Act to require meat and poultry slaughter and processing establishments to pay the cost of Federal inspection for extra shifts; to the Committee on Agriculture.

3361. A letter from the Federal Housing Finance Board, transmitting the Board's Annual Enforcement Report covering the period of January 1, 1993 through December 31, 1993, pursuant to 12 U.S.C. 1833; to the Committee on Banking, Finance and Urban Affairs.

3362. A letter from the Chairman, Board of Directors, Corporation for Public Broadcasting, transmitting the semiannual report on the activities of the inspector general for the period October 1, 1993 through March 31, 1994, pursuant to Public Law 95-452, section 5(b) (102 Stat. 2526); to the Committee on Government Operations.

3363. A letter from the Director, United States Arms Control and Disarmament Agency, transmitting a draft of proposed legislation entitled, "Chemical Weapons Convention Implementation Act of 1994"; jointly, to the Committees on Foreign Affairs, the Judiciary, and Energy and Commerce.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 5 of rule X and clause 4 of rule XXII, public bills and resolutions were introduced and severally referred as follows:

By Mr. SWETT:

H.R. 4564. A bill to reorient the Department of Energy's fusion energy research program toward development of commercially visable fusion power systems, and for other purposes; to the Committee on Science, Space, and Technology.

By Ms. ENGLISH of Arizona:

H.R. 4565. A bill to provide for the establishment of business accounts for air travel by Federal employees to maximize costs savings, and for other purposes; jointly, to the Committees on Government Operations and House Administration.

By Mr. TALENT (for himself, Mr. HUTCHINSON, Mr. CANADY, Mr. ARMEY, Mr. BAKER of California, Mr. BALLENGER, Mr. BARTON of Texas, Mr. BLILEY, Mr. BLUTE, Mr. BOEHNER, Mr. BURTON of Indiana, Mr. CALVERT. Mr. COBLE, Mr. COLLINS of Georgia, Mr. Cox, Mr. Crane, Mr. Dickey, Mr. DOOLITTLE, Mr. DORNAN, Mr. EWING, Mr. GRAMS, Mr. HANCOCK, Mr. HASTERT, Mr. HOEKSTRA, Mr. HUNTER, Mr. ISTOOK, Mr. SAM JOHNSON, Mr. KINGSTON, Mr. LEVY, Mr. LINDER, Mr. MANZULLO, Mr. MCCOLLUM, Mr. MANZULLO, McCrery, Mr. McHugh, Mr. Pombo, Mr. ROHRABACHER, Mr. ROTH, Mr. SOLOMON, Mr. STEARNS, Mr. STUMP, Mr. WALKER, and Mr. ZELIFF): H.R. 4566. A bill to restore the American

family, reduce illegitimacy, and reduce welfare dependence; jointly, to the Committees on Ways and Means, Education and Labor, Agriculture, Banking, Finance and Urban Affairs, the Judiciary, Energy and Commerce, Government Operations, Rules, Natural Resources, and Public Works and Transportation.

By Ms. ENGLISH of Arizona (for herself, Mr. FINGERHUT, Ms. SHEPHERD, FRANK of Massachusetts, Ms. MARGOLIES-MEZVINSKY, Mr. COPPER-SMITH, Mr. KOLBE, Mr. KYL, and Mr. BECERRA):

H. Res. 451. Resolution requiring that travel awards that accrue by reason of official travel of a Member, officer, or employee of the House of Representatives be used only with respect to official travel: to the Committee on House Administration.

> By Mr. SCHUMER (for himself and Mr. SENSENBRENNER):

H. Res. 452. Resolution expressing the sense of the House of Representatives that United States should resume support of operations for the interdiction of illegal drug trafficking in Andean and other foreign nations; jointly, to the Committees on Armed Services and Foreign Affairs.

#### MEMORIALS

Under clause 4 of rule XXII, memorials were presented and referred as fol-

422. By the SPEAKER: Memorial of the Senate of the State of North Carolina, relative to the physical desecration of the U.S. flag; to the Committee on the Judiciary.

423. Also, memorial of the Legislature of the State of California, relative to the California State University; to the Committee on Armed Services and Education and Labor.

424. Also, memorial of the House of Representatives of the Commonwealth of Puerto Rico, relative to the Free Trade Agreement; jointly, to the Committee on Ways and Means and Agriculture.

#### PRIVATE BILLS AND RESOLUTIONS

Under clause 1 of rule XXII.

Mr. GILCHREST introduced a bill (H.R. 4567) to clear certain impediments to the licensing of a vessel for employment in the coastwise trade and fisheries of the United States; to the Committee on Merchant Marine and Fisheries.

## ADDITIONAL SPONSORS

Under clause 4 of rule XXII, sponsors were added to public bills and resolutions as follows:

H.R. 702: Mr. LEVY.

H.R. 1016: Mr. RANGEL, Mr. BAESLER, Ms. EDDIE BERNICE JOHNSON of Texas, and Mr. LI-PINSKI.

H.R. 1099: Mr. BEREUTER.

H.R. 1155: Mr. MACHTLEY. H.R. 1627: Mr. McCURDY.

H.R. 1883: Mr. SMITH of Iowa, Mr. MCHALE, and Ms. Ros-Lehtinen.

H.R. 2447: Mr. HINCHEY, Mr. VALENTINE, and Mrs. SCHROEDER.

H.R. 2623: Mr. THOMAS OF WYOMING.

H.R. 2672: Mr. EWING.

H.R. 2720: Mr. EMERSON and Mrs. MEYERS of Kansas.

H.R. 2826: Mr. CARR, Mr. SAXTON, Mr. Towns, Mr. Flake, Mr. Moorhead, and Ms. ROYBAL-ALLARD.

H.R. 2866: Mr. HOCHBRUECKNER.

H.R. 2918: Mr. FALEOMAVAEGA, Mr. QUINN, Mr. MINETA, Mr. TUCKER, and Mr. YATES.

H.R. 3087: Ms. Lambert and Mrs. Maloney. H.R. 3392: Mr. Valentine and Mr. Wise.

H.R. 3507: Mr. EHLERS and Mr. INGLIS of South Carolina.

H.R. 3523: Mr. LIVINGSTON, Mr. KLUG, and Mr. HUTCHINSON.

H.R. 3561: Mr. ENGEL.

H.R. 3658: Mr. BAKER of California.

H.R. 3705: Mr. LEWIS of Florida, Mr. HUTTO, and Mr. HASTINGS.

H.R. 3835: Mr. HALL of Texas, Mr. STUMP. and Mr. ROTH.

H.R. 3838: Mr. JOHNSTON of Florida.

H.R. 3906: Mr. UPTON, Ms. KAPTUR, Mr. TRAFICANT, Mr. TOWNS, and Mr. CHAPMAN.

H.R. 4015: Mr. LANTOS.

H.R. 4036: Mr. COOPER, Mr. LANTOS, Mr. MILLER of Florida, and Mr. SWETT.

H.R. 4057: Mr. HOAGLAND, Mr. BAKER Of Louisiana, Mr. CANADY, Mr. ROHRABACHER, and Ms. FURSE.

H.R. 4095: Mr. THOMAS of Wyoming.

H.R. 4135: Mr. LIPINSKI, Mr. GRANDY, Mr. FOGLIETTA, Mr. GOODLING, Mr. RIDGE, Mr. WALKER, Mrs. MALONEY, Mr. CASTLE, Mr. HOBSON, Mr. HASTERT, Mr. MCDERMOTT, Ms. DUNN, Mr. VALENTINE, Mr. ROMERO-BARCELO, Mr. SMITH of Iowa, Mr. LIGHTFOOT, Mr. ROTH, Mrs. ROUKEMA, Mr. McCRERY, Mr. MILLER of Florida, Mr. GILCHREST, Mr. UPTON, Mr. TAY-LOR Of North Carolina, Mr. Gallo, Mr. Kingston, Mr. Ehlers, Mr. Pickle, Mr. Klein, Mr. Coleman, Mr. Peterson of Florida, Mr. Hutto, Mr. Vento, Mr. Armey, Mr.

Ida, Mr. HUTTO, Mr. VENTO, Mr. ARMEY, Mr. BARTON of Texas, and Mr. Sam Johnson.
H.R. 4136: Mr. BILIRAKIS, Mr. THOMAS of Wyoming, Mr. BACHUS of Alabama, Mr. MACHTLEY, Mrs. VUCANOVICH, Mr. MILLER of Florida, Mr. ANDREWS of New Jersey, Mr. QUINN, Mr. SOLOMON, and Mr. BLILEY.

H.R. 4142: Mr. MEEHAN.

H.R. 4161: Mr. PETRI, Mr. MICA, and Mr. EMERSON.

H.R. 4206: Mr. MURTHA, Mrs. BENTLEY, Mr. VISCLOSKY, Mr. OBERSTAR, Mr. POSHARD, Mr. QUINN, Ms. KAPTUR, Mr. MOLLOHAN, Mr. MUR-PHY, Mr. APPLEGATE, Mr. BROWN of Ohio, Mr. GENE GREEN OF Texas, Mr. LAROCCO, Mr. MANTON, Mr. LAFALCE, Mr. FINGERHUT, Mr. attill the a beautiful time in a second of the control of the cont

CRAPO, Mr. BORSKI, Mr. TRAFICANT, Mr. RIDGE, Miss COLLINS of Michigan, Mrs. Col-LINS of Illinois, Mr. SANGMEISTER, Mr. STOKES, Mr. STRICKLAND, Mr. KLINK, and Mr. MCDADE

H.R. 4280: Mr. MILLER of California, Mr. SYNAR, Mr. WYNN, and Mr. GEJDENSON.

H.R. 4291: Ms. EDDIE BERNICE JOHNSON of Texas, Mr. GOODLING, and Mr. COYNE.

H.R. 4343: Mr. HUTCHINSON.

H.R. 4365: Mr. BALLENGER.

H.R. 4400: Mrs. Unsoeld, Mr. Towns, Mr. PAYNE of New Jersey, and Mr. ENGEL.

H.R. 4404: Mr. WYNN and Mr. EDWARDS of California.

H.R. 4466: Mr. SHAYS.

H.R. 4507: Mr. DORNAN and Ms. NORTON.

H.R. 4542: Mr. BROWDER.

H.J. Res. 90: Mr. ZIMMER, Mr. QUILLEN, and Mr. Young of Florida.

H.J. Res. 131: Mr. LIGHTFOOT.

H. Con. Res. 17: Mr. BALLENGER, Mr. HOUGHTON, Mr. GIBBONS, Mr. YOUNG of Alaska, Mr. Young of Florida, Mr. Lewis of California, Mr. LIVINGSTON, Mr. PORTER, Mr. McDade, Mr. Whitten, Mr. Boehlert, Mr. Boehner, Mr. Sam Johnson, Mr. Fields of Texas, Mr. THOMAS of California, Ms. DUNN, Mr. REGULA, Mr. MINETA, and Mr. GOODLING.

H. Con. Res. 111: Mr. PAYNE of New Jersey, Mr. SAWYER, and Mr. UNDERWOOD.

H. Con. Res. 148: Mr. SCHAEFER and Mr. PAYNE of New Jersey.

H. Con. Res. 166: Mr. KLECZKA.

H. Con. Res. 210: Ms. Ros-Lehtinen.

H. Con. Res. 245: Mr. MARTINEZ.

H. Res. 234: Mr. GALLO and Mr. MEEHAN.

H. Res. 446: Mr. LANCASTER, Mr. MCMILLAN, Mr. KLUG, Mr. SENSENBRENNER, and Mr. DEAL.

#### DISCHARGE PETITIONS-ADDITIONS OR DELETIONS

The following Members added their names to the following discharge petitions:

Petition 3 by Mr. McCOLLUM on H.J. Res. 38: Ron Lewis.

Petition 5 by Mr. STEARNS on House Resolution 156: Jack Fields.

Petition 10 by Mr. McCOLLUM on House Resolution 295: Jack Fields. Petition 11 by Mr. RAMSTAD on House

Resolution 247: Jack Fields and Bob Living-

Petition 12 by Mr. TRAFICANT on H.R. 3261: Y. Tim Hutchinson, Tom Lewis and Peter Blute.

Petition 15 by Mr. BILIRAKIS on House Resolution 382: Jack Fields, Peter A. DeFazio, Ken Calvert and Bill Baker.

Petition 17 by Mr. SHAW on House Resolution 386: Jack Fields.

Petition 18 by Mr. HASTERT on House Resolution 402: Tom Lewis, Joe Knollenberg, Stephen Horn, Bob Livingston, Dan Burton, Scott McInnis and David Dreier.

Petition 19 by Mr. EWING on House Resolution 415: Jack Fields, Bob Inglis, Howard P. "Buck" McKeon and John Linder.

Petition 20 by Mr. SANGMEISTER on H.J.

Res. 131: Tom Lewis.
Petition 21 by Mr. HANSEN on House Resolution 405: Harold Rogers, Jay Dickey, Jack Fields, Bud Shuster, Bill K. Brewster, Pete Geren, Wally Herger, Michael N. Castle, Joseph M. McDade, George E. Brown, Jr., Ron Packard, Jim Saxton, John M. McHugh, Robert K. Dornan, Stephen Horn, Sherwood L. Boehlert, Herbert H. Bateman, Floyd Spence, Helen Delich Bentley, Amo Houghton, Henry J. Hyde, Ron Lewis, Y. Tim Hutchinson, Frank R. Wolf, Dan Schaefer, C. W. Bill Young, David A. Levy, George W. Gekas and Spencer Bachus.

# EXTENSIONS OF REMARKS

TRIBUTE TO RABBI AND MRS. SAMUEL DAVID RAICHIK

## HON. HENRY A. WAXMAN OF CALIFORNIA

# HON. HOWARD L. BERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. WAXMAN. Mr. Speaker, on June 22, 1994, the Jewish community in Los Angeles will pay tribute to our close friends. Rabbi and Mrs. Samuel David Raichik, for their enormous contributions to our community.

Rabbi and Mrs. Raichik were among the fortunate Polish Jews who survived the Holocaust. Both saw the virtual destruction of their families. Since that time, they have pursued with all their energy the values reflected in the lives of their learned and pious families.

From the time of his youth, Rabbi Raichik has been a devoted follower of the Chabad-Lubavitch School of Chassidism. He studied at the Lubavitcher Academy for Advanced Talmudic Studies near Warsaw, Poland. He was personally involved in the escape of the late Lubavitcher Rebbe, Joseph Isaac Schneerson, from German-occupied Poland in 1940. Rabbi Schneerson guided the entire academy eastward across the Soviet Union into China and finally to their city of refuge-Japanese-occupied Shanghai.

Mrs. Leah Raichik-nee Rapaport-is a descendant of one of the most illustrious families in all of Jewish history. Her father, the late Abraham Abba Rapaport, was a renowned Talmudic scholar, a key figure in the Court of the Gerer Chassidim, a major manufacturer and wholesaler of textiles, and economic adviser to the prewar Polish Government. Mr. Rapaport died shortly after the German invasion of Poland. His wife, Sabina, and four Rapaport daughters spent the entire war hiding in the barn that belonged to friendly gentile farmers. The constant search by German troops for Jews placed them in perpetual danger until the liberation of Poland.

Following the war, Rabbi and Mrs. Raichik settled in Brooklyn, NY. With the blessing and approval of the late Rabbi Joseph I. Schneerson, they were married in 1948. Rabbi Schneerson dispatched the young couple to represent him and the Lubavitcher movement on the west coast. He designated Rabbi Raichik as his personal emissary and entrusted him with a wide range of spiritual and material responsibilities.

Within a short time, the Chabad-Lubavitch movement became familiar to most Orthodox Jews and many Jews of other orientations. The non-Jewish community came to respect the Chabad movement for its integrity, compassion, and special emphasis on the needs

of young people.

The Raichiks first settled in the Boyle Heights area of Los Angeles and subsequently moved to the Beverly-Fairfax section, where

they have lived for 42 years.
Rabbi Raichik has been involved in every area of Jewish communal life. He is universally respected for his gentle, compassionate, and accepting approach to matters and is renowned as a leader who "loves peace and pursues it."

After the passing of Rabbi Joseph Schneerson, the mantle of leadership fell upon his son-in-law who became the Lubavitcher Rebbe, Rabbi Menachem Mendal Schneerson. The present Rebbe renewed Rabbi Raichik's appointment as personal emissary to the west coast and expressed his prayer and blessing that the work of Chabad Lubavitch would grow and flourish.

In the ensuing years, the Chabad Lubavitch movement has indeed grown and there has been an even greater expansion of Chabad's work. The expansion program has included the founding of Cheder Menachem and the opening of numerous Chabad Houses throughout the State. Chabad now has branches in such far-flung places in California as San Diego, Westminister, Torrance, Santa Monica, San Fernando Valley, and the Bay Area

In all his years as an emissary, Rabbi Raichik has never recognized a distinction between his public and private lives. He has no office. He keeps no appointment book. His home is a gathering place for visiting dignitaries, for troubled youth, for divided families, and for spiritual seekers. His days are filled with service to his Creator and loving service to the community. To fulfill their mission, Rabbi and Mrs. Raichik and their family have sacrificed privacy, luxury, convenience, and comfort.

Every Chabad Rabbi turns to Rabbi Samuel David Raichik for guidance in his personal life and in his communal work. Each recognizes Rabbi Raichik's unique ability to put every issue in the context of Torah thought and the teachings of the Lubavitcher Rebbe.

All those who seek out Rabbi Raichik's wellknown Edinburgh Avenue home are accepted and nourished physically and spiritually. Rabbi Raichik brings the teachings of the Torah, the wisdom of Chabad philosophy, and the instructions of the Lubavitcher Rebbe into homes, offices, and synagogues across the city. When he visits prisoners in California jails, he takes not only his message, but foods and baked goods prepared by his wife.

Rabbi and Mrs. Raichik are the proud parents of 10 children, all of whom are devout Lubavitcher Chassidim and devoted followers of the Lubavitcher Rebbe. They are also the grandparents of many grandchildren, some of whom already have become Bar Mitzvah.

We ask our colleagues to join us in saluting Rabbi and Mrs. Samuel David Raichik for their years of service to the city of Los Angeles and to wish Cheder Menachem continued success in educating and guiding its students in the ways of the Torah. The Raichiks ask the community to join in prayers for their ailing leader, Rabbi Menachem M. Schneerson, the Lubavitcher Rebbe. Finally, please join us in wishing Rabbi and Mrs. Raichik long life, good health, continued success in their communal roles, and spiritual satisfaction from the achievements of their children and grandchildren.

HEALTH CARE REFORM DOUBLE TALK

# HON. PHILIP M. CRANE

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. CRANE. Mr. Speaker, as President Clinton has tried to build support for his health care package, he has developed confusing and misleading terminology to hide the radical nature of his health plan. In an editorial from the February 1994 issue of "Family Practice," Dr. Edward R. Annis examined this jargon to give us a realistic view of the Clinton plan and its Socialist origin. I strongly urge my colleagues to read this alarming editorial and to support health reform alternatives which place power in the hands of the private sector, not the bureaucratic government.

WHAT IS CLINTON REALLY TALKING ABOUT? (By Edward R. Annis, MD)

It is becoming increasingly difficult to interpret the pronouncements of the con artists in the Clinton administration. When they say investments, they really mean taxes; when they say global budgets, they really mean price controls; when they say alliances, they really mean new bureaucracies; and when they say premiums or contributions, they really mean forced payments. Their health-care vocabularies include euphemisms such as crisis, universal coverage and rights. This double talk is aimed at creating the perception that their intentions are altruistic.

Clinton and his henchmen, who have long tried to bring all health care under government domination, have admitted that the American people won't buy socialism. Therefore, to shield from voters their Socialist objectives, the Clintonites cleverly twist words to delude the public.

Government officials claim that we face a crisis because too many people do not have access to proper medical care. The real problem is that health care is too expensive because lawyers and alleged victims abuse the tort system, bureaucrats burden doctors and hospitals with excessive rules and regulations and the government has broken its promises to adequately finance care for the elderly and the poor.

Most medical professionals have always provided medical care to those who needed it, regardless of whether they could pay for However, when politicians use the term universal coverage, they refer to an entitlement assured by government, not to medical care provided by caring physicians. Secretary of Health and Human Services Donna Shalala recently said her department would be glad to take over the entire health-care system. HHS already is trying to move in that direction, increasing its authority not by legislation but by publishing rules and regulations in the Federal Register.

Robert Novak recently reported that at a

Robert Novak recently reported that at a bipartisan White House dinner, Clinton said if Republicans would accept the concept of universal coverage, everything else in his health plan would be negotiable. If the president's political opponents agree to such a plan, they will be giving socialism a foot in the door.

A concept gaining acceptance in this country is that everyone has a right to medical care. No one has a right to the knowledge, skills and services of another. If people who needed food or clothing simply helped themselves, they might face criminal charges.

The proponents of socialized medicine are intentionally trying to deceive the American people. Physicians should alert their friends and patients to Bill and Hillary Clinton's carefully crafted fabrications.

#### A SALUTE TO SEVERAL AMERICAN WAR HEROES

### HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. BURTON of Indiana. Mr. Speaker, I rise today to salute several decorated World War II veterans, and raise several questions about the apparent cold shoulder turned to all veterans by the White House during its recent excursion to Europe to celebrate the 50th anniversary of the Normandy D-day invasion.

Mr. Speaker, I was moved by a story I saw on the CBS Evening News on Monday, June 6, 1994. While our President was hopscotching around Europe to attend various ceremonies honoring American participation in the Allied invasion of Europe, many veterans were left at home—forgotten by the Clinton administration. As a member of the House Veterans' Affairs Committee, I took particular interest in this story. In the segment, three of the California Veterans' Home's D-day vets were interviewed.

I contacted the California Veterans' Home, and collected information on these vets, as well as several others. Here is a list of these brave men which I am saluting today:

Mr. Jess Ergle—was in the 1st Division, "Bloody One". He stormed Omaha Beach, and was in the first wave. He was from Los Angeles, and was 26 at the time.

Mr. Frank D. Elwess—was in the 82d Airborne Division, 504 Regiment, Company B. He jumped behind enemy lines at night the day before the invasion, June 5, 1944. He is from Ionia MI, and was 19 at the time.

Mr. James Brumm—was in the U.S. Navy, the Atlantic Amphibious Unit, Flotilla 10, LST 494. He was in the first wave to hit the beach at Omaha. He was from Los Angeles, and was 18 at the time.

Mr. Dick Kennedy—was in the 4th Infantry Division, the 12th Infantry, 2d Batallion, and was a motor officer. He stormed Utah Beach. His hometown was Abbotsford, WS, and he was 23 at the time.

Mr. Clarence Schwarz—was on the Coast Guard transport *Bayfield*, which helped storm Utah Beach. He was from Omaha, NE, and was 25 at the time—said they called him "Pops" because he was the oldest one on his boat and had a wife and kids.

Mr. George Richmond—was mentioned in the CBS segment, but unavailable to speak

Mr. Speaker, it is because of great men like these that we have the freedom we all cherish. It is because of their heroism and bravery that we have this great country we live in. I am sure there are thousands of men just like Frank, Clarence, Jess, James, Dick, and George, all across this country who would have liked to have been reunited with old buddies, and once again walked across those beaches. However, as Frank Elwess stated, "I would have loved to have gone, but I just can't afford to."

It is at this point Mr. Speaker, where I would like to point out for those who don't know, that at the request of our President, there were at least 27 passenger carrying Air Force planes which made the trip to and throughout Europe. One these planes, an estimated group of more than 1,000 people were shuttled around to the various ceremonies. My question is quite simple, "Who were these people?"

Mr. Speaker, I asked that question of the White House. They would not respond. I then asked, "Are there any veterans going with the President?" They would not respond. I contacted several veterans' service organizations, such as the VFW, the American Legion, and AMVETS, none of which had received an invitation to travel with the President.

Mr. Speaker there were more than a thousand people who deserved to be on those planes. Those people were not invited. The people who deserved, and should have been invited, were the veterans who stormed the beaches and jumped out of the planes in France that cold and rainy day some 50 years ago. At the very least, representatives from the veterans' service organizations should have been invited. After all, it is because of those men that we even had a celebration.

Mr. Speaker, despite all of the hype which surrounded the President's trip through Europe, it is quite clear that even in remembering some of those who fought and died at Normandy—something was forgotten. That something was the service of Jess Ergle, Clarence Schwarz, Frank Elwess, James Brumm, Dick Kennedy, George Richmond, and the thousands of others the President chose to leave behind. Mr. Speaker, I have not, and will not forget the service of these six men, nor the service of the many others who fought and died protecting our freedoms. These men, although unrecognized by the White House, are real American heroes.

TRIBUTE TO DR. HAROLD C. SIEBERT

### HON. DAVID E. BONIOR

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. BONIOR. Mr. Speaker, I rise today to pay tribute to Dr. Harold C. Siebert, deputy su-

perintendent of the L'Anse Creuse Public Schools. Dr. Siebert is retiring after nearly 25 years of personal and professional devotion to the people of the L'Anse Creuse school district

At the local, county, and State level, Dr. Siebert has been recognized as an expert in special education. Responsible for developing many innovative programs, Dr. Siebert has been instrumental in implementing appropriate curricula to meet the needs of every child in L'Anse Creuse.

Dr. Siebert's attention has focused primarily on the needs of special education students. However, his vision led to the implementation and promotion of computer technology in classrooms throughout the district. Dr. Siebert recognized early the importance of exposing all students to computer technology.

Taking an active role in one's community is a responsibility we all share, but few fulfill. Dr. Siebert has devoted himself to this task through both his civic and professional endeavors. His commitment to education is second to none and yet he dedicates much of his time to civic and social organizations. The Clinton Township Kiwanis Club, the Lutheran church, and many other groups have all benefited from Dr. Siebert's passionate commitment to excellence.

I have known Dr. Siebert for many years and I am sure he will be missed by both his colleagues and students. He richly deserves all the best in retirement. I ask that my colleagues join me in offering heartfelt congratulations and a sincere thank you for a job well done.

#### A TRIBUTE TO CHEVY CHASE ELEMENTARY SCHOOL

# HON. CONSTANCE A. MORELLA

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mrs. MORELLA. Mr. Speaker, I rise to pay tribute to the achievements of Chevy Chase Elementary School on receiving national recognition as a Blue Ribbon Award winner. Chosen by the U.S. Department of Education from nominees throughout the State and Nation, Chevy Chase Elementary embodies excellence in education.

The students of Chevy Chase Elementary represent many backgrounds. Taking advantage of the varied population within its district, Chevy Chase concentrates on providing a multicultural education. As part of a dedication to integrated education, Chevy Chase works with another nearby elementary school providing equal opportunity for minority students. Both communities take advantage of resources from the schools and enjoy greater diversity because of this exchange. With the school about 10 miles from the Nation's Capital, staff and students also use local resources for enrichment.

Chevy Chase Elementary specializes in science, math, and technology as part of its magnet school program. Over 100 highly gifted children from around the country are challenged by state-of-the-art programs. Integration of the magnet programs into the rest of

the school allows all the students at Chevy Chase Elementary to benefit. Assuring the highest possible quality of education for all its students; the staff maintains high standards through continual training programs.

Under the leadership of principal Stephanie Jackson, students and faculty have won numerous awards for excellence, including recognition at the county and State levels. Students have implemented a school-wide recycling program and adopted a local stream to heighten awareness of the environment. They have also been featured in local concerts and national news programs as part of the Presidential Inauguration; the school choir was even nominated for a Grammy Award. This Blue-Ribbon Award represents a crowning achievement in which we take great pride. Mr. Speaker, I am happy to draw attention to their continuing high standards and wish them every success in the future.

# CONGRATULATIONS TO A REMARKABLE SINGLE MOM

#### HON. STEPHEN HORN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. HORN. Mr. Speaker, I would like to commend the outstanding accomplishment of Ms. Donna Millar, a single mom who will be graduating this month summa cum laude from National Louis University in McLean, VA. Donna is a former constituent and resident of Long Beach, CA and now currently resides in Fairfax, VA.

What makes her accomplishment so remarkable are the obstacles Donna overcame to accomplish this lofty goal. She was a gifted student her entire life, but despite her academic achievements she was unable to attend college due to the commitments of a young family. At an early age she was faced with the difficult choice of raising two daughters and postponing her further education.

This choice was made even more difficult by the fact that following a divorce she was forced to raise these girls alone. Without a degree, Donna entered the work force and made a career for herself with little or no resources. After many years and the birth of her third child she decided to return to school at night despite the challenge of balancing a demanding job and raising an infant. It took 6 years, attending college part time, but Donna will graduate on June 18, 1994, with a BA in business. The ceremony will take place at the American University campus in Washington, DC.

As a single mother, Donna managed to create an environment for her children which included a beautiful home, tireless help with homework assignments, holidays and birthdays filled with cheer, and an endless supply of affection. The struggles were plentiful but she managed by the sheer motivation of her selfless love for her family. Now, 20 years later, she has succeeded in fulfilling a lifetime goal.

So today, Mr. Speaker, her children have asked me to share with the world how proud they are of their beloved mother and of all that she has accomplished.

BELLEFONTE AREA MIDDLE SCHOOL IS WINNER OF NATIONAL ENERGY EDUCATION DEVELOPMENT AWARD

# HON, WILLIAM F. CLINGER, JR.

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. CLINGER. Mr. Speaker, I rise today to congratulate the Bellefonte Area Middle School which has been named National Energy Education School of the Year for the junior division for 1994.

A group of 20 active Energy Club students selected the main goals of the school for the energy education project. These goals included raising funds for the purchase of trees and shrubs which were planted in the Talleywood Park by the students, running a newspaper recycling project throughout the school, and keeping the school updated on energy activities by showing a video produced by Energy Club members. The club also led an energy education workshop for students and teachers from several area school districts.

Because of this honor, representatives of the school will be attending the National Youth Awards for Energy Achievement Conference in Washington, DC. These students will also be recognized at an awards reception for their outstanding performance in energy education coupled with their commitment to energy awareness.

Mr. Speaker, it is my distinct honor to recognize the Bellefonte Area Middle School and their Energy Club as award winners in the National Energy Education Development Project. I offer them my sincere congratulations for their individual as well as group efforts to help increase energy awareness and education.

ADDRESS BY HON. RUTH B. MANDEL, VICE-CHAIRMAN OF THE U.S. HOLOCAUST MEMORIAL COUNCIL, AT THE DAYS OF REMEMBRANCE CEREMONY

#### HON. DICK SWETT

OF NEW HAMPSHIRE

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. SWETT. Mr. Speaker, recently in the rotunda of the U.S. Capitol, the U.S. Holocaust Memorial Council organized the annual National Civic Commemoration to remember the victims of the Holocaust. The ceremony was held in connection with the annual Days of Remembrance and is a key part of that yearly observance in memory of the 6 million victims of Nazi Germany.

Mr. Speaker, one of the principal speakers on that solemn occasion was Hon. Ruth Mandel, the vice chairman of the U.S. Holocaust Memorial Council. Dr. Mandel has a distinguished academic career, during which she has made substantial contributions to the study of women in politics. Presently, Dr. Mandel serves as director of the Center for the American Woman and Politics of the Eagleton Institute of Politics at Rutgers University.

During the National Civic Commemoration, Vice Chairman Ruth Mandel introduced the lighting of the six candles during the ceremony—a symbolic gesture performed each year on this occasion in memory of the 6 million who died during the Holocaust.

Mr. Speaker, a number of our colleagues were not able to attend this important solemn occasion because the Congress was in recess at the time. For this reason, I ask that the remarks of Hon. Ruth Mandel, vice chairman of the Holocaust Council, be placed in the RECORD, and I urge all of my colleagues to read and reflect upon her remarks.

DAYS OF REMEMBRANCE 1994 (By Ruth B. Mandel)

Mr. Vice President, Distinguished Guests and Friends, of the millions silenced forever, some few poetic voices survived even when the writers themselves did not. These precious monuments to memory are in our charge to preserve and share with others. It is fitting that we do so on the Days of Remembrance.

Especially poignant are the voices of young victims. Robbed of their years in the sun, they achieve another kind of longevity through the words they left behind.

Today, I echo two such voices. First, Hannah Senesh. Fifty years ago, in 1944, at age 23 she was executed in a prison in Budapest. In her diary, Hannah Senesh had written:

In her diary, Hannah Senesh had written: "There are stars whose radiance is visible on earth though they have long been extinct. There are people whose brilliance continues to light the world though they are no longer among the living. These lights are particularly bright when the night is dark. They light the way for Mankind."

A few years earlier, Lajos Gabor, a thirteen year old Gypsy, expressed his awareness of the fate that awaited him and other Roma, and the awful loneliness of confronting one's mortality.

Little bird, Little bird Fly far, carry the message Say that I am always afraid. German camp, how painful it is. The guards so cruel. Oh Hitler may you be damned, And may God blacken your face Like a chimney sweep The big guns go off They follow me too close. God, send me a little luck Give me some of yours Help me on the road not traveled. God, send a little soft rain Mix it with snowflakes So that the soft grass will grow so that it will cover my track That I may find some peace My God, how you've punished me, No one else has ever endured so much German camp, German camp The guns still rumble there My family was killed there I lost my family I lost my family What to do, alone I remained What to do, alone I remained.

"They light the way for Mankind," these people who are no longer with us—A twenty-two year old and a thirteen year old, Hungarian Jew, and Gypsy. Martyred voices of youth sounding across the decades from a past of unspeakable horror into our present—a present in which we must remember and give honor. The words fuel the torch of memory which is our obligation and our

privilege to carry forward. We pass it on as a sign of our commitment to a future in which the voices of youth and the words of poetry can celebrate life and hope and love. Will the candlelighters please rise and en-

circle the candle holder.

Today we are assisted in the memorial candle lighting by another thirteen year old, Theresa Godla, an American Rom of Hungarian Gypsy heritage. She carries a rose in memory of the Rom and Sinti.

## TRIBUTE TO BERT COFFEY

### HON, GEORGE MILLER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. MILLER of California. Mr. Speaker, I rise to announce to the House, with great sadness, the passing of one of the giants of recent California and Democratic political history. Bert Coffey.

Every politically active person in California, and many others throughout this Nation, knew and respected Bert as one of the most significant Democratic strategists of the last half

century.

Last Wednesday was the post-election day in my lifetime that Bert Coffey wasn't around to analyze the results. Instead, it was the day many of California's political figures gathered to lay Bert Coffey to rest.

Most Californians—most Democrats, for that matter—never heard of Bert: one more example how many who shape our lives remain anonymous. But for my family and for legions in California politics, Bert was a central force

for nearly half a century.

His career in Democratic politics began with his association with my father's first race for the State assembly in the late 1940's. They won that campaign, and many successive ones. Bert and my father not only taught me much about politics, but much about the responsibilities of public service.

Critics, and even friends, liked to characterize Bert as a "political boss" whose "Coffey Machine" dominated the electoral machinations of Contra Costa County for decades. Bert, a product of the rough and tumble world of union organizing in the 1930's laughed off the stigma. Born in Brooklyn, Bert knew what real machine politics was all about, and he thought the comparison amusing. Besides, he had confronted charges of being a Communist in the 1940's and took on the fearsome House Un-American Activities Committee. What was a little name calling after that?

Power was never the goal in Bert Coffey's political strategy. It was all about results—winning office to get something done for the people. In the blow dried, spin doctored, sound bite world of contemporary American politics, such motives sound corny. But Bert was a se-

rious man.

Bert's beliefs were heartfelt and unshakable: a commitment to civil rights and civil liberties that involved him in genuine interracial coalitions two decades before Selma, Montgomery and the March on Washington. Perhaps it was his Jewish heritage or his admitted leftist inclinations as a younger man, but Bert unflaggingly put himself on the side of the

powerless, the disenfranchised, and the oppressed. No man loathed bigotry more.

His political axiom was concern for the economic well-being of the American worker. "Jobs, jobs, jobs" was drilled into my head decades before "It's the economy, stupid" was coined. He recognized the primary importance of assuring financial security before voters would be willing to address less tangible issues. He was an old school labor man who supported unions not because they had PACs but because they fought for working people.

He had an infallible sense of the politically important, not just the politically opportune. Bert will never be remembered as a militant feminist or radical environmentalist, yet he genuinely understood the critical importance and value of these emerging political trends in the 1960's, and he welded them to his more traditional platform for social change.

He had a hard bit partisan who penned withering campaign attacks, but who could put aside the combatativeness and enjoy a drink with longtime rivals. He was an opinionated and assertive man who remained inquisitive and thirsty for information, interpretations, and insights from those in the midst of the political battle. He rose from refinery organizer to chairman of the largest Democratic party in the United States, became a valued adviser to mayors, legislators, Congressmen, Senators, and Presidents, but remained fiercely devoted to improving his hometown of Richmond.

Bert never ran for elective office. He lived modestly, his home a disheveled melange of books, photographs of himself with political superstars but more importantly, his three children and grandchildren, and a warehouse of political memorabilia. His indifference to financial security for himself wore off on those he influenced: no hints of scandal, no living high on the hog, no cashing in on fame or prestige. A high caloric lunch at Trader Vic's in Emeryville was Bert's idea of stepping out.

Just before my father, a State senator, died in 1969, he asked Bert to be sure to look out for me should something happen to him. He knew Bert would encourage me to follow in "Senator Miller's footsteps," but first, he pleaded, "make sure the kid finishes law school and gets his shingle."

I was a 23-year-old law student when Bert encouraged me to seek my late father's Senate seat, maybe breaking faith with his old friend. As usual, Bert ran a great campaign, but untypically, we lost this one, so Bert conscientiously sent me back to law school and a training session in the legislature with another of his confidants, George Moscone, before helping me win a congressional seat in 1974.

Throughout my career, as a campaign manager, staffer, and adviser, Bert Coffey continued to share with me the unparalleled perspective and wisdom gleaned of a lifetime of activism and political involvement. There wasn't a major decision I made where he wasn't consulted, and there won't be a day that goes by that I won't miss his wise counsel.

TRIBUTE TO ROBERT VALDEZ: EMPLOYEE OWNER OF THE YEAR

#### HON. TOM LANTOS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. LANTOS. Mr. Speaker, I rise to honor the outstanding achievements of Robert Valdez of San Bruno, CA. On May 19, Mr. Valdez received the honor of being named the "Employee Owner of the Year" by the Employee Stock Ownership Plan Association, for his outstanding efforts to promote employee ownership.

Mr. Valdez was chosen from among thousands of employee owners across the Nation through a very selective process, first as the nominee from California, then as the national award recipient. A graduate of San Francisco State University and a Navy veteran, Mr. Valdez embodies the spirit of employee ownership and hard work.

After holding several positions in printing companies in the San Francisco area, Mr. Valdez joined Bofors, Inc., a printing company in San Mateo, CA, where he has distinguished himself in many instances over the past year

as an estimator.

He almost singlehandedly established the employee newsletter at Bofors, and continues to write and edit much of its copy. He is an active participant and leader in Bofors employee owner meetings, and shares his knowledge of how to create an ownership culture with his fellow employee owners in a highly effective manner.

Mr. Valdez has assisted the California chapter of the ESOP Association by writing an employee owner column in the ESOP's newsletter. He has as well actively participated in

the California group meetings.

In 1993, Mr. Valdez completed a course in employee ownership for nonmanagement employees sponsored by the ESOP Association and in which he distinguished himself in such discussions.

Mr. Valdez has been an excellent example to his fellow workers through his hard work, his leadership, and his initiative in promoting employee ownership. He shows commitment and dedication both to his work and his family.

Mr. Speaker, I extend my most heartfelt congratulations to Mr. Valdez, Employee Owner of the Year, for his leadership and dedication.

FEDERAL SUBSIDY AND THE COLLAPSE OF HIGHER EDUCATION

# HON. PHILIP M. CRANE

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. CRANE. Mr. Speaker, I have argued for many years that an informed citizenry is crucial to the maintenance of liberty. Education not only determines which students will succeed in a competitive society, but which countries will thrive in a world united in the pursuit of free enterprise. Because proper education of tomorrow's leaders is so critical, I contend

that there should be less involvement on the part of the Federal Government in education;

especially in higher education.

The Federal subsidy of higher education is yet another example of the liberal tax and spend tactics of a dying political agenda. Federal subsidies have actually caused the cost of college education in the United States to skyrocket. Experience should have taught us a very valuable lesson: Throwing money at a failing system does not solve its inherent problems. It is with this lesson in mind that I call the attention of my colleagues, to a recent editorial in the Conservative Chronicle by Cal Thomas entitled "More Money Doesn't Mean Better Education." It provides an astute and thoughtful assessment of the latest publication by my friend Dr. George Roche, the celebrate president of Hillsdale College.

For 150 years, Hillsdale has dedicated itself to the presentation of the "traditional values of Western civilization, and especially those fundamental to a free society of responsible citizens." Under the leadership of Dr. Roche, tiny Hillsdale continues to educate its students in the tradition of the American experiment of self-governance with the understanding that hand in hand with Federal funding comes Federal control. With this premise in mind Hillsdale refuses to accept Federal funds in any

form.

In the article, Thomas notes that in "The Fall of the Ivory Tower: Government Funding, Corruption, and the Bankrupting of American Higher Education" [Regnery Publishing], Dr. Roche denies that Federal subsidy of higher education is the solution to the current state of ineffectiveness in the education system. In fact, according to President Roche, the cost of higher education in the United States is rising nearly three times faster than inflation due to the Federal subsidies received. As a result, some schools, desperate for students, are discounting tuition by as much as \$7,000 a year. Obviously, Government subsidy and control have been more damaging than anyone had previously thought.

As a member of Hillsdale College's Board of Trustees, but most significantly as a proud alumnus, I encourage colleges and universities around the Nation to heed the warning set forth by Hillsdale College and its president. This book is a must-read for anyone who seeks to rectify the currently deplorable condition of America's educational system. I have included Mr. Thomas' article and I commend it

to your attention.

More Money Doesn't Mean Better Education

(By Cal Thomas)

HILLSDALE, MI, March 17.—American colleges and universities are approaching financial, intellectual and moral collapse—with profound consequences for students and the nation. So concludes Hillsdale College president George Roche in his new book, "The Fall of the Ivory Tower: Government Funding, Corruption, and the Bankrupting of American Higher Education" (Regnery Publishing).

Roche refutes the argument that more money means better education by noting that the budget for college-level education has increased from \$7 billion in the early 1960s to its present \$172 billion.

"In spite of the massive infusion of money," he writes, "tens of thousands of col-

lege seniors do not know when Columbus sailed to the new world, who wrote the Declaration of Independence or why the Civil War was fought. Businesses rightly complain that they must re-educate college graduates in such basic academic skills as grammar, spelling and practical math."

Roche says that while '60s-style radicalism lingers in many universities, that is not the entire reason for their deplorable condition. Government subsidy and control, he says, have been more damaging than anyone real-

izes

Despite massive infusions of government money, including student financial assistance (which is in default, in growing numbers of cases), most colleges and universities are teetering on the brink of collapse. Why? "They are overcommitted to entitlements in exactly the same way as is the federal government."

A few examples: Harvard ran a \$42 million deficit in 1991-92 and has lost millions in speculative investments; Yale has deferred \$1 billion in maintenance on its physical campus; the city University of New York system wants to cut \$40 million from its budget; UCLA is closing four professional schools and must cut \$38 million from its budget by the end of this year; the University of Maryland is getting rid of 56 academic departments, is reorganizing 59 others and has closed one entire college.

Abuse, fraud and mismanagement due to "internal control weaknesses" within the federally administered Stafford Loan program and currently eating up more than 54 percent of total program costs. There are also record deficits in the Pell Grant program, which even gives tuition money to convicted criminals while they are serving

time in prison.

Roche says we are witnessing "an S&L-style financial crisis... (featuring) vast instability and corruption." He faults politicians for turning their backs on the crisis (as they did with the S&Ls) and pouring good money after bad—for example, abandoning financial need requirements for the Stafford Loans, conferring eligibility upon everyone.

As more federal money comes into the universities, they jack up their prices. Why should students care about high tuition charges at Harvard when two-thirds of its undergraduates receive financial aid?

In addition to the financial crisis, there are the continuing academic and moral crises. "Colleges and universities have increasingly adopted a 'cattle-car' approach to education," Roche says. "Classes crammed with 500 to 1,000 students are now commonplace. And many colleges have drastically reduced the number of classes they offer. The University of Wisconsin has been known to close courses in the first hour of registration—even for seniors in their major field of concentration. At the University of Texas, nearly 1,000 students were turned away from a required English course."

Recently a student tracking the education of more than half a million students at 300 institutions documented that only about half were able to earn a bachelor's degree within six years.

The average professor is in class only six to nine hours a week. Growing numbers of introductory classes are taught by teaching assistants. Sixty percent of all college faculty members have never written or edited a book and one-third have never published a single journal article.

Those that are printed include absurd works like "The Sexual Politics of Meat," "The History of a Lesbian Community," "Staying Tuned: Contemporary Soap Opera Criticism" and, my personal favorite, "Men, Women and Chainsaws: Gender in the Modern Horror Film."

Roche contends that the moral crisis in academia makes the others pale in comparison. The moral development of college students has not only been abandoned, it is being aggressively undermined. Many universities promote "condom weeks," complete with free samples and "taste tests." Students are not allowed to request transfers out of rooms in which roommates behave in heterosexual or homosexual ways that offend. This is viewed as discrimination.

"The University of Massachusetts Amherst," says Roche, "has defined pedophiles as a protected minority within its non-discrimination code. At Cornell University, resident adviser job applicants have been forced to watch movies of men engaged in sex in order to be evaluated for 'homophobic'

tendencies.'

This is a blockbuster book that ought to be read by everyone who cares about American college students. It can also serve as a warning to parents to select wisely and well when their children go to college.

# A TRIBUTE TO THE INDIANA PACERS

# HON, DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES Friday, June 10, 1994

Mr. BURTON of Indiana. Mr. Speaker, I rise to salute a group of men who have achieved greater success than anyone would have expected. Many of these men live in my district, the Sixth District of Indiana. The group I am talking about is the Indiana Pacers.

After the All-Star break, the Pacers had one of the best records in the NBA. The Pacers defied the odds, and since April 8, when they started the longest home winning streak in Market Square Arena history, they lost only one home game, on June 3. Mr. Speaker, that's almost 2 months!

The Pacers have never before gone beyond the first round of the NBA playoffs, but this year they went all the way to the seventh game of the Eastern Conference finals. Every step of the way, they faced what seemed to be insurmountable obstacles, and much like David did to Goliath, they overcame the road-blocks with flying colors. The Pacers emerged as the surprise of the 1994 NBA season.

There are comparisons between the Pacers' season and the great basketball movie, "Hoosiers," which is about an Indiana high school basketball team. The Pacers were very much like the Hickory Huskers, a team no one gave much of a chance to make it. Larry Brown is like Norman Dale, a well-traveled coach with a record of success everywhere he goes, and Reggie Miller sure shoots the ball like Jimmy Chitwood. The Huskers season ended with the entire town behind them, much like the Pacers who gathered unparalleled support from the Indianapolis area.

The Pacers' season is one which everyone from Indiana can be proud of. The team was spectacular, and we can't wait until next year. Mr. Speaker, I tip my hat to the entire Pacers organization, especially to the players and

coaches who helped represent my State and my district very well. Go Pacers!

TRIBUTE TO DR. FRANCIS A. HIGGINS

# HON, DAVID E. BONIOR

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. BONIOR. Mr. Speaker, I rise today to pay tribute to Dr. Francis A. Higgins, superintendent of the L'Anse Creuse Public Schools. Frank is retiring after nearly 40 years of personal and professional devotion to public education.

I know that Dr. Higgins' strong sense of family led him to pursue a career in education. In fact, I believe that Frank views everyone in the L'Anse Creuse school district as part of his extended family. His personal motto is to provide an opportunity for everyone, through education, to live a better life.

Frank's enthusiasm has made him a favorite among his colleagues and students. And, his commitment extends well outside the classroom. It is not uncommon to see Frank at school-related events in the evening and on the weekend. Education was not simply a job to Dr. Frank Higgins, it was an avocation.

As with any good leader, Frank leads by example and is always a team player. His vision and commitment to excellence have opened opportunities for all his students through the development of vocational, adult, community, cultural exchange, and many other programs. Additionally, several teachers and four schools have received recognition during his tenure.

Not only is Frank a gifted educator, but he is also a highly competent administrator. Back in 1979, when Frank first assumed his role as superintendent, the school district faced severe financial difficulties. Fifteen years later, L'Anse Creuse is not only an excellent school system, but one that is in excellent financial shape. This feat is largely due to Frank's leadership-leadership that is characterized by vision and a spirit of cooperation.

As a former member of the Board of Education once said, "He is a person of high values and morals, a devoted family man, an excellent listener, an outstanding educator and friend. He has instilled a sense of pride and commitment within the entire school district. He is a credit to his profession."

I have known Dr. Higgins for many years and he has always been a good friend. He richly deserves all the best in retirement. I ask that my colleagues join me in offering heartfelt congratulations and a sincere thank you for a job well done.

A TRIBUTE TO BURTONSVILLE ELEMENTARY SCHOOL

#### HON. CONSTANCE A. MORELLA

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mrs. MORELLA. Mr. Speaker, it is with great pleasure I rise to pay tribute to Burtonsville Elementary School. Burtonsville earned a Blue-Ribbon Excellence in Education Award this year from the U.S. Department of Education for providing students, faculty, and parents with an environment rich in opporand resources for development. Burtonsville has been chosen a Blue Ribbon winner from nominees across the country because of its effective ideals and practices.

In the last few years, Burtonsville has undergone considerable changes in the school's population and enrollment. More than 600 students ranging from Head Start to fifth grade attend the school. Encompassing a new district, students represent the diverse community surrounding the school. Minority students compromise almost half the school's enrollment; there is a large ESOL program to help over a dozen foreign students.

This year, Burtonsville modernized and expanded its facilities. Undaunted by the necessary displacement while the construction went on, the staff and students united to involve the community in a 40th birthday celebration. They concentrated on the history of their school, the relocation turned into a celebration of the community's past. Moving into the new building proved a great success, culminating with a wonderful birthday celebration.

'Success for every student," the motto of Burtonsville Elementary, can best be seen in the emphasis not only on academic life, but also on extracurricular and special programs. Led by Principal Dawn Ellis, the staff devotes time and energy to create special activities meant to build students' self-esteem, parents and members of the community contribute to this success through hours of volunteer service. The support network around Burtonsville ensures that children will have many exciting opportunities inside and outside the school.

commend the staff, students, and parents for their hard work and dedication in making Burtonsville Elementary School a Blue Ribbon winner

LIFE-LONG LEARNER-SALUTE TO A SENIOR CITIZEN SCHOLAR-PEARL SHAFFER SWEET

## HON. STEPHEN HORN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. HORN. Mr. Speaker, as the former president of California State University Long Beach, I have always found the spring graduation ceremonies at that institution a time of celebration and inspiration. I continue to be impressed, not only with the quality of the university's graduates, but also with the determination that so many of them show in pursuing and completing a degree.

At a time in life when many among us would be at home, taking it easy, perhaps watching a little television or reading, 89-year-old Pearl Shaffer Sweet of Seal Beach, CA, has shown us that the golden years are definitely not the sunset years.

I have known Mrs. Sweet for two decades. She was in the first group of students participating in the Senior Citizen Education Program. That program was based on an idea I recommended to several State legislators in the early 1970's. Led by State Senator Alfred E. Alquist, San Jose, and coauthored by State Senators George Deukmejian, Long Beach, and Joseph Kennick, Long Beach, a simple idea became reality. The idea was to provide an opportunity for seniors to interact and keep learning. Everyone who would admit to being 60 years of age would be admitted to the State university. That senior student would pay only \$3 per semester to take a full academic load on a space available basis. It would be a way for the State to pay back many senior citizens whose taxes had helped build the Nation's first system of higher education. Beginning at Long Beach and San Jose State University, the trustees later opened all campuses to senior citizens such as Pearl Sweet

This past month, Mrs. Sweet received a master's degree in history from California State University Long Beach-becoming the oldest person to receive a degree from the

university.

The road to a graduate degree has been long for Mrs. Sweet, a widow with seven grandchildren and 14 great grandchildren. She graduated from Stockton, CA, High School in 1923. Shortly thereafter, while working in a candy shop, she fell through an open trap into the store's basement. The resulting injury seriously affected her health for the rest of her life. But Mrs. Sweet did not submit to the pain.

Though she had begun classes at the University of the Pacific in Stockton in 1924, her health problems prevented her from earning her bachelor's degree until 1976-more than 50 years later. In between, she raised two sons and began compiling the history of her

family and church.

Mrs. Sweet began studying for her master's degree in 1984. Because her family had strong ties to the Methodist Church-and because she had been researching her family and her church for decades-her graduate studies focused on Methodist higher education in California.

When asked about the importance of education in her life, Mrs. Sweet told a reporter. 'It's been my therapy. I have been inspired. I have been soothed in the worst of illness. No matter how much pain I had, I had a goal."

Mrs. Sweet's resolve to overcome pain and her dedication to learning reached an emotional climax at the recent CSULB graduation ceremonies. According to a newspaper account, she made a dramatic entrance onto the stage in a wheelchair lift. When she shook hands with interim CSULB President Karl Anatol, the audience gave her a standing ovation. As she was lowered in the wheelchair life, she waved to the crowd with both hands-like the champion she truly is.

Earning a master's degree will not be the end for this vibrant senior citizen. Mrs. Sweet plans to continue studying history and composing poems. It is through her poetry that she teaches the secret to a long and active life. I submit an example and celebrate the spirit of its inspirational author, Pearl Shaffer

I need another mountain, Lord Although my step is slow

I gained some peaks with lovely views and now I want to go

Along more trails I glimpse ahead

There is more beauty here With you nearby to hold my hand There's nothing I need fear.

FRED LEBOW, FOUNDER OF THE NEW YORK CITY MARATHON

## HON. JOSÉ E. SERRANO

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. SERRANO. Mr. Speaker, I rise to pay tribute to Fred Lebow, the founder of the New York City Marathon, who in this 25th anniversary year of the marathon, is to be honored with a life-sized statue of his likeness, which will be placed in Central Park this fall.

Mr. Speaker, it may seem only natural, as someone who has lived in New York since childhood and who has had the great pleasure of running in the New York City Marathon, that I would take a special interest in this event. But the New York City Marathon is not simply a source of parochial pride and personal nostalgia. With some 25,000 participants from more than 90 countries around the globe, it is the world's largest marathon, and the model for the dozens of internationally recognized marathons that have sprung up in the last 20

years.

But Fred Lebow's story is larger than the marathon. His is the story of an orthodox youth—born Fischel Leibowitz—who escaped Hitler's meticulous extermination of Eastern Europe's Jews and the Soviet tyranny that followed the war to begin a new life, first in Europe, and then in the United States.

In 1969 Fred Lebow was a successful garment manufacturer and a regular on the jogging track that circles New York's Central Park Reservoir. At the urging of a fellow jogger he entered his first race, which was sponsored by the New York Road Runners Club [NYRRC] and wound around Yankee Stadium. Although he finished next to last, he was captured by the exhilaration of the sport and soon became an active member of the NYRRC.

The very next year, at Fred Lebow's suggestion and then under his direction, the club changed the route of its big race, and the first New York City Marathon was held in Central Park.

Mr. Speaker, that first New York City Marathon had only 126 participants. But each year since 1970, under the guidance of its director, Fred Lebow, the New York City Marathon has grown in size and prominence. As president of the NYRRC Fred expanded the marathon to encompass all five boroughs of New York City. By 1976, its over 2,000 entrants made the New York City Marathon the world's largest. Moreover, some 500,000 people came out on race day to cheer the runners along the course. In honor of these achievements Mayor Abe Beame proclaimed January 12, 1977, Fred Lebow Day.

After 20 years as president of the New York Road Runners Club, Fred Lebow was recently promoted to the club's chairmanship. His leadership has seen the growth of the NYRRC from a small group of avid runners to the largest and most active running organization in the world, with a membership of 28,000 mem-

bers, a program of more than 100 events annually for athletes of all ages and levels of ability, and a full-time professional staff of 45—supplemented by prominent fitness experts—who hold clinics and classes year-round and provide technical assistance to sporting events around the world. In addition, the NYRRC's Central Park Safety Programs give invaluable support to New York City police and park personnel in promoting the safety of all visitors to Central Park.

Mr. Speaker, I am one of many thousands of people indebted to Fred Lebow and the NYRRC for their encouragement. Grete Waitz, a nine-time winner of the New York City Marathon who ran—and won—her first New York City Marathon at Fred's urging, is another. I hope my colleagues will join me in honoring Fred Lebow, whose likeness is to be unveiled in Central Park this fall.

MORE STORIES FROM THE NORTHERN FRONTIER

## HON, SHERWOOD L. BOEHLERT

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES Friday, June 10, 1994

Mr. BOEHLERT. Mr. Speaker, I believe that sacrifices by pioneers and their Oneida Indian allies on the northern frontier of central New York during the struggle for independence are not well known or understood.

That is unfortunate. These stories are rich in heroism and cooperation between cultures.

In a time when we really need to reflect on the values and partnerships which made our country great, these stories, as told by author Robert Moss of Troy, NY, are invaluable.

They will lend to greater national pride, education, and understanding. They will teach us how our ancestors survived and thrived under very difficult conditions, so that we may be free today. They will also make us more determined to secure that freedom for the future.

Last fall, Robert Moss addressed a town meeting I held in Herkimer, NY, sponsored by the Northern Frontier Project and Herkimer College for citizens and students interested in the history and culture of central New York. Here are excerpts from his speech.

Robert Moss: Let me pursue the general themes a little further. First of all, this is where the decisive encounter took place between Native American and whites, and as I say, thanks to the quality of leadership on both sides, this was for a time a unique success story in terms of relations between an immigrant group and the native population. On the white side that success story has a lot to do with Sir William Johnson, who became a great protector of the Iroquois, and on the Indian side, it had a great deal to do with the personal caliber of Iroquois leadership up until the time of the American Revolution, which I'll come to in a moment when the confederacy falls apart and loses its com-

This is one sense in which America was born on the Northern Frontier. A second sense in which America was born here is this: This is where the first mass immigration of people from the old world took place. Some of you may be descended from them. The Palatine German refugees who came, two or three thousand of them in the year

1710, the same year the "four kings" went to London, was the largest single influx of white immigrants to North America that had ever taken place. They fan out up through the Hudson Valley, through Mohawk Valley, some of them go onto Pennsylvania. With this tide we begin to see emerging the multi-culture, multi-ethnic society that America has gone on to become.

The stories of these pioneers are rich in heroism against the odds, rich in the simple heroism of surviving day by day in first growth forest which had never heard a metal axe, on the edge of the wilderness with raiding parties from French Canada coming down, with the wolves and bears homing in for something to eat, in winters so cold that the ink froze in the ink wells, and the Madeira or rum, if they could run to it, froze in the keg in the cellar, and the bread had to be chopped with hatchets. Rich in stories of survival. Better than the stories you learn in "Little House on the Prairie." Stories that deserve to be told and retold.

There is a third sense in which this is where America was born. This is where the war for independence was won, or lost, according to your point of view. The Battle of Saratoga was a turning point. The year 1777 means a lot around here, or ought to. It was the year of a second failed British operation involving the Battle of Oriskany, and a very clever piece of psychological warfare mounted by the great American patriot leader Benedict Arnold, shortly after the Battle of

Orinskany.

Let me focus on this for a moment, I'll just underscore the general point before I give you a couple of vignettes to take you into the scene of a battle that took place just down the road here. The American Revolution was won or lost in the year 1777 in the Mohawk Valley and at Saratoga in Upstate New York because the British losses in these battles persuaded the French that the Americans had a shot at winning and brought the French in. And once the French came in, the clock was really ticking away for the British hold on North America.

But before Saratoga, there was the Battle

of Oriskany, and at the Battle of Oriskany, on August 6, 1777, we see in its naked savagery and brutality, the face of the first American Civil War. Another phrase you might want to think about. They made a wonderful movie about Gettysburg; I've rarely seen Hollywood actors so deeply involved in getting inside historical scenes, characters, the minutiae of their parts as happened with this Ted Turner production. I hope one day of doing something similar with the Battle of Oriskany. It is after all, the bloodiest engagement in terms of people killed within a few hours of the whole American Revolution. It took place right here.

I would like to see Hollywood do the same for this region. I know I am digressing a bit, but the best conversations often wander like the old Iroquois trail, that never went straight. You come to a protruding root, a boulder, a rock, you go around it, you don't just plow straight ahead. Getting lost, for the matter, can be awfully interesting; sometime the direct way is not the most magical

I want to see a very good movie made about the battles of the colonial and revolutionary war periods in Upstate New York, in the places where these things actually happened, rather than down in Blue Ridge mountains or somewhere else which looks very glamorous. If you have seen "Last of the Mohicans," it looks sort of plausible, but we have the Adirondacks, we have the sites, why not use them?

The force the British sent to Oriskany was part of a pinch movement by which the British commander hoped to split New York, and so then split the American colonies. You have a force including: Sir John Johnson, William Johnson's son and heir; Joseph Brant, Tory Mohawk, war leader of redoubtable fame and notoriety; and led by Barry St. Leger, a hard drinking bottle man, who was slaying wine and rum in quantities that even William Johnson, who liked to tipple himself, would have found stupendous in the course of warfare. Here they are marching down toward Fort Stanwix, and they hoped to take it without much of a fight, because they had been misinformed about the strength of Stanwix and the resolution of its defenders

Fort Stanwix had very good officers, (Col. Peter) Gansevoort and (Col. Marinus) Willett, good soldiers; they've prepared their Peter) position. They've got more men than the British expected. On the British side you've got, basically, an Iroquois Indian fighting force. The Iroquois are coming into the revolution now. And they're coming in ways that they hadn't necessarily planned and calculated on thoroughly. The Senecas are just being brought in as a result of a meeting with John Butler up near Rochester, at Irondequoit, where a lot of rum was drunk and the Senecas are taking the war path without firelocks, without guns, just with spears, and war clubs, and so on. And you have a relief party being sent post haste under Nicholas Herkimer, who gives this community his name. Interesting family, the Herkimer's to relieve the now beleaguered garrison at Fort Stanwix surrounded by the Indian and Tory fighting force commanded by St. Leger.

You probably know what happened, it happened down the road. It's worth having a look at the site. One of the Indian names for the site of the Battle of Oriskany is place where the road is submerged." The place where the road goes under the water. In those marsh lands, in that ambush, in that bloody encounter in the forest, more men died in the space of a couple of hours than I believe died in any other engagement in the course of the American Revolution. About 200 on the patriot side, a much smaller number on the Tory and Indian side. And old Nicholas Herkimer bled to death. I don't have time to take you thought the whole story. The point I want to make: When you look at what is going on here, you see the face, the savage face, of civil war,

Here's old General Herkimer, leading the relief column to Stanwix Here with a Tory force, is his brother, John Herkimer, who was an officer of the Indian Department, and the man charged with clearing Wood Creek so the British could get their forces along it. You take family by family, you find there is a brother fighting on the other side, not just with the whites but with the Indians, and personal tragedies were involved in all of this. Here is Joseph Brant, the famed or notorious Joseph Brant. On the Oneida side, and the Oneidas are marching with Americans, is Brant's former father-in-law, the father of his first wife, old Skenandon, who is an adopted Oneida, a very brave war chief, a respected politician, now in his seventies, who lived to be one hundred and ten, who is won over to the American side by his relationship with a Presbyterian missionary, Samuel Kirkland.

Here is Herkimer, facing his brother. Here is Joseph Brant, facing his former father-inlaw. This is a doorstep war, as one person once called such things. There is nothing as savage as a civil war, nothing really perhaps as fascinating in terms of the storm of personal interest, emotions, loyalties, ideologies that became engaged. This is a story to be relived, honored without false partisanship. We can tell in a truthful way now, there are villains and heroes on both sides. On that the question of villains and heroes, the real victor of Oriskany, where the field of battle, although held by the Americans at the end of the engagement, really, really belonged to the British, because they'd done most of the killing.

The real victor of this campaign in the Mohawk Valley was Benedict Arnold. Marching with an American relief column, too few to overwhelm the British, who'd just cut up the Americans on the field of battle, but smart enough, wily enough-Benedict was always clever to use a psychological warfare trick to send false information by two different runners to the British so they'd be confused about the size of his column. Arnold used a mental defective (according to some of the accounts), a captive Tory, to take one of the messages doubling the size of his force so the British would think that they were about to be overwhelmed. Then he used an Oneida Indian to take another message telling the British, John Johnson in particular, but he had three thousand men instead of the nine hundred he had with him. The British commander was sozzled, scared, confused. He simply cut and run, left his tents, left his stores and gave the Americans the victory they hadn't earned on the battlefield, but earned through cleverness. Another story from the frontier.

Such stories need to be told and retold, generation to generation. They're worth honoring, they're worth telling in ways that reach people and touch their hearts, set their hearts beating a little faster. They're relevant to you and me today, because they're stories about what it means to be a human being: what it means to survive and thrive under very difficult conditions. Choices of family versus greater causes that come up in the course of one's life. This is why history is worth studying. I believe that these are the stories that will fulfill Congressman Boehlert's very worthy ambition to bring the right kind of tourism to this area in spectacular ways.

I think it can be spectacular. Some of you have been to Civil War sites, from the second American Civil War. Some of you have been to Gettysburg, or to Manassas, and so on, and you've seen the kinds of crowds that come. The population of America was a little bit smaller in the 18th century than it was in the nineteenth, but this is where the United States itself was conceived. At Fort Stanwix the stars and stripes were unfurled for the first time in American history, three days before the Battle of Oriskany. This is a pretty big drum to beat, and it can be heard from one corner of this continent to another. Canadians are also passionately interested in these things. I am constantly impressed by the number of travellers who come from every part of the world to sites like Johnson Hall: Japanese, Germans, Australians. Sometimes they seem to know more about local history than the locals. There is nothing all that surprising about that; sometimes it takes a newcomer or an outsider with a freshness of vision to see things which are quite obvious but which people living right next door to a national treasure like Johnson Hall or other sites we've mentioned, have stopped thinking about or don't understand in terms of living history.

Again, "History may be servitude, history may be freedom." I certainly think that this

history, which contains some most exciting stories in the history of this nation, is going to be a powerful magnet for interested people from all over this country and from furthera-field.

IN HONOR OF DR. WALTER KRAN

## HON. FORTNEY PETE STARK

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. STARK. Mr. Speaker, today I would like to take a few minutes to recognize Dr. S. Walter Kran for his outstanding service to the people of the East Bay. After 26 years of living and practicing in San Leandro, CA, Walter Kran is retiring.

Walt began his medical studies at the University of Chicago Medical School. Upon his graduation he served his internship at Henry Ford Hospital in Detroit and residencies at M.D. Anderson Hospital in Houston and Wilford Hall Hospital in San Antonio. Dr. Kran is board-certified in radiology and nuclear medicine.

Following the completion of his formal studies, Dr. Kran has a distinguished military career. He was chief or radiology at Travis Air Force Base and chairman of the Department of Radiology at Clark Air Force Base in the Philippine Islands.

For many years, Walt was chief of the radiology departments at Humana and Laurel Grove Hospitals. He is a past president and long-time board member of the East Bay Radiological Society, and a past president of the California Radiological Society. He has served in numerous leadership positions at area hospitals, most recently as chairman of the board of trustees at Humana Hospital in San Leandro.

A fellow of the American College of Radiology, Walter Kran has served our community with distinction for many years. I have had the pleasure of corresponding with him on medical issues and many facets of health care reform. Before health care reform became the issue of the day, he was providing valuable insight into local and national issues.

Mr. Speaker, on June 18, 1994, colleagues and friends of Dr. Walter Kran will hold a retirement celebration honoring his many years of outstanding service in the medical community. He will be greatly missed in the East Bay medical community and I would like to join in wishing him good health and happiness in retirement.

TRIBUTE TO JEANNE BUSSE

## HON, SANDER M. LEVIN

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. LEVIN. Mr. Speaker, I rise today to recognize Jeanne Busse of Warren, MI, for her tireless service and unfailing commitment to her community. The list of Jeanne's accomplishments and contributions to the Warren area is long and impressive. Her work as a charter member of the Friends of the Warren

Public Library and her service over the past 40 years through her parish. St. Anne's of Warren, only begin to tell the story of Jeanne's

dedication to the community.

Jeanne's work in education, spanning over 40 years, has had tremendous impact, and will continue to be a force in education both locally and statewide. Her work in the schools in Warren is well known-she served first as secretary, then treasurer, and then as the first female president of the Warren Consolidated School District Board of Education. She also served as president of the Macomb County School Board of Education, and has won numerous awards and honors for her skillful work and selfless contributions. In addition to her administrative leadership on the school boards, Jeanne has worked for the benefit of our youth as a member of the Governor's Commission for Michigan Youth Corp Opportunities Group.

As Jeanne retires from the Warren Consolidated School District Board of Education after serving 16 years, I would like to take this opportunity to thank Jeanne for all her efforts. They are much appreciated by the entire community. I would also like to wish her the best in her retirement, although I know that for Jeanne, retirement means only that she'll have more time to devote to her many activities.

> TRIBUTE TO MRS. MARY SECZAWINSKI

# HON. HERB KLEIN

OF NEW JERSEY IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. KLEIN. Mr. Speaker, I rise today to pay tribute to Mrs. Mary Seczawinski, a woman who has dedicated the past 32 years of her life to the Passaic, NJ school system. It is with great pride that I join the students and staff of Passaic High School in honoring the devoted foreign language teacher and trusted friend.

Mrs. Seczawinski's teaching achievements reflect the scope of her influence and commitment to her students. In 1991, she received The Governor's Award for Excellence in Teaching. Through the recommendation of a former student, she was honored at the William Paterson College of New Jersey in 1993. The nomination cited Mrs. Seczawinski as the teacher who had a great affect on her life. Her students have followed a variety of career paths, becoming everything from attorneys and physicians to teachers and musicians, including the recording artists "The Shirelles."

Her efforts on behalf of Passaic High School extend beyond academic education. Mrs. Seczawinski has served not only as a teacher, but as a friend and adviser as well. She has been called upon by individual students a countless number of times, and always responded to the young adults' needs with consideration and care. Mrs. Seczawinski has instilled respect and responsibility in her students, and the Passaic schools have greatly benefited from her positive influence.

For decades, Mrs. Seczawinski has demonstrated her dedication to Passaic High School, and I know she will be deeply missed by both students and staff. I am proud to have

the opportunity to ask my colleagues to join me in wishing here continued success on this distinguished occasion.

MORE REGULATORY REDTAPE

## HON. JAMES M. TALENT

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. TALENT. Mr. Speaker, I rise today to speak about yet another regulatory burden which some would like to place on financial institutions. Several members of the Banking Committee plan to offer an amendment to H.R. 3838, the Housing and Community Development Act of 1994, which would require a licensed or certified appraiser to appraise any loan of \$250,000 or less.

The authors of this amendment would serve only to increase the costs of real estate transactions for mid- and lower-income borrowers and place greater regulatory burdens on financial institutions. This appraisal amendment flies in the face of everything that administration and Congress have been trying to do to cut regulatory redtape and to end the credit

Just 2 years ago, Congress authorized the banking regulators to raise the level of real estate transactions below which a licensed or certified appraiser need not be employed as long as there were no threats to the safety and soundness of financial institutions by such action. Just last year, as an integral part of this plan to reduce the credit crunch. President Clinton directed bank regulators to raise appraisal thresholds if there were no safety and soundness considerations. As a result, all bank regulators have implemented a rule to increase appraisal thresholds from \$100,000 to

The proposed appraisal amendment would essentially reverse the action just taken by regulators to help bring the credit crunch to an end. Mr. Speaker, I urge my colleagues on the Banking Committee to vote against this amendment. It would significantly increase costs to borrowers and place a greater regulatory burden on financial institutions without any corresponding benefit for consumers.

TRIBUTE TO MS. WARDELLA ROBY

#### HON. PETER J. VISCLOSKY

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. VISCLOSKY. Mr. Speaker, it is my distinct honor to call to your attention today, the accomplishments of Ms. Wardella Roby, a resident of the First Congressional District of Indiana.

Ms. Roby will be honored on Friday, June 10, at a retirement celebration commemorating a 421/2-year career in education.

A graduate of Indiana University, she received her bachelor's and master's degrees in education and became a member of the Phi Delta Kappa Honorary Society for educators. Wardella began her career of teaching first

and second grade in 1949 as one of the premiere teachers at George Washington Carver School in Gary, IN. She then moved west and taught at George Washington Elementary School in Compton, CA for 3 years before returning to Gary, IN.

Upon her return, Wardella obtained a position at Horace S. Norton School in Gary, IN where she taught for almost 20 years. Wardella will be retiring from Jaques Marquette Elementary School where she was both respected and admired by her peers and administrators for her dedication and commitment to educating America's youth. Wardella Roby has opened the doors to the tower of knowledge for hundreds of children, who may not have had the same opportunities under different tutelage.

Mr. Speaker, I ask you and my colleagues to join me in honoring Wardella Roby for her outstanding achievements. I am confident that Ms. Wardella Roby's retirement celebration will prove to be a most joyous event.

THE WRONG CHOICE

## HON, PHILIP M. CRANE

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. CRANE. Mr. Speaker, in efforts to reform education in our country, some people have proposed tuition vouchers. This system would allot a certain amount of money to parents for all schoolage children which would be applied toward tuition at any school, public or private. Although the tuition voucher system can provide an opportunity for stronger education for those who normally could not afford private education, the following article, "The Wrong Choice" by George Roche, warns about the possible danger involved with this system. We should proceed cautiously in reform as private schools may become obliged to comply with Federal rules if students accept Federal funds. As an advocate of school choice, I believe that educational reform is important, yet we should not endanger the quality of private education by subjecting it to the same standards as public schools. I recommend this article to my colleagues as a warning against some potential pitfalls of this otherwise worthy idea.

THE WRONG CHOICE (By George Roche)

The recent defeat of the education reform initiative in California was no surprise, since public employee unions spent some \$17 million to fight an idea that would have brought dramatic change to the way schools are funded and run: education tuition vouchers.

Had the measure passed, parents would have received a \$2,600 voucher for each school-age child, to be applied toward tuition at any school in the state willing to accept it-any public school or any private school. Giving parents such economic leverage would have delivered a crushing blow to the state education monopoly, which poll after poll has shown Californians are convinced is a dismal failure.

One factor in the resounding defeat (70 percent of voters said 'No!') was that the initiative would have provided a windfall for private schools. For instance, within three years, some \$1.3 billion in tax money could have gone to students already in private education. And everyone knew that, with cash in hand, countless more California families would have abandoned the public schools at first chance.

The opposition pointed out that private schools receiving voucher money would not be bound by the rules under which public schools function. Indeed, the initiative stipulated that any proposed private school regulation would require a three-fourths vote of the legislature. So the unions, naturally, promoted the idea that vouchers were blank checks to any crackpot with a theory of what a school should be.

Of course, the fact that private schools have been largely free from the onerous mandates and regulations that have undermined public education is what makes the voucher idea attractive in the first place. But is it realistic to believe that private education could remain free, if government money started pouring in? Perhaps a personal experience could be illuminating. . .

In the mid-1970's, the federal government demanded that colleges and universities report statistics on the ethnic and gender makeup of faculty, staff and students. Hillsdale College refused to comply on the grounds that we received no federal funds and had maintained an equal admissions policy for women and minorities since our

founding in 1844.

The government countered that since some Hillsdale students had federal loans and scholarships, the College was an 'indirect recipient' of government funds and, therefore, obligated to comply with federal rules. The Supreme Court upheld that position. So, Hillsdale took the unprecedented step of declining to accept student money derived from federal loans and scholarship program based on endowments and special funding provided by foundations, companies and individual donors.

The lesson we learned from this experience is that, when government is involved, there are no guarantees. No one imagined that federal money given to a student could subject a college to regulation by the government. But that's what the Court decided. And in an age when there are few scruples about twisting the law to achieve any goal, it's impossible to predict the consequences of any action, no matter how well-intentioned.

The education reform movement will go on, despite this setback in California. But school-choice advocates should proceed cautiously. It would be a tragedy if, in the end, all the nation's private schools are re-formed into the image of the very public schools that have failed so miserably. That would definitely be the wrong choice.

TRIBUTE TO DR. ANNA MAE BURDI

## HON. DAVID E. BONIOR

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. BONIOR. Mr. Speaker, I rise today to pay tribute to Dr. Anna Mae Burdi, assistant superintendent for community services in the L'Anse Creuse public school system. Dr. Burdi is retiring after nearly 40 years of personal and professional devotion to public education.

During her tenure at L'Anse Creuse, Dr. Burdi devoted her talents to serving the needs of adult and community education. Her vision

is responsible for expanding a program that served 125 students to one that meets the demands of over 7,000 child care and adult students.

While Dr. Burdi has concentrated on serving older students, she has positively impacted students of all ages. Her varied career in education has allowed preschoolers to senior citizens, and everyone in between, to profit from her expertise.

Taking an active role in one's community is a responsibility we all share, but few fulfill. Dr. Burdi has devoted herself to this task through both her civic and professional endeavors. Her commitment to education is second to none and yet she dedicates much of her time to civic and social organizations. The Girl Scouts of America, the Northeast Interfaith Center for Racial Justice, and many other groups have all benefited from Dr. Burdi's passionate commitment to excellence.

I have known Dr. Burdi for many years and I am sure she will be missed by both her colleagues and students. She richly deserves all the best in retirement. I ask that my colleagues join me in offering heartfelt congratulations and a sincere thank you for a job well

done.

THE OFFICIAL TRAVEL REFORM RESOLUTION AND THE GOVERN-MENT TRAVEL COST REDUCTION ACT

## HON. KARAN ENGLISH

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Ms. ENGLISH of Arizona. Mr. Speaker, I rise today to introduce the Official Travel Reform Resolution and the Government Travel Cost Reduction Act.

THE OFFICIAL TRAVEL REFORM RESOLUTION

Mr. Speaker, in September 1991, the rules of the House were changed to allow Members and staff to make personal use of free travel awards that accrue from frequent-flier mileage programs earned as a result of official travel. Mr. Speaker, this rule change was a mistake. We should reverse this policy. And that's what the Official Travel Reform Resolution would do.

Under the resolution, members and staff would no longer be able to make personal use of free airline tickets they earned by flying at taxpayer expense. They would only be able to use these free travel awards for regular official travel, to improve the cost-effectiveness of their offices.

The U.S. House of Representatives is the only organization in the entire Federal Government that allows its members and officials to use travel awards earned as a result of official travel for personal gain. These free travel awards that are earned as a result of official travel should be used for official travel. They should be used to cut costs and improve service. This is the policy of every executive branch department. It is the policy of the judicial branch, It is the policy of the Senate. And it should be our policy too.

Mr. Speaker, this is a simple, straightforward issue. I argue that the point is not that

taxpayer funds are not really being used to fund these free tickets and therefore, what's the harm if a Member gets free vacation travel as a result of his or her position? I argue the real point is that we Members of Congress have a choice.

We can continue to capitalize on our position of enrich ourselves and our families. Or, we can choose to reject personal gain for greater cost-effectiveness and better constituent service. I believe, Mr. Speaker, the latter is the right choice. We should change the rules of the House. We should pass the Official Travel Reform Resolution without delay.

THE GOVERNMENT TRAVEL COST REDUCTION ACT

Mr. Speaker, there is a second part to this story. Frequent-flier travel programs offer the Federal Government tremendous potential cost savings. The problem is it is often difficult to make efficient use of these programs to capitalize on these potential savings.

The Government Travel Cost Reduction Act seeks to address this problem by requiring airlines that serve the Federal Government to establish a separate business frequent-flier account for travel on official business. This would allow Federal employees to separate their official and personal frequent-flier ac-

counts

The bill would also allow for the pooling of frequent-flier miles by various administrative units of the Federal Government and Congress. That means the travel manager for a Federal office or agency would be able to pool the frequent-flier miles of all employees in that office or agency, allowing much greater flexibility in capitalizing on these programs to save money. The same would be true for Members of Congress and their employees.

The Federal Government spent about \$1.8 billion on official travel last year. Millions of dollars could be saved, Mr. Speaker, without reducing services or laying people off, if only we could more effectively manage frequent-flier travel award programs. The Government Travel Cost Reduction Act would give Federal travel managers the tools necessary to realize these savings. I urge support for this legisla-

tion.

#### TRIBUTE TO JOHN P. LARUE

#### HON. ROBERT A. BORSKI

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. BORSKI. Mr. Speaker, I want to bring to the attention of the House an outstanding public servant who has ably led the Philadelphia Regional Port Authority since its establishment in 1989. His name is John P. LaRue and he has recently been named executive director of the Port of Corpus Christi, TX. Mr. Speaker, Texas' gain is truly Philadelphia's loss.

Over the many years I have known John, he has provided focused leadership that has inspired those associated with him to give their very best. He has brought the Philadelphia Regional Port System into a new era by presiding over an extensive capital program and bringing to Philadelphia skilled professionals who have advanced Philadelphia's competitive position in international maritime commerce.

John is a builder. As I have indicated, he has built one of the best professional staffs of any port agency in the country. He has built strong relationships with steamship lines around the world. He has built extraordinary contacts with international shipping interests. He has built and maintained for the Port of Philadelphia remarkably close ties with government officials around the world, but most especially in South America, never forgetting that Philadelphia is a gateway port for that continent.

One story will illustrate that last point. When the then-President of Chile, Patricio Aylwin, visited the United States on a state visit, President Bush honored him with a state dinner at the White House. Customarily, for these important events, the visiting head-of-state is given the privilege of inviting his own guests. In this case, President Aylwin was allowed 10 couples. One of those couples was John and Diane LaRue.

I witnessed John's remarkable stature in the Republic of Chile when he accompanied me on a recent visit to that dynamic and important country. His insights and advice enabled me to come to a deeper understanding about Chile, its role in South America and its relationship with the United States.

Mr. Speaker, John P. LaRue is my close friend. I join with hundreds of Philadelphians in wishing him great luck in his new home and express my personal wish that he will never lose entirely his connection to Philadelphia and to the many people there who value his friendship and revere his service to the community.

A TRIBUTE TO THE JOLIET JUN-IOR COLLEGE MEN'S BASEBALL TEAM ON WINNING THE NJCAA DIVISION III WORLD SERIES

## HON. GEORGE E. SANGMEISTER

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. SANGMEISTER. Mr. Speaker, I rise today to pay tribute to an outstanding group of young men and their coaches who have reaffirmed the reputation of Joliet, IL, as the city of champions.

The Joliet Junior College Baseball Wolves, led by Coach Wayne King, won the National Junior College Athletic Association's Division III World Series May 26 in Jamestown, NY. The Wolves took the title with a sparkling 3-hit, 6 to 0 shutout tossed by Series Most Valuable Player Tony Pasch against North Lake College of Irving, TX.

In recognition of his team's title, outstanding 46–11 overall record and excellent coaching abilities, Mr. King was named the NJCAA Division III Coach of the Year.

I should also mention that the World Series triumph marks the second national championship for my alma mater this year. In March, the men's basketball squad won the NJCAA Division II crown.

Mr. Speaker, I congratulate Coach King and his players for this outstanding triumph, and wish the team continued success in the future representing Joliet Junior College and the city of champions. HONORING ST. JOHN'S EVAN-GELICAL LUTHERAN CHURCH ON THE OCCASION OF THEIR 125TH ANNIVERSARY

# HON. PAUL E. GILLMOR

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. GILLMOR. Mr. Speaker, it gives me great pleasure to rise today and pay tribute to an enduring and vibrant church in my district. This Sunday, St. John's Evangelical Lutheran Church in Oak Harbor, OH will celebrate its 125th anniversary. The church will hold an aniversary service and celebration to mark this tremendous accomplishment.

St. John's traces its ministry to the 1860's, when the Reverend George Cronwett did missionary work in 12 settlements located in northern Ohio. The church itself was formally organized in 1869 at a meeting presided over by Rev. C. Raths. At this time, the congregation adopted its first constitution and began its legacy as a symbol of faith in Ohio.

Over the years, St. John's has expanded its membership and the church has been a source of civic pride for over a century. The unique design of the building solidifies its place as a local landmark, while the unique commitment of its members is renowned throughout the area.

A celebration such as this does not occur because of a structure alone, however. The church is a testament to the dedication of the people of St. John's in preserving links with our heritage.

Mr. Speaker, as St. John's marks its 125th year of service, we commemorate the past and celebrate the future. A new generation of members continues the exemplary record of community service that distinguishes northern Ohio. I ask my colleagues to join me in honoring this special congregation.

AMERICA'S RELATIONSHIP WITH PANAMA AFTER THE YEAR 2000

### HON. PHILIP M. CRANE

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, June 10, 1994

Mr. CRANE. Mr. Speaker, it hardly seems possible but, in the short space of 5 years, an era will come to an end. After December 31, 1999, the United States will no longer have any responsibility for the Panama Canal or its defense. Nor will Uncle Sam be entitled to maintain either military bases or Armed Forces in what was the Canal Zone unless some new understanding is reached.

With the rise of the supertanker and the fall of communism, there are those who will say "what difference does it make." However, 15 percent of United States overseas trade and 5 percent of all the world's trade still transits the Panama Canal. Moreover, if either the lessons of history or a survey of current events tells us anything, it is that peace cannot be taken for

granted.

Terrorists, and the nations who harbor them, are just as much of a threat today as were the revolutionaries of yesteryear. Drugs, and the violence they spawn, are more of a problem now than ever. Civil unrest, with its capacity for mayhem, is still an everyday fact of life in parts of Central and South America. And the forces of communism in Russia could overthrow the pro-democratic government of Boris Yeltsin just as they did the pro-democratic

government of Kerensky just over 75 years ago. In short, the world is still a threatening place, much as we might like to think otherwise. And the choke points of world commerce, such as the Panama Canal, rank high on the list of places where the potential for mischief is the greatest.

That fact alone argues persuasively for a continued United States military presence in Panama long after the turn of the century. But there are other reasons for such a presence as well, not the least of which are the economic benefits that would flow to Panama as a consequence. Currently, the presence of United States Armed Forces means roughly 6,000 direct jobs and \$200 to \$700 million a year in additional income for Panamanians. Absent a base lease arrangement, which might or might not include the Canal itself, those figures would shrink substantially. But with such an understanding they could be augmented by lease payments to the Government of Panama for use of the facilities covered. Also, the continued existence of the United States Southern Command in the area could lessen, or even eliminate altogether, the need for Panama to shoulder the substantial expense of maintaining its own military defense force.

Logic notwithstanding, the prospects for reaching an understanding of this nature are only as good as the public support for it is strong in the United States and Panama. But, if recent public opinion surveys taken in both countries are any barometer, those prospects should be very good indeed. In Panama, polls

taken over the past 2 years have indicated consistently that at least two thirds of the Panamanian people support a continued United States military presence after the turn of the century. And, in the United States, a nation-wide survey conducted in mid-March by the Marketing Research Institute [MRI] suggests that nearly two thirds of all Americans feel that same way. When asked if the United States should maintain or remove our military bases in the Canal Zone, 65.5 percent of those responding said we should maintain them.

Mr. Speaker, this is a very significant finding. What it demonstrates is that the people of the United States and Panama are of a like mind. By a strong majority, they are signalling their support for an arrangement that would benefit both nations without compromising the sovereignty or interests of either. That being the case, the time has come for use, as representatives of the Nation that should make the first move, to take the next step and indicate our interest in opening negotiations.

To that end, I have introduced a resolution, House Concurrent Resolution 17, that, if adopted, would do just that. Since it has attracted 83 cosponsors so far and is consistent with contemporary public opinion in both the United States and Panama, I would urge my colleagues who have not signed on to do so at their earliest convenience. Five years may seem like a lot of time, but with everything that is required to complete and implement an agreement of this nature, it is not a moment to soon get the process started.